

# Department of Commerce, Community, and Economic Development

Alcohol and Marijuana Control Office

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#### **MEMORANDUM**

TO: Marijuana Control Board DATE: December 24, 2020

FROM: Jane P. Sawyer, Regulations Specialist RE: Regulations Project –

Reinstatement of license -

failure to renew

At the October 2020 meeting, the board opened this regulations project and sent out the initial draft out for public comment. The draft was out for about for about 34 days closing on December 23, 2020. One comment was received.

#### The changes would:

- amend application for renewal of a license section 3 AAC 306.035, including adding new subsections, to allow for a licensee to submit a renewal application along with a statement of reasons for failure to submit a renewal application on time no later than September 30 of the year on which the license expired.
- repeal and readopt denial of license application section, 3 AAC 306.080, to re-letter it
  for logical progression but the "new" language is (c) which lays out provisions for which
  the board will deny an application for reinstatement, including the application was
  submitted later than September 30 of the applicable year, the applicant was granted a
  reinstatement within ten years prior, or the failure to submit a timely renewal
  application is due to excusable oversight.
- add the word/phrase "reinstatement" or "license reinstatement" to applicable sections such as informal conference 3 AAC 306.085, formal hearing 3 AAC 306.090, appeals 3 AAC 306.095, for applicant/licensee due process.
- Amend fees; refund section, 3 AAC 306.100, to add a non-refundable reinstatement fee. The board solicited comments from the public and persons affected by this change. The amount has not been determined.

Options for the board: to be discussed. The reinstatement fee has not been determined.

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3 AAC 306.035 introductory language is amended to read:

3 AAC 306.035. Application for renewal of license; <u>reinstatement for failure to timely</u> renew.

3 AAC 306.035(d) is amended to read:

(d) The director may require an applicant for renewal <u>or reinstatement</u> of a license under this chapter to submit fingerprints and pay fees as required by 3 AAC 306.055(a).

3 AAC 306.035(g) is amended to read:

(g) If a marijuana establishment required to submit a renewal application under (a) of this section fails to deliver a complete license renewal application or fails to pay the required renewal fee and the late renewal application fee on or before August 31 of each year, that marijuana establishment license expires at 12:00 midnight on August 31 of that year. A holder of an expired license shall immediately surrender the license to the board. Any holder of an expired license that seeks authority to operate must file a complete new application under 3 AAC 306.020, and 3 AAC 306.025, along with the required fees. A holder of an expired license may apply for reinstatement as described in 3 AAC 306.035(i).

3 AAC 306.035 is amended by adding a new subsection to read:

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| (i) A ho          | older of an exp  | pired license under 3 AAC 306.035(g) may apply to the board for      |
| reinstatement of  | a license no l   | ater than September 30 of the year on which the license expired.     |
| When applying     | for reinstatem   | ent, the applicant shall:                                            |
| (                 | 1) submit a st   | eatement of reason, on a form prescribed by the board, for not       |
| submitting a ren  | ewal applicati   | ion on time;                                                         |
| (2                | 2) satisfy all t | the current requirements for the issuance of a license renewal;      |
| (1                | 3) attest that t | the applicant has not been granted reinstatement under this section  |
| under the prior t | en years;        |                                                                      |
| (4                | 4) satisfy any   | additional requirements for reinstatement of the license as required |
| by the board.     |                  |                                                                      |
| (:                | 5) pay the nor   | n-refundable license reinstatement fee set out under 3 AAC           |
| 306.100(b).       |                  |                                                                      |
| 3 AAC 306.035     | is amended by    | y adding a new subsection to read:                                   |
| (j) 3 AA          | C 306.035(i)     | shall not be interpreted to give any person a right to reinstatement |
| of the license. L | icense reinstat  | tement will be granted solely as described under this chapter.       |
| 3 AAC 306.035     | is amended by    | y adding a new subsection to read:                                   |
| (k) Noth          | ning about gra   | nting license reinstatement prevents the board from taking           |
| additional discip | olinary action a | against the licensee. (Eff. 2/21/2016, Register 217; am 12/28/2017,  |
| Register 224; an  | n 2/21/2019, F   | Register 229; am 3/25/20, Register 233; am/,                         |
| Register          | )                |                                                                      |

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| Authority: | AS 17.38.010 | AS 17.38.150   | AS 17.38.200       |
|            | AS 17.38.070 | AS 17.38.190   | AS 17.38.900       |
|            | AS 17.38.121 |                |                    |

3AAC 306.080. Denial of License application, is repealed and readopted to read:

- 3 AAC 306.080. **Denial of license application.** (a) After review of the application, including the applicant's proposed operating plan and all relevant information, the board will deny an application for a new license if the board finds that
- (1) the application is not complete as required under the applicable provisions of  $\underline{3}$  AAC 306.020  $\underline{3}$  AAC 306.055, or contains any false statement of material fact;
  - (2) the license would violate any restriction in 3 AAC 306.010 or 3 AAC 306.015;
- (3) the license would violate any restriction applicable to the particular license type authorized under this chapter;
- (4) the license is prohibited under this chapter as a result of an ordinance or election conducted under AS 17.38.210, 3 AAC 306.200, or 3 AAC 306.230;
- (5) the applicant's actions or the operating plan does not adequately demonstrate that the applicant will comply with applicable provisions of this chapter;
  - (6) the license would not be in the best interests of the public; or
- (7) a protest by the local governing body is not arbitrary, capricious, and unreasonable.
- (b) After review of the application and all relevant information, the board will deny an application for renewal of a marijuana establishment license if the board finds

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| (1) any cause listed in (a) of               | this section;                                           |
| (2) repealed 8/21/2019;                      |                                                         |
| (3) that the license has been                | operated in violation of a condition or restriction the |
| board previously imposed;                    |                                                         |
| (4) that the applicant is deli               | nquent in the payment of taxes due in whole or in part  |
| from operation of the licensed business;     |                                                         |
| (5) that a protest by the loca               | ll governing body is not arbitrary, capricious, and     |
| unreasonable; or                             |                                                         |
| (6) that the applicant has los               | st right to possession of the applicant's licensed      |
| premises.                                    |                                                         |
| (c) After review of the application a        | and all relevant information, the board will deny an    |
| application for reinstatement of license due | e to failure to submit a timely renewal if the board    |
| finds                                        |                                                         |
| (1) any cause listed in (a) o                | r (b) of this section;                                  |
| (2) violation of any terms of                | of administrative hold or seizure of marijuana or       |
| marijuana product as described in 3 AAC 3    | 306.830;                                                |
| (3) the application was sub                  | mitted later than September 30 of the given applicable  |
| year;                                        |                                                         |

prior to the application submittal; or

(4) the applicant has had an application for reinstatement granted within ten years

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- (5) the failure to submit a timely renewal application is due to excusable oversight, such as confusion as to whether an original license holder or the applicant for a transfer license is required to submit the renewal application;
- (d) After review of the application and all relevant information, the board will deny an application for transfer of license to another person if the board finds
  - (1) any cause listed in (a) of this section;
- (2) that the transferor has not paid all debts or taxes arising from the operation of the business licensed under this chapter unless the transferor gives security for the payment of the debts or taxes satisfactory to the creditor or taxing authority;
- (3) that transfer of the license to another person would result in violation of the provisions of this chapter relating to identity of licensees and financing of licensees;
- (4) that the prospective transferee does not have the qualifications of an original applicant required under this chapter; or
- (5) that a protest by the local governing body is not arbitrary, capricious, and unreasonable.
- (e) If the board denies an application for a new license, renewal of a license, reinstatement of license, license conversion, or transfer of a license to another person, the board will, not later than 15 days after the board meeting at which the application was denied, furnish a written statement of issues to the applicant, explaining the reason for the denial in clear and concise language, and identifying any statute or regulation on which the denial is based. In the

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| notice of deni | ial the board will | inform the applicant of     | the right to an informal conference under 3 |
| AAC 306.085    | 5 and to a formal  | hearing under 3 AAC 30      | 06.090.                                     |
| (f) Af         | ter review of the  | application and all relev   | ant information, the board will deny an     |
| application fo | or license conver  | sion if the board finds th  | at                                          |
|                | (1) the applicat   | ion contains any false st   | atement of material fact;                   |
|                | (2) the license    | would violate any restric   | tion applicable to the particular license   |
| type authorize | ed under this cha  | pter;                       |                                             |
|                | (3) the license    | is prohibited under this c  | chapter as a result of an ordinance or      |
| election cond  | ucted under AS     | 17.38.210, 3AAC 306.20      | 00, or <u>3 AAC 306.230;</u>                |
|                | (4) the applican   | nt's actions or the applica | ation does not adequately demonstrate that  |
| the applicant  | will comply with   | applicable provisions o     | f this chapter;                             |
|                | (5) a protest by   | the local governing bod     | y is not arbitrary, capricious, and         |
| unreasonable   | ; or               |                             |                                             |
|                | (6) the license    | conversion would not be     | in the best interest of the public.         |
| (Eff. 2/21/20  | 16, Register 217   | ; am 2/21/19, Register 2    | 29; am 8/21/2019, Register 231; am Eff.     |
| //             | , Register         | )                           |                                             |
|                |                    |                             |                                             |
| Authority:     | AS 17.38.010       | AS 17.38.150                | AS 17.38.200                                |
|                | AS 17.38.070       | AS 17.38.190                | AS 17.38.900                                |
|                | AS 17.38.121       |                             |                                             |

3 AAC 306.085(a) is amended to read:

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(a) If an applicant for a new license, renewal of a license, <u>license reinstatement</u>, license conversion, or transfer of a license to another person is aggrieved by an action of the board denying the application, the applicant may, not later than 15 days after the date of the written notice of denial, request an informal conference with the director or the board. An informal conference requested under this section must be held at a time and place convenient to the applicant and the board, but not later than the next scheduled meeting of the board. An informal conference may be conducted telephonically.

(Eff. 2/21/2016, Register 217; am 2/21/2019, Register 229; am \_\_\_\_/\_\_\_\_; Register \_\_\_\_\_;

**Authority:** AS 17.38.010 AS 17.38.150 AS 17.38.200

AS 17.38.070 AS 17.38.190 AS 17.38.900

AS 17.38.121

### 3 AAC 306.090(a) is amended to read:

(a) If an applicant for a new license, renewal of a license, <u>license reinstatement</u>, license conversion, or transfer of a license is aggrieved by an action of the board denying the application, the applicant may request a formal hearing by filing a notice of defense in compliance with AS 44.62.390 not later than 15 days after the date of the written notice of the denial, or as provided in 3 AAC 306.085(b) if the applicant requested and participated in an informal conference. Failure to file a notice of defense as provided in this section constitutes a waiver of the right to a formal hearing. (Eff. 2/21/2016, Register 217; am 2/21/2019, Register 229; am Eff. \_\_\_/\_\_\_\_, Register \_\_\_\_\_)

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| Authority:                                                                               | AS 17.38.010       | AS 17.38.150                          | AS 17.38.200                                  |  |  |
|                                                                                          | AS 17.38.070       | AS 17.38.190                          | AS 17.38.900                                  |  |  |
|                                                                                          | AS 17.38.121       |                                       |                                               |  |  |
| 3 AAC 306.09                                                                             | 95 is amended to   | read:                                 |                                               |  |  |
| (a) Ar                                                                                   | aggrieved appli    | icant or marijuana establishm         | ent license holder may appeal to the          |  |  |
| board regarding                                                                          | ng any action of   | the director, or an employee          | or agent of the board regarding an            |  |  |
| application for                                                                          | r a new license,   | a license renewal, <u>license rei</u> | nstatement, a license conversion, or a        |  |  |
| transfer of lice                                                                         | ense to another p  | erson.                                |                                               |  |  |
| (b) An applicant or marijuana establishment license holder aggrieved by a final decision |                    |                                       |                                               |  |  |
| of the board re                                                                          | egarding an appl   | ication for a new license, a li       | cense renewal, <u>license reinstatement</u> , |  |  |
| a license conv                                                                           | ersion, or a trans | sfer of license to another pers       | on may appeal to the superior court           |  |  |
| under AS 44.6                                                                            | 52.560. (Eff. 2/2) | 1/2016, Register 217; am 2/2          | 1/2019, Register 229; am Eff.                 |  |  |
| /, Register)                                                                             |                    |                                       |                                               |  |  |
|                                                                                          |                    |                                       |                                               |  |  |
| Authority:                                                                               | AS 17.38.010       | AS 17.38.150                          | AS 17.38.200                                  |  |  |
|                                                                                          | AS 17.38.070       | AS 17.38.190                          | AS 17.38.900                                  |  |  |
|                                                                                          | AS 17.38.121       |                                       |                                               |  |  |
|                                                                                          |                    |                                       |                                               |  |  |

3 AAC 306.100(b) is amended to read:

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Current language for 3 AAC 306.085 which is being repealed and readopted:

AS 17.38.121

- [(a) AFTER REVIEW OF THE APPLICATION, INCLUDING THE APPLICANT'S PROPOSED OPERATING PLAN AND ALL RELEVANT INFORMATION, THE BOARD WILL DENY AN APPLICATION FOR A NEW LICENSE IF THE BOARD FINDS THAT
- (1) THE APPLICATION IS NOT COMPLETE AS REQUIRED UNDER THE APPLICABLE PROVISIONS OF 3 AAC 306.020 3 AAC 306.055, OR CONTAINS ANY FALSE STATEMENT OF MATERIAL FACT;
- (2) THE LICENSE WOULD VIOLATE ANY RESTRICTION IN 3 AAC 306.010 OR 3 AAC 306.015;
- (3) THE LICENSE WOULD VIOLATE ANY RESTRICTION APPLICABLE TO THE PARTICULAR LICENSE TYPE AUTHORIZED UNDER THIS CHAPTER;
- (4) THE LICENSE IS PROHIBITED UNDER THIS CHAPTER AS A RESULT OF AN ORDINANCE OR ELECTION CONDUCTED UNDER AS 17.38.210, 3 AAC 306.200, OR 3 AAC 306.230;
- (5) THE APPLICANT'S ACTIONS OR THE OPERATING PLAN DOES NOT ADEQUATELY DEMONSTRATE THAT THE APPLICANT WILL COMPLY WITH APPLICABLE PROVISIONS OF THIS CHAPTER;

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- (6) THE LICENSE WOULD NOT BE IN THE BEST INTERESTS OF THE PUBLIC;
- (7) A PROTEST BY THE LOCAL GOVERNING BODY IS NOT ARBITRARY, CAPRICIOUS, AND UNREASONABLE.
- (b) AFTER REVIEW OF THE APPLICATION AND ALL RELEVANT INFORMATION, THE BOARD WILL DENY AN APPLICATION FOR RENEWAL OF A MARIJUANA ESTABLISHMENT LICENSE IF THE BOARD FINDS
  - (1) ANY CAUSE LISTED IN (A) OF THIS SECTION;
  - (2) REPEALED 8/21/2019;
- (3) THAT THE LICENSE HAS BEEN OPERATED IN VIOLATION OF A CONDITION OR RESTRICTION THE BOARD PREVIOUSLY IMPOSED;
- (4) THAT THE APPLICANT IS DELINQUENT IN THE PAYMENT OF TAXES DUE IN WHOLE OR IN PART FROM OPERATION OF THE LICENSED BUSINESS;
- (5) THAT A PROTEST BY THE LOCAL GOVERNING BODY IS NOT ARBITRARY, CAPRICIOUS, AND UNREASONABLE; OR
- (6) THAT THE APPLICANT HAS LOST RIGHT TO POSSESSION OF THE APPLICANT'S LICENSED PREMISES.
- (c) AFTER REVIEW OF THE APPLICATION AND ALL RELEVANT INFORMATION, THE BOARD WILL DENY AN APPLICATION FOR TRANSFER OF LICENSE TO ANOTHER PERSON IF THE BOARD FINDS
  - (1) ANY CAUSE LISTED IN (A) OF THIS SECTION;
- (2) THAT THE TRANSFEROR HAS NOT PAID ALL DEBTS OR TAXES ARISING FROM THE OPERATION OF THE BUSINESS LICENSED UNDER THIS CHAPTER UNLESS THE TRANSFEROR GIVES SECURITY FOR THE PAYMENT OF THE DEBTS OR TAXES SATISFACTORY TO THE CREDITOR OR TAXING AUTHORITY:
- (3) THAT TRANSFER OF THE LICENSE TO ANOTHER PERSON WOULD RESULT IN VIOLATION OF THE PROVISIONS OF THIS CHAPTER RELATING TO IDENTITY OF LICENSEES AND FINANCING OF LICENSEES:
- (4) THAT THE PROSPECTIVE TRANSFEREE DOES NOT HAVE THE QUALIFICATIONS OF AN ORIGINAL APPLICANT REQUIRED UNDER THIS CHAPTER; OR
- (5) THAT A PROTEST BY THE LOCAL GOVERNING BODY IS NOT ARBITRARY, CAPRICIOUS, AND UNREASONABLE.
- (d) IF THE BOARD DENIES AN APPLICATION FOR A NEW LICENSE, RENEWAL OF A LICENSE, LICENSE CONVERSION, OR TRANSFER OF A LICENSE TO ANOTHER PERSON, THE BOARD WILL, NOT LATER THAN 15 DAYS AFTER THE BOARD MEETING AT WHICH THE APPLICATION WAS DENIED, FURNISH A WRITTEN STATEMENT OF ISSUES TO THE APPLICANT, EXPLAINING THE REASON FOR THE DENIAL IN CLEAR AND CONCISE LANGUAGE, AND IDENTIFYING ANY STATUTE OR REGULATION ON WHICH THE DENIAL IS BASED. IN THE NOTICE OF DENIAL THE BOARD WILL INFORM THE APPLICANT OF THE RIGHT TO AN INFORMAL

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CONFERENCE UNDER 3 AAC 306.085 AND TO A FORMAL HEARING UNDER 3 AAC 306.090.

- (e) AFTER REVIEW OF THE APPLICATION AND ALL RELEVANT INFORMATION, THE BOARD WILL DENY AN APPLICATION FOR LICENSE CONVERSION IF THE BOARD FINDS THAT
- (1) THE APPLICATION CONTAINS ANY FALSE STATEMENT OF MATERIAL FACT;
- (2) THE LICENSE WOULD VIOLATE ANY RESTRICTION APPLICABLE TO THE PARTICULAR LICENSE TYPE AUTHORIZED UNDER THIS CHAPTER;
- (3) THE LICENSE IS PROHIBITED UNDER THIS CHAPTER AS A RESULT OF AN ORDINANCE OR ELECTION CONDUCTED UNDER AS 17.38.210, 3AAC 306.200, OR 3 AAC 306.230:
- (4) THE APPLICANT'S ACTIONS OR THE APPLICATION DOES NOT ADEQUATELY DEMONSTRATE THAT THE APPLICANT WILL COMPLY WITH APPLICABLE PROVISIONS OF THIS CHAPTER;
- (5) A PROTEST BY THE LOCAL GOVERNING BODY IS NOT ARBITRARY, CAPRICIOUS, AND UNREASONABLE; OR
- (6) THE LICENSE CONVERSION WOULD NOT BE IN THE BEST INTEREST OF THE PUBLIC.]



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December 23, 2020

## Re: Comment on Regulation Change to 3 AAC 306 Reinstatement of Licenses

Dear Honorable Members of the Alaska Marijuana Control Board:

Please accept this letter in regard to the proposed regulation changes to 3 AAC 306.035, .080, .085, .090, .095, and .100 dealing with the reinstatement of licenses. As an initial matter, I want to lend my support to the proposed regulation changes. However, there are several aspects that I would like to suggest some minor revisions.

In summary, the proposed changes will allow license holders who have not submitted their renewal and late fee by August 31<sup>st</sup> to apply for license reinstatement no later than September 30<sup>th</sup>. Reinstatement will not be allowed if an application for reinstatement has been granted in the past ten (10) years.

The Notice of Proposed Changes states "It is strongly recommended that a person affected by this change submit a comment that includes a suggestion(s) on the amount the non-refundable reinstatement fee should be. The board wants to hear from you on this." Currently, responsible applicants who submit their renewals on time must pay a \$600 renewal application fee, as well as the applicable license type specific renewal fee. If a late application is filed between July 1<sup>st</sup> and August 31st, an additional \$1,000 fee must be paid. Therefore, I suggest the reinstatement fee should be substantial to disincentivize applicants from after August 31<sup>st</sup>. I propose that the reinstatement fee be \$2,500.00 for limited cultivations, testing labs, and concentrate only license types. I would propose a reinstatement fee of \$5,000.00 for standard cultivations, product manufacturing facilities and retail establishments without onsite endorsements. For retailers with onsite endorsements, I would propose a reinstatement fee of \$5,500.00.

The proposed regulations do not allow reinstatement if an application for reinstatement has occurred in the past ten (10) years. This seems excessive, mistakes happen, and as we have seen with the pandemic there are many situations where the mail chain gets interrupted, etc., I would propose the Board consider modifying the proposed regulation change from a ten (10) year limitation to a five (5) year limitation. Thank you for your consideration and thank you for your continued hard work furthering the growth and sustainability of our thriving marijuana industry.

Truly and Sincerely Yours,

Jana D. Weltzin, Esq.