Annual Report Fiscal Year 2020

Board of Veterinary Examiners



Department of Commerce, Community and Economic Development

Division of Corporations, Business and Professional Licensing

This annual performance report is presented in accordance with Alaska statute AS 08.01.070(10).

Its purpose is to report the accomplishments, activities, and the past and present needs of the licensing program.

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Identification of the Board

Board Member	Duty Station	Date Appointed	Term Expires
Rachel Berngartt Board Chair	Juneau	Mar 01, 2016	Mar 01, 2024
Hal Geiger Public Member	Juneau	Mar 01, 2016	Mar 01, 2024
Chris Michetti	Anchorage	Mar 01, 2018	Mar 01, 2022
Scott Flamme	Fairbanks	Mar 01, 2019	Mar 01, 2023
Denise Albert	Denali Park	Mar 01, 2020	Mar 01 <i>,</i> 2024
James Hagee Board Chair	Trapper Creek	Apr 22, 2013	Mar 01, 2020

Identification of Staff

Ilsa Lund – Licensing Examiner

Department of Commerce, Community & Economic Development Division of Corporations, Business and Professional Licensing Post Office Box 110806 Juneau, Alaska 99811-0806 (907) 465-2550

Lacey Derr – Records and Licensing Supervisor

Department of Commerce, Community & Economic Development Division of Corporations, Business and Professional Licensing Post Office Box 110806 Juneau, Alaska 99811-0806 (907) 465-2550

Sher Zinn – Regulation Specialist II

Department of Commerce, Community & Economic Development Division of Corporations, Business and Professional Licensing Post Office Box 110806 Juneau, Alaska 99811-0806 (907) 465-2550

Greg Francois – Chief Investigator

Department of Commerce, Community & Economic Development Division of Corporations, Business and Professional Licensing 550 West 7th Avenue, Suite 1500 Anchorage, Alaska 99501-3567 (907) 269-8437

Erika Prieksat – Investigator

Department of Commerce, Community & Economic Development Division of Corporations, Business and Professional Licensing 550 West 7th Avenue, Suite 1500 Anchorage, Alaska 99501-3567 (907) 269-8437

Narrative Statement

The Board of Veterinary Examiners met seven times during FY20:

- October 4, 2019- In Anchorage
- November 26, 2019- Teleconference
- January 10, 2020- Teleconference
- February 24, 2020- Teleconference
- March 23, 2020- Teleconference
- April 27, 2020- Teleconference
- June 2, 2020- Teleconference

Current Board Members are:

- Rachel Berngartt, DVM, Chair- Juneau
- Hal Geiger, PhD, Public Member- Juneau
- Chris Michetti, DVM- Anchorage
- Scott Flamme, DVM- Fairbanks
- Denise Albert, DVM- Denali Park

Our licensing examiner is Ilsa Lund in Juneau. Our state investigators working for the Board this year are Greg Francois and Erika Prieksat. The Investigation Staff works diligently to handle cases discreetly, thoroughly, and in a timely fashion.

The Board works with the Division of Corporations, Business and Professional Licensing and its investigators to monitor compliance with Alaska statutes and regulations as they pertain to public health and safety, animal welfare, and practice competency. Individual board members review complaints when requested by the investigator and have approved consent agreements presented at the conclusion of an investigation.

The COVID-19 pandemic brought unprecedented challenges to the State, the nation, and the world. At the Board's April and June meetings, the Board discussed best practices and guidelines for licensees and subsequently published that information to our website, as well as published interpretation of the Governor's mandates and how they applied to the practice of veterinary medicine. Dr. Rachel Berngartt, attended the COVID-19 Boards Chairs weekly meetings beginning on March 30, 2020 and continued to participate in the weekly meetings through the beginning of May, bringing back relevant information to the Board of Veterinary Examiners (BOVE) and sharing how the BOVE was advising licensees about best practices with the Board's Chairs group. Also, the Board posted information on coronavirus guidance for pet animals.

Coronavirus legislation, SB 241, gave authority to the Boards to pass emergency regulations or issue policy statements regarding the COVID-19 pandemic. The Department of Law educated the BOVE on the emergency regulation process, and the BOVE subsequently issued a policy statement related to waiving continuing education credits and audit for the 2020 license renewal cycle due to the shutdown of conferences and travel nationwide because of COVID-19. The Board also published information on the telemedicine business registry, as SB 241 promoted telemedicine, but did not waive the business registry requirement. The Board also reviewed our current jurisdictional licensing exam practice and courtesy license application process and determined that our process was already effective to operate unchanged during the pandemic. We also removed the requirement for a notary for application materials during the ongoing pandemic.

The Board continued to monitor and comment on legislation relevant to the practice of veterinary medicine, mindful of our duty to protect the public. This legislative session was particularly busy as our Board was involved in testifying in support of and educating legislators regarding proposed veterinary exemption from the Prescription Drug Monitoring Program (HB 184). Drs. Flamme and Berngartt were elected to speak publicly for the Board, including directly to legislators, regarding PDMP exemption. The broad points of BOVE support for the bill centered around ineffectiveness of protection of the public in any meaningful way through veterinary participation in the PDMP, human privacy concerns, and fiscal concerns. However, due to the COVID 19 pandemic, the legislative session was cut short and HB 184 never made it out of committee. We anticipate renewing the legislative educational effort after the November 2020 elections in preparation for the 2021 Legislative session. Notably, due to all of the problems in administration of the PDMP, the Board of Pharmacy, in charge of administering the PDMP, did not oppose HB 184 making veterinarians exempt from the PDMP.

The Board also commented upon HB 242 which was a proposal to standardize prescribing practice by milligram morphine equivalents (MME). There was no veterinary exemption in the proposed legislation, and standardization of prescription by MME for veterinarians is grossly inappropriate, as our profession treats everything from mice to moose and all species in between. Again, due to the COVID 19 pandemic legislative shutdown, HB 242 never made it out of committee either.

The Board spent a considerable amount of time focusing on the legal and practical aspects of the PDMP with a multitude of meetings with Division staff and PDMP staff. Dr. Berngartt attended a Board of Pharmacy meeting (February 7, 2020) to provide information about current challenges to the veterinary profession regarding PDMP implementation and to dialogue directly with the Board of Pharmacy so as to seek their input in mediating these challenges. At this meeting, the Board of Pharmacy voted on the record to non-oppose veterinary exemption from the PDMP. Additionally, Drs. Flamme and Berngartt attended a remote "town hall" meeting regarding the PDMP put on by the Alaska Veterinary Medical Association. Dr. Berngartt spoke regarding clarification of licensee discipline. The Board has also worked with Department of Law and the Division regarding necessary training for Board members and licensees. The PDMP will be an ongoing focus for the Board, with upcoming regulations projects and evolving disciplinary matrixes for non-compliance.

Drs. Flamme and Geiger traveled to St. Louis to attend the American Association of Veterinary State Boards (AAVSB) annual meeting. Dr. Flamme was the voting delegate for Alaska and Dr. Geiger was the alternate delegate for Alaska. (Dr. Berngartt was also in attendance at the meeting as a member of the Regulatory Policy Task Force, not as an Alaska delegate.) Drs. Flamme and Geiger brought information back to the Board on topics such as but not limited to current challenges facing veterinary boards nationwide (such as regulation of telemedicine and corporate veterinary practice), top legal cases involving veterinary state boards, and the AAVSB Practice Act Model.

The Board has done considerable research on updating our regulations to include a definition of Veterinary-Client-Patient-Relationship (VCPR). This is a major regulatory undertaking considering Alaska's vast land mass and diverse public needs, telemedine, and the Federal FDA Veterinary Feed Directive. We recently held noticed public comment (June 2, 2020) and received a great deal of public participation because this is such an important regulation, as it defines the legal relationship between a veterinarian, their patient and the client. The Board had a number of other regulatory projects that included updating application requirements to reflect current trends to improve ease of the application process.

The Board reviews the Veterinary Handbook and, in conjunction with the State Veterinarian, makes changes as needed. The Board also reviews the Jurisprudence Examination completed by applicants for licensure to be sure the questions accurately reflect the statutes, regulations, and the Veterinary Handbook.

Budget Recommendations for FY 2021

The Budget Recommendations section anticipates the board's fiscal priorities for the upcoming year. Please complete all parts of this section with details about anticipated meetings, conferences, memberships, supplies, equipment, to other board requests. Meeting expenses that are being funded through third-party reimbursement or direct booking must be identified separately from expenses paid through license fees (receipt-supported services or RSS). Be sure to explain any items listed as "other" so they may be tracked appropriately.

Board Meeting Date	Location	# Board	# Staff
July 7, 2020	Teleconference	5	7
□ Airfare:			\$0.00
🗆 Hotel:			\$0.00
🗖 Ground:			\$0.00
🗷 Other:			\$1,000.00
Total Estimated Cost:			\$1,000.00

Board Meeting Date	Location	# Board	# Staff
October TBD, 2020	Teleconference	5	5
□ Airfare:			\$0.00
🗆 Hotel:			\$0.00
Ground:			\$0.00
🗷 Other:			\$1,000.00
Total Estimated Cost:			\$1,000.00

Board Meeting Date	Location	# Board	# Staff
January TBD, 2021	Teleconference	5	5
□ Airfare:			\$0.00
□ Hotel: \$0.00		\$0.00	
🗷 Ground:			\$0.00
🗷 Other:			\$1,000.00
Total Estimated Cost:			\$1,000.00

Budget Recommendations for FY 2021 (continued)

Board Meeting Date	Location	# Board	# Staff
March TBD, 2021	Teleconferece	5	5
□ Airfare:			\$0.00
🗆 Hotel:			\$0.00
Ground:			\$0.00
🗷 Other:			\$1,000.00
Total Estimated Cost:			\$1,000.00

Board Meeting Date	Location	# Board	# Staff
April TBD, 2021	Teleconference	5	5
□ Airfare:			\$0.00
🗆 Hotel:			\$0.00
Ground:			\$0.00
🗷 Other:			\$1,000.00
Total Estimated Cost:			\$1,000.00

Board Meeting Date	Location	# Board	# Staff
June TBD, 2021	Teleconference	5	5
□ Airfare:			\$0.00
□ Hotel: \$		\$0.00	
Ground:			\$0.00
🗷 Other:			\$1,000.00
Total Estimated Cost:			\$1,000.00

Date	Location	# Board	# Staff
escription of meeting and it	s role in supporting the mission of t	he Board:	
□ Airfare:			\$0.00
🗆 Hotel:			\$0.00
Ground:			\$0.00
□ Conference:			\$0.00
□ Other:			\$0.00

Budget Recommendations for FY 2021 (continued)

Out-of-State Mee	0	onal In-State Travel ot Applicable	(Rank in or	der of importance)
Date		Location	# Board	# Staff
Spring 2021- TD	В	St Louis, MO	1	1 (alternate)
This travel is required	to attend the AAVSB ff. Training includes w	upporting the mission of 's Board Basics and Beyor valk through of terminolog	nd Training. This train	-
Expenditure	License Fees (RSS)	Third-Party Reimbursement	Third-Party Direct Booked	t Total
🗷 Airfare:	\$0.00	\$0.00	\$700.00	\$700.00
🗷 Hotel:	\$0.00	\$0.00	\$400.00	\$400.00
🗷 Ground:	\$0.00	\$50.00	\$0.00	\$50.00
Conference:	\$250.00	\$0.00	\$0.00	\$250.00
Other Describe "Other	\$0.00 r" (break out all sec	\$0.00	\$0.00	\$0.00
Net Total:	\$250.00	\$ 50.00	\$1.100.00	\$1.400.00
Membership Product or S	Service	□ Training □ Other Provider Cost Per Ev		Cost Per Event
		\$500.00		
The AAVSB provides m not limited to, adminis	any services to the bo tration and transfer o	orting the mission of th bard that are essential in t f national exam scores for	he licensing process. S both veterinarians and	d veterinary technicians,
		nsing documents, and app	oroving continuing edu	acation courses.
	2021 Fiscal Requ		proving continuing edu	ication courses.
Summary of FY		uests	proving continuing edu	\$6,000.00
Summary of FY	2021 Fiscal Requ etings and Teleconfe	uests	proving continuing edu	
Summary of FY Board Mee Travel for I	2021 Fiscal Requ etings and Teleconfe	uests erences:	proving continuing edu	\$6,000.00
Summary of FY Board Mee Travel for I Out-of-Sta	2021 Fiscal Requ etings and Teleconfe Exams:	uests erences: -State Travel:	broving continuing edu	\$6,000.00 \$0.00
Summary of FY Board Mee Travel for I Out-of-Sta Dues, Men	2021 Fiscal Requ etings and Teleconfe Exams: te and Additional In	uests erences: -State Travel: es, Training:	broving continuing edu	\$6,000.00 \$0.00 \$1,400.00
Summary of FY Board Mee Travel for I Out-of-Sta Dues, Men	2021 Fiscal Requ etings and Teleconfe Exams: te and Additional In nberships, Resource	uests erences: -State Travel: es, Training:	broving continuing edu	\$6,000.00 \$0.00 \$1,400.00 \$500.00

Legislation Recommendations Proposed Legislation for FY 2021

□ No Recommendations

The Board has no recommendations for proposed legislation at this time.

E Recommendations

The Board has the following recommendations for proposed legislation:

- **1)** Veterinary exemption from the PDMP, with profession-appropriate CE requirements to be placed in regulations specific to opiod use and monitoring in practice.
- 2) Statutory change to include oversight of "Veterinary Medical Facilities."
- **3)** Statutory change to include acceptance of "other foreign graduate assessments as the Board deems appropriate" for licensing of foreign graduates.

Regulation Recommendations Proposed Legislation for FY 2021

□ No Recommendations

The Board has no recommendations for proposed regulations at this time.

E Recommendations

The Board has the following recommendations for proposed regulations:

- 1) Continue to move forward with VPCR regulation.
- 2) Continue to move forward with telemedicine regulation.
- **3)** Continue to move forward with PDMP regulation.

Goals and Objectives

Part I

FY 2020's goals and objectives, and how they were met:

1) Continue membership in the American Association of Veterinary State Boards and send two members (one voting member and one alternate) to the national regulatory Board meeting if the meeting is scheduled in the western states.

Membership was maintained throughout FY2020 and Drs. Flamme and Geiger attended the national meeting in September, 2019.

2) Continue to implement, monitor, develop and review as necessary the jurisprudence state examination.

The Board has discussed the jurisprudence exam, particularly in light of the current COVID-19 pandemic. The method of administering the exam was deemed satisfactory regarding ease of access and timeliness.

3) Continue licensing veterinarians and veterinary technicians and continue monitoring continuing education hours.

The Board currently licenses veterinarians and technicians and has monitored CE hours.

4) Continue to review and evaluate current statutes and legislative proposals and develop new proposals as needed.

The Board has been very active in reviewing, evaluating, and commenting on proposals.

5) Resolve ongoing investigations/litigation in a timely fashion through direct involvement of the Board in the early review process.

The Board promptly responds to investigation requests. We have no current litigation issues.

6) Continue to update as necessary the Veterinary Handbook. A mailing of the Handbook will occur following a major revision.

The Board continues to evaluate the Veterinary Handbook. No revisions occurred in FY2020.

Goals and Objectives (continued)

Part I (continued)

FY 2020's goals and objectives, and how they were met:

7) Continue to pursue the mission and vision statements of the Board.

The mission statement is now read at the beginning of each meeting to set the tone for every meeting.

8) Continue to review and evaluate current regulations for veterinarians and veterinary technicians and regulatory fees and develop new regulations as needed.

The Board is actively involved in developing new regulations to reflect the changing times especially considering telemedicine, the Federal Veterinary Feed Directive, and the intersection with the veterinary-client-patient relationship.

9) Continue to monitor continuing education programs and requirements.

The Board actively monitors (and has posted) guidelines for licensees seeking CE approval of non-RACE approved programs.

10) Continue to monitor budget as it pertains to the self-supporting fees.

The Board id actively involved in fiscal responsibility of determination of financial priorities, including judicious use of Division staff resources, Investigations resources, and Department of Law resources.

Goals and Objectives

Part II

FY 2021's goals and objectives, and proposed methods to achieve them. *Describe any strengths, weaknesses, opportunities, threats and required resources:*

- 1) Continue membership in the American Association of Veterinary State Boards and send two members (one voting member and one alternate) to the national regulatory Board meeting if the meeting is scheduled in the western states.
- 2) Continue to implement, monitor, develop and review as necessary the jurisprudence state examination.
- **3)** Continue licensing veterinarians and veterinary technicians and continue monitoring continuing education hours.

Currently, the Board has enacted an emergency regulation regarding waiver of CE requirements for the 2020 renewal period. This will be reevaluated for 2021. Furthermore, CE requirements specific to include opiate education will be a focus for FY2021.

- **4)** Continue to review and evaluate current statutes and legislative proposals and develop new proposals as needed.
- **5)** Resolve ongoing investigations/litigation in a timely fashion through direct involvement of the Board in the early review process. Continue to update as necessary the Veterinary Handbook. A mailing of the Handbook will occur following a major revision.
- 6) Continue to review and evaluate current regulations for veterinarians and veterinary technicians and regulatory fees and develop new regulations as needed.
- 7) The Board has struggled with crafting regulations related to the PDMP due to a lack of educational resources. Recently, (June 10, 2020), Dr. Berngartt met with PDMP staff, Regulations staff, Dept of Law staff and OLE Ilsa Lund to work on access to resources. The meeting was fruitful and resulted in DOL compiling applicable statutes and opinions and PDMP staff contacting Appriss to create a training video specific to veterinarians. The PDMP has also now invested money in the AWARxE interface to add an animal icon next to where animal prescription information needs to be input. These recent steps will hopefully improve the regulations process.
- 8) Continue to monitor continuing education programs and requirements.
- 9) Continue to monitor budget as it pertains to the self-supporting fees.

Fiscal responsibility is of paramount imporance to the Board. The Board will need to address issues relating to a significant increase in investigatory fees resulting from PDMP alleged violations, despite the well-known problems with the PDMP. The Board will develop a resolution to convey continued investment in and ownership of our budget. Current challenges also include a suspension of scheduled fee increase due to COVID 19 financial impact.

10) Continue to pursue the mission and vision statements of the Board.

Board of Veterinar Fiscal Year 2020 Ar	•
Sunset Audit Recom	mmendations
Date of Last Legislative Audit:	3/18/2016
Board Sunset Date:	6/30/2025

Audit Recommendation:	Board chair writes the annual report and staff assists to ensure the information is correct and complete before submitting the final version to the division.
Action Taken:	Board chair, Dr. Berngartt, authored the narrative sections of this report and reviewed with OLE IIsa Lund.
Next Steps:	n/a
Date Completed:	6/25/2020