### **Petition**

## to the Local Boundary Commission

## to Annex

The Weary/Snake River Tract, the Snake River Section and Igushik Section of the Nushagak Commercial Salmon District, and the Igushik Village Tract, altogether consisting of approximately 37 Square Miles of Land and 118 Square Miles of Water to the City of Manokotak

By the Legislative Review Method

### Table of Contents

<u>Introduction</u>	4
Section 1. Name of the Petitioner. 3 AAC 110.420(b)(1)	19
Section 2. Petitioner's Representative. 3 AAC 110.420(b)(2)	19
Section 3. Name and Class of the City for Which a Change is Proposed. 3 AAC 110.420(b)(3)	19
Section 4. General Description of the Nature of the Proposed Boundary Change. 3 AAC 110.420(b)(4)	20
Section 5. General Description of the Territory Proposed for Annexation.  3 AAC 110.420(b)(5)	20
Section 6. Reasons for the Proposed Boundary Change. 3 AAC 110.420(b)(6)	28
Section 7. Legal Descriptions, Maps, and Plats. 3 AAC 110.420(b)(7)	29
Section 8. Size of the Territory Proposed for Annexation. 3 AAC 110.420(b)(8)	29
Section 9. Data Estimating the Population of the Territory Proposed for Annexation. 3 AAC 110.420(b)(9)	30
Section 10. Information Relating to Public Notice and Service of the Petition.  3 AAC 110.420(b)(10)	30
<u>Section 11.</u> Tax Data. 3 AAC 110.420(b)(12)	30
Section 12. Budget Information. 3 AAC 110.420(b)(13)(B)	31
Section 13. Existing Long Term Municipal Debt. 3 AAC 110.420(b)(14)	31
Section 14. Municipal Powers and Functions. 3 AAC 110.420(b)(15)	31
<u>Section 15.</u> Transition Plan. 3 AAC 110.420(b)(16)	34
Section 16. City Council Composition and Apportionment. 3 AAC 110.420(b)(17)	34
<u>Section 17.</u> Supporting Brief. 3 AAC 110.420(b)(19)	34
Section 18. Documentation Demonstrating that the Petitioner is Authorized to File the Petition Under 3 AAC 110.410. 3 AAC 110.420(b)(20)	35
Section 19 Petitioner's Affidavit 3 AAC 110 420(h)(22)	35

Proposed for Annexation	36
Exhibit A-2. Legal Metes and Bounds Description of the Existing City	48
Exhibit A-3. Legal Metes and Bounds Description of the City Boundaries  After the Proposed Annexation	49
Exhibit A-4. Maps and Plats	54
Exhibit B. Information Relating to Public Notice and Service of the Petition Local media	57
Exhibit C. Projected Revenues, Operating Expenditures, and Capital Expenditures	62
Exhibit D. Transition Plan.	69
Exhibit E. Supporting Brief	71
<b>Exhibit F.</b> Documentation Demonstrating that the Petitioner is Authorized to File the Petition Under 3 AAC 110.410	87
<b>Exhibit G.</b> Affidavit of Petitioner's Complying with the Requirements of 3 AAC 110.425(e) (Which Requires the Petitioner to Hold a Hearing Before Submitting a Legislative Review Annexation Petition).	90
<b>Exhibit H.</b> Written Summary or Transcript of the Hearing that the Petitioner is Required to Hold Under 3 AAC 110.425(e), and a Copy of Any Written Materials Received During the Hearing	138
Exhibit I. Affidavit of Petitioner's Representative Concerning Accuracy of Information	162

The City of Manokotak requests that the Local Boundary Commission grant this petition for annexation under Article X, Section 12 of the Constitution of the State of Alaska, AS 29.06.040(a) and (b), AS 44.33.812, and 3 AAC 110.140. This petition incorporates by reference all of the attached exhibits.

#### Introduction

The impetus for this proposed annexation stems from the story of Manokotak's settlement in 1946 and its ongoing interdependence with Igushik Village, the source of Manokotak's first settlers. Today, Manokotak is a traditional Yup'ik community of 500 residents. It is located inland about 16 air miles upriver from the mouth of the Igushik River, between the Igushik and Weary Rivers, the only village on either river, and about 25 miles southwest of Dillingham (Exhibit A-4.1). Prehistoric and post-contact Igushik Village stretched along the beach south of where the Igushik River enters western Nushagak Bay (Figure 1). Today, Igushik Village is second home to most Manokotak's residents.

The Igushik River system is host to a major sockeye salmon run. Over the 10-year period 2004-2013, the Igushik River System sockeye run averaged 1,281,000 fish annually, or about 14 percent of the total sockeye run in the Nushagak Commercial Salmon District.<sup>1</sup> From prehistoric times, this bountiful fisheries resource made Igushik Village an attractive and rewarding site for fish camps.<sup>2</sup>

Igushik was once one of the largest and most important villages on the west side of Nushagak Bay. At the time of earliest contact, it was one of four large settlements on Nushagak Bay, and the only one on the west side. It was mentioned regularly in the vital statistics of the Nushagak Church between 1876 and 1894.<sup>3</sup>

Alaska's first federal census in 1880 counted 74 persons at Igushik Village. In the early 1900s, three salteries were built on the west bank of the Igushik River and a fourth on

<sup>&</sup>lt;sup>1</sup> Elison, T., et al. 2015. 2014 Bristol Bay Area Annual Management Report, Alaska Department of Fish and Game, Fishery Management Report No. 15-24, Anchorage.

Despite Igushik's prehistoric significance, it has not been the object of detailed archaeological research.

Seitz, Jody, 1990. Subsistence Salmon Fishing in Nushagak Bay, Southwest Alaska, Technical Paper No. 196. Alaska Department of Fish and Game, Division of Subsistence, Juneau, Alaska.

the west bank of the Snake River (Figure 2).<sup>4</sup> Then, as with many Nushagak villages, the 1918-1919 influenza pandemic devastated Igushik Village and its population dwindled.<sup>5</sup> The U.S. Census counted 28 residents in 1930 and 16 residents in 1940. Still, Igushik Village persisted as a fish campsite into the mid-1940s.

In 1946, Evon Minesta left his family's fish camp at coastal, treeless Igushik Village to search for a more hospitable winter settlement site. Minesta chose a new homesite at present-day Manokotak about 16 air miles up the meandering Igushik River southwest of Acorn Peak. There, the wooded setting by the Igushik River provided protection, building materials, and fuel for winter. It also gave access to an extensive region of lakes, rivers, and uplands, and their plentiful subsistence resources, as well as access to the rich fishing grounds at Igushik Village. In that post-war era, village settlement patterns were much more dispersed and fluid than today. Manokotak's superior year-round location quickly drew more settlers, some from now-abandoned villages (Kulukak, Tuklung), some from surviving villages (Togiak, Aleknagik), and some from other settlements around the region. Today, Manokotak families continue to nurture strong family, cultural, and sharing ties to their former villages.

In 1948, a Moravian church was built, and an informal church school opened. By 1950, Manokotak had 120 residents. In the next decade, the BIA built a school and BIA staff provided basic health care services. A post office and several family stores opened. Manokotak continued to grow. The City incorporated in 1970.

Even as Igushik Village faded as a permanent settlement, it flourished as a vital, complementary element of the traditional yearly cycle for Manokotak residents. The post-

<sup>4</sup> Branson, John B., 2007. Canneries, Cabins and Caches of Bristol Bay, Alaska. Published by the U.S. Department of the Interior, National Park Service, Lake Clark National Park and Preserve.

<sup>&</sup>lt;sup>5</sup> "Perhaps the most serious period of illness ever to occur in the Nushagak River Region was the influenza epidemic of the fall of 1918 and the spring of 1919. . . Every person in the large villages of Igushik and Kanakanak either died or moved away." VanStone, James W., 1967. Eskimos of the Nushagak River: an Ethnographic History. University of Washington Press.

<sup>&</sup>lt;sup>6</sup> The two paragraphs on Manokotak's early history are adapted largely from Schichnes, Janet and Molly Chythlook, 1988. Use of Fish and Wildlife in Manokotak, Alaska, Technical Paper No. 152. Alaska Department of Fish and Game, Division of Subsistence. Dillingham, Alaska.

war acceptance of Alaska Natives as commercial fishermen newly boosted Igushik Village's appeal to Manokotak residents as a base for commercial as well as subsistence fishing.

The following observations from a 1988 Alaska Department of Fish and Game (ADF&G) study<sup>7</sup> testify to the strong interdependence of Manokotak and Igushik Village at that time.

Manokotak residents participated in a defined seasonal round of harvesting activities, including migration by the entire village to fish camps at the mouth of the Igushik River in June and July for subsistence and commercial salmon fishing.

At the end of May and in early June, almost all residents migrated to their summer fish camps at the mouth of the Igushik River where they fished for subsistence and commercial purposes. The salmon season began in early June with the arrival of the first king salmon. Reds, chums, and pinks were harvested in July. By the end of July, most families had returned to the winter village and harvested silvers for subsistence there.

For most residents of Manokotak, the salmon fishing season and Igushik (Iyussiq) were nearly synonymous. "Igushik" in this sense refers not to the river along which the village sits, but to a fish camp 25 miles downriver from the winter village [Figure 1] where nearly the whole village moved for commercial and subsistence fishing in early June through mid-July. In 1986, one family stayed behind to keep the post office open, and sometimes an elderly person in frail health or a mother with a newborn child remained as well. But for all practical purposes, the village shut down.

Most families packed up and headed for fish camps about the first week of June. The families who camped at Igushik were mostly, although not exclusively from Manokotak.

Dwellings stretched along the beach at Igushik for approximately two miles.

A 1990 ADF&G study<sup>8</sup> similarly reports that:

Further down [Nushagak Bay], at the mouth of the Igushik River were the fish camps of Igushik, which extended along a stretch of beach approxi-

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<sup>&</sup>lt;sup>7</sup> Schichnes, op. cit.

<sup>&</sup>lt;sup>8</sup> Seitz, op. cit.

mately two miles long. Here there were 72 set net sites. The people of Manokotak, with few exceptions, relocate to Igushik during the early part of June every year.

Manokotak's historic pattern of seasonal occupancy at Igushik Village for subsistence and commercial fishing continues to this day. The Igushik River sockeye harvest is the centerpiece of Manokotak's annual subsistence and commercial fishing activities. Igushik Village is second home for Manokotak residents overall, but it is first home for subsistence and commercial fishing.

A 2015 inventory counted at least 51 Manokotak family set net sites along Igushik Village beach, with their approximate locations (Figure 3). Figure 3 also shows the shore fishery permit sites and native allotments along Igushik Village beach, many of which are owned by Manokotak residents. Figures 4.1 – 4.4 is a series of aerial photos of cabins and other buildings at Igushik Village. These photos give a partial picture of the extent of development along Igushik beach in 2013-2014.

The 2010 U.S. Census reported that Manokotak residents maintained 98 seasonal, recreational, or occasional use dwellings cabins and other seasonal dwellings at Igushik Village and elsewhere in the extensive area they use for subsistence (Table 1).

Table 1 Housing Occupancy, 2010, Manokotak Zip Code 99628

Housing Occupancy Status	Number
Occupied	122
Vacant	114
Seasonal, recreational, or occasional use	98
Other vacant	16
Total housing units	236

Source: 2010 U.S. Census.

Ninety-six percent of Manokotak's residents are Alaska Native (2010 U. S. Census). Almost all households rely heavily on subsistence. Figure 5 illustrates just some of the subsistence species harvest areas in the quadrant southeast of Manokotak.<sup>9</sup>

A recent ADF&G survey<sup>10</sup> found that Manokotak's average yearly harvest was 759 pounds of subsistence food per household or 298 pounds per person. The Igushik River sockeye harvest was by far the most single important subsistence food source (67.3 pounds per person) among the diverse subsistence resources that Manokotak families harvested (Table 2). Sockeye salmon was the most widely used food source (93% of households).

Table 2
Top Ten Resources Harvested and Used, Manokotak, 2008

Harvest			Use			
Ran k	Resource	Pounds per cap- ita	Ran k	Resource	Percent of House- holds Using	
1	Sockeye Salmon	67.3	1	Sockeye salmon	93%	
2	Chinook salmon	50.0	2	Berries	92%	
3	Moose	36.4	3	Smelt	89%	
4	Berries	25.3	4	Moose	87%	
5	Northern pike	14.8	5	Geese	82%	
6	Coho salmon Plants/greens/mushro	14.0	6	Cockles	80%	
7	oms	10.1	7	Ptarmigan	79%	
8	Caribou	8.1	8	Chinook salmon	77%	
9	Smelt	7.7	9	Northern pike Seabird and loon	70%	
10	Beluga whale	6.6	10	eggs	70%	

Source: Holen, D, et al. 2012. Subsistence Harvests and Uses of Wild Resources in Aleknagik, Clark's Point, and Manokotak, 2008. Alaska Department of Fish and Game, Division of Subsistence Technical Paper No. 368, Anchorage.

<sup>&</sup>lt;sup>9</sup> For more comprehensive maps of Manokotak's subsistence harvest areas see Holen, D, et al. 2012. Subsistence Harvests and Uses of Wild Resources in Aleknagik, Clark's Point, and Manokotak, 2008. Alaska Department of Fish and Game, Division of Subsistence Technical Paper No. 368, Anchorage. <sup>10</sup> Holen, op. cit.

The Igushik Section sockeye run is similarly vital to Manokotak's private, earned income economy. The Commercial Fisheries Entry Commission (CFEC) reports that Manokotak residents held a total of 150 commercial fishing permits in 2014 (Table 3). Two-thirds of the permits were for salmon set net fishing (62 permits) or salmon gill net fishing (38 permits). Virtually all Manokotak set net fishers, who fish off the beach in the intertidal zone, and most gill net fishers, who fish offshore waters, fish the Igushik Section. Permit holders may hold multiple permits, and not all permits are used, but these permit figures indicate the importance of the local sockeye commercial fishery to the livelihood of Manokotak families.

Table 3
Number of Commercial Fishing Permits, by Type, Held by Manokotak Residents, 2014

Type of Permit	Number
Salmon, set gillnet	62
Salmon, drift gillnet	38
Herring spawn on kelp	48
Herring roe, gillnet	2
Total	150

Note: Permit holders may hold multiple permits. Source: Commercial Fisheries Entry Commission.

The 2008 ADF&G survey found that commercial fishing provided 38 percent of the community's total jobs and 32 percent of its total earned income. <sup>11</sup> Within the private sector, commercial fishing accounted for 70 percent of jobs and 66 percent of earned income. In short, commercial fishing is the crucial element of Manokotak's self-supporting economy.

Other, more recent CFEC data show that, over the period 2010-2014, Manokotak residents averaged nearly \$2 million annually in gross earnings from commercial fishing (Table 4). Set net fishers accounted for almost two-thirds of those earnings, with the balance earned by gill net fishers. Most of this cash income was earned in the Igushik Section.

<sup>&</sup>lt;sup>11</sup> Other main sources of earned income were local and tribal governments (47 percent), and transportation/communications/utilities (8 percent).

Table 4
Commercial Salmon Fishing Participation and Earnings<sup>1</sup> by Manokotak Residents
By Gear Type, Five-year Average, 2010-2014

		Five-year Average, 2010-2014			
	Number o	of Number	of	Gross	Earn-
Gear Type	Permits Issued	l Permits Fish	ed	ings	
Set Gillnet	36	35		\$1,272,2	87
Drift Gillnet	24	20		\$690,444	4
Total	60	55		\$1,962,7	31

<sup>&</sup>lt;sup>1</sup>2014 set net earnings were depressed because that fishery was closed at the peak of the fishing season when the fish tender Lone Star grounded and leaked oil near the mouth of the Igushik River.

Source: Commercial Fisheries Entry Commission.

Today, Manokotak is a successful, thriving village with a growing population. It gained population every decade from 1950 through 2014, when the official population reached 500 persons (Table 5). Manokotak has been one of the Nushagak region's fastest growing communities since 2000 (+25.3 percent), far outpacing the City of Dillingham's growth rate (-1.4 percent) over that period (Table 6). And, as Manokotak grows, the summer population at Igushik Village grows apace.

Table 5
Population History, Manokotak, Alaska, 1950-2014

Year	1950	1960	1970	1980	1990	2000	2010	2014
Population	120	149	214	294	385	399	442	500
				or Da			alvaia S	`aatian

Source: Alaska Department of Labor, Research and Analysis Section.

Table 6
Population Change, Dillingham Census Area Communities, 2000 – 2014

	Popula	tion		% Change	% Change
Community	2000	2010	2014	2000-2014	2010-2014
Aleknagik	223	219	197	-11.7%	-10.0%
Clark's Point	75	62	48	-36.0%	-22.6%
Dillingham	2,466	2,329	2,431	-1.4%	+4.4%
Ekwok	130	115	119	-8.5%	+3.5%
Koliganek CDP	182	209	231	+26.9%	+10.5%
Manokotak	399	442	500	+25.3%	+13.1%
New Stuyahok	471	510	499	+5.9%	-2.2%
Togiak	809	817	876	+8.3%	+7.2%
Twin Hills CDP	69	74	87	+26.1%	+17.6%
Balance of Area	98	70	56	-28.6%	-42.9%
Dillingham Census Area	4,922	4,847	5,044	2.5%	4.1%

Source: Alaska Department of Labor, Research and Analysis Section.

Figure 1 Early Igushik Fish Camps

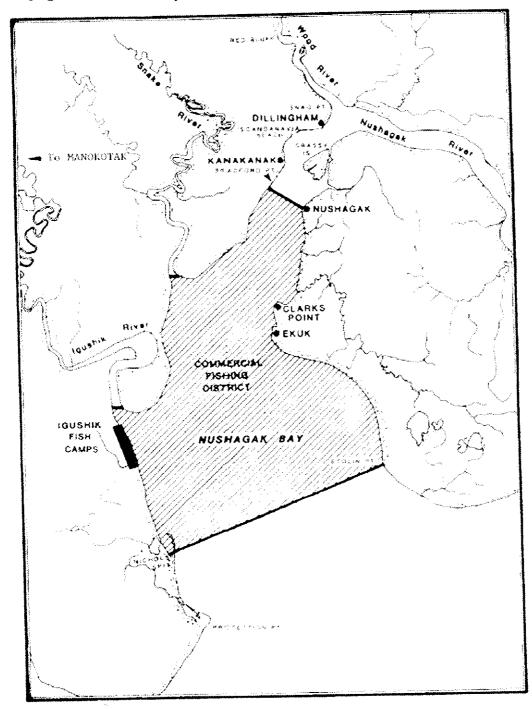
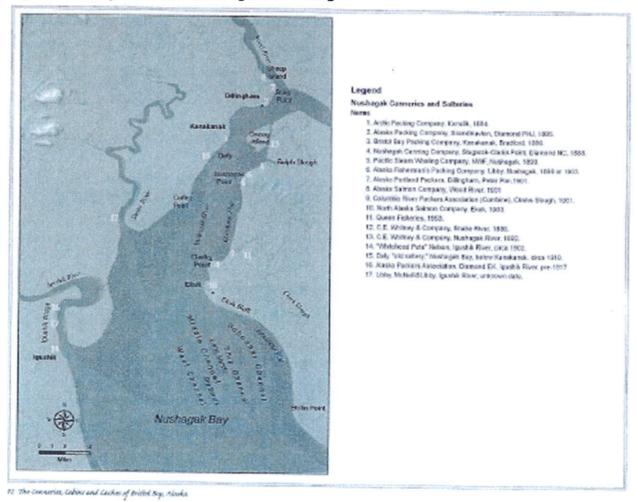


Figure 21. Igushik Fish Camp along Mushagak Bay.

Source: Schichnes, Janet and Molly Chythlook, 1988. Use of Fish and Wildlife in Manokotak, Alaska, Technical Paper No. 152. Alaska Department of Fish and Game, Division of Subsistence. Dillingham, Alaska.

Figure 2. Early Salteries near Igushik Village



Source: Branson, John B., 2007. Canneries, Cabins and Caches of Bristol Bay, Alaska. Published by the U.S. Department of the Interior, National Park Service, Lake Clark National Park and Preserve.

Figure 3
Manokotak Family Set Net Sites at Igushik Village, 2015

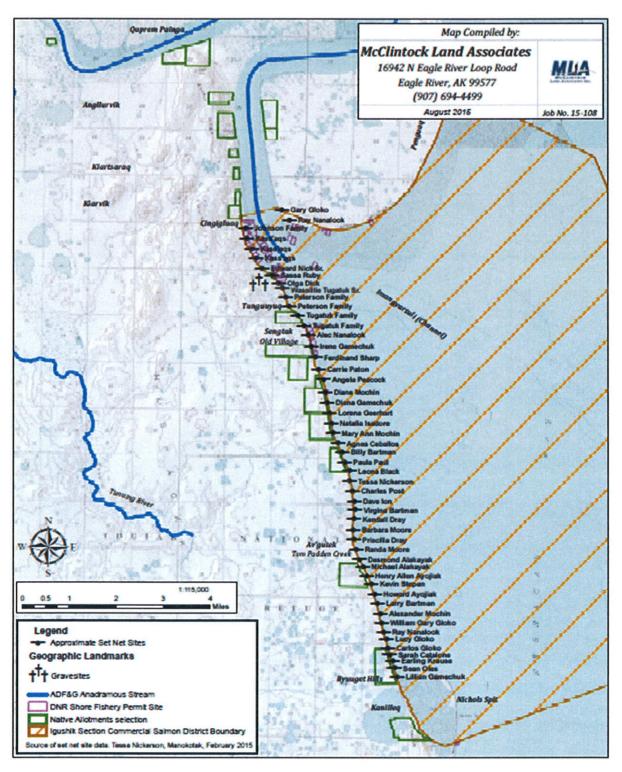


Figure 4.1. Set Net Cabins at Igushik Village



Photo by Mike Mason, reproduced courtesy of KDLG News.

Figure 4.2. Set Net Cabins at Igushik Village



Photo by Mike Mason, reproduced courtesy of KDLG News.

Figure 4.3. Set Net Cabins at Igushik Village



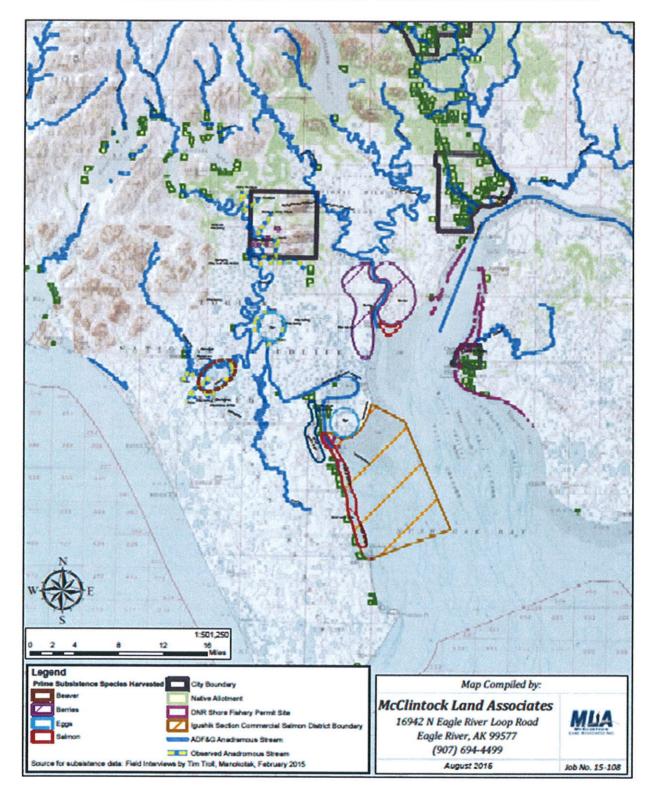
Photo by Mike Mason, reproduced courtesy of KDLG News.

Figure 4.4. Set Net Cabins at Igushik Village



Photo by Mike Mason, reproduced courtesy of KDLG News.

Figure 5
Prime Subsistence Harvest Areas Southwest of Manokotak



#### Section 1. Name of the Petitioner. 3 AAC 110.420(b)(1)

The petitioner is the City of Manokotak (hereafter "City" or "City of Manokotak"). The City is in the unorganized borough.

#### Section 2. Petitioner's Representative. 3 AAC 110.420(b)(2)

The Petitioner designates the following individual to serve as its representative in all matters concerning this proposed annexation:

Name: Melvin Andrew, Mayor

Physical address: City of Manokotak, 3<sup>rd</sup> Street, Manokotak, AK 99628

Mailing address: PO Box 170, Manokotak, AK 99628

Phone number: 907-289-1027 Fax number: 907-289-1082

Email address: mpandrew@msn.com

#### Petitioner's Alternate Representative

The Petitioner designates the following person to act as alternate representative in matters regarding the annexation proposal in the event that the primary representative is absent, resigns, or fails to perform his or her duties:

Name: Nancy George, City Administrator

Physical address: City of Manokotak, 3rd Street, Manokotak, AK 99628

Mailing address: PO Box 170, Manokotak, AK 99628

Phone number: 907-289-1027 Fax number: 907-289-1082

Email address: panilkuk@yahoo.com

## Section 3. Name and Class of the City for Which a Change is Proposed. 3 AAC 110.420(b)(3)

The name and class of the city proposing annexation is the City of Manokotak, a second-class city.

## Section 4. General Description of the Nature of the Proposed Boundary Change. 3 AAC 110.420(b)(4)

This petition, initiated by the City under the authority of 3 AAC 110.410(a)(4), requests the Local Boundary Commission to authorize the annexation to the City, under the legislative review method, of territory generally described as the Weary/Snake River Tract (Tract A) consisting of uplands and the river corridor from the City's southeastern boundary to the mouth of the Snake River; the Snake River and Igushik Sections of the Nushagak Commercial Salmon District (Tract B); and the Igushik Village Tract (Tract C) consisting of coastal uplands in the vicinity of Igushik Village from the mouth of the Igushik River south to Nichols Spit. Exhibit A-4.1 illustrates the territory petitioned for annexation.

## Section 5. General Description of the Territory Proposed for Annexation. 3 AAC 110.420(b)(5)

The territory proposed for annexation consists of three tracts.

**Tract A.** Tract A encloses the most heavily traveled route between Manokotak and Nushagak Bay and onward to Igushik Village, and the route for an increasing volume of waterborne commerce to Manokotak.

Tract A consists of about 20.9 square miles. Before the Weary River Road and boat landing opened in 1999, Manokotak boatmen travelled to Nushagak Bay mainly via the winding, ox-bowed Igushik River. (The Manokotak Village Council built the road on land it owns. The City maintains the road under a memorandum of agreement with the Village Council.) The distance from Manokotak to the mouth of the Igushik River is only 16.2 air miles but about 47.4 river miles. For comparison, the distance from the Weary River boat landing to Nushagak Bay is about 7.9 air miles and about 12.2 river miles. Because the terrain is flat, Nushagak Bay tides reach upriver past the Weary River landing. After Weary River Road opened access to the Weary River landing, the much

shorter Weary/Snake River route quickly became the preferred route to Nushagak Bay and Igushik Village. The Weary River is now also used for some barge deliveries.

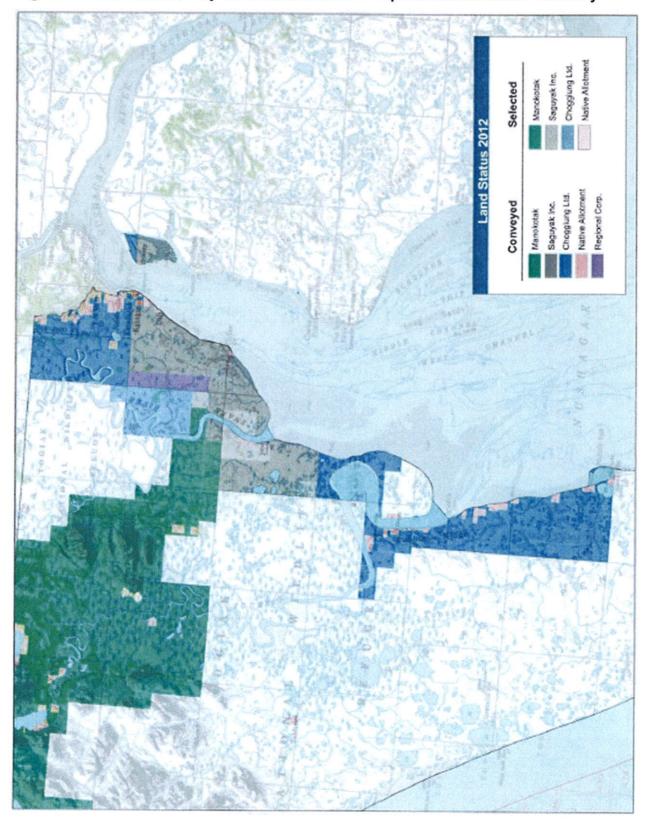
Annexation of Tract A would bring the Weary River Road and boat landing within the city boundaries, along with the heavily traveled Weary/Snake River boating route. The City already maintains the Weary River Road and boat landing and owns the boatlanding site. The City completed an engineering study<sup>12</sup> for a new barge dock and boat launch and storage area on the Weary River and has been seeking funds for the project. The City, in cooperation with the VPSO and Alaska State Troopers, supports Search and Rescue Services on the Weary/Snake River. Annexation would facilitate the City's ability to maintain existing services and develop future improvements in Tract A.

Major surface landowners in Tract A are Manokotak Natives Limited, Togiak National Wildlife Refuge, Saguyak Inc. (the ANCSA village corporation for Clark's Point) and Choggiung Ltd. (unconveyed selections as of 2012) (Figure 6). ANCSA regulations governing village corporate land selections restricted Manokotak Natives Limited from selecting land along the lower Snake River and western Nushagak Bay, a circumstance which left those lands open to selection by Saguyak Inc. and Choggiung Ltd.

Tract A has no permanent residents. There are several allotments, a few cabin sites, and an abandoned saltery near the mouth of the Snake River. Apart from transportation, Manokotak residents mainly use the Tract A for subsistence (Figure 3).

<sup>&</sup>lt;sup>12</sup> Bristol Environmental & Engineering Services Corporation, 2003. Final Engineering Study: Weary River Barge Dock and Boat Launch, Manokotak, Alaska.

Figure 6. Land Status, City of Manokotak and Proposed Annexation Territory



**Tract B.** Tract B is where Manokotak residents carry on their most productive subsistence and commercial fishing.

Tract B consists of about 113.0 square miles. It combines two marine sections of the Nushagak Commercial Salmon District (Exhibit A-4.2) on the route from Manokotak Village to Igushik Village. These are the Snake River Section below the mouth of the Snake River, which is closed to salmon fishing, and the Igushik Section, which stretches offshore east of the Igushik beaches and Igushik Village. Tract B is the water bridge between Manokotak Village and Igushik Village, the home base for Manokotak's set net and drift net fishers. Manokotak residents are, traditionally and today, the primary users of the Igushik Section. As the introduction documents, Tract B is Manokotak's single most important commercial and subsistence harvest area. In addition to salmon, Manokotak subsisters also harvest marine mammals and other species in the Igushik Section (Figure 5). Tract B consists entirely of Nushagak Bay waters and tidelands. It has no residents.

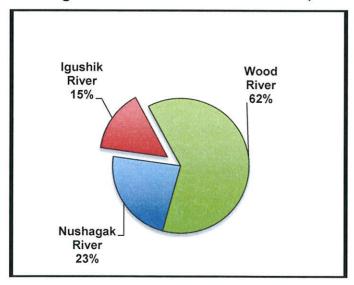
The Igushik Section is a discrete management sub-area of the Nushagak Commercial Salmon District. ADF&G has a specific management plan and goals for the Igushik River system sockeye salmon run. For many years, the management goals have assigned harvest priority to the tidelands-based set net fishery. Drift net fishery openings in offshore waters depend on whether set net fishery goals and escapement goals are met.

Igushik River sockeye salmon will be managed independently of the Nushagak-Wood River sockeye salmon stocks. Set gillnet fishing will begin in the Igushik Section when there is a market available. Initial openings will be 8 hours per day and additional time will be added if large harvests or escapement information indicate more time is warranted. Drift gillnet openings in the Igushik Section will be added as needed to control sockeye salmon escapement. Igushik River sockeye salmon returns can be quite variable relative to forecasted run strength. Management will incorporate a readiness to respond with increasing early set gillnet openings, and an attempt to maintain the 6% sockeye harvest allocated to the

Igushik Section set gillnet group by only adding drift gillnet openings as needed. 13

ADF&G publishes commercial harvest data for the Igushik River system (Figure 7 and Table 7). Over the period 2005-2014, the Igushik River system averaged about 15 percent of the total commercial sockeye salmon catch in the Nushagak District. (Here, it should be stressed that, because of data collection and disclosure limitations, ADF&G staff caution that these harvest figures approximate the actual commercial catch in the Igushik Section.)<sup>14</sup> The Nushagak River system averaged 23 percent of the sockeye commercial catch and the Wood River system upriver from Dillingham averaged 62 percent; together they contributed 85 percent of the total Nushagak District catch. Thus, while the Igushik River system is extremely important to Manokotak's subsistence and commercial fishers, it is a small part of the total Nushagak District sockeye harvest.

Figure 7
Commercial Sockeye Salmon Catch, by River System,
Nushagak Commercial Salmon District, 2005-2014



Source: ADF&G, Bristol Bay Area Annual Management Reports, 2005-2014.

<sup>&</sup>lt;sup>13</sup> Alaska Department of Fish and Game, Division of Commercial Fisheries. April 10, 2015. Revised Bristol Bay 2015 Outlook for Commercial Salmon Fishing. Juneau.

<sup>&</sup>lt;sup>14</sup> Telephone and email communications with Tim Sands, fisheries biologist, ADF&G Division of Commercial Fisheries, Dillingham.

Table 7
Commercial Sockeye Salmon Catch by River System,
Nushagak Commercial Salmon District, 2005-2014

	Igushik R	iver	Nushagal	River	Wood Riv	er	Nushagak District
		Per-	<u> </u>	Per-		Per-	
		cent		cent		cent	
		of To-		of To-		of To-	Total
Year	Number	tal	Number	tal	Number	tal	Number
	1,512,32		2,345,90		3,274,11		7,132,34
2005	1	21%	4	33%	7	46%	2
	1,553,51		2,123,30		7,384,84		11,061,6
2006	4	14%	8	19%	2	67%	64
	1,305,33		2,001,74		4,835,51		8,142,60
2007	8	16%	7	25%	9	59%	4
	2,235,44		1,143,81		3,508,89		6,888,15
2008	2	32%	7	17%	4	51%	3
			2,126,88		5,127,54		7,670,75
2009	416,321	5%	4	28%	8	67%	3
			1,658,80		5,813,71		8,309,28
2010	836,767	10%	1	20%	5	70%	3
			1,063,32		3,291,08		4,953,27
2011	598,865	12%	2	21%	4	66%	1
					1,752,92		2,696,14
2012	292,999	11%	650,228	24%	2	65%	9
			1,066,89		1,794,25		3,182,30
2013	321,162	10%	0	34%	5	56%	7
			1,040,06		4,755,92		6,447,65
2014	651,661	10%	8	16%	1	74%	0
An.						·	
Avg.							
2005-			1,522,09		4,153,88		6,648,41
2014	972,439	15%	7	23%	2	62%	8

Source: Compiled from ADF&G Bristol Bay Area Annual Management Reports, 2005-2014.

ADF&G does not separately collect data on the value of the Igushik Section commercial sockeye catch. Therefore, that value was estimated by using available data on (a) the number of Igushik River system sockeye salmon caught (Table 7) and (b) the average weight and price per pound for the Bristol Bay sockeye salmon catch (Table 8). Based on those factors, the weighted average value for the Igushik Section commercial sockeye salmon catch for the period 2005-2014 is estimated at about \$4,684,000 annually

(Table 8). However, the same caution noted above about the number of sockeye caught in the Igushik Section similarly applies to the catch's estimated value, that is, the estimate approximates its actual value.<sup>15</sup> On the other hand, this estimated value ignores the value of the minor amount of other (non-sockeye salmon) commercial species harvested in the Igushik Section.

Table 8
Estimated Value, Igushik Section Sockeye Salmon Commercial Catch, 2005-2014

	Bristol Bay Region			
Year	Average Weight per Fish Bristol Bay Region	Average Price per Pound, Bristol Bay Re- gion	Sockeye Salmon Com- mercial Catch (Number)	Estimated Val-
2005	6.3 lbs.	\$0.62	1,512,321	\$5,907,126
2006	5.7 lbs.	\$0.66	1,553,514	\$5,844,320
2007	5.8 lbs.	\$0.67	1,305,338	\$5,072,543
2008	5.8 lbs.	\$0.75	2,235,442	\$9,724,173
2009	5.9 lbs.	\$0.80	416,321	\$1,965,035
2010	5.5 lbs.	\$1.07	836,767	\$4,924,374
2011	6.2 lbs.	\$1.17	598,865	\$4,344,167
2012	5.7 lbs.	\$0.97	292,999	\$1,619,991
2013	6.0 lbs.	\$1.59	321,162	\$3,063,885
2014	5.6 lbs.	\$1.20	651,661	\$4,379,162
Annual Average 2005-2014	5.9 lbs.	\$0.95	972,439	\$4,684,478 <sup>a</sup>

<sup>&</sup>lt;sup>a</sup> Weighted average.

Source: Compiled from ADF&G Bristol Bay Area Annual Management Reports, 2005-2014.

Tract B encloses a large water area, but not an uncommonly large area for remote Alaskan coastal cities that levy raw fish taxes. The Local Boundary Commission has approved incorporation or post-annexation boundaries for four cities with boundaries which enclose more water area than the City's proposed post-annexation boundaries

<sup>&</sup>lt;sup>15</sup> Alternatively, the value of the Igushik Section sockeye salmon catch was estimated as a prorated percentage of the exvessel value of the total Bristol Bay sockeye catch. The resultant value was not materially different from the values in Table 8.

(Table 9). All four cities levy a raw fish tax, as the City of Manokotak proposes to do. Three of the four cities have smaller populations than Manokotak.

Table 9
Population and Water Area, 6 Cities with Largest Water Area, and Manokotak with Proposed Annexation

City	Water Area	Population July 2014
Saint Paul	255.2	436
Togiak	183.3	876
Saint George	147.6	92
Pilot Point	115.1	78
Manokotak (if approved)	113.0	500
Unalaska	101.3	4,689
Egegik	101.2	106

Sources: U.S. Bureau of the Census; Research and Analysis, Alaska Department of Labor and Workforce Development.

**Tract C.** If Tract B is the prime area where mainly Manokotak subsisters and commercial fishers go to fish, Tract C is where they go to live during fishing season.

Tract C encompasses 20.8 square miles in the vicinity of Igushik Village, home of the original settlers of Manokotak. Some of today's residents of Manokotak were born at Igushik Village and have family burial sites there. As Figures 4.1 – 4.4 illustrate, Igushik Village persists today as a substantial settlement to which the majority of Manokotak families relocate every year for a two to three month period in summer. A few residents of other nearby villages, and some non-residents of the region, visit Igushik Village seasonally.

Tract C does not have any year-round permanent residents. However, city officials estimate that 400 Manokotak villagers move seasonally to their summer fish camps at Igushik Village. Over fifty families have family set net sites (Figure 3). Many families own allotments; some hold shore fishery permits. Many families have built cabins and outbuildings (Figures 4.1 - 4.4). Manokotak's largest congregation has even built a church, complete with church bell, to hold summer church services at Igushik Village.

As of 2014, Manokotak residents held a total of 150 permits from the Commercial Fisheries Entry Commission. Boats are commonly hauled out and stored along the beach. There are old cemeteries and family gravesites in the area. The lowlands at the mouth of the Igushik River are a prime egg-harvesting location for Manokotak residents.

Surface land ownership in Tract C consists of native allotments whose occupancy predated ANCSA and lands owned by Choggiung Ltd., stemming from its merger with the Ekuk village corporation (Figure 6). As in Tract A, ANCSA regulations restricted Manokotak Natives Limited from selecting lands in Tract C, despite its shareholders long-standing land use and occupancy there.

### Section 6. Reasons for the Proposed Boundary Change. 3 AAC 110.420(b)(6)

Simply stated, the City and its residents seek to enhance their capacity to govern themselves. In this goal, the City has the support of both the tribal Village Council of Manokotak and the ANCSA village corporation Manokotak Natives Limited.

The Manokotak City Council's resolution authorizing this petition states the City's specific reasons for the proposed boundary change.

The City, representing and acting on behalf of its residents, authorizes this annexation petition in order to:

- a) enhance its ability to govern itself in its long-established and continuing use and occupancy of the annexation territory;
- b) provide essential city services and facilities to the territory and to the growing numbers of Manokotak families who use and occupy the territory on a seasonal basis;
- c) extend the protection of important city ordinances, such as alcohol control, to the territory;
- d) acquire jurisdiction to levy taxes to fund provision of essential services and facilities in the territory:
- e) facilitate maintenance and improvement of the transportation infrastructure, including roads, boat landings and boat haulouts and storage areas, that links Manokotak and Igushik Village;

- f) maintain their traditional access to and benefit from the subsistence resources of the territory;
- g) support the efforts of the Manokotak Fishermen's Association to promote local participation in the Igushik Section subsistence and commercial fishery and to represent the interests of Manokotak fishermen in the management and sustainability of the Igushik River sockeye salmon stock;
- h) support the efforts of the Manokotak Fishermen's Association to develop fisheries-related improvements at Igushik Village; and
- i) diversify, broaden, and stabilize sources of local revenue for city government.

### Section 7. Legal Descriptions, Maps, and Plats. 3 AAC 110.420(b)(7)

- a) Legal Description of the Territory Proposed for Annexation. Exhibit A-1 provides a legal metes and bounds description of the territory.
- b) Legal Description of Existing City. Exhibit A-2 provides a legal metes and bounds description of the existing city's boundaries.
- c) Legal Description of Proposed Post-Annexation Boundaries. Exhibit A-3 provides a legal metes and bounds description, including the USGS quad information and dates, of the proposed post-annexation city boundaries.
- **d) Maps and Plats. Exhibit A-4** provides a map showing the existing boundaries of the city and the boundaries of the territory.

## Section 8. Size of the Territory Proposed for Annexation. 3 AAC 110.420(b)(8)

- a) The legal description in the City's official Municipal Certificate states that the City's existing boundaries contain 36 square miles, more or less. McClintock Land Associates verified that the City's existing boundaries encompass 36 square miles.
- b) The territory encompasses about 154.7 square miles in three tracts:
  - 1. Tract A encompasses approximately 20.9 square miles of land and water.

- Tract B encompasses approximately 113 square miles of water, including about 22 square miles enclosed in the Snake River Section and approximately 91 square miles of water enclosed in the Igushik Section of the Nushagak Commercial Salmon District.
- 3. Tract C encompasses approximately 20.8 square miles of coastal uplands and water in the vicinity of Igushik Village.
- c) After the proposed annexation, the City would encompass approximately 190.7 square miles.

## Section 9. Data Estimating the Population of the Territory Proposed for Annexation. 3 AAC 110.420(b)(9)

- a) The estimated population within the current boundaries of the city is 500 persons, according to the DCCED's July 2014 certified estimate.
- **b)** The territory proposed for annexation is seasonally occupied but uninhabited year-round.
- c) The estimated population of the city after the proposed annexation is 500 persons.

## Section 10. Information Relating to Public Notice and Service of the Petition. 3 AAC 110.420(b)(10)

See Exhibit B.

#### Section 11. Tax Data. 3 AAC 110.420(b)(12)

a) The assessed or estimated value of taxable property in the territory proposed for annexation .

The territory is in an unincorporated area of the unorganized borough. There are no data available on the assessed or estimated value of taxable property in the territory. In any case, the City does not now assess or levy any real or personal property, nor does it propose to after annexation.

#### b) Projected taxable sales in the territory proposed for annexation

There are no existing businesses in the territory that would be subject to the city sales tax. There is no expectation that any businesses will be established in the foreseeable future. Therefore, projected value of taxable sales in the territory is zero dollars and projected annual sales tax revenues are zero dollars.

The City proposes to levy and collect a new raw fish tax at the rate of 2 percent of first sale value of all commercial seafoods caught (severed) in the Igushik Section. As explained in Exhibit C, for purposes of the petition, the average annual revenue to the City from a 2 percent raw fish tax is estimated at \$55,000.

# c) Taxes currently levied by municipal governments within the territory proposed for annexation.

The territory is not in any municipal taxing jurisdiction, so no municipal taxes are levied.

### Section 12. Budget Information. 3 AAC 110.420(b)(13)(B)

**Exhibit C** presents projected revenue, operating expenditures, and capital expenditures for the City for one full fiscal year beyond the reasonably anticipated date to complete the transition as required by 3 AAC 110.900.

### Section 13. Existing Long Term Municipal Debt. 3 AAC 110.420(b)(14)

The City of Manokotak has no long-term municipal debt.

## Section 14. Municipal Powers and Functions. 3 AAC 110.420(b)(15)

The City exercises and funds the following powers and functions within its existing boundaries:

- Water and wastewater utilities
- Refuse collection and landfill

- Road maintenance
- Public safety<sup>16</sup>
- Volunteer fire department, EMS, and search and rescue<sup>17</sup>
- Comprehensive and land use planning
- Tax collection

The City also now exercises the following powers outside its existing boundaries:

- Weary River Road maintenance
- Weary River boat landing maintenance
- Support for EMS and search and rescue

Paid city staff includes the city clerk, the city administrator, water/sewer system maintenance staff, road maintenance staff, refuse collection and landfill staff, Bristol Bay Economic Development Corporation (BBEDC) liaison, janitor, and a land planner. Volunteers support search and rescue activities.

Manokotak has a long-established tradition of cooperation for the common good of the community between the City, the tribal Manokotak Village Council, and Manokotak Natives Limited. This civic tradition was documented in sociocultural research as early as the 1980s, and affirmed in the early 1990s.

In Manokotak the Traditional Council is very similar in membership to the city council and is elected simultaneously. This pattern has existed since at least the early 1980's (sic) (Impact Assessment, Inc. 1984). In this community, joint membership is established by design as a measure to encourage integration of administration and governance over programs or issues that are seen as essentially similar. Because community needs are perceived as a joint set of priorities, a common administrative framework is seen as a logical remedy for planning and oversight that could otherwise tend toward disorganization. <sup>18</sup>

<sup>&</sup>lt;sup>16</sup> The City supplements the funds provided by BBNA to the Manokotak Village Council to support the VPSO. The City provides housing for the VPSO.

<sup>&</sup>lt;sup>17</sup> The City provides equipment and volunteers for fire-fighting and search & rescue services.

<sup>&</sup>lt;sup>18</sup>Human Relations Area Files. 1992, Social Indicators Study of Alaskan Coastal Villages. New Haven, Connecticut.

The tradition continues. All three entities support this annexation petition. The three entities have co-sponsored or shared the cost of numerous community projects. Some examples of their common efforts to better the community in recent years include:

- The Manokotak Village Council built the original Weary River Road with BIA funding. The Village Council owns the road, but the City maintains it under a memorandum of agreement with the Village Council.
- Manokotak Power Company, owned by Manokotak Natives Limited
- Reconveyance of village corporation lands to the City per ANCSA Section 14(c)(3) for such community facilities as new landfill site, Manokotak Heights subdivision, and the Weary River boat landing
- Joint support from Manokotak Village Council and City for the VPSO program
- Manokotak Village Council support for use of CDQ block grant funds for community projects such as formation of a Manokotak Fishermen's Association and development of a city annexation petition

Several alternative governmental and non-governmental agencies provide important public services and facilities within the city boundaries, and would continue to provide similar services, as appropriate, to the territory after annexation.

- Southwest Region School District provides K-12 educational services at the Manokotak Community School.
- Bristol Bay Area Health Corporation, through its Community Health Aide Program, supports an accredited village health clinic in Manokotak. The village clinic is affiliated with the regional Kanakanak Hospital in Dillingham. Locally-provided services include primary clinical care, acute and emergency care, preventive services, coordinated delivery of care by itinerant health specialists, and other health care-related services.
- Bristol Bay Economic Development Corporation funds Manokotak Village Council community projects and may, with the Village Council's approval, fund city projects.
- Bristol Bay Housing Authority provides housing services.

City of Manokotak Annexation Petition Page 34

Bristol Bay Native Association operates a federally-funded Head Start program

for Manokotak pre-school children.

Manokotak Power Company, a subsidiary of Manokotak Natives Limited, gener-

ates and distributes electric power to the community.

Alaska State Troopers funds, via the Bristol Bay Native Association and the

Manokotak Village Council, the Village Public Safety Officer stationed in Manoko-

tak. The Troopers' Dillingham office oversees VPSO activities.

Alaska Department of Transportation & Public Facilities owns and maintains the

Manokotak airport.

The U.S. Department of Transportation, the Denali Commission, and the Bureau

of Indian Affairs jointly funded the recent reconstruction of 4.35 miles of the

Manokotak Heights Road to improve access from the Village of Manokotak to the

airport, community school, the Manokotak Heights housing development, and the

city-owned Weary River boat landing.

Section 15. Transition Plan. 3 AAC 110.420(b)(16)

See Exhibit D.

Section 16. City Council Composition and Apportionment. 3 AAC 110.420(b)(17)

The City of Manokotak is governed by a seven-member city council. All members are

elected at-large. The mayor is a voting member of the city council, elected by and from

the city council membership for a term of one year.

The composition and apportionment of the city council would remain the same after the

proposed boundary change.

Section 17. Supporting Brief. 3 AAC 110.420(b)(19)

See Exhibit E.

City of Manokotak Annexation Petition Page 35

Section 18. Documentation Demonstrating that the Petitioner is Authorized to File the Petition Under 3 AAC 110.410. 3 AAC 110.420(b)(20); 3 AAC 110.425.

The City is a political subdivision of the state and may initiate this petition under 3 AAC 110.410(a)(4). **Exhibit F** is a certified copy of the resolution the Manokotak City Council adopted to authorize filing of this petition.

**Exhibits G** and **H** contain information demonstrating Petitioner's compliance with the regulatory pre-submission requirements.

Section 19. Petitioner's Affidavit. 3 AAC 110.420(b)(22) See Exhibit I.

## Exhibit A-1. Legal Metes and Bounds Description of the Territory Proposed for Annexation

## Descriptions of Tract A, Tract C, and the Consolidated description of the entire territory proposed for annexation

The legal metes and bounds descriptions for Tract A, Tract C, and the consolidated legal description of the entire territory proposed for annexation follow this page.

#### **Description of Tract B**

Description of Tract B. Tract B consists of the Snake River and Igushik sections of the Nushagak Commercial Salmon District, described in ADF&G regulations as follows:

- a) Snake River Section: all waters bounded by a line from 58° 52.90' N. lat., 158° 43.30' W. long. to 58° 44.80' N. lat., 158° 41.50' W. long. to 58° 46.13' N. lat., 158° 46.65' W. long.;
- b) Igushik Section: all waters of Nushagak Bay bounded by a line from an ADF&G regulatory marker located at approximately 58° 33.77' N. lat., 158° 46.57' W. long., to a point at 58° 36.28' N. lat., 158° 34.40' W. long., to a point at 58° 44.80' N. lat., 158° 41.50' W. long., to an ADF&G regulatory marker located at approximately 58° 46.13' N. lat., 158° 46.65' W. long.

#### LEGAL DESCRIPTION OF TRACT A

Beginning at MC 1 of USS 4875 Manokotak Townsite; thence North 4.0 miles, thence East 5.0 miles; thence South 6.0 miles; to the Southeast Corner of boundary of the City of Manokotak (recorded as Book 17, Page 252, Bristol Bay Recording District) and the <u>True Point of Beginning</u>;

Thence, Northerly along the Easterly boundary of the City of Manokotak to the intersection of the Northerly boundary of Section 10, T14S, R58W, SM;

Thence, Easterly along the Northerly boundary of Sections 10, 11 and 12, T14S, R58W, SM and continuing Easterly to the Northeast Corner of Section 7, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Section 7, to the Northwest Corner of Section 17, T14S, R57W, SM;

Thence, Easterly along the Northerly boundary of Sections 17, 16 and 15 to the Northeast Corner of Section 15, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 15 and 22, to the Northwest Corner of Section 26, T14S, R57W, SM;

Thence, Easterly along the Northerly boundary of Section 26, to the Northeast Corner of Section 26, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 26 and 35, to the Northeast Corner of Section 2, T15S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 2, 11 and 14, to the North 1/16<sup>th</sup> Corner, being the SE Corner of the NE1/4NE1/4 of Section 14, T15S, R57W, SM;

Thence Westerly through Sections 14, 15 and 16 along the North 1/16<sup>th</sup> line to the North 1/16<sup>th</sup> Corner Section 16, being the SW Corner of the NW1/4NW1/4 of Section 16, T15S, R57W, SM;

Thence, Northerly along the Easterly boundary of Sections 16 and 9, to the Northwest Corner of Section 9, T15S, R57W, SM;

Thence, Easterly along the Northerly boundary of Section 9, to the Southwest Corner of Section 3, T15S, R57W, SM;

Thence, Northerly along the Westerly boundary of Section 3, to the Southwest Corner of Section 34, T14S, R57W, SM;

Thence, Northerly along the Westerly boundary of Sections 34 and 27, to the Southeast Corner of Section 21, T14S, R57W, SM;

Thence, Westerly along the Southerly boundary of Section 21, to the Southwest Corner of Section 21, T14S, R57W, SM;

Thence, Northerly along the Westerly boundary of Section 21, to the Northwest Corner of Section 21, T14S, R57W, SM;

Thence, Westerly along the Southerly boundary of Sections 17 and 18, to the Southwest Corner of Section 18, T14S, R57W, SM, and continuing Westerly to the Southwest Corner of Section 14, T14S, R58W, SM;

Thence, Westerly 671± feet, along the Southerly boundary of Section 15, to a point due South of the Southeast Corner of the boundary of the City of Manokotak;

Thence, North 1,961± feet, to the Southeast Corner of boundary of the City of Manokotak and the <u>True Point of Beginning</u> containing approximately 20.94± square miles (of which 2.99± square miles is water), all within the Third Judicial District, Alaska.

Description based on USGS Quads Dillingham A-8 [1952 (Revised 1963)], Goodnews Bay A-1 [1979 (Revised 1979)], Nushagak Bay D-3 [1952 (Revised 1955)] and Nushagak D-4 [1952 (Revised 1955)].

#### LEGAL DESCRIPTION OF TRACT C

Beginning at the Northeast Corner of Section 23, Township 16 South (T16S), Range 58 West (R58W), Seward Meridian (SM), and the <u>True Point of Beginning</u>;

Thence, Southerly along the Easterly boundary of the Section 23, T16S, R58W, SM to the Mean High Water (MHW) Line of the Igushik River;

Thence, Southwesterly along the MHW Line of the Igushik River, to the intersection with the Northerly boundary of Section 26, T16S, R58W, SM;

Thence, Easterly along the Northerly boundary of Sections 26 and 25, to the Northeast Corner of Section 25, T16S, R58W, SM;

Thence, Southerly along the Westerly boundary of Sections 25 and 36, to the Southeast Corner of Section 36, T16S, R58W, SM;

Thence, continuing Southerly through Sections 4 and 9, T17S, R58W, SM, parallel with the Easterly boundary of Sections 4 and 9, to the intersection of the MHW Line of the Igushik River;

Thence, Northwesterly along the MHW Line of the Igushik River to a point, identified as geodetic position 58°43.82' North Latitude, 158°52.77' West Longitude and referenced in Alaska Code 5AAC 06.350(a)(5);

Thence, Southwesterly across the mouth of the Igushik River, to a point on the MHW Line of the Igushik River identified as geodetic position 58°43.60' North Latitude, 158°54.06' West Longitude and referenced in Alaska Code 5AAC 06.350(a)(5);

Thence, Southerly along the Mean High Tide (MHT) Line of the Nushagak Bay, to the intersection of the Southerly boundary line of Section 36, T18S, R58W, SM;

Thence, Westerly along the Southerly boundary of Sections 36 and 35, to the Southwest Corner of Section 35, T18S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 35 and 26, to the Southeast Corner of Section 22, T18S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 22, to the Southwest Corner of Section 22, T18S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 22, 15, 10 and 3 to the Southeast Corner of Section 33, T17S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 33, to the Southwest Corner of Section 33, T17S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 33 and 28, to the Southeast Corner of Section 20, T17S, R58W, SM;

Thence, Westerly along the Southerly boundary of Sections 20 and 19, to the East-West-East 1/256<sup>th</sup> Corner, being the SW Corner of the SE1/4SE1/4SW1/4SE1/4 of Section 19, T17S, R58W, SM;

Thence, Northerly through Sections 19, 18, 7 and 6 along the East-West-East 1/256<sup>th</sup> line, to the East-West-East 1/256<sup>th</sup> Corner Section 6, being the NE Corner of the NW1/4NE1/4NW1/4NE1/4 of Section 6, T17S, R58W, SM:

Thence, Westerly along the Township Line, to the Southwest Corner of Section 35, T16S, R58W, SM;

Thence, Northerly along the Westerly boundary of Section 35, to the Southeast Corner of Section 27, T16S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 27, to the Southwest Corner of Section 27, T16S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 27 and 22, T16S, R58W, SM to the intersection with the MHW Line of the Igushik River;

Thence, Northeasterly along the MHW Line of the Igushik River, to the intersection with the MHW line and the Northerly boundary of Section 23, T16S, R58W, SM;

Thence, Easterly along the Northerly boundary of Section 23, to the Northeast Corner of Section 23, T16S, R58W, SM;

to the <u>True Point of Beginning</u>, containing approximately 20.81± square miles (of which 1.67± square miles is water), all within the Third Judicial District, Alaska.

Description based on USGS Quads Nushagak Bay C-3 [1950 (Revised 1981)] and Nushagak Bay D-3 [1952 (Revised 1955)].

# CONSOLIDATED LEGAL DESCRIPTION OF THE ENTIRE TERRITORY PROPOSED FOR ANNEXATION

Beginning at MC 1 of USS 4875 Manokotak Townsite; thence North 4.0 miles, thence East 5.0 miles; thence South 6.0 miles; to the Southeast Corner of boundary of the City of Manokotak (recorded as Book 17, Page 252, Bristol Bay Recording District) and the **True Point of Beginning**;

Thence, Northerly along the Easterly boundary of the City of Manokotak to the intersection of the Northerly boundary of Section 10, T14S, R58W, SM;

Thence, Easterly along the Northerly boundary of Sections 10, 11 and 12, T14S, R58W, SM, and continuing Easterly to the Northeast Corner of Section 7, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Section 7, to the Northwest Corner of Section 17, T14S, R57W, SM;

Thence, Easterly along the Northerly boundary of Sections 17, 16 and 15 to the Northeast Corner of Section 15, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 15 and 22, to the Northwest Corner of Section 26, T14S, R57W, SM;

Thence, Easterly along the Northerly boundary of Section 26, to the Northeast Section Corner of Section 26, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 26 and 35, to the Northeast Corner of Section 2, T15S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 2, 11 and 14, to the North 1/16<sup>th</sup> Corner, being the SE Corner of the NE1/4NE1/4 of Section 14, T15S, R57W, SM:

Thence, Northeasterly to a point on the Mean High Water (MHW) Line of the Snake River and an Alaska State Fish and Game marker, identified as geodetic position 58°52.90' North Latitude, 158°43.30' West Longitude and referenced in Alaska Code 5AAC 06.200(a)(2);

Thence, Southeasterly to a point in Nushagak Bay to a geodetic position 58°44.80'North Latitude, 158°41.50' West Longitude and referenced in Alaska Code 5AAC 06.200(a)(1);

Thence, Southeasterly to a point in Nushagak Bay to a geodetic position 58°36.28' North Latitude, 158°34.40' West Longitude and referenced in Alaska Code 5AAC 06.200(a)(1);

Thence, Southwesterly to an Alaska State Fish and Game marker, identified as geodetic position 58°33.77' North Latitude, 158°46.57' West Longitude and referenced in Alaska Code 5AAC 06.200(a)(1);

Thence, Northwesterly to the intersection point of the MHW Line of the Nushagak Bay and the Southerly boundary line of Section 36, T18S, R58W, SM;

Thence, Westerly along the Southerly boundary of Sections 36 and 35, to the Southwest Corner of Section 35, T18S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 35 and 26, to the Southeast Corner of Section 22, T18S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 22, to the Southwest Corner of Section 22, T18S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 22, 15, 10 and 3 to the Southeast Corner of Section 33, T17S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 33, to the Southwest Corner of Section 33, T17S, R58W, SM:

Thence, Northerly along the Westerly boundary of Sections 33 and 28, to the Southeast Corner of Section 20, T17S, R58W, SM;

Thence, Westerly along the Southerly boundary of Sections 20 and 19, to the East-West-East 1/256<sup>th</sup> Corner, being the SW Corner of the SE1/4SE1/4SW1/4SE1/4 of Section 19, T17S, R58W, SM;

Thence, Northerly through Sections 19, 18, 7 and 6 along the East-West-East 1/256<sup>th</sup> line, to the East-West-East 1/256<sup>th</sup> Corner Section 6, being the NE Corner of the NW1/4NE1/4NW1/4NE1/4 of Section 6, T17S, R58W, SM;

Thence, Westerly along the Township Line, to the Southwest Corner of Section 35, T16S, R58W, SM;

Thence, Northerly along the Westerly boundary of Section 35, to the Southeast Corner of Section 27, T16S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 27, to the Southwest Corner of Section 27, T16S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 27 and 22, T16S, R58W, SM to the intersection of the MHW Line of the Igushik River;

Thence, Northeasterly along the MHW Line of the Igushik River, to the intersection of the MHW line and the Northerly boundary of Section 23, T16S, R58W, SM;

Thence, Easterly along the Northerly boundary of Section 23, to the Northeast Corner of Section 23, T16S, R58W, SM;

Thence, Southerly along the Easterly boundary of Section 23, T16S, R58W, SM, to the MHW Line of the Igushik River;

Thence, Southerly along the MHW Line of the Igushik River to the intersection of the Northerly boundary of Section 26, T16S, R58W, SM;

Thence, Easterly along the Northerly boundary of Sections 26 and 25, to the Northeast Corner of Section 25, T16S, R58W, SM;

Thence, Southerly along the Westerly boundary of Sections 25 and 36, to the Southeast Corner of Section 36, T16S, R58W, SM;

Thence, continuing Southerly through Sections 4 and 9, T17S, R58W, SM, parallel with the Easterly boundary of Sections 4 and 9, to the intersection of the MHW Line of the Igushik River;

Thence, Easterly and Northerly, along the MHW Line of the Igushik River, Nushagak Bay and the Snake River, to a point on the Southern boundary of the NW1/4NW1/4 of Section 15, T15S, R57W, SM;

Thence, Westerly through Sections 15 and 16 along the North 1/16<sup>th</sup> line to the North 1/16<sup>th</sup> Corner Section 16, being the SW Corner of the NW1/4NW1/4 of Section 16, T15S, R57W, SM;

Thence, Northerly along the Easterly boundary of Sections 16 and 9, to the Northwest Corner of Section 9, T15S, R57W, SM;

Thence, Easterly along the Northerly boundary of Section 9, to the Southwest Corner of Section 3, T15S, R57W, SM;

Thence, Northerly along the Westerly boundary of Section 3, to the Southwest Corner of Section 34, T14S, R57W, SM;

Thence, Northerly along the Westerly boundary of Sections 34 and 27, to the Southeast Corner of Section 21, T14S, R57W, SM;

Thence, Westerly along the Southerly boundary of Section 21, to the Southwest Corner of Section 21, T14S, R57W, SM;

Thence, Northerly along the Westerly boundary of Section 21, to the Northwest Corner of Section 21, T14S, R57W, SM;

Thence, Westerly along the Southerly boundary of Sections 17 and 18, to the Southwest Corner of Section 18, T14S, R57W, SM, and continuing Westerly along the Southerly boundary of Sections 13 and 14 to the Southwest Section Corner of Section 14, T14S, R58W, SM;

Thence, Westerly 671± feet, along the Southerly boundary of Section 15, to a point due South of the Southeast Corner of boundary of the City of Manokotak;

Thence, North 1,961± feet to the <u>True Point of Beginning</u>, containing approximately 155± square miles (of which 118± square miles is water), all within the Third Judicial District, Alaska.

Description based on USGS Quads Dillingham A-8 [1952 (Revised 1963)], Goodnews Bay A-1 [1979 (Revised 1979)], Nushagak Bay C-3 [1950 (Revised 1981)], Nushagak Bay D-3 [1952 (Revised 1955)] and Nushagak D-4 [1952 (Revised 1955)].

## Exhibit A-2. Legal Metes and Bounds Description of the Existing City

The City's official Municipal Certificate gives this legal metes and bounds description of the existing City:

Commencing at MC 1 of USS 4875 Manokotak Village Townsite; thence North 4.0 miles, the point of beginning; thence East 5.0 miles; thence South 6.0 miles; thence West 6.0 miles; thence North 6.0 miles; thence East 1.0 mile to the point of beginning, containing 36 square miles, more or less.

# Exhibit A-3. Legal Metes and Bounds Description of the City Boundaries After the Proposed Annexation

Beginning at MC 1 of USS 4875 Manokotak Townsite (recorded as Book 17, Page 252, Bristol Bay Recording District), Thence North 4.0 miles to a point on the North Boundary of the City of Manokotak and the **True Point of Beginning**;

Thence, Easterly along the Northerly boundary of the City of Manokotak, 5 miles, to the Northeast Corner of the City of Manokotak;

Thence, Southerly along the Easterly boundary of the City of Manokotak 23,002± feet to the intersection with the Northerly boundary of Section 10, Township 14 South (T14S), Range 58 West (R58W), Seward Meridian (SM);

Thence, Easterly along the Northerly boundary of Sections 10, 11 and 12, T14S, R58W, SM and Section 7, T14S R57W, SM to the Northeast Corner of Section 7, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Section 7, to the Northwest Corner of Section 17, T14S, R57W, SM:

Thence, Easterly along the Northerly boundary of Sections 17, 16 and 15 to the Northeast Corner of Section 15, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 15 and 22, to the Northwest Corner of Section 26, T14S, R57W, SM;

Thence, Easterly along the Northerly boundary of Section 26, to the Northeast Corner of Section 26, T14S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 26 and 35, to the Northeast Corner of Section 2, T15S, R57W, SM;

Thence, Southerly along the Easterly boundary of Sections 2, 11 and 14, to the North 1/16<sup>th</sup> Corner, being the SE Corner of the NE1/4NE1/4 of Section 14, T15S, R57W, SM;

Thence, Northeasterly to a point on the Mean High Water (MHW) Line of the Snake River and an Alaska State Fish and Game marker, identified as geodetic position 58°52.90' North Latitude, 158°43.30' West Longitude and referenced in Alaska Code 5AAC 06.200(a)(2);

Thence, Southeasterly to a point in Nushagak Bay to a geodetic position 58°44.80' North Latitude, 158°41.50' West Longitude and referenced in Alaska Code 5AAC 06.200(a)(1);

Thence, Southeasterly to a point in Nushagak Bay to a geodetic position 58°36.28' North Latitude, 158°34.40' West Longitude and referenced in Alaska Code 5AAC 06.200(a)(1);

Thence, Southwesterly to an Alaska State Fish and Game marker, identified as geodetic position 58°33.77' North Latitude, 158°46.57' West Longitude and referenced in Alaska Code 5AAC 06.200(a)(1);

Thence, Northwesterly to the intersection with the MHT Line of the Nushagak Bay and the Southerly boundary line of Section 36, T18S, R58W, SM;

Thence, Westerly along the Southerly boundary of Sections 36 and 35, to the Southwest Corner of Section 35, T18S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 35 and 26, to the Southeast Corner of Section 22, T18S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 22, to the Southwest Corner of Section 22, T18S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 22, 15, 10 and 3 to the Southeast Corner of Section 33, T17S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 33, to the Southwest Corner of Section 33, T17S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 33 and 28, to the Southeast Corner of Section 20, T17S, R58W, SM;

Thence, Westerly along the Southerly boundary of Sections 20 and 19, to the East-West-East 1/256<sup>th</sup> Corner, being the SW Corner of the SE1/4SE1/4SW1/4SE1/4 of Section 19, T17S, R58W, SM;

Thence, Northerly through Sections 19, 18, 7 and 6 along the East-West-East 1/256<sup>th</sup> line, to the East-West-East 1/256<sup>th</sup> Corner Section 6, being the NE Corner of the NW1/4NE1/4NW1/4NE1/4 of Section 6, T17S, R58W, SM;

Thence, Westerly along the Township Line, to the Southwest Corner of Section 35, T16S, R58W, SM;

Thence, Northerly along the Westerly boundary of Section 35, to the Southeast Corner of Section 27, T16S, R58W, SM;

Thence, Westerly along the Southerly boundary of Section 27, to the Southwest Corner of Section 27, T16S, R58W, SM;

Thence, Northerly along the Westerly boundary of Sections 27 and 22, T16S, R58W. SM to the intersection with the MHW Line of the Igushik River;

Thence, Northeasterly along the MHW Line of the Igushik River, to the intersection with the MHW line and the Northerly boundary of Section 23, T16S, R58W, SM;

Thence, Easterly along the Northerly boundary of Section 23, to the Northeast Corner of Section 23, T16S, R58W, SM;

Thence, Southerly along the Easterly boundary of the Section 23, T16S, R58W, SM to the MHW Line of the Igushik River;

Thence, Southerly along the MHW Line of the Igushik River to the intersection with the Northerly boundary of Section 26, T16S, R58W, SM;

Thence, Easterly along the Northerly boundary of Sections 26 and 25, to the Northeast Corner of Section 25, T16S, R58W, SM;

Thence, Southerly along the Westerly boundary of Sections 25 and 36, to the Southeast Corner of Section 36, T16S, R58W, SM;

Thence, continuing Southerly through Sections 4 and 9, T17S, R58W, SM, parallel with the Easterly boundary of Sections 4 and 9, to the intersection of the MHW Line of the Igushik River;

Thence, Easterly and Northerly along the MHW Line of the Igushik River, Nushagak Bay and the Snake River, to a point on the Southern boundary of the NW1/4NW1/4 of Section 15, T15S, R57W, SM;

Thence Westerly through Sections 15 and 16 along the North 1/16<sup>th</sup> line to the North 1/16<sup>th</sup> Corner Section 16, being the SW Corner of the NW1/4NW1/4 of Section 16, T15S, R57W, SM;

Thence, Northerly along the Easterly boundary of Sections 16 and 9, to the Northwest Corner of Section 9, T15S, R57W, SM;

Thence, Easterly along the Northerly boundary of Section 9, to the Southwest Corner of Section 3, T15S, R57W, SM;

Thence, Northerly along the Westerly boundary of Section 3, to the Southwest Corner of Section 34, T14S, R57W, SM;

Thence, Northerly along the Westerly boundary of Sections 34 and 27 to the Southeast Corner of Section 21, T14S, R57W, SM;

Thence, Westerly along the Southerly boundary of Section 21, to the Southwest Corner of Section 21, T14S, R57W, SM;

Thence, Northerly along the Westerly boundary of Section 21, to the Northwest Corner of Section 21, T14S, R57W, SM;

Thence, Westerly along the Southerly boundary of Sections 17 and 18, to the Southwest Corner of Section 18, T14S, R57W, SM, and continuing Westerly to the Southwest Corner of Section 14, T14S, R58W, SM;

Thence, Westerly 671± feet, along the Southerly boundary of Section 15, to a point due South of the Southeast Corner of boundary of the City of Manokotak (recorded as Book 17, Page 252, Bristol Bay Recording District);

Thence, North 1,961± feet to the Southeast Corner of the City of Manokotak boundary,

Thence, Westerly along the Southerly boundary of the City of Manokotak, 6 miles, to the Southwest Corner of the City of Manokotak;

Thence, Northerly along the Westerly boundary of the City of Manokotak, 6 miles, to the Northwest Corner of the City of Manokotak;

Thence, Easterly along the Northerly boundary of the City of Manokotak, 1 mile, to the <u>True Point of Beginning</u>, containing approximately 191± square miles (of which 118± square miles is water), all within the Third Judicial District, Alaska.

Description based on USGS Quads Dillingham A-8 [1952 (Revised 1963)], Goodnews Bay A-1 [1979 (Revised 1979)], Nushagak Bay C-3 [1950 (Revised 1981)], Nushagak Bay D-3 [1952 (Revised 1955)] and Nushagak D-4 [1952 (Revised 1955)].

### Exhibit A-4. Maps and Plats

Exhibit A-4 consists of two maps.

Map Exhibit A-4.1 shows the existing boundaries of the city, the boundaries of the territory proposed for annexation, and the boundaries of the three existing cities (Aleknagik, Clark's Point, Dillingham) situated within twenty miles of the territory proposed for annexation.

Map Exhibit A-4.2 shows the Nushagak Commercial Salmon District Boundaries and the three sections (Igushik, Nushagak, Snake River) that comprise it.

Exhibit A-4.1 City of Manokotak and Territory Proposed for Annexation

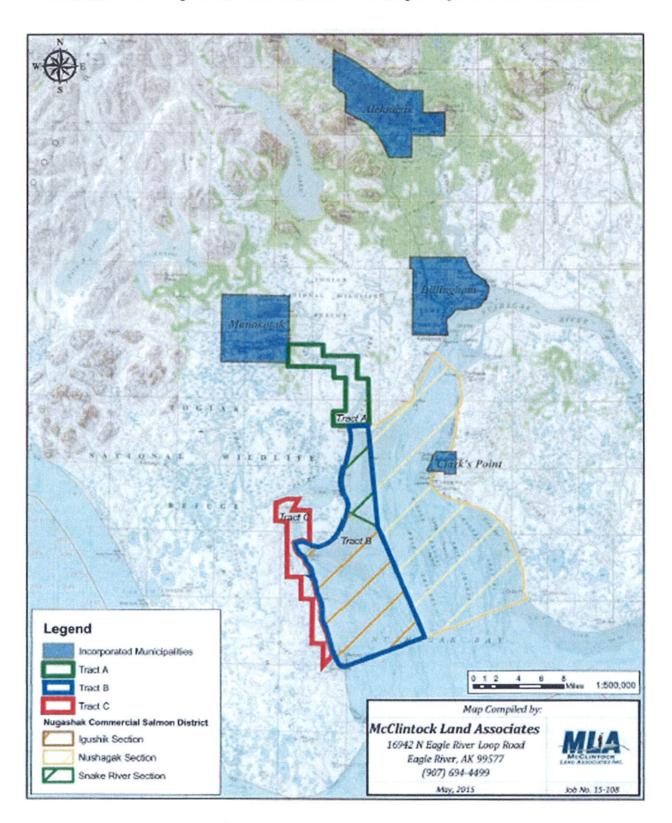
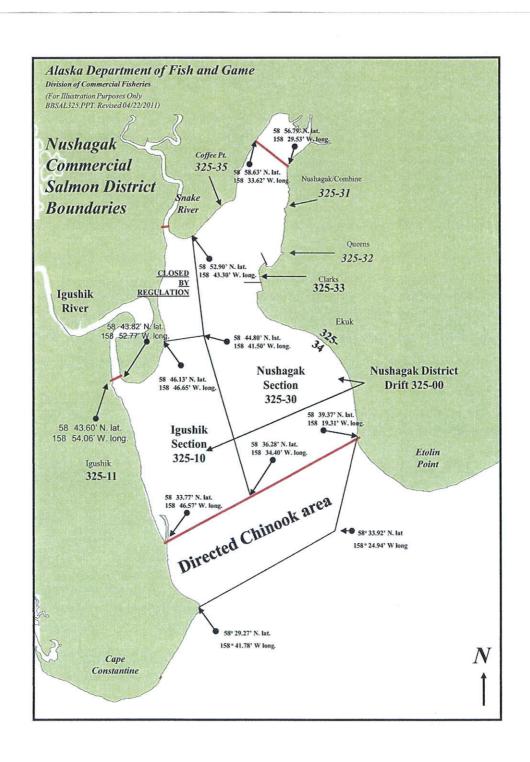


Exhibit A-4.2. Nushagak Commercial Salmon District Boundaries



#### Exhibit B. Information Relating to Public Notice and Service of the Petition

This exhibit provides information relevant to public notice of this annexation petition per 3 AAC 110.450 and 3 AAC 110.460. The information includes local media; places recommended to post notices; adjacent municipalities; persons who may warrant individual notice of the filing of the petition because of their interest in this matter, and location(s) where the public can review the petition.

#### Local media

The principal news media serving the territory within the City's current and proposed boundaries are listed below.

#### Newspapers

Name:

The Bristol Bay Times (Alaska Media LLC) P.O. Box 241582, Anchorage, Alaska 99524

Mailing Address: Website:

http://www.thebristolbaytimes.com/

Telephone:

(907) 770-0820 (907) 770-0822

Fax number: Email Address:

ads@reportalaska.com

Name:

The Alaska Dispatch News

Mailing Address:

P.O. Box 149001, Anchorage, Alaska 99514-9001

Website:

http://www.adn.com/

Telephone: Fax number:

(907) 257-4200 (907) 279-8170

Email Address:

legalads@adn.co

#### Radio station

Name:

KDLG Public Radio

Physical Address: Mailing Address:

135 Main St., Dillingham, AK 99576 P.O. Box 670, Dillingham, AK 99576

Website:

r.o. box oro, binnigh

Telephone:

http://kdlg.org/ (907) 842-5281

Fax number:

(907) 852-5645

Email Address:

info@kdlg.org

#### **Communications Utility**

Name:

Nushagak Electric & Telephone Cooperative, Inc.

d/b/a Nushagak Cooperative

Physical Address:

557 Kenny Wren Road, Dillingham, AK 99576

> Mailing Address: P.O. Box 350, Dillingham, AK 99576

Website: www.nushtel.com Telephone: (907) 842-5251 Fax number: (907) 842-2799

Email Address: nushtel@nushtel.com

The following places are readily accessible to the public and within or near the boundaries proposed for change. Petitioner will request that notices concerning this annexation proposal be posted at these locations. Further, to comply with the requirements of 3 AAC 110.460(b), the petitioner will supply copies of all required petition materials, to be made available for public review at the following locations, days, and times:

1. Manokotak City Hall, 3rd St., Manokotak, M-F, 9 am - 5 pm.

2. City of Manokotak Facebook page, available anytime (notices only).

- 3. Manokotak Moravian Church at Igushik Fish Camp, 10 am 6 pm, Sundays only and only during fishing season.
- 4. Village of Manokotak, Village office, Manokotak, M-F, 9 am 5 pm. (notices only)

5. Dillingham City Hall, 141 Main St., Dillingham, M-F, 8 am - 5 pm.

- 6. Dillingham Library, 306 D St. W., Dillingham, Mon., Tues., Thurs., 10 am 5 pm; Wed., 10 am – 6 pm; Fri., 12-7 pm; and Sat., 10 am – 2 pm.
- 7. Dillingham Small Boat Harbor office, 15 Harbor Spur Rd., Dillingham, June 1-August 15, M-Sun., 7 am - 10 pm; and August 16- May 31, M-F, 7 am - 5 pm.
- 8. Dillingham Senior Center, 515 1st Ave. E., Dillingham, M-F, 8 am 4 pm.
- 9. Curyung Tribal Council, 390 D St., Dillingham, M-F, 8 am 4:30 pm.
- 10. Ekuk Village Council, 300 Main St., Dillingham, M-F, 8 am 4:30 pm.
- 11. City of Aleknagik, City office, Aleknagik, M-F, 9 am 4 pm.
- 12. Village of Aleknagik, Village office, Aleknagik, M-F, 9 am 5 pm.
- 13. Village of Clark's Point, Village office, Clark's Point, M-F, 9 am 4:30 pm.
- 14. City of Ekwok, City office, Ekwok, M-F, 10 am 5 pm.
- 15. Ekwok Village Council office, M-F, 7 am 3 pm.
- 16. City of New Stuyahok, City office, New Stuyahok, M-F, 8 am 3 pm.
- 17. New Stuyahok Traditional Council office, P.O. Box 49, New Stuyahok, normal business hours
- 18. New Koliganek Village Council, Village office, Koliganek, M-F, 8 am 4:30 pm.
- 19. Bristol Bay Borough, Borough office, Naknek, M-F, 8 am 4:30 pm.
- 20. Lake and Peninsula Borough, Borough Clerk's office, King Salmon, M-F, 8 am -5 pm.

## **Adjacent Municipalities**

The boundaries of five municipalities are within twenty miles of Manokotak's proposed boundaries. Their respective addresses and contact information are:

City of Aleknagik
Mayor Carolyn Smith
P.O. Box 33
Aleknagik, AK 99555
907-842-5953
Email: cityalek@gmail.or

Email: <a href="mailto:cityalek@gmail.com">cityalek@gmail.com</a>

City of Clark's Point Mayor Harry Wassily P.O. Box 110 Clark's Point, AK 99569 907-236-1221

Lake and Peninsula Borough Mayor Glen Alsworth Sr. P.O. Box 1 The Farm Port Alsworth, AK 99653 907-246-3421 City of Dillingham
Mayor Alice Ruby
P.O. Box 889
Dillingham, AK 99576
907-842-5148
Email: alice.ruby@dillinghamak.us

Bristol Bay Borough Mayor Karl Anderson P.O. Box 189 Naknek, AK 99633 907-246-4224

The names and addresses of the persons and organizations who also may have a potential interest in the annexation proceedings and may warrant individual notice of the filing of the petition are listed below. (Some of these entities may also be listed above).

Manokotak Village Council P.O. Box 169 Manokotak, AK 99628

Manokotak Natives Limited P.O. Box 149 Manokotak, AK 99628-0149

Native Village of Aleknagik P.O. Box 115 Aleknagik, AK 99555 Phone: 842-2080

Clark's Point Village Council P.O. Box 90 Clark's Point, AK 99569 Sam Cotten, Commissioner Department of Fish and Game 1255 West 8<sup>th</sup> Street P.O. Box 25526 Juneau, AK 99802-5526

Mike Myers, Commissioner Department of Natural Resources 400 Willoughby Avenue, 5<sup>th</sup> Floor Juneau, AK 99801

Gary Folger, Commissioner Department of Public Safety 5700 East Tudor Road Anchorage, AK 99507-1225

Marc Luiken, Commissioner Department of Transportation and Public Facilities 3132 Channel Dr. #300 Juneau, AK 99801-7898

> Chris Hladick, Commissioner Department of Commerce, Community and Economic Development PO Box 110800 Juneau, Alaska 99811-0800

Saguyak, Inc. 17 Saguyak Dr. Clark's Point, AK 99569

Choggiung Ltd. 104 Main St. Dillingham, AK 99576

Curyung Tribal Council P.O. Box 216 Dillingham, AK 99576

Ekuk Village Council P.O. Box 530 Dillingham, AK 99576

Bristol Bay Area Health Corporation Robert J. Clark, President/CEO 6000 Kanakanak Road # 130 Dillingham, AK 99576-0130

Bristol Bay Economic Development Corp. Norm Van Vactor, President/CEO P.O. Box 1464 Dillingham, AK 99576

Bristol Bay Housing Authority Brenda Akelkok, Executive Director P.O. Box 50 Dillingham, AK 99576

Bristol Bay Native Association Ralph Andersen, Executive Director P.O. Box 310 Dillingham, Alaska 99576

Bristol Bay Native Corporation Jason C. Metrokin, CE/President 111 West 16<sup>th</sup> Avenue, Suite 400 Anchorage, AK 99501 Alaska Wild Kenai Salmon 831 Briny Circle Anchorage, AK 99515

Ekuk Fisheries 2442 NW Market St. #625 Seattle, WA 98107

Extreme Salmon 19401 40<sup>th</sup> Ave. W. Lynnwood, WA

Favco, Inc. 1205 W 29t Avenue Anchorage, AK 99503

Friedman Family Fisheries 6109 Pimlico Road Baltimore, MD 21209

Icicle Seafoods P.O. Box 79003 Seattle, WA 98119

Leader Creek Fisheries 112 North 84<sup>th</sup> Street Seattle, WA 98103

North Pacific Seafoods (Pederson Point) P.O. Box 31179 Seattle, WA 98103

North Pacific Seafoods (Red Salmon Cannery) P.O. Box 31179 Seattle, WA 98103

> Southwest Region School District 574 Kenny Wren Rd. Dillingham, AK 99576

Representative Bryce Edgmon State Capitol, Room 410 Juneau, AK 99801-1182

Senator Lyman Hoffman State Capitol, Room 508 Juneau, AK 99801

Togiak National Wildlife Refuge Susanna Henry, Refuge Manager P.O. Box 270 MS 569 Dillingham, AK 99576

Katherine Eldemar, Director Division of Community & Regional Affairs Department of Commerce, Community, and Economic Development 550 W. 7<sup>th</sup> Avenue, Suite 1640, Anchorage, AK 99501-3510 Ocean Beauty Seafoods P.O. Box 70739 Seattle, WA 98127

Peter Pan Seafoods 2200 6<sup>th</sup> Ave., Suite 1000 Seattle, WA 98121-1820

Silver Bay Seafoods 208 Lake St. Suite 2E Sitka, AK 99835

Togiak Seafoods (Copper River Seafoods) 1118 E. 5<sup>th</sup> Avenue Anchorage, AK 99678

Trident Seafoods 5303 Shilshole Ave. NW Seattle, WA 98107

#### Exhibit C. Projected Revenues, Operating Expenditures, and Capital Expenditures

#### **Projected Revenues**

Tables 10.1 and 10.2 present projected revenues and projected operating and capital expenditures for two post-annexation transitional fiscal years and for the first full fiscal year after transition is completed. For a baseline comparison, the tables also include the City's actual adopted budget for FY 2017.

The main new source of post-annexation operating revenues stems from the levy of raw fish taxes on commercial seafood products caught in the Igushik Section. Raw fish tax revenue is conservatively estimated at \$55,000 annually. This estimate is based on the raw fish tax revenue estimates shown in Table 11. That estimate has been adjusted down, partly to reflect the qualifications noted about the estimate of the average value of the Igushik Section sockeye salmon catch in Table 8, and partly to hedge against the volatility of annual harvest volumes.

Other operating revenues are similar to the FY 2017 Actual Budget, with two modest exceptions. Post-annexation of city sales tax revenues are realistically estimated at \$25,000. This figure assumes that recent non-payment of sales tax due the City by one local store is satisfactorily resolved by then. Also, the projected State community revenue sharing is somewhat reduced.

The capital budget revenue projection necessarily makes assumptions about the City's future success in obtaining capital project grants. Overall, projected capital project revenues are substantially below the FY 2017 level.

The capital budget assumes that the City, in cooperation with other local governance organizations, will continue to be successful, though at a lower overall level than recently, in obtaining capital grants for community projects. The most promising potential sources of capital grants are federal programs, including programs that fund tribal government projects, and in-region sources such as BBEDC's Community Block Grant

(CBG) program. In 2015, BBEDC's CBG program budget allotted \$500,000 per community for municipal and tribal government projects. The budget reflects minimal expectations for state capital grants in the near-term.

As a federally recognized tribe, Manokotak Village Council is eligible for federal and other grant funds not directly available to the City. The Village Council strongly supports projects and activities that benefit Manokotak commercial fishermen. For example, MVC, with BBEDC grant funds, recently formed the Manokotak Fishermen's Association. MVC is similarly committed to support community improvements to improve the productivity and profitability of Manokotak's commercial fishing fleet.

Table 12 lists examples of potential funding sources for priority projects in the annexed area. This is not a comprehensive list of funding sources. Rather, it is a preliminary indication of the potential funding sources the City has identified. Other programs, such as those offered by the Administration for Native Americans, the U.S. Department of Housing & Urban Development, the Alaska Department of Conservation, the Bureau of Indian Affairs and others are also being considered.

#### **Projected Operating Expenditures**

Projected operating expenditures reflect anticipated expenditure increases, mainly to deliver services and maintain facilities in the annexed area. Categories showing annexation-related increases are:

- Police and Fire for public safety and search and rescue services
- Water and Sewer for maintenance of the loushik water source
- Garbage and Landfill for solid waste disposal operations at Igushik
- Boating Facilities maintenance
- Land Use/CIP Planning for the annexed area

#### **Projected Capital Expenditures**

The projected capital project budget allocates capital project funds evenly between priority projects for the annexed area and unspecified projects<sup>19</sup> for the existing city. The capital budget also allocates funds for preparation of an Annexation Area Plan/Capital Improvements Program to address site selection, alternative solutions, cost estimates, timetables, etc. for high-priority facilities for the annexed area, including:

- Igushik Village potable water source
- Igushik Village ice-making equipment
- Solid waste disposal at Igushik Village
- Igushik beach boat landing/storage
- Weary River boat landing/storage

<sup>&</sup>lt;sup>19</sup> The City's Comprehensive Plan Update, in progress, will propose CIP priorities in the existing city.

Table 10.1 Projected Revenues

	FY 17			Post-
	Budget (Adopted)	Transition Year One	Transition Year Two	Transition Year One
Operating Revenues				
Local revenues				
Sales tax	\$5,000	\$25,000	\$25,000	\$25,000
Raw Fish Tax		\$55,000	\$55,000	\$55,000
Service charges	\$25	\$100	\$100	\$100
Water/sewer fees	\$90,000	\$95,000	\$95,000	\$95,000
Landfill fees	\$36,000	\$40,000	\$40,000	\$40,000
Rentals	\$43,975	\$45,000	\$45,000	\$45,000
Leases	\$15,000	\$15,000	\$15,000	\$15,000
Total Local Revenues	\$190,000	\$275,100	\$275,100	\$275,100
Non-local Revenues State of Alaska Community Revenue				
Sharing	\$113,800	\$100,000	\$100,000	\$100,000
Raw Fish Tax Refunds	\$5,000	\$5,000	\$5,000	\$5,000
Tele./Elec. Coop Tax	ψ0,000	ΨΟ,ΟΟΟ	ψ0,000	ψ0,000
Refunds	\$2,200	\$2,200	\$2,200	\$2,200
Federal	<b>+-,</b>	<b>+ -</b> , <b>- 0</b>	42,200	4-,-00
Federal PILT receipts	\$80,000	\$80,000	\$80,000	\$80,000
Other	,	, ,	+ ,	+,
BBEDC community liai-				
son	\$44,000	\$45,000	\$45,000	\$45,000
Total Non-local Reve-			,	•
nues	\$245,000	\$232,200	\$232,200	\$232,200
Total Operating Reve-				
nues	\$435,000	\$507,300	\$507,300	\$507,300
Capital Project Reve-				
State Capital Projects	\$220,000	\$25 DOD	ቀንፎ ሰለሰ	ድንፍ ሰሰለ
Federal Capital Projects	•	\$25,000 \$200,000	\$25,000	\$25,000 \$200,000
BBEDC/CBG	\$250,000 \$340,000	\$200,000 \$225,000	\$200,000	\$200,000 \$335,000
DDCDO/ODG	ψ0 <del>4</del> 0,000	ΨΖΖΌ,ΟΟΟ	\$225,000	\$225,000
Total Capital Grant Rev-				
enues	\$810,000	\$450,000	\$450,000	\$450,000
TOTAL REVENUES	\$1,245,000	\$957,300	\$957,300	\$957,300
	. ,	,	, <del></del> -	, <b>,</b>

Table 10.2 Projected Operating Expenditures, and Capital Expenditures

	FY 17			Post-
	Budget (Adopted)	Transition Year One	Transition Year Two	Transition Year One
Operating Expenditures	<b>0405.000</b>	<b>4400 000</b>	<b>*</b> 400 000	***
Admin. & Finance	\$125,000	\$130,000	\$130,000	\$130,000
Council	\$42,000	\$45,000	\$45,000	\$45,000
Police	\$20,000	\$25,000	\$25,000	\$25,000
Fire	\$10,000	\$12,000	\$12,000	\$12,000
Streets & Roads	\$50,000	\$55,000	\$55,000	\$55,000
Water & Sewer	\$90,000	\$105,000	\$105,000	\$105,000
Garbage & Landfill	\$46,000	\$55,000	\$55,000	\$55,000
Boat facilities		\$15,000	\$15,000	\$15,000
BBEDC Community Liai-	<b>#20.000</b>	£40.000	<b>#40.000</b>	<b>#40.000</b>
son Land/CIP Planner	\$38,000	\$40,000	\$40,000	\$40,000
		\$12,000		
Legal fees		\$8,000		
Total Operating Expend-	<b>A404.000</b>	A = 0.0 0.00	A 400 000	
itures	\$421,000	\$502,000	\$482,000	\$482,000
O. A. I. Day of A. Property of the Control of the C				
Capital Project Expendi-				
tures	<b>4040.000</b>			
Community Building	\$810,000	<b>#05.000</b>	40= 000	
Annexed Area Plan/CIP		\$25,000	\$25,000	***
Annexed Area Projects		\$200,000	\$200,000	\$225,000
Other Projects		\$225,000	\$225,000	\$225,000
Total Capital Expendi-				
tures	\$810,000	\$450,000	\$450,000	\$450,000
TOTAL EXPENDITURES	\$1,231,000	\$952,000	\$932,000	\$932,000
BALANCE (+Surplus/-				
Deficit)				
Total Revenues less To-	+\$14,000	+\$5,300	+\$25,300	+\$25,300
tal Expenditures				

Table 11
Estimated Annual Raw Fish Tax Revenue, Igushik Section Sockeye Salmon Commercial Catch, 2005-2014

Year	Sockeye Salmon Commercial Catch (Number)	Estimated Value	Estimated Raw Fish Tax Revenue at 2 Percent Tax Rate
2005	1,512,321	\$5,907,126	\$118,143
2006	1,553,514	\$5,844,320	\$116,886
2007	1,305,338	\$5,072,543	\$101,451
2008	2,235,442	\$9,724,173	\$194,483
2009	416,321	\$1,965,035	\$39,301
2010	836,767	\$4,924,374	\$98,487
2011	598,865	\$4,344,167	\$86,883
2012	292,999	\$1,619,991	\$32,400
2013	321,162	\$3,063,885	\$61,278
2014	651,661	\$4,379,162	\$87,583
Annual Aver- age 2005-2014	972,439	\$4,684,478°	\$93,690

<sup>&</sup>lt;sup>a</sup>Weighted average.

Source: Estimated raw fish tax revenue calculated from data in Table 8.

Table 12
Potential Funding Sources for Small Capital Projects

Program	Funding Entity	Eligible Applicants	Potential Projects
Community Bock Grants	Bristol Bay Economic Development Corporation	Municipal govern- ments & Alaska Na- tive tribal governments within the BBEDC region	Sustainable commu- nity economic devel- opment projects
Infrastructure Grant Program	Bristol Bay Economic Development Corporation	Municipal govern- ments & Alaska Na- tive tribal governments within the BBEDC region	Fisheries-related in- frastructure projects that contribute to economic develop- ment, e.g. boat haul- out & storage area; water source devel- opment/ice-making equipment
Individual Sanita- tion Project (Scattered Sites) Program	Alaska Native Tribal Health Consortium, Division of Environ- mental Health & En- gineering	Alaska Native tribal members	Development of indi- vidual water / sewer systems
Indian General Assistance Pro- gram (IGAP)	U.S. Environmental Protection Agency	Alaska Native tribal governments	Planning & develop- ment of solid waste system at Igushik
Solid Waste Pro- gram	Denali Commission	Municipal govern- ments; Alaska Na- tive tribal governments; non- profit organizations	Burn boxes, equip- ment, fencing
Rural Business Development Grant Program	USDA Rural Devel- opment	State and municipal governments, fed- erally recognized tribes, and non- profit organizations	Community economic development, rural transportation improvements, site acquisition, feasibility studies, etc.
Economic Development Assistance	U.S. Economic Development Administration	Municipal govern- ments, federally recognized tribes, non-profit corpora- tions	Infrastructure projects that contribute to economic development

Note: This is not a comprehensive list of potential funding sources. See related text for additional potential sources.

#### Exhibit D. Transition Plan.

This Exhibit presents the Transition Plan required under 3 AAC 100.900 (a), that is, a practical plan that demonstrates the capability of the existing city to extend essential municipal services (as determined under 3 AAC 110.970) into the territory proposed for annexation within the shortest practical time after the effective date of the proposed change.

Under the petition, the City will not assume any powers, duties, rights, or functions now exercised by any existing borough, city, unorganized borough service area, or other appropriate entity located in the territory. Therefore, 3 AAC 110.900 (b), (c), (d), (e), and (f) do not apply to the petition. However, the Southwest Regional School District is a service area in the unorganized borough, and is responsible for delivering educational services to the territory during the school year. No students now reside in the territory and none are anticipated in the foreseeable future. Annexation of the territory will not affect the District's operations.

The City of Manokotak is the formal petitioner, but the community decision to pursue annexation was made jointly by the City, Manokotak Village Council, and Manokotak Natives Limited. The Manokotak Village Council approved the BBEDC grant funds for the City to prepare and file the petition. All three bodies support the petition and share a commitment in the implementation of the Transition Plan. In particular, the Manokotak Village Council strongly supports projects and activities that benefit Manokotak commercial fishermen. For example, Manokotak Village Council, with BBEDC grant funds, recently formed the Manokotak Fishermen's Association. Manokotak Village Council is similarly committed to support community improvements to improve the productivity and profitability of Manokotak's commercial fishing fleet.

The budgets in Exhibit C present the City's financial plan to extend services and facilities to the annexed area. In actuality, the City already provides some services (e.g.,

Weary River Road and boat landing maintenance) to the territory and partly supports others (e.g., public safety and search and rescue services).

For the most part, existing city staff has the capacity to implement expanded services and proposed projects. Most city maintenance employees are employed on a part-time or as-needed basis. The projected budget increases funds for their added duties after annexation. The transition plan proposes to re-hire a land planner to oversee immediate preparation by contract of a land use/CIP plan for the annexed territory. This plan will guide planning and implementation of capital projects in the annexed area.

The transition plan assumes that capital projects will either be implemented by contract firms under city supervision or, where feasible, by existing city staff and/or supplemental hire of local residents on a special-project basis. The City has had successful experience with both methods of project implementation.

#### **Exhibit E. Supporting Brief**

Exhibit E is a supporting brief that explains how the proposed annexation serves the best interests of the state, and satisfies each constitutional, statutory, and regulatory standard relevant to the proposed annexation. Each standard is addressed in turn.

The background for and overview of the justification for this annexation are described in the Introduction section of the Petition, at pp. 4 - 16. The Introduction is incorporated into this brief by reference, and is a part of this brief.

# A. Per 3 AAC 110.090(a), the territory proposed for annexation exhibits a reasonable need for city government.

An estimated 400 persons gather annually in the vicinity of the former Igushik Village during fishing season. Most are Manokotak residents. A few are seasonal transients from other Nushagak Bay communities or non-residents (of the region or of Alaska) who visit Igushik Village.

At present, there are no city services or facilities or ordinances in place to protect the public health, safety, and welfare in this area. There is no trustworthy source of potable water for food preparation, personal hygiene, or fishing fleet supply. Many summer residents rely on untested tainted surface water sources, with the result that gastrointestinal illnesses are common. (During summer, the Village Health Clinic stations a health aide at Igushik Village to deliver health care.) There is no provision for solid waste disposal, including disposal of hazardous materials. There are no ordinances to govern sanitary waste disposal, alcohol control, or public nuisances. There are no public facilities to support the fishing fleet. The density and duration of seasonal occupancy, and the scale of subsistence harvest, commercial fishing, and other activities centered at Igushik Village, combined with the current lack of public services and facilities, create a more than

reasonable need<sup>20</sup> for city government at Igushik Village and elsewhere in the territory. There is now no local government with jurisdiction to plan for and provide services, or to raise and expend public funds to provide services.

The City of Manokotak, with the support of its residents, has the capability and willingness to provide needed services, including levy and collection of local tax revenues to support extension of city services to the territory. Manokotak's residents will be the main beneficiaries of needed city services, and largest source of new local revenues to support city services.

The great majority of seasonal residents who occupy and use the territory are from Manokotak. More than the residents of any other city in Nushagak Bay, Manokotak residents have long-standing historic, family, cultural, economic, and settlement ties to the territory. With the support of its residents, the City seeks to expand its jurisdiction for purposes of enhanced self-government, to provide essential services and facilities to the territory, and to tax persons who occupy and use the area for commercial fishing to help support city government.

The City already provides several essential services outside its boundaries and to the territory, including

- Weary River Road maintenance
- Weary River boat landing and storage maintenance on city-owned property
- Search & Rescue Services in cooperation with the Manokotak Village Council and Alaska State Troopers

Additionally, the City seeks to provide or facilitate several additional essential services and facilities needed to promote the public health and welfare of seasonal residents in the territory:

<sup>&</sup>lt;sup>20</sup> Governor Bill Walker declared a state disaster in the tiny [population 35 persons] interior community of Alatna after a fire damaged the village's water treatment facility, leaving the village without local access to potable water. Governor's Office Press Release, April 26, 2015.

- Development of a reliable potable water source
- Provision of ice-making equipment to supply ice for the fishing fleet and domestic use
- Solid waste management
- Construction of a boat haulout and storage area at Igushik beach
- Improvement of the Weary River boat haulout and storage area
- Extension to the territory of city ordinances, including its alcohol control ordinance, for the safety of residents and fishers<sup>21</sup>
- Jurisdiction to levy taxes, particularly a raw fish tax in the Igushik Section, to support provision of services and facilities in the territory and to diversify and stabilize the City's local revenue sources for the future
- Comprehensive planning, including preparation of a capital improvements plan to implement improvements proposed at Igushik Village<sup>22</sup>

The petition satisfies this standard.

B. In accordance with 3 AAC 110.090(b), essential municipal services [determined under 3 AAC 110.970] can be provided more efficiently and more effectively by the City than by another existing city or by an organized borough, on an areawide or non-areawide basis, or through an existing borough service area established in accordance with Article X, Section 5 of Alaska's constitution.

Manokotak has been a "dry community" since 1988 when the City elected, by a vote of 80 to 8, to ban the sale, importation, and possession of alcohol in the City. The community is committed to the goal of alcohol control for the well-being of its residents. Annexation would bring the territory under the City's jurisdiction and under its alcohol control ordinance, with the result that its residents and fishers, whether in the present City or the annexed territory, would uniformly benefit from the protection of its alcohol control ordinance.

The City is actively engaged in comprehensive planning to develop and improve the community and to promote its economic development. The City adopted a Comprehensive Plan in 2002, updated it in 2005, and currently is again updating its Comprehensive Plan. The City also actively participated in the 2010-2011 Bristol Bay Regional Vision project.

The territory is in the unorganized borough. It is more distant from any other existing city than Manokotak. There is no other city or organized borough government with jurisdiction or authority to provide essential municipal services. There is no other local government with the interest of commitment to provide pure potable water, solid waste management, transportation facilities, public safety and search and rescue services, or to collect and apply local tax revenues for the benefit of the territory.

In sum, Manokotak is the local government best situated to provide essential municipal services to the proposed annexation territory more efficiently and effectively than any other city government.

The petition satisfies this standard.

# C. Per 3 AAC 110.100, the territory proposed for annexation is compatible in character with the annexing city.

A compelling feature of the territory is its compatibility in character with the City. For practical purposes, the territory is and has long been a vital complementary element of the City as a whole. Most of its seasonal residents are city residents. In socioeconomic terms, the populations of the City and the territory are indistinguishable in character. The land and water use patterns, population dynamics, transportation patterns, and geographical and environmental features of the territory are congruent with the City and the lifestyle of its residents. The territory has, for decades, been the single most important source of subsistence and earned cash income for Manokotak residents.

The petition satisfies this standard.

D. Per 3 AAC 110.110, the economy within the proposed expanded boundaries of the city includes the human and financial resources necessary to provide essential city services under 3 AAC 110.970 on an efficient, cost-effective level.

Section 14 of the petition documents that the City possesses the human and financial resources to fund, staff, and deliver essential services to the existing City. Further, the City already delivers selected services to the territory. The City's financial resources are modest, but the city government is stable and well managed. The City is current on its financial obligations and reporting requirements.<sup>23</sup> And, as also noted in Section 14, the City has a positive working relationship with other local and regional agencies that are responsible for non-city services and facilities in Manokotak.

As outlined in Section 15 (Exhibit D, Transition Plan) of the petition, the City plans to extend to the proposed annexation area certain essential services (community planning, public safety, search and rescue, alcohol control, levy and collection of taxes to the territory within two fiscal years after approval of the annexation. These services are essential to the health, safety, and well-being of seasonal residents of the territory. They are modest in cost to deliver, and the City already possesses the staff and equipment needed to provide them to the territory.

<sup>&</sup>lt;sup>23</sup> Under the Division of Community and Regional Affairs' Rural Utility Business Advisor (RUBA) Program, RUBA staff, by invitation, regularly visit, evaluate, and advise the City on the operation of its water and wastewater utility. The Division's most recent staff report for the period October-December, 2014 found Manokotak's w/w utility financially sound and well managed. The main issue identified was an accounting discrepancy in reports to the IRS, which the City was actively working to resolve.

The City typically funds capital facilities (e.g., potable water source, waste disposal site, boat haulout) with capital grants, supplemented by local funds. Certain of these improvements are also eligible for grant funds through the tribal Manokotak Village Council. The City intends to put high priority on pursuit of capital grants, alone and in collaboration with the Manokotak Village Council, to help fund the capital facilities proposed for the territory, and to implement projects as grant funds are obtained.

Annexation of the Igushik Section (Tract B) is crucial to fund new city services in the territory. Its annexation will give the City the jurisdiction to levy and collect raw fish tax revenues to offset its expanded service burden. In this regard, it is noteworthy that Manokotak set net and drift net fishermen who commercially fish the Igushik Section will bear the brunt of a new raw fish tax.

Annexation will also help secure the City's economic base. Annexation will enhance the City's standing in state management decisions about the fisheries on which its subsistence and cash economy rely. Annexation will also align the City's jurisdiction with the Manokotak Village Council's current efforts to form a Manokotak Fishermen's Association to enhance local fishers' participation in and benefit from the Igushik Section fishery and to advocate for their interest in sustainable management of the Igushik River fishery.

Per 3 AAC 110.970(c), essential city services consist of those powers and facilities that

- (1) are reasonably necessary to the community;
- (2) promote maximum, local self-government; and
- (3) cannot be provided more efficiently and more effectively by the creation or modification of some other political subdivision of the state.

Under 3 AAC 110.970(d), essential city services may include, among others, levying and collecting taxes; public safety protection; planning, platting, and land use regulation; and other services that the commission considers reasonably necessary to meet the local governmental needs of the community.

As noted above, the City seeks to extend to the territory several essential city services needed to enhance the health, safety, and well-being of the territory's hundreds of seasonal residents. The City seeks to achieve this by extending self-government to a territory that it can serve efficiently and cost-effectively.

The petition satisfies this standard.

E. Per 3 AAC 110.120, the population within the proposed expanded boundaries of the city is sufficiently large and stable to support the extension of city government.

The City's current (2014) population is 500 persons. The City's population has grown by 25.3 percent since 2000, far outpacing the growth rate of the region as a whole and of the City of Dillingham. According to DCRA's current (2013) map of Communities and Regions of Alaska, among the 115 second class cities in Alaska, Manokotak ranked 33rd in population, larger than 71 percent of all second class cities. Annexation will not change the City's population, because its entire population already resides in either Manokotak or, seasonally, Igushik Village.

The City's population has been successful in supporting the provision of city services within the City of Manokotak. It also already provides several vital services to the proposed annexation territory on an ad hoc basis. Upon annexation, the City will provide additional limited but essential services in the annexation territory.

Based on these facts, the City's population is sufficiently large and stable enough to support the extension of city government to the territory proposed for annexation.

The petition satisfies this standard.

F. Per 3 AAC 110.130(a), the proposed expanded boundaries of the city include all land and water necessary to provide for the development of essential municipal services on an efficient, cost-effective level.

Approval of the proposed expanded boundaries would bring the City's jurisdiction into alignment with the de facto reality of the area already seasonally occupied by its residents, and their year-round service needs. Although, the territory proposed for annexation is somewhat extensive, it includes only lands and waters that are (a) critical to the travel and occupancy patterns, and subsistence and commercial economies of its residents and (b) areas requiring the essential services the City seeks to provide.

Consistent with the practical requirements for legal descriptions of river corridors and coastal uplands, Tracts A and C are configured to enclose the minimal area needed to define the Weary/Snake River transportation corridor and the Igushik Village settlement. The boundaries of Tract B conform to ADF&G's legal descriptions established in its regulations for management of the Igushik River and Snake River sections of the Nushagak Commercial Fishing District. As noted in Section 5 of this petition, the area of Tract B waters proposed for annexation is not uncommon in size for cities that levy a raw fish tax. The Local Boundary Commission has previously approved more expansive incorporation or post-annexation boundaries that enclose more water area than is proposed by the City of Manokotak, for cities less populous than Manokotak.

The petition satisfies this standard.

G. The territory proposed for annexation is contiguous to the existing boundaries of the city and would not create enclaves in the expanded boundaries of the city.

As Exhibit A-4.1 shows, the territory proposed for annexation is contiguous to the existing boundaries of the City and does not create enclaves in the expanded boundaries of the city. If the river and marine transportation corridor between Manokotak and Igushik Village were excluded from the proposed annexation, it would result in a noncontiguous territory.

The petition satisfies this standard.

H. To promote the limitation of community under 3 AAC 110.130(c), the proposed expanded boundaries of the city include only that territory comprising an existing local community, plus reasonably predictable growth, development, and public safety needs during the 10 years following the effective date of annexation. The proposed expanded boundaries may not include entire geographical regions or large unpopulated areas, except where justified by applying the standards in 3 AAC 110.090 - 3 AAC 110.135 and are otherwise suitable for city government.

Section F of this brief already addressed this standard in part. As explained there and elsewhere in this brief, the proposed expanded city boundaries included only the existing city community, plus "growth, development, and public safety needs" **already existing** in the territory proposed for annexation.

The additional territory encompassed by the proposed expanded city boundaries is already intensely used by Manokotak residents. It includes territory used (a) as an overland and water transportation pathway (Tracts A and B) to reach (b) their traditional summer settlement at Igushik Village (Tract C), which is (c) the base of operations for

their most productive subsistence and commercial harvest in the Igushik Section (Tract B).

3 AAC 110.130(c)(2) requires that the territory proposed for annexation may not include entire geographical regions or large unpopulated areas, except if those boundaries are justified by the application of the standards in 3 AAC 110.090-135. The territory proposed for annexation does not include an entire geographical "region", as defined in 3 AAC 110.990(28). With reference to this definition of "region", the proposed annexation area is not a "relatively large area", as the term "area" is defined at 3 AAC 110.990(15), as corresponding to an area ordinarily suitable for a borough, and it does not include "multiple communities" nor all of a regional education attendance area, state house election district, or an organized or model borough. The size of the land and water proposed to be annexed corresponds more to the definition of "territory", suitable for city annexation in 3 AAC 110.990 and is consistent with prior city annexations of adjacent fishery subdistricts as have been approved by the LBC.

The territory proposed for annexation is "unpopulated" in the sense that there are no permanent year-round residents. Nonetheless, virtually all of the territory, and much more, is regularly used by Manokotak residents for overland or river travel and for subsistence harvests. This extensive use pattern is typical around rural Alaska communities that rely on subsistence. These circumstances, together with the application of the standards of 3 AAC 110.090 – 135, as discussed herein at pages 71 - 82, justify the proposed expanded boundaries.

As Manokotak's city population has grown, the seasonal population and activity in the territory has grown in step. Still, the proposed annexation appears adequate for the City's foreseeable future growth needs.

In conclusion, the expanded city boundaries include sufficient territory to meet the existing and anticipated needs of the residents of the combined existing city and territory.

The petition satisfies this standard.

I. Under 3 AAC 110.130(d), if the Petition describes boundaries overlapping the boundaries of an existing organized borough, the Petition addresses the standards and procedures for either annexation of the enlarged city to the existing organized borough, or detachment of the enlarged city from the existing organized borough. If the Petition describes boundaries overlapping the boundaries of another existing city, the Petition addresses and complies with the standards and procedures for detachment of territory from a city, merger of cities, or consolidation of cities.

As shown in Exhibit A-4.1, the City's annexation petition does not describe boundaries that overlap the boundaries of another existing organized borough or existing city.

The petition satisfies this standard.

J. Per 3 AAC 110.135, annexation to the city is in the best interests of the state under AS 29.06.040(a).

The statute and regulatory standard of the "best interests of the state" in the development of local government is rooted in the statement of purpose of Article X, Section 1 of the Alaska constitution:

The purpose of this article is to provide for maximum local self-government with a minimum of local government units, and to prevent duplication of tax-levying jurisdictions.

This statement of constitutional purpose is articulated in AS 29.06.040(a) and, more specifically, in the optional guidelines of the regulatory standards in 3 AAC 110.135:

### 3 AAC 110.135. Best interests of the state

In determining whether annexation to a city is in the best interests of the state under AS 29.06.040 (a), the commission may consider relevant factors, including whether annexation

- (1) promotes maximum local self-government, as determined under 3 AAC 110.981;
- (2) promotes a minimum number of local government units, as determined under 3 AAC 110.982 and in accordance with art. X, sec. 1, Constitution of the State of Alaska; and
- (3) will relieve the state government of the responsibility of providing local services.

Annexation of the territory to the City promotes "maximum local government" by empowering the residents of Manokotak to enjoy and exercise the same benefits and duties of self-government in the territory that they now enjoy and exercise within their present municipal boundaries. The City Council resolution (Exhibit F) that authorizes this petition attests to the aspiration of the City's residents to govern themselves more fully.

Annexation promotes "a minimum number of local government units" by extending the local self-government provided by an existing city government, without formation of another local government unit and without creation or duplication of another tax-levying jurisdiction.

Annexation of the territory will not impose any new or expanded public service or public facility requirements on the state. As explained in the Transition Plan and in Section D of this brief, the City plans to seek state, federal and other source capital grant funds for facility projects in the territory. This plan, however, does not signify an additional fiscal burden on the state but allows the City a choice about its priorities for use of any state or other capital grant funds available to it. In reality, Igushik Village and the surrounding area feature substantial residential usage and commercial activity which are subject to scant, if any state oversight, despite the fact that it is not subject to any borough or city regulation or control. Annexation by the City of Manokotak will relieve the state government of the responsibility of providing local services in an area where a governmental vacuum currently exists.

In sum, the petition satisfies the three optional factors cited in 3 AAC 110.135.

K. Per 3 AAC 110.140, the territory meets the annexation standards specified in 3 AAC 110.090 – 3 AAC 110.135, and may be annexed to a city by the legislative review process because at least one of the circumstances enumerated by 3 AAC 110.140(1) through (9) exists.

The annexation standards specified in 3 AAC 110.090 – 3 AAC 110.135 are satisfied, as shown in Sections A through J of this brief.

3 AAC 110.140(1) through (9) enumerates nine circumstances, at least one of which must exist for a city to annex territory by the legislative review process. At least several of these circumstances apply to the territory.

Regarding 3 AAC 110.140(2), the continuing lack of a local government with jurisdiction and capability to provide essential services puts the health, safety, and general welfare of the territory's substantial and growing seasonal population increasingly at risk. Annexation will give the City jurisdiction to extend essential services and facilities (public safety, search and rescue, alcohol control, boat launch facilities, safe water source, landfill, etc.) to the territory.

Regarding 3 AAC 110.140(3), annexation will give the City jurisdiction to extend essential services to city residents during the prime period of their occupancy and use of the territory, and to other seasonal visitors as well. By the same token, the annexation will give the City the jurisdiction necessary to raise the revenues, through levy of a raw fish tax, to fund provision of essential services. It is impossible or impractical for the City to extend needed services to the area proposed for annexation, and to fund extension of services, unless the territory is annexed.

Regarding 3 AAC 110.140(5), the territory is an organic part of the community of Mano-kotak. Most Manokotak families relocate to Igushik Village during the fishing season every year.

Annexation of the territory will enable the City to plan for and control existing and anticipated development in the territory, as it now does in the main settlement. Lacking such planning and control, haphazard development, unsanitary conditions, and public safety concerns will persist in the territory. Since most seasonal occupants of the territory otherwise live in the City, any circumstances that adversely affect the territory and its seasonal residents adversely impact the City.

Regarding 3 AAC 110.140(7)(A), annexation of the territory will enable Manokotak residents to exercise self-government over their large summer settlement at Igushik Village. If the status quo persists, the territory and Igushik Village will continue to be bereft of needed services. Continuation of the status quo will frustrate the aspiration of Manokotak residents to more fully govern themselves.

Regarding 3 AAC 110.140(7)(B), annexation of the territory to the City will preclude formation of an additional local governmental unit to provide needed local services.

The petition satisfies this standard.

L. Per 3 AAC 110.910, the proposed annexation will not deny any person the enjoyment of any civil or political right, including voting rights, because of race, color, creed, sex, or national origin.

The seasonal residents of Igushik Village are either permanent residents of Manokotak or transients whose permanent residence is elsewhere. The proposed annexation will not add any new residents to the existing City nor relocate any person from one local governmental jurisdiction to another. Before and after annexation, all persons, whether current residents of the City or not, will enjoy the same civil and political rights, including voting rights, without regard to race, color, creed, sex, or national origin. The proposed annexation will not deny any person the enjoyment of any civil or political right, including voting rights, because of race, color, creed, sex, or national origin.

The petition satisfies this standard.

- M. Per 3 AAC 110.970(c), the petition identifies those essential municipal services consisting of those mandatory and discretionary powers and facilities that:
  - (1) Are reasonably necessary to the community;
  - (2) Promote maximum, local self-government; and
  - (3) Cannot be provided more efficiently and more effectively by the creation or modification of some other political subdivision of the state.

This standard is addressed in other sections of this brief.

Sections A, B, and D of this brief address the reasonable need for city services and identify the powers the City intends to exercise in the territory.

Section J of this brief addresses how the proposed annexation promotes the constitutional goal of maximum local self-government.

Sections B and O of this brief explain why essential municipal services cannot be provided by creation or modification of some other political subdivision of the state.

The petition satisfies this standard.

N. Per 3 AAC 110.981(7), the proposed annexation would extend local government to territory or population of the unorganized borough where no local government currently exists.

The territory, including the Manokotak summer settlement at Igushik Village, is outside any existing city or borough government. Therefore, the proposed annexation would extend local government to the territory and to a population in an area of the unorganized borough where no local government currently exists.

City of Manokotak Annexation Petition Page 86

The petition satisfies this standard.

O. Per 3 AAC 110.982(7), the jurisdictional boundaries of an existing city are being enlarged, rather than promoting the incorporation of a new city, or creation of a new borough service area.

The proposed boundary change enlarges the jurisdiction of the existing City of Manokotak. The annexation avoids any need to incorporate a new city to provide services that the City is willing and able to deliver. The territory is in the unorganized borough, so creation of a new borough service area is infeasible. Were there a borough, the annexation would make the creation of a new borough service area unnecessary.

The petition satisfies this standard.

#### CONCLUSION

The City of Manokotak, most of whose residents relocate seasonally to Igushik Village for subsistence and commercial fishing, confronts a unique geographic situation for provision of local governmental services to its residents. No other Alaskan community features such a wholesale division between a primary and seasonal settlement. The City of Manokotak's annexation of Igushik Village, the transportation corridors in between, and the immediately adjacent local commercial and subsistence fishing area meets all the regulatory standards for annexation, and fulfills the constitutional purposes of providing for maximum local self-government with a minimum of local government units.

# Exhibit F. Documentation Demonstrating that the Petitioner is Authorized to File the Petition Under 3 AAC 110.410

Under 3 AAC 110.410(4), a political subdivision of the state may initiate a petition for a proposed action by the Local Boundary Commission. The City of Manokotak is a political subdivision of the state.

Exhibit F-1 is a resolution of the Manokotak City Council authorizing filing of this annexation petition.

#### Exhibit F-1

### RESOLUTION NO. 15 - 1

A RESOLUTION OF THE MANOKOTAK CITY COUNCIL AUTHORIZING A PETITION FOR ANNEXATION TO THE CITY OF MANOKOTAK

WHEREAS, the City of Manokotak (hereafter "City") is classified as a second-class city and is a political subdivision of the State of Alaska; and

### WHEREAS, Manokotak residents:

- a) traditionally used and currently use the seasonal settlement near the old lgushik Village site as the home base for their most important subsistence and commercial fishing harvest activities;
- b) rely on access to and use of the Weary/Snake River to travel between the City and the seasonal settlement and the subsistence and commercial resources in the annexation territory described below;
- c) are reported by the Commercial Fisheries Entry Commission to hold 62 commercial set net permits, 38 commercial gill net permits, and 50 additional commercial permits;
- d) hold the great majority of commercial fishing permits for the Igushik Section;
- e) store their boats and purchase their supplies mainly in Manokotak or the territory;
- f) traditionally and currently are the primary harvesters of the salmon and other resources of the Igushik Section and its adjacent tidelands as their most important source of subsistence foods and earned income; and

WHEREAS, the City, representing and acting on behalf of its residents, seeks to:

- enhance its ability to govern itself in its long-established and continuing use and occupancy of the annexation territory;
- b) provide essential city services and facilities to the territory and to the growing number of Manokotak families who use and occupy the territory on a seasonal basis;
- c) extend the protection of important city ordinances, such as alcohol control, to the territory;
- d) acquire jurisdiction to levy taxes to fund provision of essential services and facilities in the territory;
- e) facilitate maintenance and improvement of the transportation infrastructure, including roads, boat landings and boat haul-outs and storage areas, that links Manokotak and Igushik Village;

- f) maintain their traditional access to and benefit from the subsistence resources of the territory;
- g) support the efforts of the Manokotak Fishermen's Association to promote local participation in the Igushik Section subsistence and commercial fishery and to represent the interests of Manokotak fishermen in the management and sustainability of the Igushik River sockeye salmon stock;
- h) support the efforts of the Manokotak Fishermen's Association to develop fisheries-related improvements at Igushik Village; and
- i) diversify, broaden, and stabilize sources of local revenue for city government; and

WHEREAS, to achieve the above benefits, the City seeks to annex the Weary/Snake River Tract, the Snake River Section and Igushik Section of the Nushagak Commercial Salmon District, and the Igushik Village Tract, altogether consisting of approximately 37 Square Miles of Land and 118 Square Miles of Water.

### NOW, THEREFORE, BE IT RESOLVED THAT:

- 1. The Manokotak City Council approves the annexation petition attached to this resolution; and
- The Mayor and City Administrator are authorized to serve as the
  petitioner's representatives, and are authorized to sign and submit the
  annexation petition to the Local Boundary Commission or an amended
  annexation petition substantially in the form attached to this Resolution,
  with additional exhibits as required; and
- The Mayor and City Administrator are authorized to take such further
  actions as needed to support and advance the annexation petition through
  the Local Boundary Commission's proceedings.

Adopted by the Manokotak City Council o	on this 27 day of
	Melvin Andrew, Mayor

ATTEST:

NOTARY

PUBLIC

Laura John, City Clerk

# Exhibit G. Affidavit of Petitioner's Complying with the Requirements of 3 AAC 110.425(e) (Which Requires the Petitioner to Hold a Hearing Before Submitting a Legislative Review Annexation Petition)

This Exhibit provides information relevant to public notice of the pre-submission public hearing, held on August 6, 2015 at Manokotak Nunaniq School in the City of Manokotak.

The City council approved a draft petition for annexation to the City of Manokotak on June 4, 2015, via Resolution 2015-09. A copy of the Resolution is Attachment 1 hereto. After consultation thereafter with the Local Boundary Commission (LBC) staff, August 6, 2015 was established for the required pre-submission public hearing and notice of the hearing was published in the Bristol Bay Times on the following dates; June 25, 2015, July 2, 2015, and July 9, 2015. A copy of the Notice and the original Affidavit of Publication are Attachment 2 hereto.

Subsequently, at the request of the City of Dillingham, the date for submittal of written comments was extended from August 6, 2015 to August 14, 2015, and a <u>Supplemental Notice</u> was published in the Bristol Bay Times on July 23, 2015. A copy of the <u>Supplemental Notice</u> and the original Affidavit of Publication are Attachment 3 hereto.

The City submitted a request for a Public Service Announcement relating to the public hearing, drafted by LBC staff, to radio station KDLG on June 18, 2015, and requested that it be announced during the 21 days preceding the Pre-Submission Public Hearing. The Public Service Announcement and submittal request are Attachment 4 hereto.

On or about June 22, 2015, and thereafter, the City's annexation petition was made available to the public at Manokotak City Hall and the Moravian Church at Igushik (until the end of the fishing season), along with the Notice and copies of the petition summary. The Notice and summaries were posted at Manokotak Village Council offices. Also, the Notice was posted at the Manokotak Post Office, Manokotak Trading Store, Manokotak Clinic, Manokotak Native Limited and Manokotak Oil and Gas. The Notice and summary were also posted on the Facebook page of the City of Manokotak. The affidavit of posting is Attachment 5 hereto.

On or about June 22, 2015 the <u>Notice</u>, along with a copy of the City's proposed annexation petition and summaries of the petition were mailed, by first-class U.S. mail, to the following:

City of Dillingham
 P.O. Box 889
 Dillingham, AK 99576; four copies to be placed at:

- 1. City Hall
- 2. Library, City of Dillingham
- 3. Dillingham Small Boat Harbor
- 4. Senior Center

City of Manokotak Annexation Petition Page 91

- 2. Village of Ekuk P.O. Box 530 Dillingham, AK 99576
- 3. City of Aleknagik P.O. Box 33 Aleknegik, AK 99555
- 4. Village of Aleknagik P.O. Box 115 Aleknegik, AK 99555
- 5. Village of Clark's Point P.O. Box 90 Clark's Point, AK 99569
- 6. City of New Stuyahok P.O. Box 10 New Stuyahok, AK 99636
- 7. Bristol Bay Borough P.O. Box 189 Naknek, AK 99633
- 8. Lake and Peninsula Borough P.O. Box 495 King Salmon, Alaska 99613
- 9. City of Ekwok, City Office P.O. Box 49 Ekwok, AK 99580-0049
- 10. Ekwok Village Council P.O. Box 70 Ekwok, Ak 99580
- 11. Curyung Tribal CouncilP.O. Box 206Dillingham, AK 99576
- 12. New Stuyahok T.C. P.O. Box 49 New Stuyahok, AK 99636
- 13. New Koliganek Village Council P.O. Box 5057 Koliganek, AK 99576

City of Manokotak Annexation Petition Page 92

Copies of the cover letter mailed to the above entities are Attachment 6 hereto. Thereafter, each entity was contacted, and each confirmed receipt. The Affidavit of Service is Attachment 7 hereto.

On July 21, 2015, copies of the <u>Supplemental Notice</u>, extending the comment deadline from August 6, 2015 to August 14, 2015, were sent to each of the same recipients as set out above. Thereafter, each entity was contacted and confirmed receipt. A copy of the cover letter enclosed with each <u>Supplemental Notice</u> is Attachment 8 hereto. Additionally, the <u>Supplemental Notice</u> was posted in the City of Manokotak, at City Hall, Manokotak Village Council office, Manokotak Post Office, Manokotak Trading Store Manokotak Clinic, Manokotak Native Limited and Manokotak Oil and Gas. The extension was also announced on the City of Manokotak's Facebook page. See also, Attachment 5.

On August 6, 2015, the Pre-Submission Hearing was held in the City of Manokotak. The sign-in sheets for that meeting are Attachment 9 hereto. The summary of that meeting is included in Exhibit H to this petition, along with a CD containing an audio recording of that meeting, and written comments submitted to the City in connection with the annexation petition.

# **ATTACHMENT 1**

#### CITY OF MANOKOTAK

### RESOLUTION NO. 2015 - OT

A RESOLUTION APPROVING A DRAFT PETITION FOR ANNEXATION TO THE CITY OF MANOKOTAK AND AUTHORIZING ACTIONS TO SATISFY THE PRE-FILING REQUIREMENTS OF 3 AAC 110.425

WHEREAS, the City of Manokotak (hereafter "City") is considering filing a petition with the Local Boundary Commission to annex, by the legislative review method, land and waters vital to the future success of the Manokotak community; and

WHEREAS, the Local Boundary Commission's regulations (3 AAC 110.425) for filing a legislative review annexation petition require the City to prepare a complete draft of the prospective annexation petition; and

WHEREAS, City has prepared a draft annexation petition for that purpose; and

WHEREAS, those regulations additionally require the City to publish notice of and conduct a pre-filing public hearing on the draft annexation petition, and fulfill other related requirements before it can approve and file a final annexation petition for consideration by the Local Boundary Commission;

### NOW, THEREFORE, BE IT RESOLVED THAT:

- 1. The Manokotak City Council approves the draft annexation petition attached to this resolution; and
- 2. The Mayor is authorized to make publically available copies of the draft annexation petition substantially in the form attached to this Resolution with such additions or revisions as may be appropriate.
- 3. The Mayor and the City Clerk are authorized to take such actions as are needed to fulfill the pre-filing requirements of 3 AAC 110.425, and

Adopted by the Council of the City of Manokotak this  $\frac{4}{2}$  day of  $\frac{1}{2}$ , 2015.

Melvin Andrew, Mayor

ATTEST:

Laura John, City Clerk

City of Manokotak Annexation Petition Page 95

# **ATTACHMENT 2**

# Notice of a Pre-Submission Public Hearing for a Petition to Annex to the City of Manokotak by the Legislative Review Method

The City of Manokotak will conduct a public hearing on August 6, 2015 at 4:00 pm at Manokotak Nunaniq School, Commons Area, 130 Heights Road, Manokotak, AK 99628.To participate by teleconference, dial 1-800-315-6338. The participant code is 01024.

The City of Manokotak (Petitioner or City), a second class city in the unorganized borough, intends to file an annexation petition by legislative review with the Local Boundary Commission. The petitioner's representative is Manokotak Mayor Melvin Andrew. The territory proposed by the City for annexation consists of about 37 square miles of land and about 118 square miles of water, and is generally described as Weary/Snake River Tract, the Snake River and Igushik Sections of the Nushagak Commercial Salmon District, and Igushik Village vicinity.

Copies of the petition summary may be obtained free of charge, and the prospective petition and related documents, including a map, are available for public review at the following locations, days, and times:

- 1. Manokotak City Hall, 3rd St., Manokotak, M-F, 9 am 5 pm.
- 2. City of Manokotak Facebook page, available anytime (summary and notice only).
- 3. Manokotak Moravian Church at Igushik Fish Camp, 10 am 6 pm, Sundays only, through the close of fish camp.
- 4. Village of Manokotak, Village office, Manokotak, M-F, 9 am 5 pm (summary only)
- 5. Dillingham City Hall, 141 Main St., Dillingham, M-F, 8 am 5 pm.
- 6. Dillingham Library, 306 D St. W., Dillingham, Mon., Tues., Thurs., 10 am 5 pm; Wed., 10:00 am 6:00 pm; Fri., 11:30 6:30 pm; and Sat., 10 am 2 pm.
- 7. Dillingham Harbor office, 235 Harbor Rd., Dillingham, June 1-August 15, M-Sun., 7 am 10 pm; and August 16- May 31, M-F, 7 am 5 pm.
- 8. Dillingham Senior Center, 515 1st Ave. E., Dillingham, M-F, 9 am 4 pm.
- 9. Ekuk Village Council, 300 Main St., Dillingham, M-F, 8 am 4:30 pm.
- 10. Village of Aleknagik, Village office, Aleknagik, M-F, 9 am 4:30 pm.
- 11. Village of Clark's Point, Village office, Clark's Point, M-F, 8 am 4:00 pm.
- 12. City of New Stuyahok, City office, New Stuyahok, M-F, 8 am 3 pm.
- 13. Bristol Bay Borough, Borough office, Naknek, M-F, 8 am 4:30 pm.
- 14. Lake and Peninsula Borough, Borough Clerk's office, King Salmon, M-F, 8 am -5 pm.

The petitioner has also requested that copies of the petition summary may be obtained free of charge, and the prospective petition and related documents, including a map, be made available for public review at the following locations, days, and times:

- 1. City of Ekwok, City office, Ekwok, M-F, 9 am 4:30 pm.
- 2. Ekwok Village Council, M-F, 7 am 3 pm.
- 3. City of Aleknagik, City office, Aleknagik, M-F, 9 am 4 pm.
- 4. Curyung Tribal Council, 390 D St., Dillingham, M-F, 8 am 4:30 pm.
- 5. New Stuyahok Traditional Council, P.O. Box 49, New Stuyahok, normal business hours
- 6. New Koliganek Village Council, Village office, Koliganek, M-F, 8 am 4:30 pm.

The scope of the public hearing will include addressing the appropriate annexation standards and their application to the annexation proposal, legislative review annexation procedures, the reasonably anticipated effects of the proposed annexation, and the proposed transition plan required under 3 AAC 110.900.

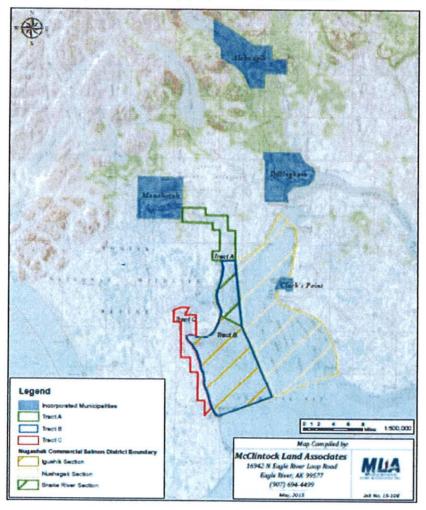
Public comments will be accepted during the public hearing. The comment time period may be limited to three minutes each if there are a number of commenters at the hearing. Comments can also be submitted to the City by the conclusion of the hearing on August 6, by:

Page 96B

Mail: City of Manokotak, Attention: Nancy George, City Administrator, Box 170, Manokotak, AK 99628; Fax: (907) 289-1082; Email: panilkuk@yahoo.com. Questions can be directed to City Administrator Nancy George at the above contact information, or by phone at (907) 289-1027.

The City of Manokotak complies with the Americans with Disabilities Act. If you require special accommodations to attend a meeting, please contact the City sufficiently ahead of the hearing date so that arrangements can be made.

Below is a map of the territory proposed for annexation:





CASE/PO/AIO: Hedland Brennan & Heideman

AD# or identifier: Pre-submission Public Hearing for Petition to Annex to City of Manokotak by Legislative Review Method REMIT TO:

Alaska Media, LLC

P.O. Box 241582 Anchorage, AK 99524

Ph: (907) 770-0820 Fax: (907) 770-0822

INVOICE(S): 13747, 13802, 13858

### **AFFIDAVIT OF PUBLICATION**

UNITED STATES OF AMERICA
STATE OF ALASKA, THIRD DISTRICT
BEFORE ME, THE UNDERSIGNED, A NOTARY PUBLIC
THIS DAY PERSONALLY APPEARED Chris Kolerok
WHO, BEING FIRST DULY SWORN, ACCORDING TO LAW,
SAYS THAT S/HE IS Business Manager OF The Bristol
Bay Times/Dutch Harbor Fisherman PUBLISHED AT 500
W International Airport Rd, Ste F, Anchorage, AK, IN
SAID THIRD DISTRICT AND STATE OF ALASKA AND THAT
THE ADVERTISEMENT, OF WHICH THE ANNEXED OR
ATTACHED IS A TRUE COPY, WHICH WAS PUBLISHED IN
SAID PUBLICATION \_\_\_\_\_6/25/15\_\_\_\_\_\_ AND
THEREAFTER FOR A TOTAL OF \_3\_\_\_ CONSECUTIVE
ISSUE(S), THE LAST PUBLICATION APPEARING ON

CHRIS KOLEROK BUSINESS MANAGER

7/9/15

SUBSCRIBED AND SWORN BEFORE ME THIS

THIS 97 h

KATHLEEN L SEWARD

NOTARY PUBLIC STATE OF ALASKA

MY COMMISSION EXPIRES ON FEBRUARY 1, 2017

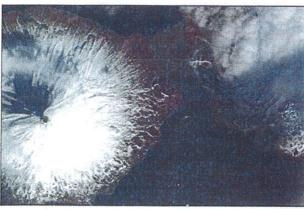
STATE OF ALASKA NOTARY PUBLIC Kathleen L. Seward

M. Completes Deleg Fold 60

My Commission Expires Feb 1, 2017

ATTACH PROOF OF PUBLICATION HERE

# Alaska's Cleveland volcano is restless again



An ash cloud puffs from Mount Cleveland on March 14, 2013.

LAUREL ANDREWS

Alaska's remote Cleveland volcano is growing restless again, according to the Alaska Volcano Observatory.

Satellite images have detected elevated

surface temperatures on Cleveland's summit for the past week, and a light dusting of ash was visible in an image taken Sunday, the agency wrote on its website.

"The volcano has entered a renewed period of unrest," AVO reported, prompt-

**FACEBOOK** 

From Page 2

largest percentage in corporations that represent areas of the Yukon-Kuskokwim Delta and Bristol Bay.

Johns travels Alaska as a motivational speaker, promoting sobriety. For years, he was a binge drinker. He stopped drinking in 2007.

"That was a different life ago," he said. He's been invited to speak and perform at conferences and schools, traveling to com-munities from Shaktoolik to Mentasta. He is busy with music -- he just released a new song -- and his family. He is the father of a 7-year-old daughter, with another baby on the way this summer.

Johns doesn't know what the site will

become as time goes on.
"It's so new," he said. "I don't even know what it is. I'd like to see more families hap-

For it to be useful, other people need to get involved, he says.

Johns is clear about what he's isn't doing. He doesn't have the resources to solve the core problems - like addiction and mental illness - that lead people to the streets to begin with.
"I'm not their counselor," Johns said. "I'm

just someone trying to help them connect to

their family through social media."

If the aim of his site is to reconnect people to their families, that at least seems to be happening.

On a recent hot afternoon, Johns and a friend went down to Bean's Cafe with some drums. Within a few minutes of their arrival, Teddy Segevan and his brother Wyman, originally from Wainwright, had joined the

Johns snapped a picture and posted it on Facebook. He posted the following words: This is Teddy

He is from Wainwright

He is an Inupiaq

This is his message. I'm still here. I'm alive

I wish I can go home

I miss all of you.

Please come down and show me more

All of the songs I once knew is coming

back to me An hour later, 27 people had commented.

One was a niece of the Segevans.

"Brings me to lears," she wrote. "I'm so

This story first appeared in the Alaska Dispatch and is reprinted here with permission.

ing the agency to raise its alert level to advisory and its aviation code to yellow.

The increased temperatures are "consistent with renewed growth of the small lava dome within the summit crater," and "the possibility of sudden explosions has increased," AVO said.

Roughly 940 miles southwest of Anchorage, the volcano forms the west

part of uninhabited Chuginadak Island in the east-central Aleutian chain.

Cleveland is one of Alaska's most active volcanoes and has been in a near-con-stant state of eruption since 2006, AVO geologist Tina Neal told Alaska Dispatch

News in September.
A webcam showed an overcast day Wednesday on Chuginadak Island, with Cleveland escaping view.

This story first appeared in the Alaska Dispatch and is reprinted here with permis-

907.770.0820 ads@reportalaska.com

Notice of a Pre-Submission Public Hearing for a Petition to Annex to the City of Manokotak by the Legislative Review Method

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The City of Manokotak (Petitioner or City), a second class city in the unorganized borough, intends to file an annexation petition by legislative review with the Local Boundary Commission. The petition by legislative review with the Local Boundary Commission. The petitioner's representative is Manokotak Mayor Melvin Andrew. The territory proposed by the City for annexation consists of about 37 square miles of faund and about 118 square miles of water, and is generally described as Weary/Snake River Tract, the Snake River and Igushik Sections of the Nushagak Commercial Salmon District, and Igushik Village vicinity.

Copies of the petition summary may be obtained free of charge, and the prospective petition and related documents, including a map, are available for public review at the following locations, days, and times:

1. Manokotak City Hall, 3rd St., Manokotak, M-F, 9 am – 5 pm.

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  City of Manokotak Racebook page, available anytime (summary and notice only).

  Manokotak Moravan Church at Igushik Fish Camp, 10 am 6 pm, Sundays only

- 3 Manokotak Morawan Church at Igushik Fish Camp, 10 am 8 pm, Sundays only, through the close of fish camp, 10 am 8 pm, Sundays only, through the close of fish camp, 10 am 8 pm, Sundays only, 10 illingham City Hall, 141 Main St., Dillingham, M-F, 8 am 5 pm (summary only) 5 Dillingham City Hall, 141 Main St., Dillingham, Mon., Tues., Thurs., 10 am 5 pm; Wed., 10:00 am 6:00 pm; Fit., 11:30 6:30 pm; and Sat., 10 am 2 pm. 7 Dillingham Harbor office, 235 Harbor Rd., Dillingham, June 1-August 15, M-Sun., 7 am 10 pm; and August 16-May 31, M-F, 7 am 5 pm. 8 Dillingham Senior Center, 515 1" Ave. E., Dillingham, M-F, 9 am 4 pm. 9 Ekuk Village Council, 300 Main St., Dillingham, M-F, 8 am 4:30 pm. 10. Village of Aleknagik, Village office, Aleknagik, M-F, 9 am 4:30 pm. 11. Village of Clark's Point, Village office, Clark's Point, M-F, 8 am 4:00 pm. 12. City of New Stuyahok, City office, New Stuyahok, M-F, 8 am 4:30 pm. 13. Bristol Bay Borough, Borough Borough Clark's office, King Salmon, M-F, 8 am 5 pm.

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4. Curyung Tribal Council, 390 D St., Dillingham, M-F, 8 am - 4:30 pm.

5. New Stuyahok Traditional Council, P.O. Box 49, New Stuyahok, normal business hours

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Mail: City of Manokotak, Attention: Nancy George, City Administrator, Box 170, Manokotak, AK 99628; Fax: (907) 289-1082; Email: panikuk@yahoo.com. Questions can be directed to City Administrator Nancy George at the above contact Information, or by phone at (907) 299-1027.

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Below is a map of the territory proposed for annexation



#### **PUBLIC NOTICE**

City of Dillingham's Carlson House Property - What to do with the buildings and property?

The City of Dillingham is seeking suggestions from the public for some options for what it should do with the property identified as the Carlson House Property. Your written suggestions should be dropped off at City Hall or mailed and postmarked no later than June 30, 2015 to:

City Manager's Office City of Dillingham PO Box 889 Dillingham, AK 99576

Please accompany your written suggestions with your name and address, a contact phone number, and an email address if available. Your suggestions will be considered by the City's Carlson House Advisory Committee.

No trespassing signs are posted. If you would like to walk the property, please notify Bernadette Packa in the City Manager's office, at 842-5148, beforehand. The property is located above the nill from the Bristol Inn.











Over 50 youth have signed up for the Summer Youth / Culture Camp in Dillingham.

# Summer culture camp connects youth, communities

Briatol Bay Times - Dutch Harbor Fisherman

Over 50 youth have signed up for the Summer Youth / Culture Camp in Dillingham. This year's extravaganza is a successfully coordinated effort between multi partnership groups. 4-H, Alaska Department of Fish and Wildlife, Bristol Bay Area Health Corporation, Bristol Bay Economic Development Corporation, Bristol Bay Native Association, Curyung Tribe, local Church Groups, Dillingham School, Food Bank, SAFE and community volunteers are all working together for the benefit

The camp runs from June 16 to July 31; Monday through Thursday from noon to 5 p.m. Any given day is broken up into segments with meals, activities, lessons and outside fun. Lunch is served compliments of SAFE and a food program through the local churches and food bank. BBAHC Diabetes and WIC programs provide nutritional snacks and activities. Nataput Child

Advocacy Center and BBNA provided activities that encourage youth to talk to adults and naming five adults to turn to when bothered. The Bear Safety lessons, provided by Terry Fuller with Alaska Department of Fish and Wildlife and camp leader, Kategorman, and search to the provided by Terry Parker (1997). Gorman, gave cause for pause, as bears roam all around the area and into town on occasion

The Cultural activities, provided by Curyung Tribe is a daily event the youth look forward to. Crafts, learning about fish and Native dance draw the attention and energy to new levels. As the salmon arrive, the youth will be involved in processing and putting up fish, to be shared with

Each week campers are introduced to a different theme of events; safety, survival, community, honoring past, present and

Club leaders have invited special guests to join the camp at the end of July.





Notice of a Pre-Submission Public Hearing for a Petition to Annex to the City of Manokotak by the Legislative Review Method

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  Manokotak City Hall, 3rd St., Manokotak M-F, 9 am 5 pm.

  City of Manokotak Facebook page, available anytime (summary and notice only).

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- Manokotak Morawan Church at Igushik Fish Camp, 10 am 6 pm. Sundays only, through the close of fish camp.
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   Dillingham City Hall, 141 Main St., Dillingham, M-F, 8 am 5 pm.
   Dillingham Library, 306 D St. W., Dillingham, Mon., Tues., Thurs., 10 am 5 pm: Wed., 10:00 am 0:00 pm; Fri., 11:30 6:30 pm; and Sat., 10 am 2 pm.
   Dillingham Harbor office. 235 Harbor Rd., Dillingham, June 1-August 15, M-Sun., 7 am 10 pm; and August 16- May 31, M-F, 7 am 5 pm.
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   Ekuk Village Council, 300 Main St., Dillingham, M-F, 8 am 4:30 pm.
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   City of New Stuyahok, City office, New Stuyahok, M-F, 8 am 4:00 pm.
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- 14. Lake and Peninsula Borough, Borough Clerk's office, King Salmon, M-F, 8 am -5 pm.

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4. Curyung Tribal Council, 390 D St., Dillingham, M-F, 8 am – 4:30 pm.

5. New Stuyahok Traditional Council, P.O. Box 49, New Stuyahok, normal business hours

6. New Koliganek Village Council, Village office, Koliganek, M-F, 8 am – 4:30 pm.

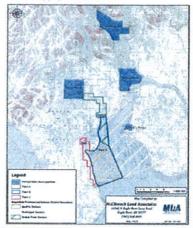
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Mail; City of Manokotak, Attention: Nancy George, City Administrator, Box 170, Manokotak, AK 99625; Fax; (907) 289-1032; Email; panikuk@yahoo.com. Questions can be directed to City Administrator Nancy George at the above contact information, or by phone at (907) 289-1027.

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Below is a map of the territory proposed for annexation



### Children learn about farm life with 4-H Club

Bristol Bay Times - Dutch Harbor Fishermer

The Bristol Bay 4-H Club continues throughout the summer offering different events and clubs. The first Saturday of each month, all youth are invited to Happy Tails, to interact and learn about a variety of dif-

ferent farm animals in Dillingham.
Youth feed and interact with goats, rabbits, chickens, ducks, dogs, a goose, a chinchilla and a very friendly cat. Youth learn about the animals; including what they eat, where they live, different uses for the animals and how to care for them. The youth often feed the animals grass or dandelions from the yard or bring bread, fruit and vegetables left over from the kitchen.

For most youth, this is the first opportunity to experience farm animals and in every case it's been a positive encounter. Dozens of youth have attended this event in the past year and many have returned several times. Learning about caring for animals and the possibilities of self-sufficiency are goals of the 4-H program.

The event starts with ground rules, how to treat and interact with the animals, and a tour that leads to visitors entering the ani-mals environments. Crafts are available for kids who want to create something to bring home from their visit.

For more information on 4-H, contact Deanna Baier at debaier@alaska.edu or call 907 843-0822



Above, Aurora Kregar hand-feeds rabbits. Below, Carl Larson, Bradley Wilson, EmaLee Larson, Jeffrey Romie, Gust Romie, Collen Larson, Aurora Kregar and Tara Kregar feed the goats. During summer trips with the 4-H Club, youth learn about the animals; what they eat, where they live, different uses for the animals and how to care for them

### Notice of a Pre-Submission Public Hearing for a Petition to Annex to the City of Manokotak by the Legislative Review Method

The City of Manokotak will conduct a public hearing on August 6, 2015 at 4:00 pm at Manokotak Nunaniq School, Commons Area, 130 Heights Road, Manokotak, AK 99628 To participate by teleconference, dial 1-800-315-6338. The participant code is 01024.

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   Dillingham Senior Center, 515 1" Ave E., Dillingham, M-F, 9 am 4 pm.
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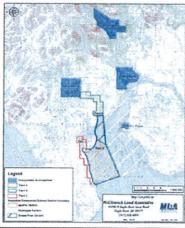
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\$349 000



City of Manokotak Annexation Petition Page 101

# **ATTACHMENT 3**



CASE/PO/AIO: Hedland Brennan & Heideman AD# or identifier: Pre-Submission Public Hearing Petition to Annex to the City of Manokotak by Legislative Review Method REMIT TO:

Alaska Media, LLC P.O. Box 241582 Anchorage, AK 99524 Ph: (907) 770-0820

Fax: (907) 770-0822

INVOICE(S): 13969

### AFFIDAVIT OF PUBLICATION UNITED STATES OF AMERICA ATTACH PROOF OF PUBLICATION HERE STATE OF ALASKA, THIRD DISTRICT BEFORE ME, THE UNDERSIGNED, A NOTARY PUBLIC THIS DAY PERSONALLY APPEARED Chris Kolerok WHO, BEING FIRST DULY SWORN, ACCORDING TO LAW, SAYS THAT S/HE IS Business Manager OF The Bristol Bay Times/Dutch Harbor Fisherman PUBLISHED AT 500 W International Airport Rd, Ste F, Anchorage, AK, IN SAID THIRD DISTRICT AND STATE OF ALASKA AND THAT THE ADVERTISEMENT, OF WHICH THE ANNEXED OR ATTACHED IS A TRUE COPY, WHICH WAS PUBLISHED IN SAID PUBLICATION \_\_\_\_\_7/23/15\_\_\_\_\_ AND THEREAFTER FOR A TOTAL OF \_1\_ CONSECUTIVE ISSUE(S), THE LAST PUBLICATION APPEARING ON **CHRIS KOLEROK BUSINESS MANAGER** SUBSCRIBED AND SWORN BEFORE ME THIS 2013 KATHLEEN L SEWARD NOTARY PUBLIC STATE OF ALASKA MY COMMISSION EXPIRES ON FEBRUARY 1, 2017 STATE OF ALASKA NOTARY PUBLIC Kathleen L. Seward My Commission Bolies Feb 1, 2017

# Anti-Pebble initiative violated state law, high court rules

BY ALEX DEMARBAN

The Alaska Supreme Court on Friday supported a lower court's decision to nullify the Save Our Salmon initiative that sought to stop the controversial Pebble mining prospect by limiting large-mine permitting in the Lake and Peninsula Borough.

The 2011 initiative, which gave the bor-

ough the ability to unilaterally veto a project approved by the state Department of Natural Resources, is unlawful, the

Supreme Court said.
The SOS initiative was designed to prevent large-scale extraction that would degrade salmon habitat. It required the borough to deny development permits that would do so, without considering whether that impact can be mitigated, the Supreme Court said.

"This stands in stark contrast to other resource development permitting process-es, which compare the adverse impacts of a project with potential mitigation measures," the decision said. "As a result, the borough's permitting standard is now more stringent than the state's."

That would preempt law that puts the state agency in charge of matters affecting exploration, development and mining, the Supreme Court said,
"Because the SOS Initiative allows — and

in some cases requires — the borough to prohibit mining projects that would otherwise be authorized by DNR, the initiative seriously impedes the regulatory process set forth by the Alaska Land Act and is therefore preempted by that statute," the Supreme Court said. "Accordingly, the SOS Initiative cannot be enforced.

The case had been appealed after a decision issued last year by Superior Court Judge John Suddock. The appeal pitted initiative sponsors George Jacko and Jackie

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SEAFOODS

Hobson Sr. against the state, Pebble Limited Partnership and the borough.
The opinion was written by Justice Foel

Bolger. Bolger, as well as justices Daniel Winfree and Craig Stowers, heard the appeal. Chief Justice Dana Fabe and Justice

Peter Maassen did not hear the appeal.
Pebble, a massive copper, gold and molybenum prospect, is located 200 miles southwest of Anchorage in the Bristol Bay region where lakes and rivers support one of the

world's top sockeye salmon fisheries.
Mike Heatwole, vice president of public affairs for Pebble Limited Partnership, said the Supreme Court's decision supports Pebble's longstanding argument that the initiality is supported by the control of the country of the tiative approved by voters violated state law.
"We're pleased the court upheld the law

of the state and permitting decisions regarding mineral exploration and development,"

The controversial project lost 50 percent partner Anglo American in 2013 when the

London mining giant backed out of the project. Now Pebble Limited, supported entirely by Northern Dynasty, is looking to replace

that lost partner, said Heatwole.
It's also battling the Environmental
Protection Agency in court to stop the agency from preemptively blocking the project under the Clean Water Act, before the project has had a chance to be reviewed in the permitting process.
"We're still here," Heatwole said of

Pehble

The appellants in the case could not be reached Friday.
Vicki Clark is executive director of

Trustees for Alaska, which represented Nunamta Aulukestai, a group of tribal and village entities that had participated as a friend of the court.

"It's unfortunate the court found local communities don't get to have a say over how local resources are developed," Clark said.

#### Supplemental Notice of a Pre-Submission Public Hearing for a Petition to Annex to the City of Manokotak by the Legislative Review Method

This notice supplements the notice published on June 25, 2015 by extending the date that written comments car be submitted to the City of Manokotak to Friday, August 14, 2015 at 5:00 p.m.

The City of Manokotak will conduct a public hearing on August 6, 2015 at 4:00 pm at Manokotak Nunaniq School, Commons Area, 120 Heights Road, Manokotak, AK 99528.To participate by teleconference, dial 1-800-315-6338. The participant code is 01024.

The City of Manokotak (Petitioner or City), a second class city in the unorganized borough, intends to file an annexation petition by legislative review with the Local Boundary Commission. The petitioner's representative is Manokotak Mayor Mehin Andrew. The territory proposed by the City for annexation consists of about 37 square miles of land and about 118 square miles of vater, and is generally described as Weary/Snake River Tract, the Snake River and Igushik Sections of the Nushagak Commercial Salmon District, and Igushik Village vicinity.

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2. City of Manokotak Recebook page, available arythine (summary and notice only).

3. Manokotak Moravian Church at Igushik Fish Carrp, 10 am – 6 pm, Sundays only, through the close of the permonents.

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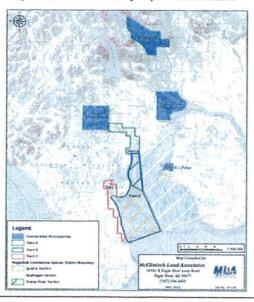
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Mail: City of Manokotak, Attention: Nancy George, City Administrator, Box 170, Manokotak, AK 99628; Eax. (997) 289-1092; Email: paraflewis-barbon.com. Citestions can be directed to City Administrator Nancy George at the above contact information, or by phase at (907) 289-1027.

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#### City of Manokotak and Territory Proposed for Annexation





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### City of Manokotak **Annexation Petition** Page 104

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- 10
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- 12 City of New Stuyahok, City office, New Stuyahok, M-F, 8 am - 3 pm.
- 13
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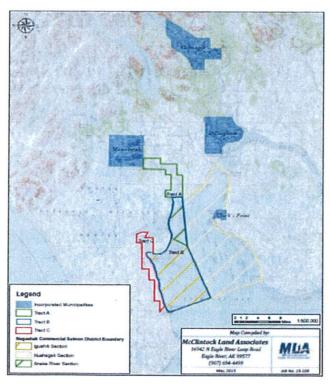
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#### City of Manokotak and Territory Proposed for Annexation



City of Manokotak Annexation Petition Page 105

**ATTACHMENT 4** 

### Manokotak PSA

City of Manokotak Annexation Petition Page 106

Sara Meruenian	Sara	Heidemar	1
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Thu	57	18	720	15	12	52	PIV
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- donation@kdlg.org <donation@kdlg.org>;
- (M) Lagadoment

6\_16\_15 Manokotak Pre-submission Hearing PSA.pdf;

Hi Liz:

This follows up on our conversation of a few minutes ago.

Please find attached a PSA, drafted by the Local Boundary Commission, regarding a pre-submission hearing to be held by the City of Manokotak on its proposed annexation petition.

The hearing is to be held August 6th. We are requesting that this be announced from July 13th-August 5th.

'Me appreciate your assistance with this matter. If you have any questions, please give me a call.

Thx, Sara

P.S. Could you please confirm receipt of this email? Thanks!

Sara E. Heideman Hedland Brennan & Heideman 619 East Ship Creek Avenue, Suite 310 Anchorage, Alaska 99501 (907) 279-5528 (907) 278-0877 facsimile

From:

### **PUBLIC SERVICE ANNOUNCEMENT:**

(Please broadcast this PSA from July 13 through August 5)

# City of Manokotak Will Hold a Pre-submission Hearing on an Annexation Petition

The prospective Petitioner City of Manokotak will file a legislative review petition with the Local Boundary Commission to annex 118 square miles within and near the west shore of Nushagak Bay. The City of Manokotak will hold a public hearing on the petition on August 6 at 4:00 pm at Manokotak Nunaniq School.

The petition may be viewed, and a free petition summary obtained, at Manokotak's city hall and in the offices of the local cities and villages, all during regular business hours. Direct inquiries to City Administrator Nancy George at 289-1027.

# **ATTACHMENT 5**

# AFFIDAVIT OF POSTING FOR THE PRE-SUBMISSION HEARING NOTICE FOR THE CITY OF MANOKOTAK

STATE OF ALASKA	)
	) ss.
THIRD JUDICIAL DISTRICT	)

- I, Laura John, upon oath, depose and state that:
- 1. I am the City Clerk for the City of Manokotak,
- 2. On or about June 22, 2015, I took the following actions:
  - A. I placed one notebook containing the City of Manokotak's Proposed Annexation Petition, copies of the petition summaries, and the Notice of Pre-Submission Hearing ("Notice") at City Hall in Manokotak. Members of the public were allowed to take a copy of the summary with them, and from time-to-time I would check that adequate summaries were available. The summary was also translated into Yupik, and that was also made available (see attachment hereto).
  - B. I provided a notebook containing the City of Manokotak's proposed Annexation Petition, copies of the summaries and the Notice to the VPSO, and requested that he deliver that packet to the Moravian Church in Igushik, Alaska. I was informed that delivery was made and those documents were available at the church.
  - C. I posted the Notice and copies of the summary at the Manokotak Village Council office.
  - D. I posted copies of the Notice at the Manokotak Post Office, Manokotak Oil and Gas, Manokotak Clinic, Manokotak Native Limited and the Manokotak Trading Store.
  - E. I posted the summary and Notice on the City of Manokotak's Facebook page.

Affidavit of Posting 1

3. On or about July 22, 2015, I posted the Supplemental Notice, extending the written comment period due date from August 6, 2015 to August 14, 2015 in Manokotak, at the City Hall, Post Office, Village Council Office, Trading Store, Clinic, Manokotak Native Limited offices and Oil and Gas facility. Also, notification of the extension was separately posted on the City's Facebook page.

Dated at Manokotak, Alaska this 14 day of August, 2015.

Laura John

SUBSCRIBED AND SWORN to before me this 144

 $\frac{V}{2}$  day of August, 2015.

Notary Public in and for-Alaska

My commission expires:

# Igautii Manuquutaam piiyutekluku nuna elatmun ilayugluku yuinaq qula malrunlegnek cipluku ingqianek mile-anek cali-llu yuinaat talliman ingqiat qula pingaynlegnek cipluku mile-at mermi.

Manuuquutak nuna uptellruuq piyutekluku ilayugluku nuam cuqii elatmun una igaq imangqertuq nallunailkutmek igamek piyutek quyurvagluteng qanrutkumavailgan Manuquutarmi iralumi Tengutmi (Aug 6, 2015). Quyurtellrata kinguani, Manuquutarmiut elqarciqngatat ciuniurluku piyuceteng imerillerteng matum tunginun Nunam cuqcistii ilakluku, LBC piyunarqucing qertuq yuviriyugngaluku ilangutii piyutellrata, ciuniurpeknaku, ciuniurluku, cimirlukuk wal ciuniurluku piyutit.

## Nunanguam iluani nallunairumalria cimiumallerka Manuquutarmiutgun.

Uitalriami nunanguami Manuquutarmiut uitaut, allat-llu nunat, tamatum-llu nunini (Ukut A, B cali-llu C) ilakumarkaulriit cimiillerkamun. Una A-Tegingaq/Nanvailira-llu kuigek. (yuinaq quIngunriataarnek cipluku ingqianekmi.) Tamana tumyarauluni Manuquutarmiunun ayagyarauluni Iilagayarmun. (B-aaq-wa-Tegingarmek Iilyussimun yuinaat talliman state-am picirkiutaini LBC-imll-llu alerquataini pinargellriaruuq nallunritnargellriaruluni nunam cimillran piyutaii piyunarqellrakun unakumallerkaapitekluku. Ilait ellalirtutet nunam maligtarkaqai, ukuyugngaluteng igautekumalerka uum kilikam tsali-llu imiumalerka quyurvallerkam tunginun, piivun gagimarivailgan. Allat ellalirtutet caliyagelarait. Tamarmeng ellalirtutet nallarausngarkaugut. Piiyutekun arcagerluku piyunarquciq cararmel (Exhibit E) nalqigtaa qaillun pillerkaa, nunam nallunrilkikun, ilallerkam tunginun nallarusngai piyunarqcingqellriit ellalirutet. Unani aciqvarni, nunam qanrutkeqaraa ciin piyutngcian iqua. Arcaerluku, Nunamta piyuteka gaillun atuluagalerka caliissutetgun-llu aturyupairluku yumikun 400 amellertalriatgun wall' Manuquutarmiutgun allatgun-llu neqlivigmelngurteggun neluteng-llu liyussiimi. Watua-llu mer'mek assilriamek pitaunani neqkiullritnun, allatgun-llu mer'em atulallrakun, wall' kuvyalriit aturkaitnun. Elluatulriamek-llu gerutet cigisviinateng. Tamani-llu inergutetaitug cigiciysram tunginun, tangaryulrianun, inerciigaliqellrianun-llu. Ikayungcarvigmek-llu pitaunani kuvyalriit nallitni.

Manuquutarmiurpallungata Iiyussimi, nunamta ikayuryugnaruciiqait makut piilutet allatgun pingnagenrilenrata. Nunalgulrit-llu nallunritenruluteng allani nunani atanirturilriani.

Ilamallerka nunam ciunguluku elluarimauq elluatulriatgun pistemteggun ikgelngermeng pistetait. Nunalgulriit yuaryaut piluaqautekamegnek akingungnaqlermegni cali-llu calissutekanek ellemeng aturkamegnek ellmegnek ciulikagtemegteggun. Ilamalerkam nunam tunginun piyutekumanrituq camek allamek nutaramek atanirtuaiarkamek. Akingutkat calissutekat-llu matum nuniini tangvamaut atullerkatunun liyussimi whaken nunamek cali-llu 2% neqtaita kuvyalriit ilangarutiitnek. Manuquutarmiut kuvyastet amelleqvaarmek akliltyiarkauluteng kuvyallmeng iliinek.

### Nallunailkutrii neryuniurutem tunginun ilamalerkam

LBC-iim ciuniuqaku ilangutkam piiyuutii, unakumakan-llu piyuun, piyuutii, unakumakan=llu piyuun, piyurciqngatuq March-ami. Tamatum kinguani. Tamatum nallini Manuqutarmiut pinirikanirciqut ellmegnek pingnatullermeggtegun piyunarqucingekanirluteng-llu nanameng tunginun. Kaillun-llu pimangaunateng tamatum nunam iluani uitalrit. Nunam alerqutai uitaciqngata ilamalriim iluani. Nunavut pillerkiurtuq pinarqellriit ikayutekarkauluki akingellerkam, calissuutet-llu tungitunun tamatmun ilatmun, arcaqerluku liyussimi. Makut maalakingutet calissutet-llu qaciigikanircqut liyussmii naullutnguarkauv, kengateng, picurlalleram-llu tunginun ikayutnguluteng amllernun-llu yugnun atuluteng neqlillratni kuyallrantni-llu akim tunginun kiaget tamaita. Cimiumallerkam tunginun pillerkiuram unani qanrukeciiqaa akim calissutet-llu qailluqapiar ayuqucia.

#### **Nuryutet Cimillerkam Tunginun**

Piyun cimillerkam tunginun piuq qaillun qaku-llu makut akitingutkat calissutekat-llu taicimallerkat. Ciuqlirmi allarkumi ilangyaram kinguani, nuna ciuniurciquq tegguiluni piarkaurrluku neqem ilangarutiin tax-aaranek pisqutngulriarluni, pinirikanlumaluki allat nunamta picirkiutait, elitnaaurluki akngirtenritlerkamun, yuartet, nunamta=llu qaill ayallerka, upyulluku-llu piluaqallerkam tunginun naunamteni. Nuna ayagturciquq ilakurluku teggingaam kuiganun tumyaraq ayaumalria palayivik-llu, elatincaaquk nunamta engeliinek. Tsat calissutet qaqiskata liyussimi, nunamta caliaqeciiqa merkaq meq, ciqicivigkaq palayivigkaq-llu liyussimi. Nuna makut piyugngauq nunamta pistaitgun calissutetgun-llu, akikatgun piyunarqellriatgun nunamtenun.

Nuna tsali piyutengqertuq allamek calissutnek ellimarkanek nunamta iluani. Iiyussmim, makut nemek mervigmek, ciqulissuutmek kuvyasstet aturkatnek, kumlivigmek, ciqicivigmek, palayat ayautessutekaitnek, palayat uitavigkatnek, tegingarmi-llu kuigmi palayat uitavigkatnek uksumi assilriamek.

Nuna makunek maa-I piyugluteng 2% tax-aakun piyugyaqait Iiyussimi unangellratgun, kuvyastetgun arcaqerluku, tsali-llu ikayutetgun federal-amek wall' grant-anek allanek-llu nunamta piinek tsali-llu tribal Manokotak Village Council.

Egmianun kinguani nunamta ilangutii ciuniurumakan, Nuna ilausngalria Manuquutarmiun Village Council, ayagnirciquq ikayutet unakengnaqluki nunalget calissutekaitnun. Tsam akikam-llu piyunarqucingqelra tangerluku, piyugngciqnatuq qaqitellerkan ilii ilallran ciuqlirmi allrakumi. Allrakuk malruk kinguani City-im urenqessuga ellimallra qnrutkumalriim elluarikanillerkaa. Taguam, pillerkaq uumun kuumiim akikat unakumallerkatnun, allat-llu pinarqellriit. Caliarkat nallunairumaciqut contract-at pillratgun wall'u qanrutkumallratgun, City-iimi calilriatgun igausngaluni cucukumalriatgun Manuquutarmiutgun caliakam ayuqucia. Qula pingaynek cipluku ingqiat mi. Iilagayarmi-llu kuviyavik liyussimi yungqerakluni Manuqutamiunek, avaken ciuliamtnek ayagluni kuvyastengurpalluluteng senami, atercetaarpeknateng, neqlilriartarluni-llu

tamaken-llu akingutkamegnek unuangqluteng. Una B-aaq nunalgulriit yuutekaat. C-aaq-llu liyussiirmiut nuniit (yuinaq 8 ingqiat mi) nunakluku liyussiirmiut. Mauquutarmiut-llu tamani yuungnaqlartut neqsurluteng neqkamegnek akingutkamegnek-llu liyussim nuniin iluani.

Nallunailkutii Nunam nasvaumallran qaillun piyutemta unakumallerkaa cimillran tungiinun

# **ATTACHMENT 6**

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

## Via U.S. Mail

Janice Williams, City Clerk City of Dillingham P.O. Box 889 Dillingham, AK 99576

Dear Janice:

As you know, we are assisting the City of Manokotak in connection with its proposed Annexation Petition.

Enclosed are 4 notebooks, each containing the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, and (ii) copies of a Summary of the Petition. Also enclosed are copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would ask that you please keep one notebook at City Hall and deliver one notebook to each of the following places: the Dillingham Library, the Dillingham Small Boat Harbor and the Dillingham Senior Center.

We would also request the following, for each location:

- 1. Keep the Petition available in that location for review by the public through August 6, 2015; and
- 2. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have included 20 copies of the Summary in each notebook for this purpose, and please feel free to contact us if you require additional copies.

Lastly, we would ask that you post copies of the Public Notice at the places in your community where public notices are usually posted, including but not limited to City Hall, the Library, the Senior Center and the small boat harbor. We have

enclosed 8 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notices stay posted through August 6<sup>th</sup>.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email. Thank you for your assistance in this matter.

Sincerely,

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

City of Aleknagik P.O. Box 145 346 Aleknegik, AK 99555

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

Lake and Peninsula Borough P.O. Box 495 King Salmon, Alaska 99613

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

X

Sara F. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

New Koliganek Village Council P.O. Box 5057 Koliganek, AK 99576

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

Curyung Tribal Council P.O. Box 206 Dillingham, AK 99576

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

New Stuyahok Traditional Council P.O. Box 49 New Stuyahok, AK 99636

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E, HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

Ekwok Village Council P.O. Box 70 Ekwok, Ak 99580

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Sincerely

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF; SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

Bristol Bay Borough P.O. Box 189 Naknek, AK 99633

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August  $6^{th}$ ; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

V

Sará F. Heideman`

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

Village of Ekuk P.O. Box 530 Dillingham, AK 99576

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Sineerely

Sara E. Heideman

## LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

Village of Clark's Point P.O. Box 90 Clark's Point. AK 99569

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Sincerely,

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

Village of Aleknagik P.O. Box 115 Aleknegik, AK 99555

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Sincerely

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

City of Ekwok, City Office P.O. Box 49 Ekwok, AK 99580-0049

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Singerely

Sara E. Heideman

#### LAW OFFICES

# HEDLAND, BRENNAN & HEIDEMAN

A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

June 19, 2015

Via U.S. Mail

City of New Stuyahok P.O. Box 10 New Stuyahok, AK 99636

To Whom it May Concern:

We are assisting the City of Manokotak in connection with a proposed Annexation Petition.

Enclosed are the following documents: (i) a public review draft of the Petition to annex territory to the City of Manokotak, (ii) copies of a Summary of the Petition and (iii) copies of a Public Notice of a Pre-submission Public Hearing on the Petition, being held in Manokotak, Alaska on August 6, 2015.

We would request the following:

- 1. Keep the Petition available in your offices for review by the public through August 6, 2015;
- 2. Post copies of the Public Notice at the place(s) in your community where public notices are usually posted. This is usually at places such as City Hall, Village offices, a Post Office, or store. We have enclosed 5 copies of the Public Notice for this purpose. We would request that you please ensure that the Public Notice stays posted through August 6<sup>th</sup>; and
- 3. Upon request, and through August 6<sup>th</sup>, provide copies of the Summary of the Petition to the public, free of charge. We have enclosed 20 copies of the Summary for this purpose, and please feel free to contact us if you require additional copies.

If you have any questions in regard to this matter, or need anything further from us, please feel free to contact me by telephone or email.

Singerely,

Sara E. Heideman

# **ATTACHMENT 7**

# <u>AFFIDAVIT OF SERVICE OF THE PRE-SUBMISSION HEARING NOTICE</u> <u>FOR THE CITY OF MANOKOTAK</u>

STATE OF ALASKA	)	
	)	SS.
THIRD JUDICIAL DISTRICT	)	

I, Mary L. Farrell, upon oath, depose and state that:

- 1. I am employed as a legal assistant at the law offices of Brennan & Heideman, which represents the City of Manokotak;
- 2. On June 22, 2015, I caused true and correct copies of (1) the City of Manokotak's Proposed Annexation Petition, (2) the petition summary, and (3) the Notice of Pre-Submission Hearing, to be mailed to:
  - City of Dillingham (four copies, to be placed at City Hall Dillingham Library, Small Boat Harbor and Senior Center)
     P.O. Box 889
     Dillingham, AK 99576;
  - Village of Ekuk
     P.O. Box 530
     Dillingham, AK 99576;
  - City of Aleknagik
     P.O. Box 33
     Aleknegik, AK 99555;
  - Village of Aleknagik
     P.O. Box 115
     Aleknegik, AK 99555;
  - Village of Clark's Point
     P.O. Box 90
     Clark's Point, AK 99569;
  - City of New Stuyahok
     P.O. Box 10
     New Stuyahok, AK 99636;

Affidavit of Service

- Bristol Bay Borough
   P.O. Box 189
   Naknek, AK 99633;
- Lake and Peninsula Borough
   P.O. Box 495
   King Salmon, Alaska 99613;
- City of Ekwok
   P.O. Box 49
   Ekwok, AK 99580-0049;
- Ekwok Village Council
   P.O. Box 70
   Ekwok, Ak 99580;
- Curyung Tribal Council
   P.O. Box 206
   Dillingham, AK 99576;
- New Stuyahok Traditional Council
   P.O. Box 49
   New Stuyahok, AK 99636; and
- New Koliganek Village Council
   P.O. Box 5057
   Koliganek, AK 99576.

True and correct copies of the cover letters enclosed with each mailing are included in Exhibit G to the City's annexation petition.

- 3. Thereafter, I contacted each entity by telephone or email and confirmed receipt.
- 4. On July 21, 2015, I mailed true and correct copies of the Supplemental Notice of Pre-Submission Hearing (extending the written comment deadline from August 6, 2015 to August 14, 2015) to each of the same recipients as set out in paragraph 2 above. A true and correct copy of the cover letter enclosed with the Supplemental Notice is included in Exhibit G to the City's annexation petition. I thereafter contacted each and confirmed receipt.

Affidavit of Service 2

Dated at Anchorage, Alaska this Handle day of August, 2015.

SUBSCRIBED AND SWORN to before me this Handle day of August, 2015.

Notary Public in and for Alaska
My commission expires: 124116

# **ATTACHMENT 8**

# LAW OFFICES BRENNAN HEIDEMAN A PROFESSIONAL CORPORATION

FROM THE DESK OF: SARA E. HEIDEMAN ATTORNEY AT LAW sheideman@law-alaska.com

July 21, 2015

Via U.S. Mail

To Whom it May Concern:

Please find enclosed copies of a <u>Supplemental Notice</u> regarding the Pre-submission public hearing for the City of Manokotak's proposed annexation petition. This Notice extends the date for submission of written comments to 5 p.m. on August 14, 2015.

We would ask that one <u>Notice</u> be placed in the petition notebook sent to your offices by Manokotak last month, and that the other copies provided be posted in the same locations as the original <u>Notice</u> Please maintain this posting through and until August 14, 2015.

Thank you for your assistance in this matter. Please call if you have any questions.

Sincerely,

Sara E. Heideman

SEH/mf 3854/004 Enclosures

# **ATTACHMENT 9**

CITY OF MANOKOTAK
PRE-SUBMISSION PUBLIC HEARING — ANNEXATION PETITION

AUGUST 6, 2015 – 4:00 P.M.

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CITY OF MANOKOTAK
PRE-SUBMISSION PUBLIC HEARING — ANNEXATION PETITION

AUGUST 6, 2015 – 4:00 P.M.

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Exhibit H. Written Summary or Transcript of the Hearing that the Petitioner is Required to Hold Under 3 AAC 110.425(e), and a Copy of Any Written Materials Received During the Hearing

## Summary of the Manokotak City Council meeting, August 6, 2015

4:11 p.m. The meeting was called to order, roll call was taken and a quorum was established:

- 1. Mayor Melvin Andrews present
- 2. President, Moses Toyukak present
- 3. Vice President, Bibiana Gloko absent
- 4. Secretary, Alyssa Apalayak (arrived at 4:30)
- 5. Member, Mike Minista present
- 6. Member, Arline Franklin present
- 7. Member, Billy Bartman (arrived at 4:27)

The Mayor welcomed everyone to the meeting and asked everyone to sign in.

He asked those on the teleconference to identify themselves and where they were from,

#### On-line Roll Call:

- 1. Sara Heideman, Anchorage, Represents the City of Manokotak
- 2. Rose Loera, Represents the City of Dillingham
- 3. Hannah Colton, KDLG in Dillingham

He stated that there were two notebooks in the back, containing the petition. There were also maps and copies of the petition summary, which had been translated into Yupik. These remarks were repeated in Yupik. He indicated that we would wait for the local bus and elder van, which were bringing residents to the meeting, and that a short pause should be taken.

Short pause taken -

The Mayor announced that the school bus had arrived and that we would now proceed. He said the bus would continue to bring residents to the meeting. He again asked everyone to sign-in, and told them materials were at the back of the room. He repeated remarks in Yupik.

The Mayor then stated the purpose of the hearing, as follows:

The purpose of this meeting is to conduct the required pre-submission public hearing on the City of Manokotak's proposed legislative review annexation petition. Annexation means expanding the City's boundaries to include more territory. Under its petition, the City would seek to annex certain territory referred to in the petition as the Weary/Snake River Tract, the Snake River and Igushik Sections of the Nushagak Commercial Salmon District and the Igushik Village Tract. It consists of approximately 37 square miles of land and 118 square miles of water, which is described in more detail in Sections 5 and Section 7 of the petition. There are also maps of the proposed annexation area, found at Exhibit A-4 of the petition. These three tracts are generally configured to enclose the minimal area needed to include the Weary/Snake River transportation corridor and the Igushik Village settlement, and the Igushik and Snake River sections of the Nushagak Commercial Fishing District. There are maps in the back on the wall if you want to take a look.

On June 4<sup>th</sup>, 2015, the City of Manokotak City Council approved the draft annexation petition, and directed the pre-submission requirements to be completed, by resolution no. 2015-09. The public hearing was then set for today, August 6, 2015.

There are 2 copies of the petition on the table here and they have also been located for the last five weeks at about 18 other locations throughout the region, as set forth in the published notice. Notice of this petition was published in the Bristol Bay Times four times, beginning more than 30 days ago, and it was also announced in a public service announcement, which was submitted to KDLG.

The law requires that when a City is seeking to annex territory by what is called the legislative review process, the City must hold a public hearing prior to submission of the proposed annexation petition to the State Local Boundary Commission, and this is what this public hearing is. After this hearing, the City Council of Manokotak, at its meeting on August 20<sup>th</sup>, will have an opportunity to review any potential amendments or changes proposed to be made to the petition resulting from this public hearing or any comments submitted, and vote on whether to submit the petition to the LBC.

The Mayor then stated that he would first go over some legal matters which are required under the law, and then we will go onto the public testimony. Everyone will have up to three minutes to provide comment. Also, anyone can submit written comments to the City following the hearing. They must be received by the City by 5:00 pm on August 14, 2015.

The Mayor then moved onto the legal matters. A written version of this portion of his comments are attached to the minutes of this hearing as a written statement. The Mayor explained that the law required that the hearing address each of the following:

- 1. legislative review annexation procedures;
- 2. appropriate annexation standards and their application to this petition;
- 3. the reasonably anticipated effects of the proposed annexation; and
- 4. the proposed transition plan required under state law.

The Mayor first addressed the legislative review annexation procedures:

The legislative review method of annexation is authorized by the state constitution, and requires the approval of the Local Boundary Commission and tacit approval of the Alaska Legislature. It does not require the approval of the voters. The procedures governing annexation by the legislative review method are set out in Alaska Statute 29.06.040 and

3 AAC 110.425 and .610. Other applicable petition requirements are set out in sections 3 AAC 110.400-.700.

After completion of the pre-submission requirements, the petition is first submitted to the Local Boundary Commission for its consideration under its regulatory guidelines. This includes a technical review, public comment periods, public reports issued by the LBC staff and a public hearing. If the LBC approves the petition, it presents its approval to the Legislature during the first 10 days of a regular session of the Legislature. The Legislature then has the opportunity to act on the LBC's recommendation for approval. If the Legislature adopts a concurrent resolution to deny the recommendation within 45 days of the date that it was filed, then the recommendation is denied. If the Legislature takes no action, it has tacitly approved the proposal. In other words, this means that the annexation is approved unless the Legislature specifically denies it within the 45-day period.

Next, the Mayor addressed the appropriate application standards, as follows.

The standards governing annexation to cities are established in Alaska Statute 29.06.040-.060, 3 AAC 110.090-.140 and 3 AAC 110.900-.990. I will outline the standards briefly, and then explain their application to the City's petition. These standards are outlined in much more detail in Exhibit E to the petition, which is the supporting brief.

Under 3 AAC 110.090, the territory to be annexed must exhibit a reasonable need for city government. A number of different relevant factors may be considered, including social and economic conditions of the area, anticipated growth, existing or anticipated health and safety conditions, adequacy of existing services and anticipated economic development.

An estimated 400 persons go each year to Igushik Village during fishing season, most of them from Manokotak. Presently, there are no city services or facilities in place to protect the health and welfare of those folks. There is no trustworthy source of water

and no solid waste disposal, commonly leading to gastrointestinal illnesses, and no ordinances governing alcohol control or public nuisances. There are no public facilities to support the fishing fleet. This creates a need for city government, and the City of Manokotak has the capability and willingness to provide those services, and the residents of the City will be the main beneficiaries of those services. Also, the City already provides several essential services in the area to be annexed, including Weary River Road maintenance, Weary River boat landing and storage maintenance, and search and rescue services. In short, the City is the local government in the best position to efficiently provide needed municipal services to the area.

Under 3 AAC 110.100, the territory must be compatible in character with the annexing city, considering land use and ownership patterns, population density and changes, existing and reasonably anticipated transportations patterns and natural geographical features.

Most of the seasonal residents of the area to be annexed are residents of the City of Manokotak, and the area is the single most important source of subsistence and earned money for Manokotak residents. The area to be annexed and the City are compatible in character and largely indistinguishable.

Under 3 AAC 110.110, the economy within the proposed expanded boundaries of the city must include the human and financial resources necessary to provide essential municipal services on an efficient and cost effective basis. The relevant factors to consider include the anticipated city services to be provided in the annexed area and the costs of those services, revenue from the territory, the economic base of the territory and valuations of taxable property in the area, and land use in the area.

The City already delivers some services to the territory, and plans to extend to the area certain other services, including community planning, public safety, and the levy of taxes. The levy and collection of a raw fish tax will help pay for these services, and the fishermen who will pay those taxes are largely from Manokotak. The existing City gov-

ernment is stable and well-managed, and is able to cost-effectively extend services to the area. The anticipated budget for the City and its expanded boundaries is found in Exhibit C to the petition, and shows revenues exceeding expenditures in the years following annexation. Since most of the occupants of Igushik Village are Manokotak families, the City is better suited and more motivated to provide the services and facilities than any other existing local government.

Under 3 AAC 110.120, the population within the expanded city boundaries must be large and stable enough to support the extension of city government. For this, the commission can consider population numbers and patterns, duration and age of residents, and public school enrollment data.

Annexation will not change the population of the City, as nearly all of its seasonal residents already live in the City. The current population of the City is approximately 500, and it has grown over 25% since the year 2000. This is the biggest growth rate for a city in the entire region.

Under 3 AAC 110.130, the proposed expanded boundaries must include all land and water necessary to provide the development of essential municipal services on an efficient, cost-effective basis. Factors to consider include land use, population, transportation patterns, and geographic features.

The area proposed for annexation includes only land and water that are critical to the travel and living patterns of City residents and resident's subsistence and commercial fishing activities. All of the area is adjacent to the existing boundaries of the City, would not create enclaves, and would not overlap the boundaries of another existing city. Expanding the boundaries of the City would simply bring the City's jurisdiction in line with the reality of the area already seasonally occupied and extensively used by many of its residents.

Under 3 AAC 110.135, the annexation must be in the best interests of the state of Alaska, in that it promotes maximum local self-government with a minimum number of local governmental units.

Here, the annexation would promote these goals in that the existing City would exercise the same stable government in the territory that is now exercised within the current boundaries. And annexation will not impose any new requirements for services or fiscal obligations on the State.

Under 3 AAC 110.140, the regulations further provide that one of nine specified circumstances must exist for annexation by the legislative review process.

Several apply here. Most Manokotak families relocate annually to Igushik Village during the fishing season. Annexation will allow the City to extend certain health, safety and welfare services to the area and to plan for anticipated development in the area. The annexation would extend local government to an area where no local government currently exists (as discussed in 3 AAC 110.981 paragraph 7, and without annexation, the area will continue to be lacking needed services, or would otherwise require the formation of an additional local government, as discussed in 3 AAC 110.982 paragraph 7.

Under 3 AAC 110.910, a petition won't be approved if the effect would be to deny anyone important civil or political rights.

Here, the seasonal residents of the territory to be annexed are largely permanent residents of Manokotak, or elsewhere. The proposed annexation won't add residents to the existing city, and wouldn't impact anyone's civil or political rights. Before and after annexation, all person will enjoy the same civil and political rights which existed prior to annexation.

The Mayor then addressed the reasonably anticipated effects of the proposed annexation, as follows:

If the LBC approves this annexation petition, and the petition passes legislative review, it would likely take effect the March after approval. At that time, the City will gain municipal jurisdiction over the territory, and City ordinances will apply to the area. The City plans to provide some needed services and facilities to the territory, mostly at Igushik Village, intended to make life at the Village healthier and safer. It is anticipated that a 2% raw fish tax will be implemented and collected to help pay for these services. The area would also be included in community planning and capital improvement plans.

The Mayor then addressed the transition plan, as follows:

The Transition Plan is attached as Exhibit D to the petition. This plan shows the ability of the City to expand municipal services to the area to be annexed, within the shortest practice time after annexation is approved. For the most part, existing City staff have the capacity to implement the expanded services and proposed projects. The raw fish tax will be implemented and collected, and additional funds from multiple sources sought for other approved municipal facilities. City ordinances will be applied to the territory, and the City will continue to maintain the Weary River Road and boat landing. As projects are approved, the City will look to implement a clean water source at Igushik Village, along with solid waste disposal and boat facility. Also, land use, community planning and capital improvement budgets will be studied. The City expects to work with the Manokotak Village Council and Manokotak Native Limited in connection with these projects and activities, and both entities have been strong supporters of this annexation. Finally, the Southwest Regional School District is responsible for delivering educational services within the territory, however no students reside in the annexed area and none are anticipated in the immediate future. Accordingly, annexation will not affect the District's operations.

The Mayor then announced a five minute break

The Mayor asked if anyone on the phone had any comments:

Rose Loera, with the City of Dillingham: Thank you for giving us this opportunity and would like to thank you for extending the commentary to August 14<sup>th</sup>. Dillingham will submit written comments before the August 14, 2015 deadline.

Sara Heideman, with Brennan Heideman: No comments.

Hannah Colton, with KDLG: No comments.

The Mayor then commented on the petition: I think this would benefit the City of Manokotak as a whole, as a community. It will not only benefit the City of Manokotak but will also benefit the Manokotak Native Limited. It will also benefit the members of the tribal group here, which is called Manokotak Village Council.

For years, ever since I moved here, we have been largely using the Igushik Village for our subsistence and commercial activities during the summer. Not only during fishing season, we go down to Igushik to collect our gathering which includes geese, seals, ducks and, just recently, when they transported caribou to the Nushagak Peninsula. We have had the privilege of going down there and using Igushik as a base camp to go caribou hunting.

Not only in the spring and summer times do we use the area for subsistence, but throughout the whole year we use the Igushik Village as a base camp to do other activities such as ptarmigan hunting. We also use the area for a drop off point to go out to the Bay to get seabirds and sea mammals. I believe, would be a natural move for the Local Boundary Commission, to give us the go ahead on our annexation petition.

This petition, in general, will be beneficial to the whole region. Not only to the City of Dillingham, but to other communities which are in the Bay.

Council President Moses Toyukak then commented on the petition: I resided in Mano-kotak for the last 60 plus years and I have been on the Village Council, City Council and served as a representative for Manokotak before in various areas and I have stated before about this petition, I support it. It will help not only my community as well as the residents of Manokotak in the future, this area has been Manokotak's place of fishing in the summer time for many years. People of Manokotak move to Igushik, for fishing activities, and our community, like other communities, need to have other funding resources, since the State has cut monies that would go out to the rural communities and this is one way that our community would be able to help our residents and other residents throughout the Nushagak area. I am hoping that this small section known as the Igushik section can be annexed by our community. Thank you.

The Mayor then asked for any public comments:

Milan King, not from Manokotak: I support the annexation as long as there is a provision to be tax exempt.

Annie Tugatuk of Manokotak: Last year we only got 10 fish, hardly any fish last year. King heads for. . . (salted king head). Went up to the lake where there are lots of fish.

Mike Minista, of Manokotak, City Council member: Are we going to annex, and I know Clark's Point have land down at the Weary River, at tract A, are we going to be able to annex that?

The Mayor indicated that the hearing was to take testimony, rather than answer specific questions.

Arline Franklin, of Manokotak, City Council member: I know the services from this annexation would be able to help residents who are in need, in time of distress. In my personal lifetime, I had a distress in Igushik and there is a person here I'd like to thank who responded to my cry for help on the VHF and also a person here who found the body of

my husband and those services. When people use those services they are for the good of everybody. They help everybody, like search and rescue or first responders, they help everybody in need, no matter if they are from Manokotak or not, everybody helps each other out and I believe these services will be for the good and for the safety of all the residents of Igushik.

Ray Sean Tugatuk of Manokotak: I support the Manokotak annexation for Igushik because there will be more businesses for local people and these are residents of Manokotak.

Dennis Alakayak of Manokotak: I support the annexation for Igushik. The public safety is most important and fresh water for the Igushik residents would be a very good idea for the people out there. I support the annexation.

Anecia Lomack of Manokotak: Ever since we got to my senses, which is 60 plus years ago, I was born and our ancestors, our parents, our grandparents were culturally, seemed like raised in Igushik and we were raised there. And it was their lifestyle, part of their really big lifestyle. And I support the annexation. We lose our lifestyle if we don't get this annexation. So, I am supporting it 100%.

Alyssa Apalayak, of Manokotak, City Council member: I am in full support of this annexation petition. If it goes through with the Local Boundary Commission, it will benefit all residents of Manokotak. It would provide facilities such as safe water and solid waste disposal. And the facilities would be available to all in the Igushik section. Growing up I watched my grandparents use their camp for subsistence purposes, as well as watching my late uncle commercial fish and when I was younger, pretty much all of Manokotak residents would move to Igushik for fish camp. I do hope that the Local Boundary Commission agrees with Manokotak's petition, I hope it all goes through.

Billy Bartman, of Manokotak, City Council Member: He refers to Tract B and C in the Igushik Section. He supports the annexation.

Wassillie Tugatuk of Manokotak: I think if we don't do it then we will be on the short end of ourselves. I fully support the annexation for Manokotak.

No further persons wished to provide testimony.

The meeting was then concluded and the Mayor thanked everyone for coming. He reminded everyone that the City will be accepting all other comments either handwritten or email, until August 14 at 5p.m. He said people could go in person, if they are in Manokotak, or they can email or mail their comments. He stated the mailing address and email address for any such comments:

Meeting adjourned at 5:17 p.m.

#### **Excerpt of Hearing**

The law requires that this public hearing address the following:

- 1. legislative review annexation procedures;
- 2. appropriate annexation standards and their application to this petition;
- 3. the reasonably anticipated effects of the proposed annexation; and
- 4. the proposed transition plan required under state law.
- 1. The legislative review annexation procedure.

The legislative review method of annexation is authorized by the state constitution, and requires the approval of the Local Boundary Commission and tacit approval of the Alaska Legislature. It does not require the approval of the voters. The procedures governing annexation by the legislative review method are set out in Alaska Statute 29.06.040 and 3 AAC 110.425 and .610. Other applicable petition requirements are set out in sections 3 AAC 110.400-.700.

After completion of the pre-submission requirements, the petition is first submitted to the Local Boundary Commission for its consideration under its regulatory guidelines. This includes a technical review, public comment periods, public reports issued by the LBC staff and a public hearing. If the LBC approves the petition, it presents its approval to the Legislature during the first 10 days of a regular session of the Legislature. The Legislature then has the opportunity to act on the LBC's recommendation for approval. If the Legislature adopts a concurrent resolution to deny the recommendation within 45 days of the date that it was filed, then the recommendation is denied. If the Legislature takes no action, it has tacitly approved the proposal. In other words, this means that the annexation is approved unless the Legislature specifically denies it within the 45-day period.

2. The appropriate annexation standards and their application to this petition.

The standards governing annexation to cities are established in Alaska Statute 29.06.040-.060, 3 AAC 110.090-.140 and 3 AAC 110.900-.990. I will outline the standards briefly, and then explain their application to the City's petition. These standards are outlined in much more detail in Exhibit E to the petition, which is the supporting brief.

- i. Under 3 AAC 110.090, the territory to be annexed must exhibit a reasonable need for city government. A number of different relevant factors may be considered, including social and economic conditions of the area, anticipated growth, existing or anticipated health and safety conditions, adequacy of existing services and anticipated economic development.
- \* An estimated 400 persons go each year to Igushik Village during fishing season, most of them from Manokotak. Presently, there are no city services or facilities in place to protect the health and welfare of those folks. There is no trustworthy source of water and no solid waste disposal, commonly leading to gastrointestinal illnesses, and no ordinances governing alcohol control or public nuisances. There are no public facili-

ties to support the fishing fleet. This creates a need for city government, and the City of Manokotak has the capability and willingness to provide those services, and the residents of the City will be the main beneficiaries of those services. Also, the City already provides several essential services in the area to be annexed, including Weary River Road maintenance, Weary River boat landing and storage maintenance, and search and rescue services. In short, the City is the local government in the best position to efficiently provide needed municipal services to the area.

- ii. Under 3 AAC 110.100, the territory must be compatible in character with the annexing city, considering land use and ownership patterns, population density and changes, existing and reasonably anticipated transportations patterns and natural geographical features.
- \* Most of the seasonal residents of the area to be annexed are residents of the City of Manokotak, and the area is the single most important source of subsistence and earned money for Manokotak residents. The area to be annexed and the City are compatible in character and largely indistinguishable.
- iii. Under 3 AAC 110.110, the economy within the proposed expanded boundaries of the city must include the human and financial resources necessary to provide essential municipal services on an efficient and cost effective basis. The relevant factors to consider include the anticipated city services to be provided in the annexed area and the costs of those services, revenue from the territory, the economic base of the territory and valuations of taxable property in the area, and land use in the area.
- \* The City already delivers some services to the territory, and plans to extend to the area certain other services, including community planning, public safety, and the levy of taxes. The levy and collection of a raw fish tax will help pay for these services, and the fishermen who will pay those taxes are largely from Manokotak. The existing City government is stable and well-managed, and is able to cost-effectively extend services to the area. The anticipated budget for the City and its expanded boundaries is found in Exhibit C to the petition, and shows revenues exceeding expenditures in the years following annexation. Since most of the occupants of Igushik Village are Manokotak families, the City is better situated and more motivated to provide the services and facilities than any other existing local government.
- iv. Under 3 AAC 110.120, the population within the expanded city boundaries must be large and stable enough to support the extension of city government. For this, the commission can consider population numbers and patterns, duration and age of residents, and public school enrollment data.
- \* Annexation will not change the population of the City, as nearly all of its seasonal residents already live in the City. The current population of the City is approximately 500, and it has grown over 25% since 2000. This is the biggest growth rate for a city in the entire region.
- v. Under 3 AAC 110.130, the proposed expanded boundaries must include all land and water necessary to provide the development of essential municipal services

on an efficient, cost-effective basis. Factors to consider include land use, population, transportation patterns, and geographical features.

- \* The area proposed for annexation includes only lands and water that are critical to the travel and living patterns of City residents, and resident's subsistence and commercial fishing activities. All of the area is adjacent to the existing boundaries of the City, would not create enclaves, and would not overlap the boundaries of another existing city. Expanding the boundaries of the City would simply bring the City's jurisdiction in line with the reality of the area already seasonally occupied and extensively used by many of its residents.
- vi. Under 3 AAC 110.135, the annexation must be in the best interests of the state of Alaska, in that it promotes maximum local self-government with a minimum number of local governmental units.
- \* Here, the annexation would promote these goals in that the existing City would exercise the same stable government in the territory that is now exercised within the current boundaries. And annexation will not impose any new requirements for services or fiscal obligations on the State.
- vii. Under 3 AAC 110.140, the regulations further provide that one of nine specified circumstances must exist for annexation by the legislative review process.
- \* Several apply here. Most Manokotak families relocate annually to Igushik Village during the fishing season. Annexation will allow the City to extend certain health, safety and welfare services to the area and to plan for anticipated development in the area. The annexation would extend local government to an area where no local government currently exists (as discussed in 3 AAC 110.981(para. 7)), and without annexation, the area will continue to be lacking needed services, or would otherwise require the formation of an additional local government (as discussed in 3 AAC 110.982(para. 7)).
- viii. Under 3 AAC 110.910, a petition won't be approved if the effect would be to deny anyone important civil or political rights.
- \* Here, the seasonal residents of the territory to be annexed are largely permanent residents of Manokotak, or elsewhere. The proposed annexation won't add residents to the existing city, and won't impact anyone's civil or political rights. Before and after annexation, all person will enjoy the same civil and political rights which existed prior to annexation.
- 3. The reasonably anticipated effects of the proposed annexation.
- \* If the LBC approves this annexation petition, and the petition passes legislative review, it would likely take effect the March after approval. At that time, the City will gain municipal jurisdiction over the territory, and City ordinances would apply to the area.

The City plans to provide some needed services and facilities to the territory, mostly at Igushik Village, intended to make life at the Village healthier and safer. It is anticipated that a 2% raw fish tax will be implemented and collected to help pay for these services. The area would also be included in community planning and capital improvement plans.

### 4. The transition plan.

\* The Transition Plan is attached as Exhibit D to the petition. This plan shows the ability of the City to extend municipal services to the area to be annexed, within the shortest practice time after annexation is approved. For the most part, existing City staff have the capacity to implement the expanded services and proposed projects. The raw fish tax will be implemented and collected, and additional funds from multiple sources sought for other approved municipal facilities. City ordinances will be applied to the territory, and the City will continue to maintain the Weary River Road and boat landing. As projects are approved, the City will look to implement a clean water source at Igushik Village, along with solid waste disposal and boat facilities. Also, land use, community planning and capital improvement budgets will be studied. The City expects to work with the Manokotak Village Council and Manokotak Native Limited in connection with these projects and activities, and both entities have been strong supporters of this annexation. Finally, the Southwest Regional School District is responsible for delivering educational services within the territory, however no students reside in the annexed area and none are anticipated in the immediate future. Accordingly, annexation will not affect the District's operations.

# CITY OF MANOKOTAK PRE-SUBMISSION PUBLIC HEARING- ANNEXATION COMMENTS.

I support the annoyation of City of Manoketak.
Getting Poblic Support for Isubik is good I Joan
for public Saffey for the village Residents is good idea.
gotting fresh water out post 1) very good idea for
the regiliante of Manatolak.
The book landing for the rosilinte is own
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Danis Alakanak



August 7, 2015

Hon. Melvin Andrew Mayor City of Manokotak PO Box 170 Manokotak, AK 99628

SUBJECT:

Manokotak Annexation Petition

Dear Mayor Melvin:

This letter contains our initial comments on the draft annexation petition of the City of Manokotak. We regret the public hearing was set on the same day as our regularly scheduled August city council meeting but greatly appreciate your courtesy in extending the time to submit comments until August 14. This allowed these comments to reflect input and consideration of the entire Dillingham City Council.

In your petition you list the desired public health improvements at Igushik which makes good sense and is very appealing. The petition does not identify the revenue from annexation to provide these services. It states that the "city will seek to provide or facilitate" (pg. 69) these services by asking for Capital Improvements funding from the state, federal, BBEDC or other grant sources". Dillingham believes state grant funding is an unlikely source of funding which will make the plan to provide services within a practical time frame after annexation is approved more difficult.

The proposed budget (Table 10.2, pg. 63) lists \$15,000 as a new expenditure for boat facilities, and \$225,000 in "capital project expenditures for annexed area." It is unclear what this is for. The draft petition does not contain any estimated costs of specific improvements.

It appears to Dillingham that annexation is not needed to accomplish this primary goal of the petition. Table 12 shows the eligible applicants for small capital project funding, and tribal government within the BBEDC region are eligible for all of the grants. It is clear from the petition that there is good cooperation and collaboration among the tribal government - Manokotak Village Council, the city government and Manokotak Natives, Ltd- the village corporation, which is to be lauded.

There is no procedure or method we know of to distinguish whether drift caught fish is severed in the Tracts proposed for annexation compared to the rest of the Nushagak salmon district. This makes it impossible to implement the 2% raw fish tax based on point of severance. We believe drift caught fish harvested from all over the Nushagak is combined when the fishermen transfer it to a processor and fish tickets are submitted. There is no practical way to determine which fish is from Tract B or C or the rest of the Nushagak District.

Dillingham assumes the tax to be collected will be based on a fish tax not the existing Manokotak sales tax ordinance. It is not stated whether or when the City plans to seek voter approval for such a tax.

We again thank you for providing more time to comment. We hope to have other opportunities to discuss the proposed petition with you and the other members of the city council both in person and by phone or mail. As we continue to consider the proposal we may have additional comments for your consideration.

Sincerely,

Alice Ruby Mayor

City of Dillingham

Cc: City Council

Rose Loera, City Manager

LBC

August 14, 2015

City of Manokotak Attn: Nancy George, Administrator Box 170 Manokotak, AK 99628

Re: Proposed petition by the City of Manokotak to annex Weary/Snake River Tract, the Snake River and Igushik Sections of the Nushagak Commercial Salmon District, and Igushik Village vicinity.

Dear Ms George:

The purpose of this letter is to submit comments to the above referenced annexation petition. These comments have been agreed to by the Native Villages of Ekuk, Clark's Point, and Portage Creek, and the City of Clark's Point. Because of logistical considerations, each governmental entity will be separately sending you a signed copy of this letter. The undersigned government entities support the above-referenced annexation petition subject to the following conditions:

- (1) The Local Boundary Commission must defer action on the annexation petition until after the task force sponsored by the Bristol Bay Native Association completes a study of the feasibility of a new borough in the Western Bristol Bay Region; or
- (2) If the Local Boundary Commission decides to not defer action until completion of a borough feasibility study, the annexation becomes effective only after negotiation and execution of a tax compact between cities with jurisdiction over the waters of the Nushagak Bay Commercial Salmon District providing for revenue sharing to communities in the Western Bristol Bay Region affected by activities in the annexed territory.

Thank-you for the opportunity to comment on this proposed annexation petition. The governments submitting these comments are open and willing to confer on the conditions outlined in this petition and believe that it is in the best interests of Manokotak and others in the Western Bristol Bay Region to work together for a solution that benefits the entire region.

City of Clark's Point

Sincerely one Z. Ball - Council by direction of
Robert Heyano, Council President
Native Village of Ekuk
Mary Ann Johnson, Treasurer
Native Village of Portage Creek
Betty Gardiner, President
Native Village of Clark's Point
Mayor

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CityofKMOprinter/fax Portage Creek Village

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City of Manokotak **Annexation Petition** Page 159

> Thank-you for the apportunity to comment on this proposed annexation petition. The governments submitting these comments are open and willing to confer on the conditions outlined in this petition and believe that it is in the best interests of Manokotak and others in the Western Bristol Bay Region to work together for a solution that benefits the entire region.

> > Sincerely,

Robert Heyano, Council President
Native Village of Ekuk
Charlie Johnson, Council President Native Village of Portage Creek
Nancy George, Vice President Native Village of Clark's Point
Joseph Wassily, Mayor

City of Clark's Point

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p.5

City of Manokotak Annexation Petition Page 160

this petition and believe that it is in the best interests of Manokotak and others in the Western Bristol Bay Region to work together for a solution that benefits the entire region.

Sincerely,

Robert Heyano, Council President

Native Village of Ekuk

Charlie Johnson, Council President Native Village of Portage Creek

Judy George, Vice President

Native Village of Clark's Point

Joseph Wassily, Mayor

City of Clark's Point

CLIZUPALERIVACIA

p.10

City of Manokotak Annexation Petition Page 161 City of Aleknagik P.O. Box 33 Aleknagik, Alaska 99555 (907) 842-5953 Phone

(907) 842-2107 Fax cityalek@gmail.com

August 13, 2015

City of Manokotak

Attention: Nancy George, City Administrator

P.O. Box 170

Manokotak, Alaska 99628

RE: Public Comment by Letter of Support for City of Manokotak's Proposed Annexation Petition

Dear Mayor Melvin Andrew:

The community of Aleknagik held its joint council meeting on August 12, 2015 to address areas of mutual concern and support. The joint council comprised of three local entities under a Memorandum of Understanding entered into on October 29, 2000; namely, the City of Aleknagik, Aleknagik Traditional Council and Aleknagik Natives Limited desire to cooperate concerning legal and political matters inherent in a private corporation to government to government relationship. As such, public discussion took place concerning the City of Manokotak's Supplemental Notice regarding the Pre-submission Public Hearing for a Petition to Annex Weary/Snake River Tract, Snake River and Igushik Sections of the Nushagak Commercial Salmon District and Igushik Village vicinity.

Please know the three Aleknagik entities unanimously support the City of Manokotak's proposed amexation. We understand the relationship and ties the Manokotak population specifically has with the territory proposed to annex such as the customary and traditional hunting, fishing and gathering activities including commercial fish harvest. Therefore, this letter supports their territory efforts proposed for annexation by the Legislative Review Method. This letter of support was directed by joint council through the City of Aleknagik that chaired the joint meeting on August 12, 2015 by Aleknagik Mayor Jane Gottschalk. We look forward to your continued notifications and information concerning this matter. Thank you.

Sincerely,

Mayor Jane Gottschalk

CC: Aleknagik Traditional Council
Aleknagik Natives Limited

## EXHIBIT I.

# Affidavit of Petitioner's Representative Concerning Accuracy of Information.

STATE OF ALASKA	)		
THIRD JUDICIAL DISTRICT	) ss. )		
I, Melvin Andrew, representative of t	the Petitioner seeking annexation, being swom, state the		
following:			
To the best of my knowledge, inform	nation, and belief, formed after reasonable inquiry,		
the information in this Petition is true	e and accurate.		
	whomas are an are a surround to the surround t		
Petitioner's Rep	presentative		
SUBSCRIBED AND SWORN TO before me on August 14 , 2015.			
	Dana Julian Dana Diary public in and for Alaska y commission expires:		