B Divisio	State of Alaska ent of Commerce, Community and Economic Development on of Corporations, Business and Professional Licensing
1 5	BOARD OF MASSAGE THERAPISTS
5 7 3	MINUTES OF THE MEETING <u>March 2, 2020</u>
	8.01.070(2), and in compliance with the provisions of AS 44.62, Article 6, a ng of the Board of Massage Therapists was held by video conference on March 2, 2020.
Agenda Item 1	Call to Order/Roll Call:
On the record at 9:03 a.m.	
Board Members presen	at, constituting a quorum:
Traci G Jill Mot	Edwards-Smith- Board Chair, Licensed Massage Therapist ilmour- Vice Chair, Licensed Massage Therapist z, Licensed Massage Therapist adle, Public Member
Division Staff present:	
	Dulebohn, Occupational Licensing Examiner Dumas, Administrative Officer II
Joining Telephonically:	
2	obs, Investigator III ipker, Senior Investigator III
Agenda Item 2	Ethics Reporting
The Board Chair opene inquiry. None were pre	ed the floor to any board member that may have an ethics violation or esented.
Agenda Item 3	Review/Approve Agenda
proposed adding an iter	e agenda and discussed any proposed changes. Board member Jill Motz m to New Business regarding the American Massage Therapy Association proved by Chair Edwards-Smith.
	Julie Endle, seconded by Jill Motz, and passed unanimously, it was ROVE the agenda as written.

Agenda Item 4 Task List from Previous Meetings

Chair Edwards-Smith invited Ms. Motz to present her research on agencies that offer online remedial coursework. Ms. Motz contacted Jodi Peck, Clinical Director for Allied Health Career Institute (AHCI) and discovered:

- AHCI's coursework is delivered online and costs approximately \$7,000.
- AHCI's qualifying education program (625 hour, COMTA endorsed) is available online and is the same program used in 2 and 4-year universities across the country.
- AHCI is willing to break their online program down into sections to allow applicants to utilize AHCI for remedial coursework.
- AHCI is the primary federal massage apprentice program and is facilitated through M Power Education.
- AHCI's apprenticeship program meets the board's criteria and finds qualified local therapists to partner with apprentices. An apprentice program is longer than a traditional school and apprentices are compensated throughout the program.

 Ms. Motz further informed the board that AHCI has requested that the board review their apprenticeship program as they would like to advertise that they are Alaska approved. Ms. Motz reminded the board that she was on the apprenticeship workgroup with the Department of Labor, as appointed by the board. Ms. Motz continued that there will be some people that aren't online learners and for them, the option of local schools will be a great resource. Ms. Motz believed the accessibility of this online option, and the significant price difference, will reduce barriers to licensure for Alaskans. Ms. Motz indicated that she is prepared to make a motion that AHCI be an approved apprenticeship provider.

Chair Edwards-Smith summarized the presentation by asserting that AHCI meets the criteria to provide qualifying education to applicants and the board will discuss the acceptance of the M Power Education apprenticeship program after further research. Chair Edwards-Smith stated he would like to see the program's curriculum breakdown in more detail with a course outline detailing description of classes.

TASK: Ms. Motz will contact M Power Education/AHCI for additional information and provide it to OLE Dulebohn before the next board meeting scheduled for June 18-19, 2020.

 Ms. Motz asked the board if this online school can be given as an option to people who currently need remedial hours? OLE Dulebohn stated that the regulation allowing online qualifying education does not go into effect until March 25, 2020. Ms. Dulebohn continued that, in order to offer this option as a resource, she would need to receive a contact name, number, and a letter of intent similarly to what the board required of other schools that offer remedial education. Chair Edwards-Smith asked Ms. Dulebohn if the board approved AHCI, would create a list of schools offering remedial education? Ms. Dulebohn responded that she has already created a list with the two Alaska schools that have sent in letters of intent to allow remedial education and that, should the board approve Allied Health Career Institute, it would be added to the list. Ms. Gilmour clarified that the

list being created would not be the only schools the board would accept and would only be distributed as a resource by questioning parties.

In a motion made by Jill Motz, seconded by Julie Endle, and passed unanimously with a roll call vote, it was RESOLVED to ACCEPT Allied Health Career Institute's massage therapy program as an approved massage therapy school offering remedial qualifying education.

The AHCI's online program must wait to offer courses to applicants until the regulation goes into effect allowing online qualifying education and until a letter of intent to offer remedial coursework, contact person, and direct phone number have been received by the Division.

Agenda Item 5 Division/Financial Update

Melissa Dumas joined the meeting at 9:30 a.m.

 Melissa Dumas, Administrative Officer II presented the Division/Financial Update to the board. Ms. Dumas began by directing the board to the Division's proposed fee analysis. Ms. Dumas explained the fee analysis in which Division proposes to raise all fees for initial and renewal license applications as it is projected that the Board of Massage Therapists will have a nearly \$900,000 deficit by the end of 2025. Ms. Dumas had previously consulted with Chief Investigator Greg Francois who assured Ms. Dumas that, despite the board's dedication to cut costs, the investigative costs will not go down and will continue to rise, especially with the implementation of establishment registration. Additionally, with the increased cost of fingerprint processing, Ms. Dumas informed the board that Division is also proposing an increase to the fingerprint processing fee. Ms. Dumas continued that Division's goal with the proposed fee increase it to get the board to a \$370,000 surplus by the end of 2025 which is the estimated equivalent of one year of the board's expenses and is in-line with Division's policy. Ms. Dumas stated that the proposed fee increase does not mean that the board would not see a proposal for fee increases in the future, it would only keep the board from going into the extreme deficit estimated to happen by the end of 2025.

Ms. Gilmour stated that the board has worked with Director Sara Chambers to craft the Professional Fitness procedures, amended regulations to decrease the barrier to licensure formed by outdated education standards, crafted a Disciplinary Matrix to reduce the cost of investigative staff, and have reduced travel for board meetings and conferences in an attempt to keep costs the same for licensees and applicants. Ms. Gilmour asked Ms. Dumas how Division is decreasing its costs as that is the bulk of the board's expenditures? Ms. Dumas responded that there are multiple investigators, office staff, regulations staff, paralegal staff in addition to the board's dedicated licensing examiner and investigator. Ms. Dumas continued that the board is not generating much income because they have so few licensees. Ms. Gilmour stated that, should Division raise their fees by 50%, she would like it to be very clear why and who was responsible as the board will take the brunt of the backlash. Chair Edwards-Smith stated that the proposed fee increase is a "no-win scenario" but the numbers Division has presented are very obvious. Chair Edwards-Smith suggested that should the fee increases go into effect, it be a subject on the agenda of the board's annual Town Hall Meeting.

Ms. Dumas informed the board that none of the proposed fees for massage establishment registration are accounted in this report as the registration has not been implemented. Ms. Dumas Page | 3

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continued that there is no way to estimate the amount of people that will register and the number of hours that will be billed to the board for the establishment inspections. Ms. Motz reminded the board that the collection of fines as a result of disciplinary actions to massage therapists or establishments will not come back to the board to help recoup the cost of Investigations; fines collected go directly to the General Fund.

 Chair Edwards-Smith asked that the board entertain a motion on the Division's proposed fee analysis. Chair Edwards-Smith stated his position is the board should accept the recommended fee increases proposed by Division. Ms. Gilmour asked Ms. Dumas if the board has any control over their costs with Division and Ms. Dumas replied that the board has control over how much goes to Investigations for follow-up. Chair Edwards-Smith stated that it sounded like Division is asking the board to choose cost over safety and he stated that the board is not willing to sacrifice safety. Ms. Dumas stated that the public also sends referrals to Investigations and the board doesn't have discretion in that area.

Chair Edwards-Smith asked the board if they were ready to vote on the fee analysis; the board replied that they were not ready. Ms. Dumas stated the board did not have to reply to the analysis now and the June 2020 meeting would be fine to address this.

TASK: Board Members will come to the June 2020 meeting with prepared statements and research regarding fee analysis. OLE Dulebohn will put the fee analysis item in the June 2020 agenda for board discussion.

Ms. Dumas went over the finances of the board for 1st & 2nd Quarter of FY2020 which ran from July 1, 2019 until January 8, 2020.

FY 2020 1st & 2nd Quarter-Schedule of Revenues and Expenditures

MAS	2020
Licensing Revenue	\$322,265
Direct Expenditures	82,066
Indirect Expense	46,004
TOTAL EXPENSES	\$128,070
Annual Surplus	194,195
(Deficit)	
Beginning Cumulative	\$8,652
Surplus	
Ending	\$202,847
Cumulative	·
Surplus	

The Division website has Quarterly Reports for all boards.

Investigators Karina Medina and Carl Jacobs and Senior Investigator Sonia Lipker joined the meeting at 9:50 a.m. Melissa Dumas left the board meeting at 9:55 a.m.

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Agenda Item 6 Investigative Case Review and Probation Reports

Investigator Medina began with the Probation Report. Ms. Medina stated there are 9 (nine) licensees on probation and all are in compliance. Investigator Medina asked for any questions and Ms. Gilmour asked how the persons on probation are monitored. Ms. Medina replied that people on probation do a self-report quarterly that would include any required documentation. Ms. Motz asked what happens if someone on probation lets their license lapse to which Ms. Medina replied that should one of the licensees let their license lapse, their probation time is recalculated when their license goes back into active status.

Investigator Medina left the meeting at 9:58 a.m.

Investigator Jacobs began the Investigative Case Review for the period of November 28, 2019 through February 14, 2020. Inv. Jacobs stated the Division currently has 26 cases open and closed 4 (four). Mr. Jacobs disclosed that no unannounced inspections were done.

<u>E.C.</u>

 Mr. Jacobs stated that there is one matter that he has brought before the board and preceded to present Case # 2019-000635 for E.C. Mr. Jacobs stated that the board has been brought an option to impose an imposition of civil fine in accordance with their disciplinary matrix for E.C. Mr. Jacobs stated that the imposition of civil fine has already been agreed to by the respondent. Mr. Jacobs continued that the Reviewing Board Member for this file asked that the board review this file prior to disciplinary action being implemented and felt like a Professional Fitness Interview may be appropriate given the individuals criminal history. Chair Edwards-Smith asked the board for a motion on this matter.

In a motion made by Traci Gilmour, seconded by Jill Motz, and passed unanimously with a roll call vote, it was RESOLVED to ACCEPT implementation of civil fine in the amount of \$250.00 in accordance with the board's disciplinary matrix for Case # 2019-00635, Eunja Choi.

<u>H.K.</u>

Investigator Jacobs gave the board a synopsis of the case of H.K.: During the September 2019 meeting, the board performed a Fitness to Practice interview for H.K., based on previous criminal history. The board decided to approve a license pending the acceptance of a consent agreement that would include six (6) years of probation and 20 hours in ethics courses that includes human trafficking, preventing sexual misconduct, and professional boundaries. Mr. Jacobs stated that it was not clear whether Investigations attended the meeting for the interview or results but there was not a direct referral to Investigations. Mr. Jacobs continued that the matter has remained dormant because the Licensing Examiner assumed the matter was in process and Investigations wasn't aware that the matter warranted attention or involvement from them. Mr. Jacobs revealed that Chief Investigator Francois has asked him to discover specifics from the board including the stipulations that the consent agreement would contain and the statutory authority behind the board's decision.

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OLE Dulebohn expanded that there is not a specific referral in the Division's Policy and Procedures for just a consent agreement but that had since been rectified by Senior Investigator Lipker by email.

OLE Dulebohn presented the board with an example of a consent agreement drafted for another individual as a result of a Fitness to Practice interview for the board's reference. OLE Dulebohn stated there has been no contact from the applicant. regarding the application or consent agreement status. OLE Dulebohn asked if the investigators needed the board to break down the continuing education requirements of the consent agreement and Mr. Jacobs replied that the interpretation of Investigations is that if multiple topics are listed, as long as the applicant completes at least one (1) hour of that topic as part of their total hours required, it will be accepted by the board. Chair Edwards-Smith agreed with Mr. Jacobs assessment of the continuing education hours and stated that he does not feel it needs to be broken down further.

In a motion made by Traci Gilmour, seconded by Julie Endle, and passed with a majority vote not including Jill Motz, it was RESOLVED to AMEND the motion for Han Mee Kim on September 18, 2019 to include statutory reference AS 08.61.030 and regulation reference 12 AAC 79.910.

Investigator Jacobs asked the board to reiterate their motion from the September 2019 meeting for his reference. Chair Edwards-Smith asked Mr. Jacobs that he not wait for a referral from OLE Dulebohn to start working on the consent agreement for this matter.

<u>Investigations/Inspections</u>

Ms. Motz sent correspondence to Director Sara Chambers regarding inspections conducted by Investigations. Ms. Chambers replied by recommending that the board work with Division's investigative team to prioritize circumstances, condition, and frequency of investigations of the program." Ms. Chambers discouraged the board setting a quota of investigations (inspections) because any illicit activity after the quota was reached would not being investigated would fail to protect the public. Ms. Chambers further advised that "excellent communication between the board and our division investigators will help each party improve its understanding of the goals and resources required to fulfill our partnership".

Ms. Motz asked the board to reconsider if they really want Investigations to only be complaint driven. Investigator Jacobs suggested that there may be a terminology interpretation issue so he clarified that "Investigation(s)" should be used to refer to the department or agency or the act of researching application compliance issues or criminal history. Inspection is the act of going out and looking at a facility for compliance. The board has requested only complaint driven inspections at this time. Mr. Jacobs believes that the board may be interested in limiting the amount of inspections should the policy of the board change away from complaint driven inspections.

Ms. Motz stated she believes that the board telling Investigations that inspections should only be complaint driven is tying the hands of their department. Ms. Motz continued that recently she had become aware of a thread on social media about an establishment of ill repute and when she questioned Investigations as to what could be done they replied that nothing can be done because no one had submitted a complaint. Ms. Motz stated that patrons of illicit businesses are not likely to submit a complaint as they are breaking the law by frequenting such a business. Ms. Motz made a

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reference to the Board of Barbers and Hairdressers having a maximum amount of inspections they are allowed to carry out. Ms. Gilmour asked Mr. Jacobs if it was true that anyone can make a complaint to Investigations if they see something against statutes and regulations? Mr. Jacobs replied that, as a matter of policy, Division does not accept 3rd party complaints. Mr. Jacobs went on to expand on Ms. Motz's earlier example of an illicit establishment and that there was no concrete evidence that the establishment was doing anything illegal as no one in the thread witnessed anything illegal in the establishment. Mr. Jacobs went on to state that complaints need to have an injured party or allegations of a direct violation. Mr. Jacobs informed the board that vague references on social media is not deemed enough to begin an investigation. Mr. Jacobs continued that, additionally, the board has a policy against inspections that are not complaint driven. Chair Edwards-Smith asked the investigative staff to clarify what would happen if a business posted something online that was a clear violation of the Code of Ethics, Standards of Practice, or Standard Operating Procedures. Investigator Lipker answered that if there is a complaint and investigative staff can verify the source that shows that a massage business is advertising online something that goes against statutes and regulations, Investigations can open a complaint and an inspection can be included.

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Ms. Motz rehashed the idea of giving Investigations the ability to conduct random inspections as a compliance check. Ms. Motz stated in order to be fiscally responsible, the board can state a maximum amount allowed in a fiscal year but that giving this leeway would allow the investigative staff to carry out regional inspections without being micromanaged by the board. Ms. Motz continued that this idea was derived from the power the Board of Barbers and Hairdressers has in this area, while keeping the board's primary Investigations budget with the policy of complaint driven inspections.

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Senior Investigator Lipker left the meeting at 10:29 a.m. Chair Edwards-Smith called for a short break at 10:35 a.m. Back on the record at 10:40 a.m. Investigator Jacobs in attendance.

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Ms. Motz stated that there was no resolution to her request that the board consider an inspection range and she feels that is not due diligence by the board. Ms. Gilmour stated she would like to revisit this conversation in the June 2020 meeting.

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TASK: OLE Dulebohn will put an agenda item in the June 2020 meeting regarding an allotment of inspections for compliance matters.

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Agenda Item 7 Establishment Standards of Operations (Compliance Inspection Checklist)

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Chair Edwards-Smith revisited the conversation from the January 2020 meeting with Investigations regarding the Standards of Operation (SOO) guideline in regulations and its relation to the Compliance Inspection Checklist. Chair Edwards-Smith stated that Investigators Lipker and Jacobs had pointed out that some of the items in the SOO were not feasible for investigative staff to inspect such as building and fire code safety standards, equipment maintenance, garbage removal, linen storage and sanitation. Chair Edwards-Smith created a simplified checklist to coincide with the SOO to aid the investigative staff in their inspections of massage establishments. Chair Edwards-

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Smith stated that most questionable items can be solved, not by making a policy for each business to follow, but by asking to see their policy. Chair Edwards-Smith stated that mandating a business have a written policy for these items will ensure that there is a plan in place and will assist investigative staff in something concrete they can utilize during inspections.

Investigator Jacobs stated that state fire and building codes are dependent on where their business is located (e.g. in a home, standalone building, or mall) and may be exempt from certain aspects of the fire code. Inv. Jacobs continued that there are also local fire codes that change jurisdiction to jurisdiction. Investigator Jacobs stated that he can speak for Chief Investigator Francois when he said "without significant training, investigative staff will not be capable/effective in ensuring compliance with all state and local building and fire codes." Inv. Jacobs stated that the board may want to revisit whether having building and fire codes on a checklist would require a dedication of time and staff training. Chair Edwards-Smith agreed with Investigator Jacobs that he could not find a "cut and dry" way for the investigative staff to include this item in their inspection and would question whether it needs to be included in the list.

Pavel Hernandez joined the meeting at 10:49 a.m.

Investigator Jacobs stated he understood the Chair's earlier statement on items #4, 6, and 7 in the SOO, there would not be a board policy and that the investigator's mission would be to verify that the establishment has a written policy. Ms. Gilmour stated that nowhere in the SOO is there a requirement for the establishment owner to keep a record of maintenance on premises. Ms. Gilmour stated that Investigations is capable of ascertaining maintenance of equipment without the board requiring a policy from business owners. Chair Edwards-Smith disagreed and stated that investigative staff will not be trained on equipment maintenance and sanitation standards so requiring a written policy from businesses would streamline the inspection. Ms. Gilmour stated that she feels the Chair is complicating the matter and disagrees with his suggestion.

 Ms. Motz asked the board to review the division approved inspection checklist. Chair Edwards-Smith stated with the checklist he created based on the Division's checklist, Investigations would have a checklist that aligns with the SOO. Ms. Motz asked why the board couldn't just require proof and why it had to be a written policy? Ms. Motz stated that the "actual requirement of a document is a level of bureaucracy that will drive businesses and therapists crazy". Ms. Motz continued that the board's intention is to give the investigators tools and not to impede the actual, legitimate business of therapists. Ms. Gilmour agreed that there should be evidence but not necessarily documentation in a document. Ms. Gilmour restated that she believes a checklist would be a better way to ascertain proof.

Investigator Jacobs suggested the board, should they continue with the requirement of proof of certain items on the SOO, that a sample document be drafted for reference for the registrants. Ms. Endle asked the board whether sanitation is required in a massage therapist's education and OLE Dulebohn informed the board that owners required to register their massage establishment are not massage therapists or any other health care provider reflected on the exception list, and therefore may not be trained in sanitation or massage equipment maintenance. OLE Dulebohn also reminded the board that the establishment regulation goes into effect on March 25, 2020 and the Division will be creating the application form for the establishment registration. Ms. Dulebohn continued that if the board wanted to give input on the content of the application, this was the last meeting to be able

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to do so. OLE Dulebohn reminded the board that the Standards of Operation have already been written and added to the regulation so the self-inspection form included in the application form and the inspection checklist needs to match up with this document.

The board discussed with Investigator Jacobs what needs to be included in the inspection checklist for Investigations and the self-inspection checklist for the application form.

TASK: Ms. Gilmour will send her notes of the board's changes to the Investigation's Inspection Checklist and the Self-Inspection Checklist to be included in the application form to Chair Edwards-Smith. Chair Edwards-Smith will craft the documents and send them to OLE Dulebohn to distribute to Division and Investigations.

Agenda Item 8 New Business

Investigator Jacobs requested that the board reorganize the items to review in this section so that CPR Compliance could be heard first as that is the last topic that requires his attendance in this meeting. Chair Edwards-Smith acquiesced to Mr. Jacobs request.

Ms. Gilmour interjected that the board would like to wish Investigator Jacobs a "Happy Birthday". The board proceeded to sing "Happy Birthday" to Investigator Jacobs.

CPR Compliance

 OLE Dulebohn presented an email and Investigative Memo from Paralegal Marilyn Zimmerman regarding licensees who renewed their massage therapist license by attesting that they had a current CPR certification in accordance AS 08.61.050, to receive their license but failed to submit proof of a current CPR certification when requested, despite an extended date to submit documentation by October 30, 2019. Ms. Zimmerman conveyed that imposing a disciplinary action would be in the board's purview citing AS 08.61.060(1)(6). As there is no historical precedence for this action by the Board of Massage Therapists, Ms. Zimmerman referenced a few options for the board's consideration taken from the board's Disciplinary Matrix and Continuing Education Disciplinary Matrix.

 The board discussed the option of an imposition of civil fine in the amount of \$250 in accordance with the board's Disciplinary Matrix and the alternative of a consent agreement with a \$100, reprimand, and mandatory audits for two license renewal periods per the board's Continuing Education Disciplinary Matrix. Ms. Motz stated that none of the fines recouped go to the board and instead go directly to the General Fund. Investigator Jacobs reminded the board that the adoption of civil fines by the board was specifically for cases not involving patient care or well-being and that the paperwork involved in civil fines was less labor intensive and less costly to the board.

 In a motion made by Jill Motz, seconded by Julie Endle, and passed unanimously with a roll call vote, it was RESOLVED to ADOPT disciplinary action for CPR non-compliance in that an imposition of civil fine in the amount of \$250 will be assessed as per the board's disciplinary matrix and AS 08.61.060.

 Chair Edwards-Smith reiterated for the record that no fines levied by the board come back to the board and instead go directly to the General Fund.

Investigator Jacobs left the meeting at 11:33 a.m.

Senate Bill (SB) 157/House Bill (HB) 216

 Chair Edwards-Smith stated that it was in the board's best interest to develop a position on this bill due to the provision for universal, temporary licensure. Chair Edwards-Smith presented a draft position statement for the board's review and feedback. Ms. Motz brought to the board's attention the part of the bill that would allow for temporary licensure for 180 days and then allows for a renewal of 180 days which would, in theory, allow for someone convicted of heinous crimes to have the ability to practice for a year. Ms. Motz stated the board should object to any issuance of a temporary license as it compromises public safety.

Suggested amendments to the letter include:

Add "human and sex trafficking" to bullet #2

 • Change the line in the letter referencing a "full federal background check" to "state and federal" as the board receives both of those from the Department of Public Safety.

 Board also must wait for proper conformation of education according to statute.

 OLE Dulebohn suggested the board provide constructive ideas of a temporary license they would accept and gave examples such as a 30-day courtesy license as long as the person is supervised by someone licensed in the profession. Chair Edwards-Smith suggested that massage therapist be exempt from SB 157 due to its uniqueness. Vice Chair Gilmour supported a 30-day temporary license despite the fact that she has historically resisted the notion due to the attraction criminals

have to massage therapy as a cover for their illicit activities. Chair Edwards-Smith asked if the board could charge a fee to cover the cost of processing courtesy licenses and OLE Dulebohn replied that in other programs, she did see a fee accompany a courtesy license. OLE Dulebohn also stated that there could be a limit of how many a person could apply for (e.g. two (2) in a calendar year) and a

courtesy license could be an alternative for those individuals that want to come to Alaska to work for a specific event or limited time frame. Ms. Gilmour stated she would like to see a courtesy

license requirement be the person applying for a courtesy license would still have to be licensed in another state in accordance with Alaska's statute for licensure. Ms. Motz asked if the board or the staff would approve the courtesy licenses and OLE Dulebohn replied that she had seen staff issue

courtesy licenses in the past as there is no education to review and approve. Chair Edwards-Smith thinks that temporary licenses for 30 days are a good idea for the board to look into more deeply.

Ms. Motz suggested a different time allotment for courtesy licenses to cover the three (3) month average it takes to process initial applications. Chair Edwards-Smith brought the board back to task by reminding them that their letter regarding SB 157 should just have their concerns and some

constructive suggestions.

House Bill (HB) 225/ Senate Bill (SB) 165

Chair Edwards-Smith directed the board to the draft position statement for HB 225/SB 165 for the board's review and feedback. The Chair stated that this statement supports HB 225 as it would protect victims of human and sex trafficking and increases penalties for all forms of trafficking.

Suggested amendments to the letter include:

 • An invitation to contact the Board of Massage Therapists for any consultation on this topic as the board has extensive knowledge and experience in this area.

 • Change the word "diminished" to "diminishes" in bullet #1.

Vice Chair Gilmour supported this statement and believes it conveys the board's intention.

House Bill (HB) 169

 Chair Edwards-Smith directed the board to the draft position statement for HB 169 for the board's review and feedback. The Chair stated that this statement opposes HB 169 as it would "have a negative impact on licensees, weaken applicant review with criminal records, decrease competency requirements of apprentice applicants and weaken a municipalities ability to address the concerns of their citizens."

Suggested amendments to the letter include:

• Remove the "a" before "municipalities" and make "municipalities" into a possessive.

 • Amend the section on apprentice programs since the board has not established an apprentice program; they have established industry standards for a program.

In a motion made by Traci Gilmour, seconded by Jill Motz, and passed unanimously with a roll call vote, it was RESOLVED to APPROVE the board position statements for SB 157, HB 225, and HB 169A as amended for distribution.

TASK: Chair Edwards-Smith will rewrite position statements as amended by the board and send them to OLE Dulebohn for distribution to Director Chambers.

Agenda Item 4 Task List from Previous Meetings (continued)

Fingerprint Information from January 2020 Meeting

Ms. Endle wrote a statement regarding fingerprint cards for the 2021 renewal that will be distributed to the public via newsletter or similar method for the board's review and feedback. Suggested amendments to the statement include:

• The "the to" should be removed from the sentence "Due to the to legislation change..."

• Change "...licensees who holds a State of Alaska Massage License" to "a licensee who holds"

• Add an "s" to "Board of Massage Therapist"

• Add "fingerprint" in front of "renewal year" in the sentence "to change the renewal year 496 497 from the year 2023 to 2021" 498 TASK: 499 Ms. Endle will revamp the fingerprint information statement and resubmit to 500 OLE Dulebohn. 501 502 Fee Analysis 503 Ms. Motz asked the board when they would re-visit the fee analysis conversation. Ms. Gilmour 504 replied that the board would revisit that conversation in the June 2020 meeting and reminded the 505 board that any argument against raising fees should include the following topics: 506 507 Any fee increase should go towards initial applications • Court costs from 2018 unlikely to repeat due to regulations that are in place 508 • All arguments should be fact based. 509 510 511 Agenda Item 8 Lunch 512 513 Chair Edwards-Smith called a lunch break at 11:59 a.m. Back from lunch at 1:17 p.m. with all board members present. 514 515 516 Agenda Item 18 Public Comment 517 Volker Hruby, President of the Alaska Chapter of American Massage Therapy Association joined the meeting via 518 videoconference in Anchorage at 1:17 p.m. 519 520 521 The board prepared to hear public comment. 522 523 Chair Edwards-Smith asked Mr. Hruby if he had anything to say to the board during public 524 comment 525 Mr. Hruby stated: "I just want to applaud the board for all that they are doing. I definitely follow 526 through the website, the activities of the board. Thank you." 527 528 529 Vice Chair Gilmour thanked Mr. Hruby for his generous comment. 530 OLE Dulebohn took this opportunity to ask Mr. Hruby if he had received her e-mails regarding the 531 updating of the AMTA website. Mr. Hruby replied that he had received her correspondence and 532 533 that the website is due for an update and he will ensure there is a link on their website to the board's 534 website for all licensing requirements. OLE Dulebohn thanked Mr. Hruby for his attention to this 535 matter. 536 537 Seeing no one else joined the meeting for public comment, Chair Edwards-Smith closed the agenda 538 item. 539 540 Mr. Hruby left the meeting at 1:20 p.m. 541

Continuing Education Audit

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Chair Edwards-Smith directed the board to a batch of continuing education (CE) audits for the board's review. The Chair reminded the board to use only initials in the discussion of the audits and applications prior to the motion on the board's decision. Vice Chair Gilmour asked why Chair Edwards-Smith did not cast a vote for the continuing education audits they were reviewing? Chair Edwards-Smith replied that he "missed the deadline." Ms. Gilmour asked, "how that is happening and how are you going to remedy it." Chair Edwards-Smith replied there are some "fixes in the process" and Ms. Gilmour stated that this issue "should not be taking up our time in a meeting."

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OLE Dulebohn reminded the board that any licensee that failed the audit would then be referred to Paralegal Zimmerman for follow-up based on the board's decision and recommendations.

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P.B.

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561 562 The board reviewed the application for P.B. and noted that there was no documentation for the instructor that taught the courses or a signature of the instructor (there is a typed name in the signature line). Ms. Endle asked if the regulation specifically noted that the signature had to be handwritten. Ms. Gilmour stated that an electronic signature would be fine but the one for the instructor is typed.

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In a motion made by Jill Motz, seconded by Traci Gilmour, and passed unanimously with a roll call vote, it was RESOLVED to FAIL the continuing education audit for Peggy Brisbane per 12 AAC 02.960(e)(5) due to lack of signature on 16 hour continuing education certificate. Content is approved.

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<u>C.B.</u>

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Ms. Motz began the discussion of the CE certificates submitted for C.B. and stated that the certificates submitted from the National Academy of Sports Medicine (NASM) "do not have anything to do with massage therapy." Chair Edwards-Smith reminded the board that it is the responsibility of the licensee to make sure their CE provider is approved and the NASM is not approved for continuing education by the Board of Massage Therapists. Chair Edwards-Smith stated that only two (2) of the hours C.B. submitted and those are the hours for CPR. Ms. Motz stated NASM is an organization specific to personal trainers.

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581 582 In a motion made by Jill Motz, seconded by Traci Gilmour, and passed unanimously with a roll call vote, it was RESOLVED to FAIL the continuing education audit for Corrinne Bullick per 12 AAC 79.210(e) due to the certificates submitted from NASM are not an approved CE provider. Only the 2 hours for the CPR certificate are approved.

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A.C. 585

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Chair Edwards-Smith directed the board to the continuing education audit for A.C. Ms. Gilmour stated that the board should fail A.C. audit due to eight (8) of the 16 hours of the certificates she Page | 13

submitted are after September 30, 2019 and are out of range per 12 AAC 79.210(a)(2). OLE Dulebohn reminded the board that the class completed after September 30, 2019 would be evaluated by Paralegal Zimmerman for remedial CE credit. Chair Edwards-Smith referenced the continuing education disciplinary matrix and stated that people completing courses outside of the date range would be subject to a fine and disciplinary action on their record.

In a motion made by Traci Gilmour, seconded by Julie Endle, and passed with a majority vote with Jill Motz abstaining, it was RESOLVED to FAIL the continuing education audit for Angelique Conrad per 12 AAC 79.210(a)(2) due to the 8 hours of the certificates she submitted were completed after September 30, 2019. Content is approved for remedial CE credit.

<u>S.E.</u>

Chair Edwards-Smith directed the board to review the CE audit for S.E. who submitted only 14 of the required 16 hours and some were not offered by an approved provider. The board had discussed whether the six (6) hours of courses on addiction were applicable to massage therapy and whether Montana Nursing Association (MNA) and Alaska Commission for Behavioral Health were approved providers. Ms. Motz pointed out that MNA and Alaska Commission for Behavioral Health are not institutes of higher learning or a local, state, or national professional organization that serves the massage therapy profession. Ms. Gilmour argued the validity of the coursework and felt it could be applicable to massage therapy. OLE Dulebohn quoted 12 AAC 79.210(e) as a reference regarding who was approved to provide massage continuing education. Ms. Motz reiterated that the course content would be approved if it was offered by an approved provider but it is not.

In a motion made by Jill Motz, seconded by Julie Endle, and passed unanimously with a roll call vote, it was RESOLVED to FAIL the continuing education audit for Susan Endsley per 12 AAC 79.210(e) due to six (6) hours of the certificates she submitted being obtained through an unapproved provider for a total deficit of eight (8) hours.

619 <u>J.G.</u>

Chair Edwards-Smith directed the board to review the CE audit for J.G. who submitted her renewal application on July 15, 2019 and completed the continuing education on September 26, 2019. Chair Edwards-Smith pointed out that this is not only against the compliance statement that J.G. indicated on her renewal application but also that the content is not acceptable since it is meridian and acupuncture related.

In a motion made by Traci Gilmour, seconded by Jill Motz, and passed unanimously with a roll call vote, it was RESOLVED to FAIL the continuing education audit for Joanne Gates per 12 AAC 79.210 and 12 AAC 02.960(e) for completion after the date renewal application was submitted and content not pertaining to the practice of massage therapy.

632 C.G.

Chair Edwards-Smith directed the board to review the CE audit for C.G. who submitted 13 of the required 16 hours of continuing education certificates.

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In a motion made by Traci Gilmour, seconded by Jill Motz, and passed unanimously with a roll call vote, it was RESOLVED to FAIL the continuing education audit for Claire Giordano per 12 AAC 79.210(a)(2) for only submitting 13 hours for a total deficit of three (3)

640 hours.

642 <u>S.H.</u>

Ms. Motz began the conversation for the CE audit for S.H. specifically for the course content of "Your Colon and You". Ms. Gilmour maintained that colon courses are not related to the practice of massage.

In a motion made by Jill Motz, seconded by Julie Endle, and passed with a majority vote with the exception of Traci Gilmour, it was RESOLVED to APPROVE the continuing education audit for Shannon Hansen.

Tabled Application

<u>S.R.</u>

Chair Edwards-Smith directed the board to review the application for S.R. S.R. applied for licensure by Credentials per AS 08.61.040 and applicant by Credentials must "currently have a license to practice massage therapy in another state or country that has licensing requirements that are substantially equal to or greater than the requirements of this state." A license search completed by Ms. Endle on January 28, 2020 revealed that S.R.'s license in New York is inactive and therefore is not in compliance with Alaska statute for application by Credentials.

In a motion made by Traci Gilmour, seconded by Julie Endle, and passed unanimously with a roll call vote, it was RESOLVED to DENY the application for licensure for Seung Rhim per AS 08.61.040.

Agenda Item 12 Administrative Business

Administrative Statistics

November 30, 2019 – February 28, 2020

ITEM	AMOUNT	COST/ REVENUE
Initial Applications Received	29	
Applications Reviewed by the	28	
board		
Licenses Issued	21	21 X \$550.00= \$11,550
Applications Denied	0	
Applications in Process	74	

Total Number Lapsed	394	
Licenses		
Phone Calls Received	255	
E-mails Sent	988	
# of New/Amended	12	
Regulations Approved by the		
board		
# of Licensees Audited for	119	
2017-2019 renewal period		
# of Licensees Who	85	
Submitted Audit Paperwork		
# of Licensees Who Have	19	
Cleared Audit as of 2/28/2020		

Chair Edwards-Smith suggested adding trends in license applications and renewals in future Administrative Statistics presentations. OLE Dulebohn replied that she will edit the format to allow for previous data for future presentations. Vice Chair Gilmour commented on the lapsed license column and eluded that there are therapists that may still be working despite their licenses being lapsed. Ms. Motz reviewed the last license list and wanted to know what to do about it to which Ms. Gilmour replied that Investigations should be contacted to report an unlicensed practice. Ms. Endle commented that it is wrong that the board does not recoup any of the fines issued as the board is fronting the costs and not receiving any of the money back. Ms. Gilmour replied that it is not likely that the legislature will pass any amendment as currently all fines go to the General Fund.

Meeting Calendar Review

The board reviewed the meeting calendar for the remainder of the 2020 meeting dates.

OLE Dulebohn asked the board to suggest possible dates for meeting dates for 2021 so she may reserve the rooms in advance. The meeting dates for 2021 are as follows:

- March 1-2 with alternate of March 4-5 Video Conference
- June 14-15 with alternate of June 17-18- Video Conference
- 692 September 9-10- In Person with Town Hall- Anchorage
- 693 December 2-3- Video Conference

Previous Meeting Minutes

The board reviewed the meeting minutes from December 2-3, 2019. There were no amendments to these meeting minutes.

In a motion made by Traci Gilmour, seconded by Julie Endle, and passed unanimously with a roll call vote, it was RESOLVED to APPROVE meeting minutes for December 2-3, 2019.

TASK: OLE Dulebohn will mail the signature page from the December 2-3, 2019 meeting minutes to the Chair for signature and return.

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FSMTB REACH

The Federation of State Massage Therapy Boards (FSMTB) launched a new member service called Regulatory Education and Competence Hub (REACH) which is an "online education center that offers continuing education courses that support required learning to sustain therapist competence and desired professional development. REACH was developed as a way to provide additional educational resources to massage and bodywork therapy professionals and assist state massage boards."

The board revisited the implementation of MTLD which was postponed by division due to state IT restraints and cost in 2018. Chair Edwards-Smith asks for a motion to ask division to revisit the implementation of MTLD.

In a motion made by Traci Gilmour, seconded by Jill Motz, and passed unanimously with a roll call vote, it was RESOLVED to REQUEST Division re-evaluate the implementation of MTLD from the Federation of State Massage Therapy Boards (FSMTB).

TASK: OLE Dulebohn will re-submit all the supporting MTLD documents as provided by FSMTB to Program Coordinator Kautz.

AMTA Update

Ms. Motz informed the board that the Alaska Chapter of American Massage Therapy Association (AMTA) is holding their annual state meeting and have invited her to come and give an update on behalf of the Board of Massage Therapists. Ms. Motz elaborated that AMTA is looking for accomplishments in the last year and what the board is currently working on. OLE Dulebohn reported that this is the same capacity that Chair Edwards-Smith performed in 2019 and 2018.

In a motion made by Traci Gilmour, seconded by Julie Endle, and passed unanimously with a roll call vote, it was RESOLVED to APPROVE that Jill Motz attend the AMTA annual state meeting as a representative of the Board of Massage Therapists.

FSTMB Annual Conference

Ms. Motz informed the board that the Federation of State Massage Therapy Boards (FSMTB) annual conference is in October 2020 and the board has not elected its delegate for that meeting. Ms. Gilmour, who attended the conference in 2019, informed the board that the FSTMB conference will be held in Chicago in 2020. Ms. Motz last attended the conference in 2017, Chair Edwards-Smith attended in 2016 and 2019, and Ms. Gilmour attended in 2020. The board discussed whether it was beneficial to send a public member as the delegate or as a secondary attendee. Ms. Gilmour commented some states send their entire boards at the cost of their licensees. OLE Dulebohn informed the board there was not a draft agenda available for the conference which is helpful when requesting permission for travel from Division.

 OLE Dulebohn stated that the chance that the delegate will be approved by Division is fairly good since their travel is 100% paid for by FSMTB. Ms. Dulebohn continued that the secondary person is the individual that needs to have a good case made for attendance and that is where having at least a draft agenda will be helpful. Chair Edwards-Smith reminded the board that their new licensed board member has not been appointed by the Governor's office yet and that they may also have a good case for attending. Ms. Endle stated she appreciates the support and would love to attend the conference but feels like it may be more advantageous for the licensed massage therapists to attend instead of her.

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In a motion made by Traci Gilmour, seconded by Jill Motz, and passed unanimously with a roll call vote, it was RESOLVED to APPROVE that Jill Motz attend the FSMTB Annual Conference on October 15-17, 2020 as the board's delegate. Travel request will not be submitted until secondary person is named and agenda is available.

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Chair Edwards-Smith called for a short break at 2:30 p.m. Back on the record at 2:44 p.m.

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Agenda Item 13 Old Business

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Review of Updated FAQ's

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The board reviewed the updated FAQ's from their website. The Chair complimented the format that Publications Specialist Hannah Hamberg had implemented with the drop-down menu on their webpage and stated it is very "user friendly". OLE Dulebohn stated Ms. Hamberg went to great lengths to reorganize the FAQ's for a better flow.

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Ms. Endle addressed the board on a matter of clarification on FAQ #5. Ms. Endle stated that there was not an "or" between the option of application by Credentials and Examination. Additionally, the numbering on those two items needs to be corrected from "3" to "2".

780 781 782

783 784 Ms. Motz commented that she was very pleased with FAQ #8 and out it outlined the application process. Ms. Motz stated that she believes that board members should reference the FAQ's more and use it as a resource when licensees have questions.

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Ms. Motz added that the date of "2018" should be included with "December 6-7" on FAQ #34.

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Ms. Gilmour requested that there be a blurb about receiving continuing education credit for board meeting attendance to FAQ #30.

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TASK: OLE Dulebohn will contact Publications Specialist Hamberg regarding the board recommended changes to their FAQ #5, #35, and #30.

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Application by Credentials- Curriculum Breakdown

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Ms. Gilmour began this conversation with the board due to confusion surrounding AS 08.61.040(9) as it relates to licensure by credentials "currently licensed to practice massage therapy in another state or country that has licensing requirements that are substantially equal to or greater than the Page | 18

requirements of this state" and the recent implementation of 12 AAC 79.140 for applications by examination and the evaluation of their transcripts to determine that minimum education requirements have been met.

OLE Dulebohn stated the different types of applications and the previous issue of not being able to get other states to verify education and examination completion when they apply by credentials. Ms. Dulebohn went on to state that it has been impossible to verify what the requirements had been for other states when the applicant was licensed there, if the applicant had been grandfathered in and did not have their education verified. Ms. Dulebohn reminded the board that an applicant by credentials is not required to have a transcript submitted as it is not required in statute but to verify education, Ms. Dulebohn revised the Alaska license verification form to include a place for other states to verify educational hours and exam completion. Unfortunately, Alaska cannot require other states to comply with our requests for information and many states have a form letter that they send and are not willing to provide anything more. Ms. Dulebohn continued that, if education information cannot be verified by the state, the burden of proof falls to the applicant and they in turn need to shoulder the cost and loss of time to have those transcripts and exam results sent directly to the State of Alaska. Ms. Dulebohn continued that if a transcript is submitted with an application by Credentials, it is only there to verify that that applicant has obtained the minimum number of hours for the statute and not to be examined for content per 12 AAC 79.140. Ms. Dulebohn continued that should an applicant show by license verification form or transcript hours that they have not met the minimum 625 hours required by statute, that is when the transcript should be evaluated for content as part of the board review for educational deficits.

TASK: Chair Edwards-Smith will contact FSMTB regarding their list of educational hour requirements for all 50 states and also ask them to update their information on Alaska. He will also speak with them about the historical education requirements for all 50 states as a resource.

Ms. Gilmour stated that AS 08.61.040 does not say that the board cannot evaluate transcripts for content with an application by credentials. Ms. Dulebohn stated there is nothing in statute about the board's regulation regarding minimum education requirements. Ms. Dulebohn continued that the purpose for the creation of 12 AAC 79.140 was to allow a pathway to licensure for those that were deficit hours and applied by examination but was not intended for those who has the required number of hours and applied by credentials and was meant as a pathway and not a barrier to licensure. Chair Edwards-Smith directed the board to page 270 of the board packet and stated that the board needed an hour requirement per state. Ms. Dulebohn reminded the board that FSMTB has already created a document with the current hours per state but that doesn't tell the board how many hours a person was required to have when they were licensed. Ms. Dulebohn previously contacted FSMTB to create a document with historical knowledge of all state's hour requirements by year but it will be a big project and hasn't been completed yet. Ms. Dulebohn asked the board to consider a cut-off of hour requirements to be licensed in Alaska should they not have a 625- hour education.

Board Compilation of State Authorizing and National Accrediting Entities

OLE Dulebohn had included this item at the board's request and per AS 08.61.020(6). This item has been on many previous agendas without resolution.

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The board reviewed the information compiled by former board member, Ron Gibbs. Ms.

Dulebohn reminded the board that, currently, the only out-of-state program approval agency the

board stated they would accept is California Massage Therapy Council (CAMTC). Ms. Dulebohn

850 directed the board to review the list and identify any ACPE or COMTA equivalents from the list to

allow for a resource when reviewing future applications per AS 08.61.020.

TASK: Chair Edwards-Smith will develop a resource list for out-of-state educational approvals and national accreditations for the board to use as a resource by the June 18-19, 2020 meeting.

Newsletter vs. List-Serve

OLE Dulebohn informed the board about the List-Serve option as directed by Division. OLE Dulebohn went on to inform the board that Director Chambers has made it clear that the board should be using the List-Serve. Board members Gilmour and Motz stated that they were told that the List-Serve was not technology that was being used anymore and that they have never received information by this platform. Ms. Gilmour continued that there were complaints from licensees in the past that they had signed up for List-Serve and yet were not receiving any information. OLE Dulebohn stated that she will do more research on the List-Serve and take the board's feedback into consideration.

The board reviewed the mock up newsletter that Chair Edwards-Smith had created. The board expressed that they wanted this newsletter to go out by e-mail ASAP. OLE Dulebohn informed the board that the newsletter would have to be approved by Division before distribution.

TASK: Chair Edwards-Smith will add the fingerprint information as provided by Ms. Endle regarding fingerprinting to the newsletter and send it to OLE Dulebohn to submit to Division for approval.

Signed Regulations

OLE Dulebohn informed the board members that all the regulations they had proposed regarding online qualifying education, credentialing entities for applications by Credentials, documentation of CPR certification for renewals, continuing education for renewals, duration of lapsed licenses, adding an Establishment Standard of Operation, and adding requirements for Establishment Registration and fees had been accepted and signed by the Lt. Governor. They will go into effect on March 25, 2020.

TASK: OLE Dulebohn will create a "cheatsheet" for new regulations that are effective March 25, 2020 and add it to the OnBoard Resources folder for the board's reference.

Agenda Item 14 Establishment Registration Form

Self-Inspection Checklist

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The board reviewed the draft of the Self-Inspection/Investigations establishment check-list included in the board packet. Ms. Motz confirmed that the public has been informed of the establishment regulation with OLE Dulebohn. Ms. Dulebohn stated that the regulations notice went out as part of the regulation's public comment period. Ms. Motz also asked if there would be an informational campaign other than the public comment period from the regulation's notice to help reach salons, spas, and other businesses that employ massage therapists. The board asked if there would be another notice to go out and Ms. Dulebohn stated that she would consult the Regulations Specialist on the subject and asked board if they would like to take a brief break?

Chair Edwards-Smith called for a short break at 3:33 p.m. Back on the record at 3:40 p.m.

Ms. Dulebohn reported to the board that she had consulted Regulation's Specialist Sher Zinn and Ms. Zinn confirmed that there had not been another notification regarding the massage establishment registration since the notice for public comment went out to the public. Ms. Zinn informed Ms. Dulebohn that the licensing examiner could send out such a notice as an e-mail to save costs to the board and that she had the mailing addresses available. Ms. Dulebohn stated that she would include the national massage organizations and ACPE approved massage schools in Alaska as well.

TASK: OLE Dulebohn will send a mass e-mail to notify the public of the massage establishment registration effective date and who the registration pertains to.

Ms. Motz asked to be reminded who would be included in this establishment registration. After reviewing the regulations, it was recalled that any establishment that houses or employs a massage therapist and is not on the exempt healthcare professionals list would be included. The board reviewed the regulation and found that the definition of massage therapy establishment listed "massage therapy establishment mean a fixed or mobile place of business that engages in, conducts, or permits massage or massage therapy to be conducted for any form of compensation, or uses the word massage in any solicitation or advertisement."

Agenda Item 13 Old Business (continued)

Ms. Motz asked if there had ever been a resolution to the non-discrimination statute (AS 21.36.090) that did not include massage and several other professions from a previous meeting? OLE Dulebohn replied that the last she had heard, Division stated they would look into it and the letter drafted by the board to other professions was not sent out. Ms. Motz asked that OLE Dulebohn research the status of this item.

TASK: OLE Dulebohn will research the status of AS 21.36.090 for non-discrimination of health care professions from Division and past meeting minutes.

Agenda Item 15 Adjourn

At this time, the board concluded all scheduled board business.

In a motion made by Traci Gilmour, seconded by Jill Motz, and passed unanimously, it was RESOLVED to ADJOURN. Hearing nothing further, Chair David Edwards-Smith adjourned the meeting and the record ended at 3:52 p.m. Respectfully Submitted, Date 4/19/20
Date Dawn Dulebohn, Licensing Examiner David Edwards-Smith, Board Chair