

### Alaska Board of Physical Therapy and Occupational Therapy Board Meeting - November 21, 2025 Alaska Division of Corporations, Business and Professional Licensing

Zoom 2025-11-21 08:30 - 10:00 AKST

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<ul><li>Valerie Phelps, Chair</li><li>Victoria "Tori" Daugherty, Secretary</li><li>Jonathan Gates</li></ul>	

- Michelle Scott-Weber
- Eliza Ellsworth
- Vacant Public Member
- Vacant OT/OTA

#### Staff members:

- Reid Bowman, Program Coordinator 2
- Shane Bannarbie, Program Coordinator I
- Sheri Ryan, Licensing Examiner 3

Alaska State Physical Therapy and Occupational Therapy Mission Statement

The mission of the Alaska State Physical and Occupational Therapy Board is to promote healthy, independent, productive Alaskans. The board strives to do this by:

- 1. Adopting regulations necessary for the safe and efficient practice of Physical Therapy and Occupational Therapy in the State of Alaska.
- 2. Reviewing and approving the qualification of applicants to ensure a competent and effective work force of therapists and assistants.
- 3. Issuing temporary permits and licenses to qualified persons.
- 4. Monitoring compliance with continuing education requirements.
- 5. Reviewing and acting on any report or documentation of any unsafe, unethical or unlawful actions of a licensee.

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## BOARD OF P HE ALT RAP AND O C UPAT ONAL HE T RAP - REGULAR MEET NG

THE DEPARTMENT O FCOMMERCE, COMMUNITY, AND ECONOMIC DEVELOPMENT, DIVISION O FCORPORATIONS, BUSINESS AND PROFESSIONAL LICENSING, HEREBY ANNOUNCES THE ORTHCOMING MEETING:

BOARD OFPHYSICAL THERAPY AND OCCUPATIONAL THERAPY – REGULAR MEETING. November 21, 2025. 8:30am. Teleconference/videoconference to conduct an emergency board meeting to discuss the AO 360 Regulatory Reduction requirements and create a project timeline for completing all necessary steps to meet deadlines. Registration is required to attend. The Zoom link is:

https://us02web.zoom.us/meeting/register/5mXWsuoyT0aT5FPi1msDWQ

or more information, visit

https://www.commerce.alaska.gov/web/cbpl/ProfessionalLicensing/PhysicalTherapyOccupationalTherapy/BoardMeetingDatesAc

Individuals or groups of people with disabilities who require special accommodations, auxiliary aids or service, or alternative communication formats, call the Director of Corporations, Business and Professional Licensing, (907) 465-2550, or TDD (907) 465-5437. Please provide advance notice in order for the Department of Commerce, Community, and Economic Development to accommodate your needs.

Attachments, History, Details

#### **Attachments**

None

#### **Revision History**

Created 10/30/2025 1:21:59 PM by KLCAMPBELL

#### **Details**

Department: Commerce, Community, and Economic Development
Boards and Commissions
Physical Therapy and

Sub-Category: Occupational Therapy Board,

State

Location(s): Teleconference, Videoconference

Project/Regulation #:

Publish Date: 10/30/2025 Archive Date: 11/22/2025

Events/Deadlines:



# Department of Commerce, Community, and Economic Development

DIVISION OF CORPORATIONS, BUSINESS AND PROFESSIONAL LICENSING Juneau Office

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#### **MEMORANDUM**

TO: Members of Professional Licensing Boards DATE: October 7, 2025

FROM: Sylvan Robb, Director RE: Administrative Order 360

I am providing additional information to clarify the purpose and expectations of Administrative Order 360, which was issued by Governor Dunleavy on August 4, 2025, to improve the quality, transparency, and efficiency of the State's regulatory environment. The full language of AO 360 can be found at <a href="https://gov.alaska.gov/admin-orders/administrative-order-no-360/">https://gov.alaska.gov/admin-orders/administrative-order-no-360/</a>.

There are several goals associated with this Administrative Order, but I'd like to highlight #3: "Ensure boards and commissions adjust regulatory structures as necessary to maintain critical consumer protection while eliminating unnecessary barriers to entry for new professionals." This goal highlights that all state boards are critical components to accomplishing the purpose of this initiative.

The division is responsible for providing key deliverables throughout this project:

1. **Hold stakeholder meetings:** These meetings invite members of the public to provide suggestions on regulations that they feel can be removed or improved. The division has scheduled stakeholder meetings with corresponding windows for receiving written comments. Input from stakeholders is vitally important in the development of the boards' regulatory reform plans this winter.

These meetings are different than oral testimony on proposed regulations, so boards themselves are not holding these meetings. However, members are welcome to attend and listen.

We have organized the meetings as follows:

- <u>Health care professions:</u> Thursday, October 9th, 9:00 11:00 a.m.; Monday, October 27th, 6:00 8:00 p.m., Wednesday, October 29th, 11:30 a.m. 1:30 p.m.
- Non-health care professions: Thursday, October 9th, 9:00 11:00 a.m.; Monday, October 27th, 6:00 8:00 p.m., Wednesday, October 29th, 11:30 a.m. 1:30 p.m.
- 2. **Review guidance documents:** Documents—such as PDFs and web pages—providing guidance on regulatory requirements will be published in the Online Public Notice System (OPN) and moved forward for review by the Department of Law. Guidance documents are intended to *explain* requirements contained in statutes or regulations or to provide background information. This includes forms, checklists, applications, FAQs, board opinions, and other types of information relating to the public process. The legal review will ensure no existing or new documents contain guidance that should

actually be promulgated as a regulation. Once legal reviews are completed next spring, the division and its boards may need to address any changes.

3. Establish a baseline of current regulatory requirements: Using statewide guidance, staff are currently reviewing regulations and determining what constitutes a regulatory requirement using the guidance provided by the Department of Law. All requirements are counted and identified as "mandatory"— required by federal, statutory, or court-ordered mandates—or "discretionary"—those that the board has the ability to evaluate, interpret, and adopt. Discretionary requirements with room for improvement in quality, transparency, and efficiency will be identified by staff and moved forward for each board to consider including it its regulatory reform plan.

Individual professional licensing *boards* are responsible for implementing the deliverables of AO 360 now through 2027. Meeting these deadlines set by the Office of the Governor will require boards to either hold additional meetings or significantly expand their agendas:

- 1. Review public and staff recommendations for regulatory reform (starting in November): Individual boards will review the input received from the public and additional changes recommended by staff. This is the opportunity to jump start any pending board regulations changes or plans that have been put "on the back burner."
- 2. **Develop a regulatory reform plan (due in February):** Design and approve a plan to reduce specific regulatory requirements by 15% in calendar year 2026, culminating in a total reduction of 25% by the end of calendar year 2027. This plan must be completed and provided to me by February 13. I will submit it to the department to be included as part of the department's overall plan. After the Office of the Governor has reviewed and approved the proposed plan, it will be posted on OPN. At that point, any regulation change included in the board's plan has the green light to move forward through the usual regulations adoption process. (No additional waiver is required.)

To summarize, AO 360 requires the division to review regulations, count the number of requirements, determine which are discretionary, and make a recommendation to each board so it can approve a regulatory reform plan. It does not diminish the authority of the board to propose and adopt regulations concerning their industry. The Office of the Governor encourages each board and agency to focus on the end goals of regulatory transparency and efficiency rather than becoming overly concerned about the specific deliverables along the way. All departments of state government are encouraged to use this structured opportunity to work with their stakeholders and think deeply about ways to best serve the public through this initiative.

As required by the initiative, Sara Chambers has been designated by Commissioner Sande as our department's Agency Regulatory Liaison, providing training and guidance, as well as serving as the point of contact with the Office of the Governor and the Department of Law for all divisions and corporate agencies within the DCCED umbrella. She is assisting us in seeking modifications to the statewide schedule of deadlines, as long as we are making progress toward the Governor's goal.

Timelines and guidance are fast-moving and subject to change. The key deadlines the board should know are:

- Informational sessions for board members to hear details and ask questions:
  - o Monday, October 13 at 12:00 p.m.
  - o Meeting ID: 219 918 166 590
  - o Passcode: Hm2TC2ad
  - o Thursday, October 16 at 11:00 a.m.
  - o Meeting ID: 248 100 560 125 1

- o Passcode: 3tf2oH7t
- o Monday, October 20 at 1:00 p.m.
- o Meeting ID: 289 987 973 913 6
- o Passcode: hh2pX6aD
- Stakeholder meetings are scheduled for the month of October—see above.
- Your proposed regulatory reform plan is due by February 13.

Your board liaison will work with your chair to schedule the meetings necessary for you to review public and staff recommendations, discuss merits and potential changes, and ultimately adopt your reform plan. If you have questions or concerns, please attend one of the informational sessions or reach out to me so I can provide you with timely responses.

Sincerely,

Sylvan Robb Director



## Strategies for Boards to Get the Most Out of the AO 360 Regulatory Review Process

DCCED Boards and Regulations Resources October 2025

Sara Chambers Boards and Regulations Advisor Agency Regulatory Liaison

#### Introduction

Administrative Order 360 was issued by Governor Dunleavy on August 4, 2025, with the purpose of improving the quality, transparency, and efficiency of the State's regulatory environment by:

- Promoting growth and investment in Alaska by reducing administrative and economic burdens associated with regulatory compliance, including removing barriers, finding solutions, and identifying alternative pathways.
- Streamlining permitting processes and improving coordination and efficiency within all permitting departments.
- Ensuring boards and commissions adjust regulatory structures as necessary to maintain critical consumer protection while eliminating unnecessary barriers to entry for new professionals.
- Engaging stakeholders early and continuously in the regulatory development and reform process.
- Ensuring all regulations are clearly written, legally sound, and supported by a demonstrated need.
- Regularly evaluating existing regulations for effectiveness, redundancy, clarity, and impact.
- Reducing the regulatory burden on all Alaskans.

As a board with regulatory authority, under the AO you are required to engage in a process that includes the steps below to produce the following deliverables:

- By December 29 (LBC, AIDEA, AEA, AOGCC, RCA)/February 13 (CBPL and AMCO): Produce a Regulatory Reform Plan to reduce your regulatory requirements by 15% by December 31, 2026, and 25% by December 31, 2027 (cumulative), in accordance with the Regulatory Reduction Guide. At a minimum, each proposed plan for regulatory reform must:
  - List each specific regulation identified for reform;
  - Include a decisional document identifying recommendations received, how they were considered for inclusion in the *Plan*, and (if appropriate) reasons for rejection;
  - Propose how the agency will organize the regulations identified for reform into discrete projects for submittal to the Department of Law for preliminary review;
  - Identify whether agency staff will be drafting the revised regulations or whether the agency is requesting drafting assistance from the Department of Law; and
  - Provide a timeline for submitting the draft revised regulations to the Department of Law for preliminary review.

The plan may also include proposed reductions in guidance documents as a means to meet the reduction percentages.

- Propose regulation changes per the Administrative Procedures Act to meet adoption timelines in the board's approved *Regulatory Reform Plan*.
- By September 4, 2026, and periodically prior to publication: Submit updates to guidance documents for Department of Law review per the process outlined in the Regulatory Reduction Guide.
- By September 18, 2026: Submit to the Agency Regulatory Liaison their projected regulatory plan that lists all anticipated rulemaking actions for the subsequent state fiscal year

As volunteer boards with many existing time-sensitive responsibilities, this task may seem daunting. However, it is truly an opportunity. This guide will assist you in strategizing -- not only to attain compliance but to produce excellence.

#### Engage the public, staff, and stakeholders

Cast a wide net for input. Stakeholders will have different perspectives, so invite the spectrum of those who interact with your regulations. These may be people or entities who are regulated, those who receive services, partner agencies or organizations...even those who have been critical of the board in the past. Ask staff for their suggestions; they are the front line in answering calls, processing applications, or investigating complaints.

#### Ensure your board understands the mission and has the materials to be successful

If you haven't already done so, schedule a 30-minute introduction on AO 360 at your upcoming meeting, or schedule a special meeting to hear this information and strategize how you will wrap your arms around this initiative. The division director, lead staff, or I are happy to walk through our presentation about the goals and timeline and answer questions.

Staff will provide the following information, which you will need to perform your work well and to comply with the governor's deliverables and deadlines:

- A decisional document listing any public comments received during the listening sessions or via email/mail.
   This document will include space for your board to consider how to respond and to codify your response, which is required.
- List of regulations and number of discretionary requirements in each section.
   You are required to present an overview of how you plan to change the regulation and to list the number and percentage of reductions expected from this change. You'll also need to indicate whether you expect to need attorney help in drafting, how you plan to package your regulations into manageable projects, as well as your timeline for completion.
- List of guidance documents and their length.
   You are not required to include reductions in guidance documents as part of your 15% or 25% reductions but streamlining regulations should naturally produce streamlined guidance. Adopting clear and concise regulations reduces the need to explain them. You can use these reductions in guidance documents to help meet these reduction goals.
- Suggestions for regulatory or guidance document improvements from their perspective.
   Staff should include their ideas for changes, especially to administrative burdens that hold back effective outcomes, outdated or unnecessary requirements, errors, and stumbling blocks that generate confusion.
- A correct and current copy of your statutes, other agency statutes, regulations, and relevant federal codes that impact your program.
   The assignment includes reviewing all regulations, not just responding to public comments. Having these
  - materials at your fingertips can ease the hunt for applicable information, especially when double-checking what regulations may be discretionary.
- The Regulatory Reduction Guide issued by the Department of Law, as well as any additional relevant guidance from the Agency Regulatory Liaison.

#### Organize according to your board's strengths

Board chairs should think about the strengths, skill sets, and makeup of their team, then suggest an efficient pathway to tackling the regulatory review process. Some ideas:

- Schedule additional meetings so the entire board engages in the work. This is most effective with smaller boards when committees might not make sense.
- Divide and conquer:
  - Assign each member a section to analyze and report back to the board. This can be successful if the section is linked to type of license or expertise held by the board member. For example, someone holding the engineer or physician seat could review the technical sections that might not be within the knowledge base of a public member. The public member could review the sections relating to investigations or administration, which may relate best to the consumer experience and not require technical expertise.
  - Form a committee of board members to review the regulations and report back to the board.

This may be best suited to members who are critical readers and excel at documentation, policies, procedures, etc. They can dig deep and may even enjoy the process. Other members of the board could independently review public-facing guidance documents or pick up work outside of AO 360 to help lighten the load for those serving on the committee.

 Form a work group of board members and key public persons, such as industry or representatives of certain constituencies.

The board should identify these members in the motion when they vote to create the work group. While the public should be invited to offer input, not every person who calls in may merit a seat at the table. The work group ensures varied perspectives are presented and heard.

As a reminder, meetings of committees and workgroups must be publicly noticed. To ensure transparency and complete engagement and awareness by all members, your *Regulatory Reform Plan* should be approved by a roll call vote on the record of a public meeting.

#### Review all regulations with a fresh lens

The initiative provides boards with an opportunity to review all of their regulations afresh; given the myriad complex priorities of a regulatory board, a comprehensive regs review may not be part of an established rhythm. To maximize the value of the project, ensure that members approach it with the goals of AO 360 in mind: Seeking to reduce regulatory burdens, streamline and modernize requirements, and eliminate unnecessary barriers to entry.

Keep in mind that this does not include jeopardizing the safety of the public. However, it does create accountability among boards for using their highest faculties in determining whether existing standards and processes are appropriate. Strategies boards might use to approach this project include:

- Using a framework or system to adhere to the principles of "right-touch regulation." (If you are unsure what this term means or do not currently use a decisionmaking framework, please contact your Boards and Regulations Advisor.)
- Avoiding the trap of "this is how we have always done it." Is it necessary? Does it prevent a likely harm? If so, is it reasonable? If not, why require it?
- Ensuring you don't have requirements that are not actionable, e.g., don't request criminal background information if you may not take action based on that information.
- Maintaining arbitrary standards and timeframes that are not based on research, proven national standards, or other objective criteria.
- Thinking that a "may" in statute means a "shall": Just because you have the authority to adopt a regulation doesn't mean you have to.
- Digging into changes you have always wanted to make—or addressing changes that stakeholders have requested—but the board hasn't had time to address.
- Updating to modern standards—don't miss references to fax machines, unnecessarily notarizing documents, defunct organizations, etc.
- Looking for alternative pathways to accomplish similar goals, including attestations instead of submitting
  documents where that makes sense, identifying steps that can be eliminated because another agency has
  already checked the information, etc.

#### Prepare to defend what can't change:

- Identify baseline public safety standards that can't be lowered and include a rationale for why they are important.
- Identify statutory or federal requirements that are inflexible. Per the *Drafting Manual for Administrative Regulations*, eliminate repetition of those requirements in regulation unless they provide clarity or are advised by your attorney.

#### Conclusion

This Administrative Order is ambitious, but it is reachable with organization and intention. Every member will need to set aside additional time to engage with the process. Communicate concerns with your lead staff, who can work with your Agency Regulatory Liaison to answer questions and find solutions.

### **Regulation Citation Nature of the Regulation**

Cite the regulation you Briefly describe intend to change. Can also currently does. be a section of related regulations.

Briefly describe what the regulation currently does.

### **Summary of the Intended Changes**

### **Proposed Regulatory Reduction**

Briefly describe what you plan to change to achieve reduction, transparency, ease of government interaction, other reforms.

List the **number** of reductions from your baseline that you plan to achieve with this change.

## Percentage or Regulatory Reduction

## Date of Anticipated Reduction

State the **percentage** of anticipated reduction from your original baseline. This may be achieved using a simple Excel formula.

State whether you anticipate this reduction will be achieved in 2026 or 2027.