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**STATE OF ALASKA  
DEPARTMENT OF COMMERCE, COMMUNITY AND  
ECONOMIC DEVELOPMENT  
DIVISION OF CORPORATIONS,  
BUSINESS & PROFESSIONAL LICENSING  
BOARD OF PHARMACY**

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**MINUTES OF MEETING  
January 29 - 31, 2014**

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By authority of AS 08.01.070(2) and in compliance with the provisions of Article 6 of AS 44.62, a scheduled meeting of the Board of Pharmacy was held August 22 - 23, 2013, at 550 W. 7<sup>th</sup> Ave., Suite 602, Anchorage, Alaska.

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The meeting was called to order by Dirk White, President, at 9:05 a.m.

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**Call to Order/Roll Call**

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Those present, constituting a quorum of the board, were:

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46

Anne Gruening - Public Member - Juneau  
Taryl Giessel - Public Member - Eagle River  
John Cotter - R. Ph. - Fairbanks  
Richard Holm - North Pole  
Dirk White - R. Ph. - Sitka

Board Members not in attendance:

Lori DeVito - Soldotna  
C. J. Kim - Anchorage

In attendance from the Division of Corporations, Business & Professional Licensing, Department of Commerce, Community and Economic Development were:

Donna Bellino, Licensing Examiner - Juneau  
Don Habeger, Division Director - Juneau

Visitors Present:

Amy Hall      Gerald Brown  
Lis Houchen   Barry Christiansen  
Daniel Essim   Caren Robinson

**Agenda Item 1- Review Agenda**

Due to the January meeting being held in Juneau over three half day meetings, the board reviewed the agenda for all 3 days. It was noted that the only change will be

47 on Thursday January 30, 2014. Mr. Andre Neptune, Director of Pharmacy and  
48 Rehab Services for Providence Alaska Medical Center requested to address the  
49 board regarding a policy change to the hospital. Mr. Neptune took the 2:30 time slot  
50 left open for the AKPha report. Mr. Neptune will be calling in and speak with the  
51 board telephonically.

52

53 **On a motion duly made by Mr. Holm, seconded by Ms. Gruening and approved**  
54 **unanimously, it was**

55

56 **RESOLVED to approve the agenda with the change for Thursday January**  
57 **30, 2014**

58

59 **Agenda Item 2- Minutes**

60

61 The Board reviewed the minutes from the November 21-22, 2013 meeting.

62

63 **On a motion duly made by Mr. Cotter, seconded by Mr. Holm and approved**  
64 **unanimously, it was**

65

66 **RESOLVED to approve the minutes from the November 21-22, 2013**  
67 **meeting with no changes**

68

69 **Agenda Item 3- Ethics**

70

71 Mr. White called for any ethics disclosures to make. No ethics disclosures to report.

72

73 **Agenda Item 4 - Division Update**

74

75 Sara Chambers, Operations Manager for the Division called in telephonically to  
76 address the board regarding 2<sup>nd</sup> Quarter Report of Revenues and Expenditures. The  
77 board had no issues with what was reviewed. Ms. Chambers also thanked outgoing  
78 chair Richard Holm for his hard work and dedication to the board and that it was a  
79 pleasure working with him and wished him the best of luck.

80

81

82

83

84 **Agenda Item 5 - Investigative Report - Investigator Kennedy**

85

86 Investigator Kennedy presented the Investigative Report from November 21, 2014  
87 to January 28, 2014. Including cases, complaints, and intake matters, since the last  
88 report, the Division opened 5 files and closed 6 Pharmacy Board matters.

89

90 Off the record at 10:00 a.m.

91 Back on record at 10:15 a.m.

92

93 **Agenda Item 6-PDMP Report – Investigator Howes**

94

95 Investigator Howes first presented and reviewed the report he put together to the  
96 28<sup>th</sup> Alaska State Legislature from the Alaska Board of Pharmacy regarding  
97 Prescription Drug Monitoring Program. Known as AKPDMP, it is a statewide  
98 electronic data base that gathers information from in-state and out-of-state  
99 pharmacies (or dispensers) on dispensed prescriptions for controlled substances.

100

101 Federal funding for AKPDMP ended on August 31, 2013; per legislative requirement  
102 the Board is requesting that this be addressed by the Legislature. A “Reimbursable  
103 Services Agreement” or RSA, from Alaska Department of Health & Social Services  
104 (HSS) has allowed for continued operation, but it is a limited time agreement.

105

106 It is Investigator Howes understanding for FY 2015 budget; Governor Parnell has  
107 made provisions for funding the AKPDMP as a budget item. The report includes a  
108 few aspirations to maximize the AKPDMP for future availability and utility of data to  
109 the widest range of appropriate end users potentially. Investigator Howes reviewed  
110 the following stated in the report:

111

- 112 ~Enact legislation to maintain sufficient funding over time
- 113 ~Provider education, enrollment, and use of PDMP (mandate, some  
114 States do mandate PDMP enrollment)
- 115 ~Delegate access (this under review with AAG and will be discussed  
116 In the upcoming agenda item)
- 117 ~Send unsolicited reports and alerts to appropriate users.
- 118 ~Improve data timeliness and access; increase reporting to weekly
- 119 ~Streamline certification and enrollment processing
- 120 ~Optimize reporting to fit user needs
- 121 ~Publicize use and impact of PDMP via websites, presentations, and report
- 122 ~Integrate PDMP reports:

123

124

125 \*Health information exchanges

126 \*Electronic health records

127                   \*Pharmacy dispensing systems

128

129   The Board concurred with Investigator Howes on the above ideals to help to  
130   improve AKPDMP.

131

132   Investigator Howes noted for the Board that in 2013 there was a tremendous  
133   increase in the total number of solicited reports in utilization by providers of the  
134   AKPDMP. There was a 524% increase on the amount of people that have used it.  
135   Pharmacists are using it more than the prescribers.

136

137   Investigator Howes made a point to discuss with the Board the thresholds of the  
138   system. PDMP's typically use a threshold of a number of prescribers from whom a  
139   patient has obtained a controlled substance prescription, and a number of  
140   pharmacies that have dispensed the prescriptions in a specified period of time, often  
141   six months, but sometimes one month. The BJA grant has had the AKPDMP  
142   reporting numbers for 5/5 or 10/10 (prescribers/pharmacies). The system/program  
143   does not make judgment calls, thresholds are used as ballpark for when they can do  
144   an unsolicited report by sending it out to the providers to let them know that the  
145   system is seeing this 5/5 or 10/10 as an issue, and would like if you so choose, to  
146   take a look and see if it something you feel concerned about in your prescribing or  
147   dispensing. Investigator Howes advised that a threshold was never really  
148   established and asked the board to determine what the threshold should be for  
149   Alaska. Most states use the 5/5.

150

151   Mr. Holm suggested that the board set a threshold at this meeting. Investigator  
152   Howes welcomed that and then Mr. Holm recommended to Chairman White that a  
153   motion be made to adopt the 5/5 (prescribers/pharmacies) threshold in a three  
154   month period for AKPDMP.

155

156   **On a motion duly made by Mr. Holm, seconded by Ms. Giessel and approved**  
157   **unanimously, it was**

158

159                   **RESOLVED to approve that the threshold of 5/5 in a three month period**  
160                   **for AKPDMP reporting.**

161

162

163   Investigator Howes can send an email if enrolled in the system to the provider and  
164   prescriber involved with patient information to the providers that are listed as  
165   prescribing or dispensing to that patient. This email does not make judgments, but  
166   asks them to take a look at what was reported based on the threshold that the Board  
167   has established. Otherwise a letter would be sent.

168  
169 Mr. Cotter asked when an email is sent and since the pharmacist has to log on and is  
170 notified there is an email, how does the pharmacist get tied to the pharmacy. There  
171 could be four pharmacists in a pharmacy, does only the PIC get the email, and then  
172 how it is differentiated if you send an email message that the appropriate  
173 pharmacist receives it? Mr. Cotter used the example, you have five pharmacists in a  
174 pharmacy all be registered in the database, do all five pharmacists receive it, one  
175 pharmacist get it, or no one receive it, versus sending a letter to the pharmacy. Mr.  
176 Howes has to do some querying and get back to the board that detail.

177  
178 The Board and Investigator Howes discussed ways to improve the enrollment  
179 process, plus the education of providers (prescribers & dispensers) can aid with the  
180 estimation of compliance being 80%. The process for checking compliance is a  
181 manual process involving verifying status, proper DEA numbers utilized, checking  
182 for entity or individual name changes and this is what Investigator Howes spends a  
183 good amount of his time doing.

184  
185 Chairman White requested that Investigator Howes review Director Habeger's  
186 response back to Representative Mark Neuman's letter regarding the AKPDMP.  
187 Investigator Howes will review response to verify statistics and information  
188 provided are current and correct. Ms. Bellino will forward a copy for review.

189  
190 **Agenda Item 7 - Regulation Review**

191  
192 On Monday January 27, 2014 Ms. Bellino received two emails from Assistant  
193 Attorney General Todd Araujo. The first email is in regards to the last regulation  
194 project for the six pharmacy regulations that were proposed to be amended. These  
195 regulations were sent to public notice and were previously approved by the Board  
196 at the August 2013 Board of Pharmacy meeting. In his email, AAG Araujo advised  
197 back to the Board what specific regulations need to be reconsidered by the board  
198 and revised as needed.

199  
200 The second email is regarding Regulation "**12 AAC 52.860, Conditions for access**  
201 **to and use of database**" specifically. Ms. Bellino distributed a copy of the two  
202 emails to the Board for review before AAG Araujo joined the meeting telephonically.

203  
204 Ms. Bellino called AAG Araujo's office and he joined the meeting telephonically. AAG  
205 Araujo started with the first email responding to following Regulations:

206  
207 **12 AAC 52.020 - Facility License**

208 **12 AAC 52.130 – Review of Applications for Registration of Pharmacies**  
209 **Located Outside Of the State**

210 **12 AAC 52.150 – Inspection of Pharmacies**

211 **12 AAC 52.865 – Requirement for Dispensers**

212 **12 AAC 52.995 – Definitions**

213

214 **12 AAC 52.020** - Facility License, AAG Araujo this Regulation was proposed to be  
215 amended by adding a new subsection (f). The new subsection would require an  
216 applicant to submit a “physical inspection report for a high risk pharmacy” under **12**  
217 **AAC 52.020(f)**. AAG Araujo said there were a couple issues either identified by AAG  
218 Araujo and/or by Steve Weaver one of the gatekeepers for Legislative/Regulatory  
219 Affairs Division. The issues boil down to a couple items: 1-as it relates to “High Risk  
220 Pharmacy” is not a properly defined term at this point. There was an effort to define  
221 the term in **12 AAC. 52.020(h)** and after a discussion with Mr. Weaver both are of  
222 the view that the definition of “high risk pharmacy” is a bit lacking in a lot of  
223 respects. Instead of providing a definition it provides a list of facilities that the board  
224 believes would come within the “high risk pharmacy” category which in itself is  
225 problematic. 2-the other aspect that gave AAG Araujo and Mr. Weaver some pause  
226 was on **12 AAC. 52.020(h) (4)** any other facility considered high risk by the board.  
227 Both believe this gives the board unfettered discretion to define what might also  
228 come within the “high risk” category. 3-another issue is with the physical inspection  
229 report. While the new regulation **12 AAC 52.020(f)** cross references a physical  
230 inspection report under **12 AAC 52.150(f)** there is really no parameters or clarity  
231 with regard to that physical inspection report because **(f)** doesn’t actually mention a  
232 physical inspection report and so it is unclear as to the Board’s intent in that regard  
233 if in fact **(f)** was an oversight or is it necessary to dig down deeper on **12 AAC**  
234 **52.150(f)** to further define what a physical inspection report entails and what that  
235 encompasses.

236

237 The board decided to review and discuss one regulation at a time.

238

239 Mr. Holm asked if he could ask some questions about what AAG Araujo just  
240 reviewed. Mr. Holm then made the comment that it appeared that some of the  
241 objections were based on a lack of understanding of the pharmacy profession. For  
242 instance, the section on “high risk pharmacy” or definition, these are facilities yes,  
243 but if it was worded differently if we said any pharmacy engaged in these activities  
244 would kind of cover the same thing, because hospitals are understood to do IV’s and  
245 mix IV’s, sterile compound facilities or any home infusion facility those are what we  
246 consider high risk because they involve sterile work. AAG Araujo stated that he has  
247 no particular objection to those three types of facilities: hospitals, sterile  
248 compounding facilities and home infusion facilities qualifying as a “high risk

249 pharmacy” it is that there is no definition that is provided. Mr. Holm stated that it is  
250 a definition. Mr. Holm then asked what if we say any facility that engages in these  
251 functions. Ms. Giessel then stated that the definition is encompassed by the duties  
252 they are performing in what they are providing not necessarily the facility in and of  
253 itself. Ms. Giessel then asked if there is a way we can word that that would allow for  
254 that. AAG Araujo said there is a way to word it so that we are describing what we  
255 are trying to encompass as opposed to simply trying to fashion a definition that  
256 encompasses what amounts to just a list.

257

258 Mr. Cotter asked if number (4) - any other facility considered high risk by the board,  
259 if that defined the process of what you are doing, i.e. sterile compounding, you  
260 define the high risk and have the statement which would include hospitals, sterile  
261 compounding facilities, home infusion facilities would that clarify it at all. AAG  
262 Araujo advised it would be a lot closer to the mark. In putting number (4) aside for  
263 the moment, AAG Araujo advised you want a general description of what the defined  
264 term is, i.e. “high risk pharmacy” means X, Y or Z, and then in terms of what is  
265 included there it is not uncommon for a board of your type to define certain things  
266 that would no doubt be included within that definition, but currently as written  
267 there is no definition. Mr. Cotter then stated it is easy enough to accomplish.

268

269 Mr. Holm then asked if AAG Araujo was asking for the board to come up with a  
270 definition or is he going to create a definition that is acceptable. AAG Araujo advised  
271 that is generally the board’s prerogative to draft these regulations and the  
272 Department of Law relies on the board’s expertise as you outline regulations in that  
273 regard. Mr. Holm advised that in the past they worked with the previous AAG due to  
274 limited time available to work on these types of things and they would explain to the  
275 AAG what the board wanted and the AAG would come up with the language  
276 necessary to accomplish it. AAG Araujo will work with the Board Chair Dirk White  
277 to come up with intent of the language if not the exact language to put in the  
278 regulations.

279

280 **12 AAC 52.130** – is proposed to be amended by adding a new paragraph **(5)** the  
281 new paragraph would require an applicant to submit a “physical inspection report”  
282 for a “high risk pharmacy” required under **12 AAC 52.150(f)**. AAG Araujo advised  
283 they had very similar concerns and some of the same issues regarding the “physical  
284 inspection report” and at some point we will have to go back and make the proper  
285 changes to bring that within some acceptable formatting.

286

287 **12 AAC 52.150, Inspection of pharmacies** – Again this has the same issue with the  
288 “high risk pharmacy” and another overarching issue is we seem to be requiring  
289 more from an out-of-state pharmacy than what we require of in-state pharmacies

290 and this is not allowable. Mr. Holm explained to AAG Araujo that the reason we  
291 require an inspection report from out-of-state pharmacies is that whenever we  
292 license a pharmacy from out of the state we are relying that pharmacy is being  
293 regulated properly and efficiently by their particular board in their home  
294 jurisdiction. The inspection report is the only way we can put the responsibility on  
295 their home state Board of Pharmacy to regulate and make sure their pharmacies are  
296 in compliance and have an inspection. This is the reason why we require the report.  
297

298 Pharmacies in our state we can and do inspect at any time. We do not have the  
299 funds or the man power to inspect out-of-state pharmacies.  
300

301 Mr. Cotter stated that the aspect on the "high risk" component is as Mr. Holm stated  
302 that out-of-state pharmacies just have to provide an inspection report, all the in-  
303 state "high risk" pharmacies are going to be required to be inspected. They both will  
304 be inspected per a regulatory period it is just by slightly different methods. One  
305 from the out-of-state pharmacy that has to provide a report and the in-state  
306 pharmacies will be inspected by us. Mr. Cotter then stated he does not see a  
307 discrepancy in that.  
308

309 Mr. Holm agreed that there isn't a discrepancy if anything there is more required of  
310 in-state pharmacies because they are going to be required to pass an inspection. We  
311 are only asking for an inspection report from the out-of-state pharmacy. It is the  
312 only way we know if there are any issues with an out-of-state pharmacy.  
313

314 AAG Araujo then asked if the physical inspection that is contemplated in 12 AAC. 52  
315 150(b) will also be required of in-state pharmacies prior to licensing? Mr. Holm  
316 answered no, but you have to pass an inspection before you can renew your license  
317 before the next licensing renewal period. Ms. Giessel then stated we are trying to  
318 capture all of them into inspection, it hasn't been there previously. Mr. Holm stated  
319 we have a problem with getting pharmacies inspected in a timely fashion so that  
320 licenses are not held up. The in-state "high risk" pharmacies are being flagged so  
321 our investigator who does the inspections knows what pharmacies have priority for  
322 inspection. Our investigator is being trained now on how to inspect a "high risk"  
323 pharmacy.  
324

325 AAG Araujo then restated his concern that under 12 AAC. 52 150(b) the difference  
326 between in-state and out-of-state is still an uneven playing field by requiring a  
327 current inspection report prior to licensing but do not require the same from in-  
328 state pharmacies prior to licensing.  
329

330 Mr. Holm stated we have to start some place and that most states do inspections on  
331 a regular basis of all their pharmacies and so we are asking for the most current  
332 inspection report. Mr. Holm then advised that in-state pharmacy inspections have  
333 not been done in Alaska for almost 30 years when they were performed it was the  
334 actual board members who did the inspections. Since then we operated under an  
335 honor system by having in-state pharmacies complete a "Self Inspection" report.  
336 Under the current circumstances with what is going on in the country we can no  
337 longer rely on that and since we are moving into a new realm if you will, we will  
338 have a problem only with the upcoming license renewal period this June. There is  
339 no way that our investigator can complete a physical inspection before licensure  
340 this time. Going forward it is the board's intent to require a pharmacy inspection be  
341 done before a pharmacy opens and the license is issued.

342  
343 With the renewal licensing period coming up so quickly and due the current  
344 regulations changes not ready for implementation, the Board with AAG Araujo  
345 agreed to level the playing field and eliminate the discrepancy between in-state and  
346 out-of-state with a regulation change that will now require an inspection for in-state  
347 pharmacies before licensing for the next renewal period.

348  
349 **12 AAC 52.865 Requirement For Dispensers** – Per AAG Araujo's email this  
350 regulation is proposed to be amended by amending subsection (c). The proposed  
351 change makes certain exceptions for the applicability of the requirement in **12 AAC**  
352 **02.920(b)** for time computation. It appears the intent of this proposed amendment  
353 was not to exempt the two listed circumstances from the requirement in **12 AAC**  
354 **02.920(b)** relative to time computation, but instead to exempt the two listed  
355 circumstances from the reporting requirement contained in the first part of (c).  
356 Statute **17.30.200, Controlled substance prescription database (a)** requires  
357 every prescription to be contained in the controlled substance prescription  
358 database and thus there is no ability by the Board to allow those to avoid the  
359 reporting requirement.

360  
361 The Board entered into a discussion with AAG Araujo regarding this. Mr. Cotter  
362 then advised the law may allow it through regulation **12 AAC .52.720 – Emergency**  
363 **Room Outpatient Medications** which is what this regulation change was based on  
364 Hospital emergency rooms in off hours giving patients a starter pack when  
365 pharmacies would be closed. So they would give you a 24 hour supply of medication  
366 that you start on until the next day when the pharmacy opens. That is what the  
367 intent of it all is. The aspects in **12 AAC .52.720** are that emergency room  
368 outpatient medication has to do more with the process. You can argue whether or  
369 not the small amount of the medication given is a prescription or not. Mr. Cotter

370 said he could argue that they are not a prescription but simply a starter pack similar  
371 to physician samples.

372

373 AAG Araujo referred back to **Statute 17.30.200(a)** and as it's written does not allow  
374 for this type of change because the PDMP database is designed to capture every  
375 prescription. The board argued back is whether it is a prescription or not because  
376 there is no prescription written and nowhere in **12 AAC 52.720** does it refer to a  
377 prescription. Mr. Cotter stated the logic behind this regulation change is twofold:

378

379 1- The doses dispensed are insignificant, the quantity given is 2 -6 tablets

380 2- All of these patients would receive a prescription in addition to the couple

381 tablets given and then that prescription when filled would be entered into

382 the database

383 So the intent of the activity it's either insignificant, a couple tablets, less than half a  
384 dozen most likely, but if there are any larger volumes associated with it there would  
385 be a prescription with it and that would get entered into the database so it does  
386 capture the event.

387

388 AAG Araujo stated that **Statute 17.30.200** does not draw a line between the  
389 quantity of what is in **Regulation 12 AAC 52.720** 72 hour supply and a full  
390 prescription.

391

392 AAG Araujo will circle back with council and dig a little deeper to see if there is any  
393 room at all in **Statute 17.30.200** to accomplish this regulation change for the up to  
394 72 hour supply not having to be reported.

395

396 AAG Araujo asked the board that as it currently stands as a practical matter under  
397 **12 AAC 52.720(4)** and those scenarios described there, are they required currently  
398 or do they have to as a matter of practice to report those things to the board. Mr.  
399 Holm advised that they did not have to report it to the board, but the whole  
400 confusion is because of the new laws under PDMP there is a question of whether it  
401 has to be reported or not. The Board is looking at that as the board, you don't have  
402 to report it and since the board is in charge of PDMP the board feels they should be  
403 able to clarify it. AAG Araujo stated again that he will take a look to see if there is  
404 room to accomplish this.

405

406 The board also clarified that this in regard to an institutional facility, emergency  
407 room dispensing under **12 AAC 52.720** so a doctor's office can't use this as an  
408 excuse to not report.

409

410 In summary AAG Araujo stated that if the law under **AS 17 30.200** restricts you  
411 from any exemptions like the regulation change that the board would like to amend  
412 it would require a legislative fix and therefore we could not do anything to  
413 accomplish that via a regulation. AAG will confirm that or not and let the Board  
414 know.

415  
416 **12 AAC 52.995** – The proposed definitional change to “dispenser” does not read  
417 logically and AAG Araujo will work with Board Chair White to come up with a  
418 definition of “dispenser” that will pass muster from legislative affairs.

419  
420 In summary the only regulation that was cleared was **12 AAC 52.310** –  
421 **Reinstatement of An Expired Pharmacist or Pharmacy Technician License**

422  
423 AAG Araujo requested that the board withdraw the other regulations with the  
424 exception 12 AAC 52.310 and move them to a second regulation project for further  
425 review by AAG Araujo.

426  
427 **On a motion duly made by Mr. Cotter, seconded by Mr. Holm and approved**  
428 **unanimously, it was**

429  
430 **RESOLVED to approve 12 AAC 52.310 as stated in AAG Araujo’s email**  
431 **dated 1/27/14 and withdraw all other proposed regulation changes in**  
432 **the current regulation project and move them to a second regulation**  
433 **project for continued review.**

434  
435 Due to the review of the current regulation project taking longer than anticipated  
436 and a time constraint before the meeting recesses, the board reviewed the  
437 remaining topics under Regulation Review to see what could be accomplished in the  
438 time remaining. The board decided to review and approve B under Regulation  
439 Review, proposed fee regulations.

440  
441 **On a motion duly made by Mr. Holm, seconded by Ms. Gruening and approved**  
442 **unanimously, it was**

443  
444 **RESOLVED to approve the regulation project for 12 AAC 02.310(a)**  
445 **Board of Pharmacy Fees**

446  
447 The board’s decision was to table and work into the agenda for either Thursday or  
448 Friday’s agenda the following items:

449  
450 Regulation for Pharmacist to Technician Ratio

451 Review proposed regulation change to 12 AAC 52.100 Temporary Pharmacist  
452 License

453

454 **Agenda Item 8 – Legislative Review**

455

456 The board reviewed HB6 and SB8 Pharmacy Audit bills with Caren Robinson and  
457 Ms. Robinson provided to the board an overview as to the status of the bills and  
458 reviewed meetings that will be going on regarding the bills. Ms. Bellino advised that  
459 the letter the board requested be sent in support of the pharmacy audit bill was  
460 hand delivered to the representatives. The board is in favor of this bill and hopes  
461 that it will pass and become law.

462

463 Mr. Holm advised that there are two other legislative issues that the board is  
464 seeking support to further them along. One is the licensing of out-of-state wholesale  
465 distributors. There is a draft bill written and the hope is to find a sponsor to  
466 introduce the bill. Ms. Giessel stated that there is some confusion as to the validity of  
467 a draft. Mr. Holm produced a copy of the unnumbered draft bill and gave it to Ms.  
468 Bellino to make copies for the board.

469

470 The other item per Mr. Holm is a housekeeping issue because now under current  
471 state insurance laws “pharmacist” or “pharmacies” are not recognized as a provider  
472 under the anti-discrimination clause. Being omitted is one of the ways PBM’s can  
473 discriminate against pharmacists because it is not in the state law. Mr. Holm was  
474 advised from some legislators that this item will have to be introduced as a separate  
475 bill. In the federal acts “pharmacist or pharmacies” are listed and this could pose a  
476 problem in the future with this discrepancy. Due to the shortness of time left in the  
477 legislative session this item may not be able to be accomplished for this session.

478

479 Lastly, the board reviewed an email received from Ryan Ruggles, Regional Pharmacy  
480 Manager, Safeway Inc. The email included a rough draft of the legislation seeking to  
481 revise the definition of “practice of pharmacy” to include licensed pharmacists who  
482 are immunization certified be included in the “practice of pharmacy”. This would  
483 require a statute change and the board is in support of including it in the definition  
484 of the “practice of pharmacy”. The Alaska Pharmacist Association is also in support  
485 of this definition change. Caren Robinson advised the board to pull together a draft  
486 by the end of this session and plant the seed about the education of this change  
487 when in discussions with legislators to gain support for it.

488

489 **On a motion duly made by Ms. Giessel, seconded by Mr. Holm and approved**  
490 **unanimously, it was**

491



533 **On a motion duly made by Ms. Giessel, seconded by Mr. Holm and approved**  
534 **unanimously, it was**

535

536 **RESOLVED to approve the amended agenda for Thursday 1/30/14 as**  
537 **written**

538

539

540

541 **AGENDA ITEM 2 - Sterile Compounding Inspection**

542

543 Mr. Cotter presented and reviewed a preliminary Sterile Compounding Inspection  
544 Report that he and Lori DeVito another board member who is not in attendance at  
545 this board meeting have been working on for the upcoming renewal period.

546

547 Mr. Cotter and Ms. DeVito after reviewing other states inspections forms chose to  
548 utilize the state of California's inspection report as the model from which this  
549 preliminary report was created due to it being one of the most comprehensive  
550 inspection reports. Mr. Cotter made a table sheet that the left hand column has the  
551 California Inspection standards so have the inspection element and the appropriate  
552 standard that support the element. On the right hand side is Alaska. The first  
553 number of pages has compounding, not sterile compounding information and Mr.  
554 Cotter skipped over that. Mr. Cotter started the comparison with element #7  
555 Training of Compounding Staff with the Alaska standard next to it. One of the  
556 problems Mr. Cotter came across is that every time we quote a standard you can go  
557 back to regulation, but when you get into Sterile Product Standards you cannot do  
558 the same thing. It simply is an attachment without a numbering system included to  
559 get to the line element. Secondly, we have general statements without definitive  
560 requirements, i.e. for how many years to keep training records or you have to  
561 maintain the temperature of your refrigerator, but it does not specifically state a  
562 temperature. More specific standards need to be behind the element so when the  
563 investigator goes to inspect a "high risk" pharmacy he/she has a specific standard to  
564 be inspecting against. Mr. Cotter's concern is when we start writing up deficiencies  
565 is whether or not there is enough behind in regulations to support it. Upon review of  
566 Mr. Cotter's comparison of the preliminary inspection report, Ms. Giessel stated that  
567 our information should be a lot more quantitative for our investigator to acquire  
568 good data from an inspection. Mr. Cotter stated that in-state compounding  
569 pharmacies are doing what the California inspection report asks, it is just that  
570 Alaska regulations do not drill down to the specifics and they should.

571 The board is in agreement that more specific regulations need to be developed for  
572 sterile compounding and will look further into starting it even if it means rewriting  
573 the whole section currently used for compounding. Mr. Cotter suggested for the

574 interim to develop a simplified version of the inspection form that can be used  
575 starting this fall and then for the longer term develop an inspection form that is  
576 inclusive of more specific standards and also research to include any changes from  
577 the recently enacted by HR 3204, the "Drug Quality and Security Act".

578  
579 Mr. Cotter and Ms. DeVito will continue to work on a consolidated version and will  
580 have something to present at the next meeting.

581  
582 Mr. Holm stated that we may need to work with the Regulation Specialist on how to  
583 turn what the compounding pamphlet that is in the regulations now, be utilized for  
584 compounding regulations that are more specific and less subjective.

585  
586 **Agenda Item 3 Letter from FDA Commissioner regarding HR 3204, the "Drug**  
587 **Quality Security Act" -**

588  
589 The board received a letter dated January 8, 2014 from Margaret A. Hamburg, M.D.  
590 Commissioner of Food and Drugs concerning the "Drug Quality and Security Act that  
591 become law on November 27, 2013. This letter was sent to all 50 State Board of  
592 Pharmacies, and was written to ask how state boards could encourage compounded  
593 pharmacies located outside their state that ship compounded sterile drugs in your  
594 state to register with the Food and Drug Administration (FDA) as outsourcing  
595 facilities under new legislation. According to the letter the FDA believes that the  
596 registration of pharmacies as outsourcing facilities will help the FDA identify and  
597 more effectively regulate these facilities.

598  
599 The board reviewed the letter received and Mr. Cotter suggested that the letter be  
600 sent to Assistant Attorney General Todd Araujo to review the component of FDA  
601 registration as an "outsourcing pharmacy" and incorporating that into "high risk"  
602 pharmacy requirements rather than submission of an inspection report. Change  
603 that requirement of FDA registration as an "outsourcing pharmacy" or compounding  
604 pharmacy whatever specific elements are needed for the inspection report. Other  
605 Board members are in agreement and requested Ms. Bellino forward a copy of the  
606 FDA letter to AAG Araujo.

607  
608 **AGENDA ITEM 4 - Correspondence**

609  
610 The board received an email from Jim Pound who is with Representative Keller's  
611 office regarding the growing concern over the use of opiates in the state of Alaska.  
612 Out of that concern HB 53 was introduced in the legislature. Throughout the process  
613 the bill grew in content and confusion and Representative Keller's office would like  
614 to work with the board to change that and make this a document that will

615 accomplish what is intended by addressing the database which is most important to  
616 the process. Mr. Pound when on to add "that without it the entire concept is moot".  
617

618 On January 30, 2014 Mr. Pound sent another email for board review that included a  
619 very rough draft of proposed changes to **Article 5. Controlled Substance**  
620 **Prescription Database - Section 200 controlled substance prescription database.**  
621 **Sec 17.30.200 Controlled Substance Prescription Database.**  
622

623 Mr. Holm advised that he had been in a meeting with Mr. Pound and Representative  
624 Keller about this subject this morning before the afternoon BOP meeting. Mr. Holm  
625 said the tone of that meeting was a bit spirited at times and he addressed their  
626 questions and concerns as best he could. Mr. Holm reviewed the draft he received at  
627 the meeting with Mr. Pound and Representative Keller and it appears that it has  
628 now morphed into a PDMP reform bill and there is no mention of consultation for  
629 receiving an opiate prescription in it anymore. Mr. Holm also told Mr. Pound and  
630 Representative Keller in their meeting that the Board and the Pharmacy community  
631 would be up in arms in general about it and would not support it as written.  
632

633 Director Don Habeger and Micaela Fowler, Legislative Liaison joined the meeting to  
634 speak with the board about the email and draft. Mr. Holm reiterated to Director  
635 Habeger that the bill morphed into reforming the current PDMP program and would  
636 not work as currently written.  
637

638 The board would like to work with Mr. Pound from Representative Keller's office  
639 through the Alaska Pharmacist Association Lobbyist Caren Robinson. Ms. Robinson  
640 was also in attendance with Mr. Holm at the morning meeting. The coordinated  
641 effort between all interested parties would strive to come up with a revised bill that  
642 could also include other modifications to the PDMP program that the board deems  
643 necessary.  
644

645 Director Habeger stated that Representative Neuman's office is also interested in  
646 the PDMP program and sent a letter requesting information about the PDMP  
647 program. The board reviewed the letter and forwarded a copy to Investigator  
648 Howes for his input on Director Habeger's information that will be provided in his  
649 response back to Representative Neuman's letter.  
650

651 Director Habeger asked the board for a response back to Mr. Pound through staff to  
652 have it put on the record. If the board chooses not to go on the record at this time  
653 then Director Habeger will state that no decision was reached and is under review.  
654 Chairman White advised Director Habeger that the board will offer the work with

655 Representative Keller's office with the assistance of Caren Robinson the AKPhA  
656 lobbyist.

657

658

659 **AGENDA ITEM 5 – Providence Alaska Medical Center, Andre Neptune, Director**  
660 **of Pharmacy and Rehab Services**

661

662 Mr. Neptune called in telephonically to speak to the board about two things:

663

664 1) The hospital administration's policy or guideline drafted regarding the use of  
665 expired medications and when that might happen.

666 2) To address a practice that has been in place for a long before his tenure as  
667 Director, but should be brought to the board regarding provisioning drugs  
668 from the pharmacy in Anchorage to a sister facility in Seward. There are  
669 some questions if they are doing it correctly based on a conversation with the  
670 DEA as it pertains to being a manufacturer or a wholesaler.

671 Mr. Neptune began with the Expired Medication Administration guideline and why  
672 they had to develop it. It began in the summer 2010 with an acute shortage of IV  
673 Naloxone and the hospital was a point in their supply where they were running out  
674 of drug in-date and a lot drug that was going out of date and that point where they  
675 were potentially looking to use the expired Naloxone in a resuscitative effort on a  
676 patient in their emergency department. After consultation with their Pharmacy and  
677 Therapeutics Chair, Chief Medical Officer, and after review of the federal  
678 government's shelf life extension program data, the decision was made to keep the  
679 expired Naloxone on hand should they run out of drug that was in date should they  
680 decide to use it.

681

682 Mr. Neptune described to the board two instances from last year where patients  
683 were in the middle of therapy where there were shortages with drugs used for both  
684 patients. One patient was receiving chemo therapy, and the other patient was a  
685 Cystic Fibrosis patient. In the case of the Cystic Fibrosis patient the drug needed  
686 that there was a shortage with is based on cultures and sensitivities and in the  
687 opinion of the provider was the only drug was going be effective in treating that  
688 patient. In the case of a patient on chemo therapy the patient had already completed  
689 2-3 cycles of chemo therapy and there was a shortage of the drug needed. The  
690 hospital had the drug needed but it was due to expire at the end of the month. The  
691 patient's next course of therapy was scheduled for the beginning of the following  
692 month and a decision needed to be made. The options were to halt treatment and  
693 wait, hope for more of the drug to become available, or treat the patient. In both

694 those cases and after consultation with both the provider and the patient the  
695 hospital elected to use the out of date medication.

696

697 Mr. Neptune wanted to provide these examples to put in context as to why this  
698 guideline was developed. What concerns Mr. Neptune is that these critical drug  
699 shortages may continue, because in the past two years there are many drugs the  
700 hospital uses that continue to be in critical supply and that is why it was decided to  
701 keep the expired drugs in the event and as the last option they might need to use  
702 them. In the case of the Naloxone the hospital did not need to use the expired drug.

703

704 The guideline is meant to provide a framework within which the hospital would  
705 hopefully make good decisions about when in this unfortunate circumstance the  
706 hospital would have to use an expired medication. There is a procedure included in  
707 the guideline that talks about who makes the decision, when would the hospital  
708 choose to do this. The hospital states it would not do this if there was an alternative,  
709 if there were non-expired drugs available. This is not a convenience issue, this not  
710 about we can't get any today so we are going use the expired drug, this is about  
711 there simply isn't any and the hospital believes that it is critical in the care of patient  
712 that the hospital might choose use an expired medication.

713

714 The guideline was vetted through all providers within the hospital, the pharmacy  
715 and therapeutics process and received that committee's acknowledgment, and  
716 approval, and the Medical Executive committee. All agree and said it makes sense  
717 and is reasonable and requested that Mr. Neptune bring this to both the board of  
718 pharmacy and board of nursing.

719

720 Mr. Cotter asked if the guideline was run through legal. Mr. Neptune responded that  
721 Risk Management Department did look at it and were on board that a guideline was  
722 needed, some kind of standard around which there was a framework for making  
723 decisions that would not be deemed cavalier and would provide the hospital some  
724 sense of protection that if the hospital decided to use an expired drug in a very  
725 discerning way.

726

727 Mr. Cotter asked how the hospital determines the expiration date once it expires  
728 beyond the date on the medication because typically to get a truly extended  
729 expiration date you have had to maintain all the storage condition data,  
730 temperature, and humidity over the life time of the product and realistically the  
731 hospital wouldn't have that. Mr. Neptune advised that is true. Mr. Cotter advised  
732 there is a time frame you can use the medication which will give you a six month  
733 window and you would re-evaluate, but in six months is it still good, in a year is it  
734 still good. Mr. Neptune advised that those are questions that the hospital struggles

735 with, but there are resources that the hospital can utilize, i.e. the federal government  
736 shelf life extension program that lists many drugs they have evaluated. Mr. Neptune  
737 stated that it is hard to say with certainty whether or not the drugs are still good,  
738 but their thought is that they would do their best to look at technical literature,  
739 chemical literature, any information from the manufacturer around stability of the  
740 drug itself and the hospital would have to weigh the risk and benefit to the patient. If  
741 they don't use this drug what might be the outcome to the patient especially if it is  
742 deemed lifesaving. If the patient is going to truly die if the hospital withholds this  
743 therapy and there is a risk that they could be helped by giving it that risk benefit  
744 needs to be evaluated closely. Where possible if the patient is available to  
745 participate in that conversation they would that patient and their provider to be  
746 involved.

747  
748 Mr. White asked if Joint Commission has made any statement on this guideline. Mr.  
749 Neptune responded that he has not heard or received anything about specifically  
750 notifying the Joint Commission.

751  
752 Mr. Neptune reiterated he will be presenting this guideline to the board of nursing  
753 because at the point end of this care often there is a nurse who may be asked to  
754 administer potentially an expired drug. Mr. Neptune did speak before the board of  
755 nursing a couple of years ago about having to develop this type of guideline and the  
756 nursing board's concern was the hospital would be asking nurses to administer  
757 expired drugs and their thought was if a nurse refused is the  
758 authorizing/prescribing provider going to administer these drugs. Mr. Neptune said  
759 in some cases that may have to happen.

760  
761 Ms. Giessel asked if the nurses concern was liability and Mr. Neptune advised yes  
762 and felt it was a fair question and concern. Mr. White asked if the medical board has  
763 been approached on this and Mr. Neptune advise no, but he certainly could.

764  
765 Mr. Holm stated that the board is aware and has been aware of the continuing drug  
766 shortages. Mr. White reiterated that the board is aware of the situation and has  
767 experienced it at the hospital in Sitka and it is unfortunate this is ongoing issue that  
768 hospitals try to provide the best care under these circumstances. The board stated  
769 that it certainly understands the situation. Mr. Holm asked if Mr. Neptune has  
770 considered going to one of laboratories that can test and recertify their potency of  
771 the outdated medications. Mr. Neptune advised that he has not investigated that due  
772 to his belief the cost would be prohibitive. Mr. Neptune said he would look into it  
773 and Mr. Holm said that the costs should be more reasonable since compounders are  
774 expected to do this. Mr. Neptune ended the discussion by saying that he wanted the

775 board to be aware of the circumstance and the hospital wants to be responsible for  
776 addressing it.

777

778 Regarding the second issue Mr. Neptune spoke to the board about a clinic in Valdez  
779 that was visited last fall by the DEA for a site visit. As part of that site visit the DEA  
780 reviewed some 222 forms executed between the clinic and the hospital. The clinic  
781 purchased some medications from Providence Valdez Medical Center and that  
782 brought them to the medical center because what they were seeing on the 222  
783 forms was that the hospital was distributing partial packages of controlled  
784 substances to the clinic. Mr. Neptune then provided an example; usually a unit dose  
785 package of Percocet is bought in boxes of 100, there are 10 cards of 10 tablets and  
786 little unit dose containers, and so for the purposes of example, the clinic needed two  
787 Percocet tablets so the hospital through a 222 form dispensed 2 Percocet tablets to  
788 the clinic (sold them two tablets). The DEA came back and said that is was not legal,  
789 and that by doing that you are technically now repackaging that Percocet and the  
790 only way that you should be able to sell the Percocet pursuant to a 222 form being  
791 executed is in the package quantity you can buy from a wholesaler. A formal letter  
792 was sent to Valdez from the DEA that stated you can't do this and cited them for  
793 selling partial packages. Mr. Neptune got involved when Valdez Providence  
794 contacted him as the Director of Pharmacy services in Anchorage and asked him to  
795 review their response. It was then Mr. Neptune realized that the practice that the  
796 DEA is citing them for, selling partial quantities of a package is fairly common place.  
797 Providence Medical Center in Anchorage has been provisioning drugs to Providence  
798 Seward Medical Center for the last 20 years and that has included both controlled  
799 and non-controlled substances. This prompted Mr. Neptune to contact some of his  
800 peers in Washington and Idaho and mostly all said that if a smaller quantity is all  
801 that is needed, then that is the quantity they received. Mr. Neptune also reached out  
802 to the System Director of Pharmacy in Washington State who believes this is coming  
803 out of Federal law that the breaking down of the package of 100 could be deemed  
804 the function of a wholesaler or manufacturer because the term repackaging is under  
805 the purview of a manufacturer and in the definitions of a manufacturer the  
806 repackaging, labeling, packaging is in that description.

807

808 Mr. White stated that this appears to be a federal issue and outside the purview of  
809 the state. Mr. Neptune stated that in Washington as long as organizations of a  
810 common entity, Providence for example; is doing that distribution within the same  
811 organization you have not been deemed a wholesaler. Alaska BOP regulations  
812 recognize intra-company sales. Mr. Neptune then stated that he believes with the  
813 exception of controlled substances he is on solid ground in what he is doing to  
814 support the Seward facility and has been selling to them partial packages of unit  
815 dose tablets and stopped doing that with controlled substances per the DEA.

816 In Washington hospitals within a common system have received exemptions for  
817 their board of pharmacy to allow them to do that. Our pharmacy regulations state  
818 you are not a wholesaler as long as it is intra-company or between hospitals with a  
819 common entity. So Providence to Providence, Mr. Neptune stated he believed he is  
820 ok in doing that. The board concurred with that. Mr. Holm asked who in the DEA  
821 advised this information and that Mr. Neptune should check higher up the chain to  
822 see if he receives the same answer. Mr. Neptune will contact the DEA in writing to  
823 see if he can get better clarity on this and will let the board know.

824

825 **Break:**

826 Off the record at 3:00 p.m.

827 Back on the record at 3:15 p.m.

828

829 **AGENDA ITEM 4 – Correspondence Continued**

830

831 The board reviewed the remaining correspondence and included in the  
832 correspondence was a Report of Theft from Harry Race Pharmacy, Sitka, AK. for 3  
833 tablets of Methylphenidate HCL ER 18 MG Tablets. The board also reviewed an  
834 email received from CAC (Citizen Advocacy Center) with an invite to join. The board  
835 is not familiar with this organization.

836

837 The board also reviewed an email from Target regarding proposed changes to their  
838 pharmacy model and computer upgrades. The board did not see any issues with  
839 their changes.

840

841 **NABP Correspondence:**

842

843 NABP Correspondence was discussed. NABP advised of 2014 Pre-NAPLEX  
844 Enhancements, Fee Adjustment. NABP wanted to notify the boards of pharmacy  
845 regarding changes to the Pre-NAPLEX. Effective March 1, 2014, to provide  
846 candidates preparing to take the North American Pharmacist Licensure Examination  
847 (NAPLEX) with additional practice, the number of test items included in the Pre-  
848 NAPLEX will increase from 50 to 100. The Pre-NAPLEX will still be available in two  
849 forms, so that candidates opting to take the practice exam twice will receive two  
850 different sets of practice examination questions. Also beginning on March 1, 2014  
851 Pre-NAPLEX fee will increase from \$50 to \$65. Pre-NAPLEX fee for vouchers  
852 purchased by schools and colleges of pharmacy will increase from \$50 to \$55.

853

854 NABP also advised there is a MPJE Item-Development workshop – March 20-21,  
855 2014.

856

857 **AGENDA ITEM 6 - License Application Review -**

858

859 The board reviewed applications for approval.

860

861 **On a motion duly made by Mr. White, seconded by Ms. Giessel and approved**  
862 **unanimously, it was**

863

864 **RESOLVED to approve the following Collaborative Practice Plans**

865

866 **Walmart Store #10-3814, Juneau, AK**

867 **Walmart Store #10-2711, Kodiak, AK**

868 **Walmart Store #10-2722, Fairbanks, AK**

869 **Walmart Store #10-2710, Ketchikan, AK**

870 **Walmart Store #10-4359, Anchorage, AK**

871 **Walmart Store #10-2070, Anchorage, AK**

872 **Walmart Store #10-4474, Kenai, AK**

873

874 **On a motion duly made by Mr. White and seconded by Mr. Holm and approved**  
875 **unanimously, it was**

876

877 **RESOLVED to approve the following Pharmacy Technician "YES" Answer**  
878 **Applications**

879

880 **Karen Spurgeon - Pharmacy Technician**

881 **Kristina Dawn Sullivan - Pharmacy Technician**

882

883 **On a motion duly made by Mr. White and seconded by Mr. Holm and approved**  
884 **unanimously, it was**

885

886 **RESOLVED to approve the following Out-of-State "YES" Answer**  
887 **Applications**

888 **BriovaRx-Indiana - Out-of-State Pharmacy Registration**

889 **Aetna Rx Home Delivery, LLC - Out-of-State Pharmacy Registration**

890

891 **On a motion duly made by Mr. White and seconded by Mr. Holm and approved**  
892 **unanimously, it was**

893

894 **RESOLVED to approve the following Drug Room Application**

895

896 **Center for Drug Problems**

897 **On a motion duly made by Mr. White and seconded by Mr. Holm and approved**  
898 **unanimously, it was**

899

900 **RESOLVED to approve the following Pharmacist Applications**

901

902 Eric Embury – Pending NABP Application, passing MPJE score and  
903 VOL from NC

904 Michele Heuer – Pending transcript, Verification of 1 year of practice,  
905 Passing MPJE score

906 Jonell Hutsell – Pending Transcript, VOL from WA, WV, CA, NY, OR and  
907 Passing MPJE score

908

909 **AGENDA ITEM 7 – New/Old Business –**

910

911 **Newsletter** – The board discussed starting the newsletter again. The board asked is  
912 there is a fee associated with the newsletter. Ms. Bellino will check and advise the  
913 board.

914

915 **DVM's Exemption from PDMP** - The board at the November board meeting had  
916 discussions with Jim Delker DVM, Alaska Veterinary Medical Association  
917 telephonically regarding exempting Veterinary Practitioners from PDMP Reporting.  
918 From that meeting Dr. Delker forwarded additional information to the board for  
919 their review that further supports this change. After the discussion with Dr. Delker  
920 and reviewing the additional information the board made the following decision.

921

922 **On a motion duly made by Mr. Holm and seconded by Ms. Giessel and**  
923 **approved unanimously, it was**

924

925 **RESOLVED to not consider Veterinarians for exemption from**  
926 **PDMP Reporting**

927

928 **12 AAC 52.100 Temporary Pharmacist License –**

929

930 At the August 2013 board of pharmacy meeting the board revised the regulation to  
931 be in better compliance with HB 84 Military Training Credit/Temporary License.  
932 Jun Maiquis presented a draft of the change for the boards review and verification of  
933 the changes.

934

935 The board reviewed the changes to **12 AAC 52.100(c)** A temporary license is valid  
936 for 90 days. For good cause shown to the board's satisfaction, that will extend the  
937 temporary license for an additional period not to exceed 60 days.

938 The board confirms the change to **12 AAC 52.100(a)(8)** submits a verification of a  
939 current license in good standing to practice in another state or other jurisdiction  
940 with licensing requirements at least equivalent to those of this state.

941  
942 Ms. Bellino will advise the above to the Regulation Specialist, Jun Maiquis.

943  
944 The board discussed briefly the Pharmacist to Technician Ratio and tabled it to  
945 Friday's meeting for further discussion and review.

946  
947 **The board recessed until 9:00 a.m. on Friday January 31, 2014.**

948  
949 **Off the record at 4:50 p.m.**

950  
951 **Friday January 31, 2014**

952  
953 The meeting was called to order by Dirk White, Board Chair, at 9:08 a.m.

954  
955 **Call to Order/Roll Call**

956  
957 Those present, constituting a quorum of the board, were:

958  
959 Anne Gruening – Public Member – Juneau  
960 Taryl Giessel – Public Member – Eagle River  
961 John Cotter – R. Ph. – Fairbanks  
962 Richard Holm R. Ph. – North Pole  
963 Dirk White – R. Ph. - Sitka

964  
965 **Board members not in attendance:**

966 Lori DeVito, Soldotna  
967 C.J. Kim, Anchorage

968  
969 In attendance from the Division of Corporations, Business & Professional  
970 Licensing, Department of Commerce, Community and Economic  
971 Development were:

972  
973 Donna Bellino, Licensing Examiner – Juneau

974 **Visitors Present:**

975 Sher Zinn  
976 Todd Araujo  
977 Amy Hall  
978 Gerald Brown

979 **Agenda Item 1 Review Agenda –**

980

981 The board reviewed the agenda and will add the review of the Pharmacy to  
982 Technician Ratio to be discussed before agenda item #5 Office Business.

983

984 **On a motion duly made by Ms. Giessel and seconded by Mr. Holm and**  
985 **approved unanimously, it was**

986

987 **RESOLVED to approve the agenda with the change to move the**  
988 **Pharmacist to Technician Ratio**

989

990 **Agenda Item 2 Public Comment –**

991

992 Chairman White called for Public Comment and no one was present for public  
993 comment.

994

995 **Agenda Item 3 Licensing of Opioid Treatment Facilities Nonprofit/For Profit –**

996

997 All attendees listed below were invited to the Board of Pharmacy meeting to discuss  
998 the licensing of Opioid Treatment facilities in Alaska for both nonprofit and for  
999 profit. In addition to the Board and Ms. Bellino the following participated in the  
1000 discussion:

1001

1002 Al Kennedy, Investigator – Telephonically from Anchorage

1003 Brian Howes, Investigator – Telephonically from Anchorage

1004 Randal Burns, Mental Health Clinician III - Telephonically from Anchorage

1005 Holly Byrnes, Health Program Manager – Telephonically from Fairbanks

1006 Tony Ruscella, Director of Business Development CRC Health Group

1007 Debra Cummins, Regional Director, CRC Health Group

1008 Laurie Lower, CRC Licensing Manager

1009

1010 Investigator Kennedy started the discussion by providing some brief history for how  
1011 this came about. Ms. Bellino received some inquiries via email and forwarded the  
1012 emails to Investigator Kennedy for guidance. Investigator Kennedy reviewed the  
1013 emails and went to the Alaska Statutes and Regulations and thought the new opioid  
1014 treatment programs and facilities that were going to be coming into Anchorage and  
1015 a couple that are already here within Alaska, may be required to have a “drug room”  
1016 license based on what was described. In doing so it seemed to stir up a hornets nest  
1017 so to speak, because some of them who have been in business for a while felt like  
1018 they never had to have the board of pharmacy involved in what they do and were  
1019 concerned that there would be an additional expense for them and felt they should

1020 be grandfathered in. Investigator Kennedy then reached out to Assistant Attorney  
1021 General Todd Araujo and asked his opinion on what was proper. Based on the  
1022 original group that inquired via email, Investigator Kennedy and AAG Araujo agreed  
1023 they would have to register as a "Drug Room". The Zipperer Medical Group who  
1024 also facilitates opioid treatment as part of their medical practice contacted Ms.  
1025 Bellino inquiring if it would have to be licensed as a drug room as well. Ms. Bellino  
1026 received a letter from the attorney for the Zipperer Medical Group that explained  
1027 exactly who, what, why and how they operate. Ms. Bellino forwarded the letter to  
1028 Investigator Kennedy and he reviewed it with AAG Araujo and Investigator Howes.  
1029 All agreed that if what they say they are doing based on the letter the, Zipperer  
1030 Medical Group is not in violation. They are not dispensing out of a facility, but out of  
1031 a doctor's office. Doctors can dispense from their office. The facilities within the  
1032 state under HSS would like to ask the board if they can be "grandfathered" in and  
1033 not be required to have to be licensed. CRC Health Group that is opening an Opioid  
1034 treatment facility in Alaska also questioned why they would have to register as a  
1035 "drug room" in our state.

1036  
1037 Mr. Holm then asked are the facilities that would like to be "grandfathered" in, do  
1038 they dispense differently than the Zipperer Group. Mr. Kennedy answered that the  
1039 HSS treatment facilities provide the medications to patients within an institutional  
1040 facility, not a doctor's office. That is the difference with the Zipperer Group. HSS  
1041 facilities irrespective of being a state facility will have to follow the state statutes  
1042 and regulations. Ms. Giessel asked if the distinction is between a doctor's office and  
1043 an institutional facility. Investigator Kennedy cited **AS 08.80. 400 - OTHER**  
1044 **LICENSEES NOT AFFECTED** that makes that distinction. Mr. Cotter asked how they  
1045 are registered with the DEA? Mr. Kennedy advised that at this point he did not know  
1046 and he has not reached out to the DEA yet because he wanted to see how things  
1047 played out and then he will contact the DEA and he can then provide a complete  
1048 recap. Mr. Cotter then asked Mr. Kennedy if the facility is registered as a facility  
1049 with a non-physician charge or is it registered as an alternative practice sight of the  
1050 physician that is signing off on the DEA. Mr. Kennedy advised the HSS is the entity  
1051 that licensed these facilities and he is not sure how they are licensed through them.  
1052 Mr. Kennedy advised that you have to have a certain type of clearance through the  
1053 DEA for drugs used in opioid treatment and he had not fully looked into that yet.  
1054 Mr. White asked if AAG Araujo would like to add to the conversation and AAG Araujo  
1055 under scored a few of the things that Investigator Kennedy already ran though. That  
1056 the purpose of the meeting is part fact finding to identify which side of the ledger  
1057 they may fall on. In regards to the Zipperer Group based on the representation their  
1058 position is based on three claims: 1) they are not an institutional facility, 2) they do  
1059 not dispense, only prescribe, and 3) under section 400 irrespective of one and two  
1060 they fall outside the rubric none the less. It appears based on the information

1061 provided to us from the various entities that the Zipperer Group falls within a  
1062 different category and so we will have to chase down some of these facts and then  
1063 present it to the board to make the final determination. Mr. Holm advised a  
1064 correction regarding point #2 that they prescribe and administer in a facility which  
1065 is two different things they do not dispense to take outside or away from the facility  
1066 but they do administer the drug which is a different function than just prescribing,  
1067 just for clarification. AAG Araujo did discuss and review the difference between  
1068 prescribing, administering and dispensing. Mr. Holm then when on to state and ask  
1069 Investigator Kennedy that if it is in the Medical boards regulations that a dispensing  
1070 physician should be dispensing personally to the patient and not delegating to  
1071 another person in the office to do so. Mr. Kennedy advised the he will have to check  
1072 to confirm that for further clarification. Mr. Holm stated he thought that to be the  
1073 case.

1074  
1075 Chairman White then asked is AAG Stacie Kraly if she would like to add anything.  
1076 Ms. Kraly advised she is here as an interested party as to how the board will  
1077 evaluate whether or not a license is required. Ms. Kraly had spoken with AAG  
1078 Araujo earlier that the department looks at it as a cart and horse kind of a thing. The  
1079 department approves these facilities for methadone treatment, but not unlike  
1080 providing services and say like in an assisted living home you cannot place someone  
1081 in an assisted living home before they are licensed, so the question of licensure is a  
1082 kind of a condition precedent to whether or not they would approve the facility as a  
1083 methadone treatment. They have other issues and considerations with respect to  
1084 our regulatory framework around methadone treatment facilities, the approval  
1085 process and how we interact with SAMSHA and the Federal Government. Those are  
1086 broader more complicated issues that they are working on as well. The question  
1087 that HSS would like to know is whether or not the board will consider the Zipperer  
1088 Groups position, will it trigger the drug room licensure requirement or not. Once  
1089 decided then they can go to the next phase, which if you need to be licensed and you  
1090 are not then we can approve you, but if you don't need to be licensed then we make  
1091 an independent evaluation on whether or not they would make the approval.

1092  
1093 Mr. Holm stated that the board's ultimate goal is public safety and it is challenging to  
1094 know all that goes on outside the board's circle of influence. If the board can  
1095 interpret anything within the guidelines as under their purview it should be done.

1096  
1097 Gerald Brown, Rph attending the meeting as a visitor, asked to make a statement. .  
1098 Mr. Brown gave his opinion to help delineate this issue and to help the board with  
1099 their consideration on this issue. Mr. Brown stated that he understands physicians  
1100 under their purview to dispense through their offices, but when it becomes a facility  
1101 then he believes it is no longer under the purview of the physician. It is now under

1102 the purview of the state, which becomes the board of pharmacy. Therefore he  
1103 believes a drug room license is needed.

1104

1105 Ms. Giessel asked if requiring these facilities to register as a drug room, is there an  
1106 undue burden then placed on them? Other board members responded that the  
1107 requirements are the license and application fees for a drug room and a consulting  
1108 pharmacist or pharmacy would have to be obtained and there is a cost associated  
1109 with that. Ms. Giessel said did not seem that it was too much of a burden.

1110

1111 Mr. Cotter agrees with what Mr. Brown stated, but asked how these facilities are  
1112 registered, and if they are the practice site of the physician it gets cloudy, if it is not a  
1113 practice site of the physician and they simply are practicing out of that facility then  
1114 the facility should be licensed as a drug room. However, if the facility is registered  
1115 as an alternative practice sight of the physician then it gets cloudy and this is why he  
1116 brought this up regarding the registration with the DEA.

1117

1118 Chairman White asked Holly Byrnes and Randall Burns if they would like to add to  
1119 the discussion. Mr. Burns addressed the board to see what the board is thinking as  
1120 to what direction the board is leaning towards. Chairman White reiterated that the  
1121 board will have to do some further research, but it looks like it is falling down on the  
1122 side that a drug room license will be needed for the health and safety of the citizens  
1123 and for the proper control and maintenance of medications of this class that there is  
1124 some oversight.

1125

1126 Holly Byrnes, Division of Behavioral Health advised that she is available for any  
1127 additional information request the board may need regarding their OTP's and her  
1128 role with OTP's as the Alaska state opioid treatment authority.

1129

1130 Chairman White then asked CRC to explain how their license is set up with the DEA.  
1131 Mr. Ruscella deferred their Licensing Manager Laurie Lower to answer. A DEA  
1132 schedule II and III license from the DEA, this license allows them to dispense  
1133 methadone at their clinics. If a controlled substance registration is required like it is  
1134 in some other states they also have that when necessary.

1135

1136 Mr. Cotter asked if the DEA license was issued to the facility. Ms. Lower answered  
1137 that the license is issued to the facility.

1138

1139 Mr. Holm asked Ms. Lower how often a DEA inspection is required. DEA conducts a  
1140 pre-opening inspection, then on an average every 18 months to two years.

1141

1142 Chairman White asked who in their facility writes the prescription, the dispensing  
1143 protocol and where does the dispensing authority originate from. Ms. Lower stated  
1144 that dispensing methadone in most states is not regulated by the board of  
1145 pharmacy. The ability to dispense the methadone is approved from the DEA.

1146  
1147 Mr. Ruscella then went on to add that a prescription isn't actually physically written  
1148 it is an order on the chart and the patient is dispensed the medication from the in  
1149 house dispensary. The DEA license of a physician is not used to dispense the  
1150 medication. The DEA license granted by the DEA for the OTP for the facility itself is  
1151 what is used to dispense the medication out of the dispensary, like orders on a chart  
1152 in a hospital even though CRC is not a hospital or an in-patient facility.

1153  
1154 Ms. Giessel asked Mr. Ruscella if a physician or a pharmacist consulting are involved  
1155 with this process that is dictating or overseeing treatment. Mr. Ruscella advised  
1156 there is an MD who is licensed in Alaska as a medical director. They would be the  
1157 one who is writing the order on the charts to dispensing the medication.

1158  
1159 Holly Byrnes added that per federal regulation 42 CSR(8) one of the requirements at  
1160 8.2 for all OTP's is they must have a medical director who is licensed to practice  
1161 medicine in the jurisdiction that the opioid treatment program is located and  
1162 assumes responsibility for all medical services.

1163  
1164 Ms. Giessel asked if the physician is on-site and interacting with the patient at all.  
1165 Ms. Byrnes said yes that is correct. They must see the patient face to face to provide  
1166 the diagnosis and assessing what level of medication is required.

1167  
1168 Chairman White asked Mr. Ruscella if the patient is seen by a physician off-site then  
1169 go to the treatment facility or are they seen by a physician on site. Mr. Ruscella  
1170 answered the patient is seen by the physician on-site where they conduct a full  
1171 physical, urine drug screen as well as certain blood tests if needed and required as a  
1172 contract of the services. The physician has a full functioning office at the facility and  
1173 meets the patient there. Mr. Ruscella advised CRC usually contracts with the  
1174 physician and they are not there every day Monday through Friday as they would be  
1175 in a physician's practice, but they contract with them for a couple days per week for  
1176 3-4 hours a day and they will do intakes and admissions on some of those days or  
1177 other days as described by law. Mr. Ruscella stated that in other states the physician  
1178 only has to see the patient within 48 to 72 hours live or come in, sign the charts and  
1179 the licensed nurses at the clinic can do the initial physicals and examinations and so  
1180 forth and initiate treatment. It differs state by state by what the time frame is that  
1181 the doctor has to see the patient live, it usually is within 48 hours.

1182

1183 Ms. Cummins and Ms. Lower addressed the board with all of the federal  
1184 requirements and who from their perspective is ultimately culpable.

1185

1186 Mr. Holm addressed the board that CRC Opioid Treatment Facility does fall under  
1187 the requirements of a drug room. The board's main concern is the health and safety  
1188 of the citizens of Alaska and Mr. Holm believes that there needs to be oversight that  
1189 can be controlled from within the state.

1190

1191 Ms. Giessel recommended some time off the conference call for discussion and then  
1192 decide how to proceed after the discussion. Ms. Giessel then made a motion

1193

1194 **On a motion duly made by Ms. Giessel and seconded by Ms. Gruening and**  
1195 **approved unanimously, it was**

1196

1197 **RESOLVED to amend the agenda from 10:15 a.m. to 10:45 a.m. to**  
1198 **allow for a discussion period to discuss the licensing of Opioid**  
1199 **Treatment Programs where the board can discuss this.**

1200

1201 Mr. Burns then asked the impact of the motion and asked if the board would be  
1202 going into Executive Session. Ms. Giessel then advised that the board could do that  
1203 and made the motion

1204

1205 **On a motion duly made by Ms. Giessel and seconded by Mr. Holm and**  
1206 **approved unanimously, it was**

1207

1208 **RESOLVED In accordance with the provisions of Alaska Statute**  
1209 **44.62.310(c), Ms. Giessel moved to go into executive session for**  
1210 **the purpose of discussing the licensing of the opioid treatment**  
1211 **facilities. The board, licensing examiner, AAG Araujo, and**  
1212 **Investigators Kennedy and Howes to remain during session.**

1213

1214 Off the record at 10:15 a.m.

1215 Back on the record at 10:32. a.m.

1216

1217 The board determined that a drug room license will be required for any non-  
1218 physician practice sight. A physician's office does not require a drug room license.  
1219 All other clinic and operating facilities will be required to register, and they will  
1220 need to obtain a drug room license for the upcoming licensing period and licensing  
1221 will need to be in place by July 1, 2014. Ms. Bellino will send a letter to all interested  
1222 parties.

1223

1224 The board then formally introduced themselves to AAG Araujo and took the  
1225 opportunity to ask and briefly discuss the letter received from the FDA  
1226 Commissioner and how that harkens back to the "high risk" pharmacy. A copy of the  
1227 FDA letter was given to AAG Araujo for further review and advisement.

1228  
1229 The board recapped the OTP discussion and Ms. Bellino will send a draft of the letter  
1230 to the board for review before being sent to all interested parties.

1231  
1232 **Agenda Item 4 Charles Ward, Paralegal –**

1233  
1234 Charles Ward discussed continuing education audits and consent agreements with  
1235 the board.

1236  
1237 **On a motion duly made by Mr. Holm and seconded by Ms. Gruening and**  
1238 **approved unanimously, it was**

1239  
1240 **RESOLVED In accordance with the provisions of Alaska Statute**  
1241 **44.62.310(c)(1), Mr. Holm motioned to go into executive session**  
1242 **for the purpose of discussion regarding Continuing Educations**  
1243 **matters board, staff and paralegal to remain.**

1244  
1245 Off the record at 10:45 a.m.  
1246 Back on the Record at 11:00 a.m.

1247  
1248 **Break:**  
1249 Off the record at 11:01 a.m.  
1250 Back on the record at 11:14 a.m.

1251  
1252 The board decided to review the Pharmacist to Technician Ratio regulation before  
1253 Agenda Item #5 Office business. The board reviewed other states regulations'  
1254 regarding Pharmacist to Technician ratio's and it varies, from where the regulation  
1255 is placed to the ratio quantity. The board is entertaining instituting a 1 to 4  
1256 pharmacist to technician ratio and after much discussion and debate the board  
1257 decided to table this topic to next board meeting in April so the two other board  
1258 members who are not in attendance can be present and involved in the discussion.

1259  
1260 **On a motion duly made by Ms. Giessel and seconded by Mr. Holm and**  
1261 **approved unanimously, it was**

1262  
1263  
1264

1269                   **RESOLVED to move table agenda item Pharmacist to**  
1270                   **Technician Ratio to**  
1271                   **the next board meeting on April 3<sup>rd</sup>, 2014.**  
1272

1273           **Agenda Item 5 Office Business -**  
1274

1275           The board signed Travel Authorizations, Wall Certificates and reconfirmed the April  
1276           meeting will be split. Friday April 4<sup>th</sup> the BOP meeting will be at the Anchorage  
1277           Hilton. Ms. Bellino advised the board that Josh Bolin from NABP will be presenting  
1278           on the VPP program that Friday after public comment.  
1279

1280           This meeting is Richard Holm's last board meeting. His two terms have concluded  
1281           and a new board member will begin their term on March 1, 2014 and will be present  
1282           for meeting in April.  
1283

1284           The board thanked Mr. Holm for his service and all of his hard work over the last  
1285           eight years. Mr. Holm thanked the board and stated he enjoyed his time on the  
1286           board and worked hard to serve and protect public safety for the citizens of Alaska.  
1287           Mr. Holm wished the board continued success in doing the same.  
1288

1289           The board adjourned at 12:00 p.m.  
1290

Respectfully Submitted:

  
\_\_\_\_\_  
Donna Bellino  
Licensing Examiner

Approved:

  
\_\_\_\_\_  
Dirk White, R. PH., Chair  
Date: 4-3-14

1309