

1 STATE OF ALASKA  
2 DEPARTMENT OF COMMERCE, COMMUNITY, AND ECONOMIC DEVELOPMENT  
3 DIVISION OF CORPORATIONS, BUSINESS, AND PROFESSIONAL LICENSING  
4

5 Minutes of the meeting on  
6 March 15, 2021  
7

8 By authority of AS 08.01.070(2) and AS 08.36.040 and in compliance with the provision of Article 6 of AS  
9 44.62, a meeting of the Board of Dental Examiners was held March 15, 2021, via Zoom  
10 Videoconferencing.

11 *On record at 9:00 AM*

12 The meeting was called to order by Dr. Nielson at 9:00 AM.

13 **Agenda Item 1 – Roll Call**

14 Board members present, constituting a quorum, were:

15 Dr. Greg Johnson  
16 Ms. Christina Hansen  
17 Dr. Dominic Wenzell  
18 Dr. David Nielson – Board President  
19 Dr. Jesse Hronkin  
20 Mr. Brad Heaston – *joined 10:47 AM*  
21 Ms. Brittany Dschaak

22 Board members absent:

23 Dr. Jon Woller  
24 Dr. Kelly Lucas  
25

26 In attendance from the Division of Corporations, Business and Professional Licensing, Department of  
27 Commerce, Community and Economic Development were:

28 Abby O’Brien – Licensing Examiner  
29 Joe Bonnell – Records and Licensing Supervisor  
30 Melissa Dumas – Administrative Officer -*Joined 9:35 AM*  
31 Lisa Sherrell – PDMP Manager – *Joined 10:30 AM*  
32 Jasmin Bautista – Investigator – *Joined 9:22 AM*  
33 Karina Medina – Investigator – *Joined 9:26 AM*  
34

35 Members of the Public in attendance:

36 Dr. David Logan  
37 Dr. Vivian Lee  
38 Dr. Anthony Zeibert - *Joined at 2:10 PM*  
39

40 Dr. Nielson welcomed the incoming board members to their first meeting and thanked them for their  
41 time. Before proceeding, Dr. Nielson recognized that one of the new board members, Ms. Hansen,  
42 works directly under another board member, Dr. Woller. Dr. Nielson asked for a statement from Ms.

43 Hansen saying that her employment from Dr. Woller would not affect her board decisions. Ms. Hansen  
44 affirmed this statement.

45 **Agenda Item 2 - Review/Approve Agenda – 9:06 AM**

46 Dr. Nielson presented the following amendments to the agenda: Adding a section about new PREP Act  
47 rules allowing licensees to perform COVID vaccinations; Adding a section to Old Business to discuss the  
48 ongoing process of moving responsibility of Radiological Equipment Registration to DHSS and former  
49 SB157; and asking if any public comments had been pre-registered. Ms. O'Brien had no pre-registered  
50 comments, so Dr. Nielson moved to accept the agenda with amendments.

51 **On a motion duly made by Dr. Wenzell, seconded by Dr. Hronkin, and with unanimous consent, it was**  
52 **RESOLVED that the Board accept the agenda for the meeting as amended.**

53 **Agenda Item 3 - Review/Approve Minutes – 9:10 AM**

54 For the October 16 minutes, Dr. Wenzell requested to change line 92 to add the word “not” before  
55 “...getting a fair breakdown”. Dr. Nielson noted that his name was spelled incorrectly. For the  
56 December 4 minutes, Dr. Nielson noted that his name was spelled incorrectly. Ms. O'Brien stated that  
57 she would make the necessary adjustments to both sets of minutes.

58  
59 **On a motion duly made by Dr. Wenzell, seconded by Dr. Hronkin, and with unanimous consent, it was**  
60 **RESOLVED that the Board accept both board minutes as amended. 9:14 AM**

61 As the board was ahead of schedule, Dr. Nielson provided an introduction to sections 28.951(e)(f) and  
62 28.940(b)(8)(c) in the Dental Statutes and regulations. He suggested that a change might be in order,  
63 and the Board would eventually need to review and update these regulations as necessary.

64 Ms. Dschaak asked if Board Guidance set forth in November of 2020 was still applicable. Dr. Nielson  
65 replied that the Board's recommendations were still in effect. He stated that the recommendations  
66 could be updated, and that he would ask Dr. Woller to evaluate and adjust them.

67 **Agenda Item 4 – Public Comment – 9:24 AM**

68 Dr. Nielson moved Public Comment forward while the board was waiting for the Investigations Team. He  
69 asked if there were any statements or questions. Dr. Logan asked for clarification or any new  
70 information regarding COVID testing and vaccination to present to licensees. Dr. Nielson replied that  
71 they would need to contact the CDC for protocol review and recommendations.

72 **Agenda Item 5 – Investigations Report – 9:27 AM**

73 Ms. Bautista began the Investigations Report, presenting cases back to 2017, and stating that some  
74 licensees had multiple cases open, with multiple dates.

75 Dr. Wenzell asked how many cases have been started in 2021, and how many were open and active. He  
76 also asked when the Investigations Department anticipated resolutions to the cases that were dated  
77 back to 2017. Ms. Bautista replied that to determine actions that were taken in the older cases, that the  
78 court docket needs to be pulled, and that all court dates and processes had been affected due to COVID.  
79 Dr. Nielson asked if attorney's fees and litigation fees were billed to the board, and Ms. Bautista replied  
80 that they were.

81 **On a motion duly made by Ms. Dschaak and seconded by Dr. Nielson, it was MOVED that the Alaska**  
82 **State Board of Dental Examiners enter into executive session in accordance with AS 44.62.310 (c), and**  
83 **Alaska Constitutional Right to Privacy Provisions, for the purpose of discussing matters which by law,**  
84 **municipal charter, ordinance are required to be confidential, with all board staff to remain during the**  
85 **session.**

86 *Off Record at 9:37 AM*

87 *On Record at 9:59 AM*

88

89 **On a motion duly made by Dr. Nielson, seconded by Dr. Wenzell, and with unanimous consent, it was**  
90 **RESOLVED that the Board adopt modifications to the consent agreement for Case #2019-001427 as**  
91 **requested by the respondent. 10:00 AM**

92 **Agenda Item 6 – Division Update - 10:02 AM**

93 Dr. Wenzell left at 10:04 AM and returned at 10:07 AM, but the board still maintained quorum.

94 Ms. Dumas provided an introduction to the Dental Program's revenues and expenditures for the  
95 Second Quarter using the three previous bienniums for comparison. She also outlined the cost of  
96 Investigations for the board. Dr. Wenzell asked for clarification of Division timeline as to when indirect  
97 costs were calculated. Ms. Dumas replied that the numbers were calculated beforehand and were up to  
98 date, explaining that indirect costs are charged after year end, and not on a quarterly basis. She also  
99 stated that the numbers shown reflect the removal of perpetual license types and the subsequent costs  
100 had been adjusted.

101 Ms. Dumas introduced SB68 and explained that the Division requested money for programs in deficit  
102 that couldn't increase their fees for this renewal period. She said that the Dental board falls under this  
103 category. She stated that this is an appropriation not a loan. Ms. Dumas said that the Division had sort  
104 of "savings account" in the general fund that is distributed when needed. She added that the Dental  
105 Programs new fees won't take effect until after this renewal period closes. She stated that the Division  
106 will do another fee analysis after the renewal period closes, and that the Division has taken the Board's  
107 suggestions into consideration regarding reviewal of indirect expenses.

108 Ms. Dumas suggested that the Board create a letter of support for SB68. Dr. Nielson volunteered to  
109 write one and add it to OnBoard for a vote of approval.

110 **Agenda Item 7 – PDMP Report – 10:30 AM**

111 Ms. Sherrell informed the board that the New Appriss contract had been secured. Now, licensees can  
112 email each other through the database and communicate and exchange information within the system.  
113 DEA and AWARE Registration were reviewed, and Ms. Sherrell offered an opportunity for education for  
114 the program's licensees after renewals are completed. She affirmed that direct dispensers required to  
115 report daily and recommended that the board needs to make sure providers know they cannot  
116 prescribe before being registered with PDMP. Ms. Sherrell discussed previous actions used to  
117 disseminate information to licensees, including town hall type meetings, and making sure a penalty  
118 matrix is in place to convey the seriousness of infractions. Dr. Wenzell asked if the Dental Board could  
119 see the letter previously sent by the Pharmacy Board and adjust it to the Dental program's specific  
120 needs. Ms. Sherrell said yes and would send a copy of the letter to Ms. O'Brien.

121 Ms. Sherrell added that the PDMP will send out questionnaire again to licensees for data analysis on  
122 how licensees are using the program. She will try to put together videos or a presentation with the  
123 information gathered. Dr. Nielson asked if a letter from board and ADS would help reach more  
124 licensees. Dr. Logan agreed, and said the letter would act as something the ADS can reference. He then  
125 asked if the 72-hour surgery exemption had been recorded. Ms. Sherrell replied that surgical  
126 exemptions are already considered in data.

127 Dr. Johnson stated that the board needs to better define terms and purpose for the PDMP program to  
128 get info for licensees, or progress cannot be made in ensuring compliance. Dr. Logan agreed to help  
129 spread info in newsletter from the ADS. Ms. Sherrell offered to write an article for newsletter and will  
130 get it prepared and send to Ms. O'Brien to present to Board.

131 Dr. Wenzell asked about difficulties during renewal with creating a payment tab for the PDMP renewal  
132 fee and a lag between renewal times. Ms. O'Brien and Mr. Bonnell explained that the PDMP and Dental  
133 licenses are separate registrations in the system and are billed separately, and that a lag occurs because  
134 each license has to be checked manually.

135 Dr. Nielson moved for a 15-minute break before continuing with the agenda.

136 *Off record at 11:13 AM*

137 *On Record at 11:24 AM*

138

139 **Agenda Item 8 – Old Business – 11:25 AM**

140 Dr. Nielson reviewed moving Radiological Equipment to DHSS and SB157 and asked if there was any sort  
141 of status report. Mr. Bonnell replied that there were no updates from the Division. Dr. Logan stated  
142 that he did ask the ADS's lobbyist to reach out, but it was a question of finding a spot in the legislative  
143 schedule and determining its importance. Dr. Nielson asked if a letter of support would help the ADS to  
144 advance the bill's priority. Dr. Logan responded that the best course of action is to have a letter ready to  
145 be submitted to the legislature so that it could help bring weight to the processes. Dr. Johnson asked if  
146 the board could write a letter and send it directly to the Governor. Mr. Bonnell replied that if an existing  
147 statement is ready, it can be added to the bill analysis for the Division when the bill gets dropped. Dr.  
148 Nielson agreed to draft a letter and add it to OnBoard.

149 Dr. Nielson then moved the board to take care of New Business items in the time before the scheduled  
150 break for lunch.

151 **Agenda Item 9 – New Business – 11:31 AM**

152 Ms. O'Brien offered to establish a schedule for uploading ballots to OnBoard to reduce the number of  
153 missed votes. The board confirmed that this would help to expedite the licensure process and assist  
154 with establishing everyone's voting schedule, so Ms. O'Brien would start the procedure with her next  
155 batch of applicants.

156 Dr. Wenzell presented a disciplinary matrix from the State of Washington. He was asked by Ms. Bautista  
157 to help develop a comparable matrix for the State of Alaska. He stated that the Investigations  
158 Department wants to establish a system of fines that is high enough to be punitive, yet not so high that  
159 a licensee appeals the decision. Dr. Wenzell offered to create a fine schedule and add it to the existing  
160 chart, so that the Investigations Team would have disciplinary framework for violations of conduct by

161 licensees. Dr. Nielson asked if the board had authority to create the matrix. Mr. Bonnell stated that if  
162 the board approved the matrix, then a regulation change would not be necessary. Dr. Johnson  
163 recommended that Dr. Wenzell include Ms. Bautista when determining the appropriate size of the fines  
164 to be added, to reduce their appealability.

165 After finishing the New Business Items, the Board adjourned for lunch.

166 *Off record at 11:51 AM*

167 *On Record at 1:00 PM*

168

169 **Agenda Item 10 – Regulations Update – 1:01 PM**

170 Dr. Nielson introduced SB86 and HB15. He reintroduced a letter that had addressed concerns issuance  
171 of temporary licenses. He asked if the board has the authority to issue temporary licenses. Mr. Bonnell  
172 replied that discussions between himself, Ms. O'Brien and the Regulations staff regarding the intent of  
173 the board with issuing temporary licenses had occurred. Mr. Bonnell said that these bills passing would  
174 allow the board to determine the standard by which licenses can be issued. He stated that the bills must  
175 pass first to grant the board the authority to do so. Mr. Bonnell added that the current Dental  
176 temporary license for incapacitated dentists would be removed and replaced with the new temporary  
177 permit when the bills pass. He added that the board could prepare questions for the Division and hold  
178 an emergency meeting on one topic.

179 Dr. Nielson introduced 12 AAC 28.940 (b)(8)(c). He explained the various pathways to licensure. He  
180 proposed changing the regulation requirement from a 2-year GPR to a 1-year GPR, thus allowing an  
181 applicant to bypass the regional exam when applying for an initial license. He cited other states using  
182 residencies as an exam equivalent for his reasoning. Dr. Wenzell concurred, stating that as long as the  
183 regulation leaves in "CODA Accredited (non-foreign)". Ms. Hansen and Dr. Johnson agreed.

184 Dr. Nielson then introduced 12 AAC 28.951 (c)(2) regarding exam equivalency, and section (e) which  
185 provided a list of criteria that must be met. Regarding exams, Dr. Nielson stated that the board had  
186 never compared an application against the list in section (e) when determining equivalency. He stated  
187 that removing subsections (e), (f), and (h) would be appropriate if an applicant's regional examination is  
188 performed within the United States and is generally equivalent.

189 Dr. Johnson concurred, noting that having regulations that the board doesn't use could potentially be  
190 harmful to the board. Dr. Nielson asked if the board could make a motion and wait for the temporary  
191 license legislature to go through. Mr. Bonnell replied yes, and that the board should put together  
192 questions for Ms. O'Brien to present to the Regulations team. He said they would then review the  
193 questions and determine whether the board could hold a special meeting to adjust the regulation  
194 changes as needed.

195 **On a motion duly made by Dr. Nielson, seconded by Dr. Wenzell, and with unanimous consent, it was**  
196 **RESOLVED that the Board amend 12 AAC 28.940 (b)(8)(c) from 2-Year to 1-Year.**

197 **On a motion duly made by Dr. Nielson, seconded by Dr. Wenzell, and with unanimous consent, it was**  
198 **RESOLVED that the Board amend 12 AAC 28.951 by striking (e), (f), and (h) and by renumbering as**  
199 **necessary. 1:27 PM**

200 Dr. Nielson introduced a case where an applicant asked to sit in on a WREB exam with a letter of support  
201 from the military serving as verification of her credentials. The board had previously recommended that  
202 the applicant take the WREB exam to secure her Local Anesthesia certification. Dr. Nielson noted that  
203 WREB has much of the same criteria as the state. He continued that even if military signs off on the  
204 applicant's abilities and the board recommends the applicant to take the exam, WREB still has  
205 requirements that still must be met. Dr. Nielson asked Ms. O'Brien to list the criteria for the applicant so  
206 that she knows what requirements are still needed. Ms. O'Brien offered to forward the information  
207 from WREB to the applicant and let her know of the decision.

208 Dr. Nielson then introduced a previous letter of support the board had written in favor of HB127, the  
209 previous Dental Hygienist Advanced Practice Permit bill, on March 9 of 2020. He asked permission to re-  
210 write the letter to include information and dates pertinent to HB111, the current Dental Hygienist  
211 Advanced Practice Permit bill, and to re-present the letter to the Division.

212 **On a motion duly made by Dr. Johnson, seconded by Dr. Hronkin, and with unanimous consent, it was**  
213 **RESOLVED that Dr. Nielson amend the letter of support dated March 9, 2020 and make it current with**  
214 **reference to HB111. 1:41 PM**

215 Dr. Nielson introduced letters regarding the recommendation of HSAT tests by dentists, and the  
216 concerns brought forth by the American Academy of Sleep Medicine. He stated that the Board had  
217 addressed the ability to recommend HSATs at the December 2020 meeting, and that consensus was that  
218 dentists were able to recommend the tests, as long as a licensed sleep physician interpreted the results  
219 and developed the patient treatment plan. Dr. Wenzell stated that he had been in contact with Dr.  
220 Easley, a dentist and member of AASM, who offered to come present on sleep apnea to the board  
221 should they ask. Dr. Wenzell thought that Dr. Ramar, who sent the email and letter from AASM, might  
222 want a position statement from the board. He added that maybe Dr. Ramar could be under the  
223 impression that dentists in Alaska are interpreting the results of the HSATs that are being  
224 recommended, which the board does not approve. Dr. Wenzell agreed to write a position statement to  
225 add to OnBoard for the Board to review and then send to AASM. Dr. Johnson conferred, and said that  
226 this is the kind of collaborative process and screening that allows for better patient care.

227 **Agenda Item 11 – New Business – 2:15 PM**

228 Dr. Nielson introduced licensing compacts while waiting for Dr. Zeibert to sign on. He said that he  
229 received an email earlier today stating that the Department of Defense had granted approval to the  
230 dental profession to begin creation of an interstate licensing compact. Dr. Nielson stated that this  
231 conversation came about as the Nursing board has started the process for their own interstate compact,  
232 and that the Dental Board will write a letter of support for them. He then moved for a quick break  
233 before Dr. Zeibert started his presentation.

234 *Off record at 1:54 PM*

235 *On Record at 2:12 PM*

236

237 Dr. Zeibert began his presentation by acknowledging the National Center for Interstate Compacts and  
238 the Council of State Governments. He then defined an interstate compact as an agreement between  
239 states as a means to provide "substantive sameness". He also defined it as a means of cooperatively  
240 solving common concerns when regarding Occupational and Professional Licensure. He stated that this

241 process was begun, under concern of a federally mandated solution, as a means for regulating consumer  
242 prices driven by the number of licensed occupations. After listing the references he cited, Dr. Zeibert  
243 presented some of the benefits of a compact, such as agreement on uniform licensure requirements,  
244 formation of information system or database, and streamlined background checks. Dr. Zeibert  
245 explained that a compact is supra-state, but sub-federal in its authority, and is opt-in, but not opt-out.  
246 He then outlined how state licensure processes remain in place, and licensees voluntarily become part  
247 of the compact. Dr. Zeibert then said that as of this morning, the field of dentistry had been awarded  
248 the grant to start the process of creating a dental compact. He estimated the timeline of  
249 commencement of the active compact to be in 2022-2023.

250 Dr. Nielson inquired to disciplinary measures of a state. Dr. Zeibert replied that any state in the compact  
251 may open a case, and the licensee is held to disciplinary guidelines of his or her home licensure state.  
252 He added that once a case is open against a licensee, the record is flagged in the database, so all states  
253 are made aware of any license actions. Dr. Nielson asked about the operating costs of the compact. Dr.  
254 Zeibert replied that operating costs and database maintenance is directly tied to an individual's state  
255 licensing fees and costs. He added that dentists and dental hygienists are treated as a single entity by  
256 the Department of Defense, as they are recognized as a synergistic relationship. At the conclusion of his  
257 presentation, Dr. Zeibert offered to send his PowerPoint to Ms. O'Brien as a resource for the board.

258 Dr. Nielson reviewed the task list for board members. He said that he would write various letters:  
259 Support for SB68, support for the Nursing Board and SB67, Support for dental hygienists and HB111, a  
260 letter to the Division regarding radiological equipment, and an informational letter regarding the PDMP  
261 using Ms. Sherrell's template. He asked Ms. Hansen to contact Dr. Woller to review and update the  
262 COVID guidelines for licensees. Ms. Hansen said she would see Dr. Woller the following day and  
263 complete his request. Dr. Wenzell was going to develop a penalty matrix for Professional Misconduct  
264 using the Washington Statutes previously presented. Ms. O'Brien agreed to set the dates for the next  
265 quarterly meetings in May, August, and December.

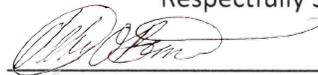
266 **On a motion entertained by Dr. Nielson and seconded by Dr. Johnson, and with unanimous consent,**  
267 **the Board moved to adjourn at 2:50 PM.**

268 *Off Record at 2:51 PM*

269

Respectfully Submitted:

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271

Abby O'Brien

272

Occupational Licensing Examiner

273

274

Approved:

275



276

David Nielson, DDS, President

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278

Date: Aug. 5, 2021