From:Serezhenkov, Kristina R (CED)To:CED AMCO REGS (CED sponsored)Subject:FW: Enforcement RegulationsDate:Tuesday, June 13, 2023 7:55:00 AM

From: Wilson, Joan M (CED) < joan.wilson@alaska.gov>

**Sent:** Friday, June 9, 2023 9:06 AM

To: Serezhenkov, Kristina R (CED) < kristina.serezhenkov@alaska.gov>

**Subject:** Enforcement Regulations

Kristina,

When the Board discusses the Enforcement regulations, we need to address who is responsible for NOV's when there are overlapping premises. If it is easiest to remember this by putting this email in public comments, please do so. I believe the understanding is that if the NOV can be tied to a specific license that should apply; if it cannot, it should go to all licenses that share the overlapping premises.

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| Register     |                                | COMMERCE, COMMUNITY, AND EC. DEV.                       |
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| 3 AAC is an  | nended by adding a new a       | article to chapter 305 to read:                         |
|              | Chapter 305. Alcohol           | ic Beverage Control Board.                              |
| Article      |                                |   |
| 8. Enforcen  | nent; Civil Penalties (3 AA    | AC 305.800 – 3 AAC 305.895)                             |
| Arti         | icle 8. Enforcement; Civi      | l Penalties.  |
| Section      |                                |   |
| 800. Detern  | nining the age of a patron     |   |
| 810. Record  | lkeeping requirements          |   |
| 820. Powers  | s of investigative personne    | el  |
| 830. Comm    | unications and inspection      |   |
| 840. Verbal  | warning                        |   |
| 850. Adviso  | ory notice                     |   |
| 860. Violati | ons subject to the bail for    | feiture schedule  |
| 870. Admin   | istrative notice of violatio   | n   |
| 875. Susper  | nsion and revocation of lic    | enses, endorsements, and conditional contractor permits |
| 880. Fines f | for trade practice prohibition | on violations   |
| 885. Other   | civil fines                    | 1   |

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890. Probation, suspended time, and fines

895. Effect of revocation

3 AAC 305.800. (old 304.425) Determining the age of a patron. (a) A valid identification card as used in AS 04.21.050 means an unexpired, unaltered passport or an unexpired, unaltered driver's license or identification card issued by a federal or state agency or federally recognized tribe authorized to issue driver's licenses or identification cards that meet the requirements under AS 04.21.050(b). If a licensee or an agent or employee of a licensee has reason to believe that the identification card presented by a person is fraudulent, the licensee, agent, or employee shall refuse entrance to licensed premises and shall refuse service or sale to that person.

- (b) A licensee, agent, or employee may elect to not accept a passport, military identification card, or other identification as proof that the person is not restricted from purchasing alcoholic beverages and may require the person to furnish a valid driver's license or state identification card or otherwise furnish proof that the person is not a resident of this state.
- (c) It is the responsibility of the licensee to obtain a statement of proof-of-age form[s] required under AS 04.21.050. Licensees shall retain completed forms for 90 days and make them available upon request for inspection by the board and peace officers. (Eff. \_\_/\_\_\_\_, Register \_\_\_\_\_)

**Authority:** AS 04.06.090 AS 04.06.100 AS 04.21.050

**3 AAC 305.810.** (old 304.455) Recordkeeping requirements. (a) A licensee shall retain, for at least one year, records of the sales, purchases, and expenses of the business,

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| including rec  | ords sufficient to sho                          | ow the license was actively exercised for at least 240 hours       |  |  |
| during each    | of the two preceding                            | calendar years as described in AS 04.11.330(a)(3).                 |  |  |
| (b) L          | icensees shall mainta                           | in records of the purchase and sale of alcoholic beverages         |  |  |
| separate and   | apart from records o                            | f the sale of other goods or services.                             |  |  |
| (c) W          | holesale licensees sh                           | nall retain for three years a record of all sales and donations    |  |  |
| made in the o  | conduct of the busine                           | ss. (Eff/, Register)   |  |  |
| Authority:     | AS 04.06.090                                    | AS 04.06.100 AS 04.11.330  |  |  |
| 3 AA           | .C 305.820. (old 304                            | .505) Powers of investigative personnel. (a) The board's           |  |  |
| investigative  | personnel may                                   |  |  |  |
|                | (1) conduct inspec                              | tions of licensed premises, issue inspection reports, and          |  |  |
| investigate li | censees, applicants,                            | transferees, and other persons with respect to applications, the   |  |  |
| possession ar  | nd sale of alcoholic b                          | peverages, or licensed premises;                                   |  |  |
|                | (2) issue verbal wa                             | arnings under 3 AAC 305.840;                                       |  |  |
|                | (3) issue advisory notices under 3 AAC 305.850; |  |  |  |
|                | (4) issue citations                             | for violations under 3 AAC 305.860 and subject to AS               |  |  |
| 04.21.072.     |   |  |  |  |
|                | (5) issue administr                             | rative notices of violation under 3 AAC 305.870;                   |  |  |
|                | (6) seize alcoholic                             | beverages subject to forfeiture under AS 04.16.220;                |  |  |
|                | (7) serve subpoena                              | as issued by a hearing officer in a board adjudicative proceeding; |  |  |
|                | (8) execute search                              | and arrest warrants;   |  |  |
|                | (9) exercise specif                             | ied peace officer powers upon the written concurrence of the       |  |  |

commissioner of public safety filed with the lieutenant governor and the director, but only if

necessary for the enforcement of the criminally punishable provisions of AS 04 and regulations adopted under AS 04;

- (10) file accusations for suspension or revocation of licenses, endorsements, or conditional contractors permits on the grounds listed under AS 04.11.370; and
- (11) take such other action as is considered necessary by the director to assure the enforcement of AS 04 and this chapter.
- (b) Consistent with federal, state, and local law, the board's investigative personnel may carry firearms in the performance of their duties, if individually authorized by the board. (Eff. \_\_/\_\_/\_\_\_, Register \_\_\_\_)

  Authority: AS 04.06.075 AS 04.06.100 AS 04.11.370

  AS 04.06.090 AS 04.06.110 AS 04.16.220
- 3 AAC 305.830. (old 304.515 and 304.525) Communications and inspection. (a) The board recognizes that compliance by a licensee is a necessary ingredient for the enforcement of alcoholic beverage statutes, regulations, and local laws and that communication with licensees is necessary to assist licensees in conducting the licensee's licensed business in the public interest and in conformity with existing statutes and regulations. Investigative personnel will memorialize inspections in written inspection reports, the form of which are approved by the board.
- (b) Licensees are considered to consent to the entry upon the licensed premises and inspection of the licensed premises at all reasonable times and in a reasonable manner by investigative personnel of the board or by other peace officers acting in an official capacity.

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| (c) Licensees shall do all things reasonably necessary and appropriate to cooperate with             |
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| investigative personnel and employees of the board and peace officers acting in an official          |
| capacity to enforce the statutes, regulations and ordinances related to alcoholic beverages,         |
| including permitting entry upon and inspection of the licensed premises and providing access,        |
| upon request at reasonable times, to business records at the written direction of the director. (Eff |
| /, Register)   |
| <b>Authority:</b> AS 04.06.090 AS 04.06.100 AS 04.11.630   |

- **3 AAC 305.840. Verbal warning.** (a) A verbal warning is intended to address a situation where a violation of a statute, regulation, or local law on the licensed premises is quickly correctable and does not pose an immediate risk to public safety or health.
- (b) Issuing a verbal warning is at the discretion of investigative personnel of the board. A verbal warning must be documented in the licensee's enforcement file maintained by the director. Logging or documentation of the warning must be made available to the licensee upon request.
- (c) Investigative personnel may issue verbal warnings to any individual affiliated with a license, endorsement, or permit. (Eff. \_\_/\_\_\_\_, Register \_\_\_\_)

  Authority: AS 04.06.010 AS 04.06.100 AS 04.06.110

  AS 04.06.090

**3 AAC 305.850.** (old partly 304.525) Advisory notice. (a) A written advisory notice may be issued by investigative personnel to a licensee when an incident occurs, or a defect is identified that results in a violation of a statute, regulation, or local law and the investigative personnel elect not to provide a verbal warning.

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- (b) The notice may be issued from information recorded on an inspection report or elsewhere. An advisory notice may be grounds for issuance of a notice of violation or accusation if the incident or defect continues uncorrected. Issuing an advisory notice is at the discretion of investigative personnel of the board. An advisory notice must be documented in the licensee's enforcement file maintained by the director. A copy of the advisory report must be delivered to the licensee when issued and made available to the licensee at a later time, upon request.
- (c) Investigative personnel may issue advisory notices to any individual affiliated with a license, endorsement, or permit. (Eff. \_\_/\_\_/, Register \_\_\_)

  Authority: AS 04.06.010 AS 04.06.100 AS 04.06.110

  AS 04.06.090
- **3 AAC 305.860. Violations subject to the bail forfeiture schedule.** (a) The board's investigative personnel and other peace officers may issue citations for any violation identified under AS 04 and subject to AS 04.21.074.
- (b) A licensee, employee, agent, or other person issued a citation for a violation of AS 04 subject to the alcohol bail forfeiture schedule may dispose of the violation without court appearance upon payment and forfeiture of the bail amounts subject to AS 04.21.074.
- (c) If a person charged with one of these violations appears in court and is found responsible for the violation, the penalty imposed for the violation may not exceed the bail amount for that offense subject to AS 04.21.074. A court may not suspend a fine for an offense subject to AS 04.21.074.
- (d) Investigative personnel may issue citations for a violation of AS 04 subject to the alcohol bail forfeiture schedule to any individual affiliated with a license, endorsement, or permit.
  - (e) For purposes of this section, "violation" means "violation" as defined at AS

11.81.900(b)(67). (Eff. \_\_/\_\_\_, Register \_\_\_\_)

**Authority:** AS 04.06.010 AS 04.06.100 AS 04.21.076

AS 04.06.090 AS 04.06.110

3 AAC 305.870. (old partly 304.525) Administrative notice of violation. (a) An administrative notice of violation is intended to address serious or repetitive violations of AS 04, 3 AAC 305, or other law relating to the manufacture and sale of alcoholic beverages that have occurred or are occurring on the licensed premises. An administrative notice of violation is issued at the discretion of investigative personnel or director.

- (b) An administrative notice of violation must be in writing on a form approved by the board and must detail
  - (1) a description of the circumstances of the violation or violations;
  - (2) a description of applicable violated statutes, regulations, or local law;
- (3) prior disciplinary history over five years relevant to the violation or ownership, including verbal warnings, advisory notices, notices of violation, and accusation as well as fines subject to AS 04.21.074, and criminal history of the licensee and of the licensed premises; and
  - (4) the signature of the investigating officer.
- (c) An administrative notice of violation may be issued as a stand-alone document or from circumstances described in an inspection report or a citation issued under 3 AAC 306.860 or AS 04.21.074. It may be issued even if an inspection report or citation has not been issued or if it is not preceded by either a verbal warning or advisory notice. It may include conduct identified in AS 04.11.370 as grounds for suspension or revocation of licenses or permits.

- (d) Upon receipt of a notice of violation, a licensee, endorsement holder, or conditional contractor permittee may request to appear before the director and be heard regarding the administrative notice of violation. The request must be made within 10 days after receipt of the notice, and the director shall grant an appearance within 10 days after receipt of the request. A licensee shall respond in writing to the notice of violation.
- (e) An administrative notice of violation and a response to the notice will, in the board's discretion, be reviewed by the board in considering whether to suspend, revoke, or renew, a license, but the filing of an administrative notice of violation does not alone constitute grounds for suspension, revocation, or refusal to renew. A violation itself does constitute such grounds, however, if proven by evidence at a hearing.
- (f) An administrative notice of violation is issued at the discretion of investigative personnel and becomes a permanent record of the licensee to whom the notice was issued. A notice must be on a form approved by the board. The director may dismiss a notice.
- (g) Investigative personnel may issue administrative notices of violation to any individual affiliated with a license, endorsement, or permit.
- (h) Nothing in this section limits the authority of the board to suspend or revoke a license, endorsement, or conditional contractor's permit on grounds stated in AS 04.11.370. (Eff.

| /, Regi | ister) |
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**Authority:** AS 04.06.010 AS 04.06.100 AS 04.11.370

AS 04.06.090 AS 04.06.110

3 AAC 305.875. (old and partly 304.535) Suspension and revocation of licenses,

endorsements, and conditional contractor permits. (a) The board will, in its discretion, suspend, or revoke a license, endorsement, or conditional contractor's permit on the grounds stated in AS 04.11.370. In addition, the board will, in its discretion, suspend or revoke a license upon conviction of the licensee for a felony.

- (b) Upon conviction of an agent or employee of the licensee, the board may find under AS 04.11.370(5) that the licensee, endorsement holder, or conditional contractor permittee, as applicable, knowingly allowed the conduct, or recklessly or with criminal negligence failed to act in accordance with the duty prescribed under AS 04.21.030, if
- (1) the licensee, endorsement holder, or conditional contractor permittee, as applicable, was physically present when the conduct occurred and knew or should have known the conduct was occurring and took no action to stop it;
- (2) the licensee, endorsement holder, or conditional contractor permittee, as applicable, failed to adequately supervise the agent or employee;
- (3) the licensee, endorsement holder, or conditional contractor permittee, as applicable, failed to adequately train the agent or employee in the requirements of AS 04 and 3 AAC 305 relating to alcoholic beverages; or
- (4) the licensee, endorsement holder, or conditional contractor permittee, as applicable, was reckless or careless in hiring the agent or employee.
- (c) If the licensee, endorsement holder, or conditional contractor permittee, as applicable, is a corporation, the conviction of a shareholder holding 10 percent or more of the outstanding common stock of the corporation or of an officer or director of the corporation is considered to be a conviction of the licensee.

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(d) If the licensee, endorsement holder, or conditional contractor permittee, as applicable, is a limited liability organization, the conviction of a manager or a member who holds 10 percent or more of the limited liability organization's ownership interest is considered to be a conviction of the licensee.

(e) Unless the grounds for suspension or revocation are under AS 04.11.370(a)(4), the licensee, endorsement holder, or conditional contractor permittee, as applicable, may request an informal conference with the director no later than 10 days after an accusation is served. The licensee requesting an informal conference under this section tolls the time for filing a notice of defense required under AS 44.62.390. (Eff. \_\_\_/\_\_\_\_\_, Register \_\_\_\_\_\_)

Authority: AS 04.06.090 AS 04.11.370 AS 04.11.510

**3 AAC 305.880. Fines for trade practice prohibition violations.** Civil fines for violations of Article 5 will be determined by the board on a case-by-case basis but shall not exceed the fines for organizations described under AS 12.55.035(c).

(Eff. \_\_/\_\_\_\_, Register \_\_\_\_\_) **Authority:** AS 04.06.090 AS 04.16.017 AS 12.55.035

AS 04.06.100

**3 AAC 305.885.** (old 304.540) Other civil fines. (a) Except as provided in (b) of this section and in addition to fines subject to AS 04.21.074, in a proceeding under AS 04.11.510(c), the board may impose a civil fine upon a licensee, in accordance with AS 04.11.575, not to exceed the greater of

(1) an amount that is three times the monetary gain realized by the licensee as

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determined by the board as a result of the violation;

- (2) \$10,000 for the first violation;
- (3) \$30,000 for the second violation; or
- (4) \$50,000 for the third or subsequent violation.
- (b) In a proceeding against a general wholesale licensee or a limited wholesale brewed beverage and wine license under AS 04.11.510(c) for a violation of AS 04.16.160 pertaining to the sale of alcoholic beverages to unlicensed persons, the board may impose a civil fine of \$5,000 for each illegal sale. The board may suspend all or part of the fine based on the circumstances of the illegal sales. For the purpose of this section, "sale" means a single delivery on a single date to a single purchaser. (Eff. \_\_/\_\_/\_\_\_, Register \_\_\_\_)

 Authority:
 AS 04.06.090
 AS 04.09.110
 AS 04.11.575

 AS 04.06.100
 AS 04.11.510
 AS 04.16.160

AS 04.09.100

3 AAC 305.890. Probation, suspended time, and fines. (a) In addition to suspension and revocation of a license permitted under AS 04.11.370, the board may elect to place a licensee or permittee on probation for a period of no greater than three years. To ensure good faith performance of a licensee's or permittee's obligations while under probation, the board may suspend any portion of time of suspension ordered or civil fines owed. The board may elect to fine the licensee or permittee a portion of or the remainder of the suspended fine or time for any violation of the conditions of probation or additional violation of AS 04 or this chapter.

(b) Nothing in this section limits the authority of the board to suspend or revoke a license

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| or permit on g    | grounds stated in AS    | S 04.11.370. (Eff          | //, Register                 | )                      |
| <b>Authority:</b> | AS 04.06.090            | AS 04.06.100               | AS 04.11.370                 |                        |
| 3 AA(             | C 305.895. (old 304.54  | 15) Effect of revocation   | . A person whose license     | e or permit is revoked |
| by the board m    | ay not apply for a lice | nse of any type until at l | east one year after the effo | ective date of the     |
| revocation. (Ef   | f, F                    | Register)                  |                              |                        |
| Authority:        | AS 04.06.090            | AS 04.11.320               | AS 04.11.370                 |                        |

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