STATE OF ALASKA Department of Commerce and Economic Development Administrative Hearing Officers 3601 C Street, Suite 724 Anchorage, AK 99503 Phone: (907) 269-8170 Fax: (907) 269-8146

STATE OF ALASKA

DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT BEFORE THE DIVISION OF INSURANCE

In the Matter of)
)
Tyler Cook)
Aurora Oldsmobile,)
Respondent.)
)

Case No. **D96-16**

Findings of Fact, Conclusions of Law and Proposed Decision

An Administrative Hearing was held in the above matter on December 19, 1996. Mr. Cook appeared by telephone from Fairbanks, Alaska. The Division of Insurance was represented by Signe Andersen. Barbara Karl was also present. Based on the evidence and testimony presented, the Administrative Hearing Officer makes the following Findings of Fact, Conclusions of Law and Proposed Decision.

Findings of Fact

- 1. The State contends that Mr. Cook knowingly transacted insurance business after he was notified of the lapse of his license and before his license was reinstated. The Division assessed a civil penalty in the amount of \$1,528.22 which equaled the amount of commissions earned during the unlicensed period; \$750 was suspended. The unsuspended portion of the penalty was payable within one year from the date they entered into a formal agreement. Ex. 16
 - 2. The evidence shows that in 1996 Mr. Cook had an individual in a firm license through

Aurora Oldsmobile. The Division of Insurance keeps a copy of all renewal notices that are sent and regularly mails the renewal notice to the licensee's last known address. The notice is color coded by a yellow form to indicate it is an individual in a firm license.

- 3. The Division's records show that there was no problem in mailing out the renewal notice to Mr. Cook. Nor are there any telephone calls from him. The expiration date on his license for an individual in a firm was April 16, 1996. Aurora Oldsmobile's firm license was renewed in a timely fashion on February 7, 1996.
- 4. After April 16, 1996, Cook's license expired, which generated a lapse notice from the Division.
- 5. After receiving an April 22, 1996 letter from the Division, Cook requested and was faxed a renewal notice. He completed and returned the renewal form dated May 1, 1996.
- 6. The State also required that he include a notarized statement reflecting the business that was transacted during the period in which he did not hold a valid Alaska Insurance license, which Mr. Cook did. This was the basis on which the Division then issued a fine.
- 7. Mr. Cook argued that he had, in fact, talked with the Division by telephone prior to the time his license lapsed April 10, 1996. Cook stated that he had a conversation with Mr. Greg Brock in which Brock said he would mail out the renewal form. Mr. Cook was waiting for it to come, but it did not. Cook stated that the April 1996 telephone records from Aurora Oldsmobile would show that there was a call from that number to the Juneau Division of Insurance office—465-2515—which would confirm his statements. The record was left open through January 6, 1996 to accommodate Mr. Cook. The Administrative Hearing Officer did not receive any records from Mr. Cook or Aurora Oldsmobile which confirmed this statement.
- 8. Mr. Cook argued that there should have been a certified notice from the Division and since there was not, it was unfair to impose any fine or penalty.
- 9. The Division argued that Mr. Cook was well aware of the general procedure for renewing licenses and that Aurora Oldsmobile satisfactorily completed the process without any problem. Mr. Cook himself had also completed the process in previous years. The

Division argued that Mr. Cook had transacted unlicensed activity knowingly and it was within the purview of the Division to issue a modest fine. The Division did agree that Mr. Cook had been very compliant and responsive in response to requests for documents.

Conclusions of Law

Based on the foregoing Findings of Fact the Administrative Hearing Officer makes the following Conclusions of Law.

- 1. AS 21.27.010(a) states that "a person may not act as a representative to be an insurance producer... in this state or relative to a subject resident, located, or to be performed in this state unless licensed under this chapter." Further, AS 21.27.440(a) provides for a civil penalty of not more than \$10,000 for each violation or denial, non-renewal, suspension or revocation of a license.
- 2. The reinstatement of Mr. Cook's lapsed insurance license was appropriate. However, the fact that business was transacted during the time that his license was lapsed is a clear violation of statute. The amount of fine is discretionary with the Division, but should bear some relation to the total amount of business transacted. The premiums collected during that period of time total \$1,528.22. The Division has proposed a fine of that amount with \$750.00 suspended; the remainder to be paid within one year from the date a formal agreement is entered into or pending a resolution of the matter.
- 3. The Administrative Hearing Officer has reviewed the documents admitted by both parties and finds that there is no reason to believe that Mr. Cook did not timely receive a notice that his license needed to be renewed. Since he had been in insurance before and was aware that licenses need to be renewed periodically, this should not have been a surprise. It is more likely that the paperwork was forgotten in the shuffle of business, or alternatively, that someone confused the renewal of the firm license with renewal of Mr. Cook's individual in a firm license and failed to call it to his attention. Mr. Cook did timely reply to the lapse notice received from the Division and has cooperated thoroughly with the

Division's request.

Proposed Decision

Based on the foregoing Findings of Fact and Conclusions of Law the Administrative Hearing Officer finds that there is no adequate legal or factual excuse for Mr. Cook's failure to timely renew his license, but that a fine in the amount of \$778.22 is excessive given the amount of business conducted, the time frame in which the license was lapsed, and Mr. Cook's cooperativeness. Therefore, the Administrative Hearing Officer proposes that a total fine in the amount of \$750.00 be levied with \$250.00 suspended, for a fine of \$500.00 to be paid within one year of the date Mr. Cook is notified of this Decision.

Dated at Anchorage, Alaska this _____ day of January, 1997.

Elizabeth I. Johnson Administrative Hearing Officer

DIRECTOR'S DECISION AND ORDER The Director having reviewed the Proposed Decision of the Hearing Officer In the Matter of, Tyler Cook Aurora Oldsmobile, Respondent, Case No. D96-16, hereby Option 1: adopts the Proposed Decision in its entirety and Orders that the Recommendation therein be implemented. Date: Option 2 modifies the Findings of Fact, Conclusions of Law, and Proposed Decision as follows: SEE "ATTACHMENT A". and adopts the balance of the Findings of Fact, Conclusions of Law, and Proposed Decision as the Final Decision and Order in this matter. Warlanne K. Burke, Director

ATTACHMENT A

Conclusion of Law No. 1 is amended to state further that AS 21.27440(a) also provides for a civil penalty equal to the compensation earned by a producer in violation of the insurance code.

<u>Conclusion of Law No. 2</u> is amended on line 15 to change the reference from "premiums collected" to "commissions earned."

The <u>Proposed Decision</u> is amended to delete reference to the fine in the amount of \$778.22 as being excessive, and to state instead that a civil penalty equal to the amount of commission earned after Mr. Cook's license had lapsed is appropriate and permitted under AS 21.27.440(a). AS 21.27.440(a) recognizes that a producer should not be allowed to profit from a violation of statute. Accordingly, a fine of \$1,528.22 is imposed with \$750.00 suspended for a civil penalty of \$778.22 to be paid within one year of the date the director signs the order.

Date 1111111 17,1997

Marianne K. Burke, Director

STATE OF ALASKA

DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT BEFORE THE DIVISION OF INSURANCE

5 In the Matter of
6 7 Tyler Cook
8 Aurora Oldsmobile,
9 Respondent.

Case No. D96-16

<u>ERRATUM</u>

TO: ALL PARTIES

PLEASE TAKE NOTICE that the following clerical changes were made to the original Proposed Decision, signed on January 8, 1997.

On page 3, the first line of the first paragraph is a repeat of the last line of page 2.

A corrected page 3, eliminating the repeated sentence is enclosed, and should be inserted in the original Proposed Decision.

Dated at Anchorage, Alaska this ______ day of January, 1997.

Elizabeth I. Johnson

Administrative Hearing Officer

CERTIFICATE OF SERVICE: The Undersigned hereby certifies that on the day of January, 1997, a true and correct copy of this Erratum was mailed to the following: Marianne Burke, Signe Andersen, Barbara Karl, Tyler Cook, Office of the Lt. Governor.

By: In J. Yalga

STATE OF ALASKA

DEPARTMENT OF COMMERCE AND ECONOMIC DEVELOPMENT BEFORE THE DIVISION OF INSURANCE

In the Matter of)
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Tyler Cook)
Aurora Oldsmobile,)
Respondent.)
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Case No. **D96-16**

ERRATUM No. 2

TO: ALL PARTIES

PLEASE TAKE NOTICE that the following clerical changes were made to the original Proposed Decision, signed on January 8, 1997.

On page 5, part of line 8, and all of line 9 and 10 should be eliminated.

A corrected page 5, eliminating these lines is enclosed, and should be inserted in the original Proposed Decision.

Elizabeth I. Johnson

Administrative Hearing Officer

CERTIFICATE OF SERVICE: The Undersigned hereby certifies that on the day of January, 1997, a true and correct copy of this Erratum No. 2 was mailed to the following: Marianne Burke, Signe Andersen, Barbara Karl, Tyler Cook, Office of the Lt. Governor.

By: Ten D. Yough