

the hearing officer, grant the appellee's Motion To Dismiss Or Alternatively For Summary Judgment (Motion) and affirm the Committee's decision.

Discussion

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

I. ISSUE PRESENTED

When an insured in this state is required under the Labors' & Mechanics' Minimum Rates of Pay, Wage and Hour Administration Pamphlet No. 600 (Pamphlet) to pay its employees per diem in lieu of meals and lodging at the basic rate of \$75 per day, may the insured under Rule 2-B of the Basic Manual deduct the entire \$75 per diem payment from its payroll?

II. BACKGROUND

A. Workers' Compensation

AS 23.30.045 makes an employer liable for workers' compensation payments to its employees. AS 23.30.075 requires an employer under AS 23, unless exempted, to either insure the employer's liability under AS 23 or furnish to the Division of Workers' Compensation, Alaska Department of Labor and Workforce Development (DOLWD), satisfactory proof of the employer's ability to pay directly the compensation provided for.

Workers' compensation insurance rates, manuals and rating rules are proposed by the National Council of Compensation Insurance (NCCI) and approved by the director under AS 21.39.040. The NCCI is a licensed rating organization approved by the director under AS 21.39.060. NCCI's Basic Manual for Workers Compensation and Employers Liability Insurance - 2001 Edition (Basic Manual) includes rules by which insurers determine premium basis and payroll allocation.

In the Matter of American Interstate Insurance Company H 14-02

SUITE 1560

2	2	payroll paid or pa
	3	compensation ber
	4	Basic Manual, un
	5	Manual also lists
	6	
	7	Further, each state
	8	The prope
	9	premium determin
	10	B. Public Contrac
STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SUITE 1560 ANCHORAGE, ALASKA 99501-3567 PHONE: (907) 269-7910 FAX: (907) 269-7910 TDD: (907) 465-5437	11	AS 36,05.
	12	construction cont
	13	for work of a sim
	14	also provides that
	15	determination of j
	16	final date for subr
	17	DOLWD
	18	Labors' & Mecha
	19	600. ² The Pamph
ARTM	20	[[T]]h = ====1======1
DEP	21	[T]he employer sl more from the int
	22	
		¹ The Basic Manual d

The Basic Manual Rule 2-A provides: "Premium¹ is calculated on the basis of the total ayable by the insured for services of individuals who could receive workers' nefits for work-related injuries as provided by the policy." For purposes of the der Rule 2-B "payroll" means money or substitutes for money. The Basic items to be included or excluded in determining the payroll allocation. te may adopt exceptions to the Basic Manual rating rules.

er determination of payroll for workers' compensation purposes is critical for ination.

cts

.010 requires "[a] contractor or subcontractor who performs work on a public

tract in the state [to]... pay not less than the current prevailing rate of wages

ilar nature in the region where the work is done." The same statute section

t "[t]he current prevailing rate of wages is that contained in the latest

prevailing rate of wages issued by the DOLWD at least 10 days before the

mission of bids for the contract."

) publishes its current prevailing rate wages twice a year in a pamphlet titled

anics' Minimum Rates of Pay, Wage and Hour Administration Pamphlet No.

hlet includes a per diem requirement for certain workers:

shall ensure that a worker who is employed on a project that is 65 road miles or ternational airport in either Fairbanks. Juneau or Anchorage or is inaccessible

23

The Basic Manual defines premium as "[t]he amount of money an insurance company charges to provide the coverage described in the policy."

² The Pamphlet includes a letter to all contracting agencies from the DOLWD commissioner stating the "pamphlet is-designed-to-help-contractors-awarded-public-construction-contracts-understand-the-most significant-laws of the State of Alaska pertaining to prevailing wage...requirements." The letter also provides the "pamphlet identifies current prevailing wage rates...for public construction contracts."

²⁵ In the Matter of American Interstate Insurance Company H 14-02

1 by road in a 2-wheel drive vehicle and who is not a domiciled resident of the locality of the project shall receive meals and lodging... 2 Where the employer provides or furnishes board, lodging or any other facility, the cost or 3 amount thereof shall not be considered or included as part of the required prevailing wage basic hourly rate and cannot be applied to meet other fringe benefit requirements. The taxability of 4 employer provided board and lodging shall be determined by the appropriate taxation enforcement authority... 5 Employers are encouraged to use commercial facilities and lodges; however, when such 6 facilities are not available, per diem in lieu of meals and lodging must be paid at the basic rate 7 of \$75.00 per day, or part thereof, the worker is employed on the project... 8 Pamphlet, pp. v - vi.³ 9 **III. FACTS AND PROCEEDINGS** 10 A. Initial Facts and Proceedings STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SUITE 1560 ANCHORAGE, ALASKA 99501-3567 PHONE: (907) 269-7910 FAX: (907) 269-7910 TDD: (907) 465-5437 11 Earhart bid on and was awarded a public contract to provide services for a project 12 location which was more than 65 road miles or more from the international airport in either 13 Fairbanks, Juneau or Anchorage and was inaccessible by road in a 2-wheel drive vehicle. 14 Earhart did not provide or furnish board or lodging and no commercial facilities and lodges 15 were available. Earhart therefore paid its employees a per diem at a flat rate of \$75, as required 16 by DOLWD on public contracts. During the period of the contract, American was Earhart's 17 workers' compensation insurer. 18 Earhart, under its interpretation of the Basic Manual, sought to deduct the \$75 per diem 19 payments to its employees from its payroll when determining payroll for purposes of 20 21 22 ³ The appellant's exhibit list includes Issue 23 of the Pamphlet dated September 1, 2011 and revised November 1, 2011 while the appellee's exhibit list includes Issue 28 of the Pamphlet dated April 1, 2014. The relevant portions 23 of the Pamphlet referred to herein, however, are identical in both versions cited by the parties, with the one exception that the 2014 version includes the sentence "In the event that a contractor provides lodging facilities but no-meals_-the_department-will-accept-payment-of-\$36-per-day-for-meals-to-meet-the-per-diem-requirements.",--while-24 the 2011 version does not. The additional sentence was added in Issue 26, effective April 1, 2013 and is not germane here. 25

In the Matter of American Interstate Insurance Company H 14-02

	1	calculating Earhart's workers' compensation insurance premium. American, under its
	2	interpretation of the Basic Manual, limited the payroll deduction for Earhart's employees to \$30
	3	per day absent Earhart providing verifiable receipts from Earhart's traveling employees of their
	4	actual expenses. After efforts at resolving the matter between the parties failed, Earhart
	5	appealed American's action in not deducting the full \$75 per diem from payroll to the
	6	Grievance Committee in accordance with the dispute resolution procedures set forth in the
Ę	7	Basic Manual.
	8	B. Grievance Committee Facts and Proceedings
	9 10	Earhart in its statement to the Grievance Committee noted that Earhart was required by
	10	state law to pay their employees a flat \$75 per diem as indicated by the Pamphlet and that this
ECONOMIC DEVELOPMENT LE UITE 1560 1-3567	12	was a verifiable expense to them for their continued operation and compliance with their
	13	contracts. Earhart's position before the Grievance Committee was the \$75 per diem payments
ECONOMI E JITE 1560 -3567	14	should be excluded in its entirety from payroll under Basic Manual Rule 2-B-2-h. This rule
STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND E DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SU ANCHORAGE, ALASKA 99501 PHONE: (907) 269-7910 FAX: (907) 269-7910 TDD: (907) 465-5437	15	provides:
		Rule 2 – Premium Basis and Payroll Allocation
	17	B. Payroll For purposes of this manual, payroll means money or substitutes for money.
	18	2. Excludes:h. Expense reimbursements to employees to the extent that an employer's records
	19	confirm that the expense was incurred as a valid business expense. Reimbursed expenses and flat expense allowances (except for hand or hand-held power tools) paid
	20	to employees may be excluded from the audit only if all three of the following conditions are met:
۵	21	 The expenses are incurred for the business of the employer The amount of each employee's expense payments or allowances are shown
	22	separately in the records of the employer 3. The amount of each employee's expense reimbursement is a fair estimate of the
	23	actual expenses incurred by the employee in the conduct of his/her work Note: When it can be verified that the employee was away from home overnight on the
	24	business of the employer, but the employer did not maintain verifiable receipts for
	25	In the Matter of American Interstate Insurance Company H 14-02 5
	26	
	I	

incurred expenses, a reasonable expense allowance, limited to a maximum of \$30 per day, is permitted.

Earhart contended the three conditions of the rule were met in that they were required to pay the \$75 per diem so the payments were expenses incurred for the business of the employer, each employee's payments were shown separately in Earhart's records, and the rule clearly stated that the expense could be an estimate.

American's position before the Grievance Committee was the \$75 payment was a per diem payment and according to the same Basic Manual rule, the per diem paid for overnight stays without supporting receipts must be charged for that exposure, less a \$30 flat allowance. American noted that if the insured had receipts that confirmed the actual expenses incurred, the total amount would be excluded as per diem reimbursement, however, American had not received copies of any receipts from Earhart that reflected actual expenses. Therefore, American applied the \$30 flat limitation allowed by the rule.

The Grievance Committee on April 17, 2014 resolved "that payments required by the Alaska Department of Labor, section 36, addressing public service contracts, or any other similar governmental statute or contract requirement, qualifies as a [sic] 'verifiable receipts for incurred expenses' as defined by Basic Manual Rule 2-B-2-h and are to be treated as excluded expenses."⁴ American, under the Basic Manual's dispute resolution process for Alaska, appealed the Grievance Committee's decision to the director for review by letter dated May 6, 2014. The director on May 20, 2014, appointed Joanne S. Bennett to serve as the hearing officer in the matter.

⁴ The hearing officer takes official notice that the Grievance Committee was referring to the Alaska Department of Labor and Workforce Development and AS 36 Public Contracts. In the Matter of American Interstate Insurance Company 6 H 14-02

STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SUITE 1560 ANCHORAGE, ALASKA 95501-3567 PHONE: (907) 269-7900 12 13 (907) 465-5437 15 16 ä 17 18 19 20 21 22 23

1

2

3

4

5

6

7

8

9

10

11

14

24

25

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

-24

25

26

C. H 14-02 Facts and Proceedings to Date

On July 11, 2014, a telephonic pre-hearing conference was held before the hearing officer. On July 14, 2014, a Pre-Hearing Order (Order) was issued by the hearing officer. The Order required that motions by the parties be filed no later than August 11, 2014. On that date, Earhart filed a Motion To Dismiss Or Alternatively For Summary Judgment (Motion) and a Memorandum In Support Of Motion To Dismiss Or Alternatively For Summary Judgment (Memorandum). American filed a Brief Of Appellant, American Interstate Insurance Company In Opposition To Motion To Dismiss And Motion For Summary Judgment (Opposition) on August 28, 2014. Earhart filed its Reply To Opposition To Motion To Dismiss And Motion For Summary Judgment (Reply) on September 16, 2014.⁵

On September 22, 2014, American requested oral argument on Earhart's Motion. American's request was approved by the hearing officer and oral argument on the Motion was heard before the hearing officer on October 21, 2014.

On December 16, 2014, without objection of the parties, a three page document was included in the record of this case and the parties were provided the opportunity to submit a memorandum limited to a discussion of the document and the interpretation of the Basic Manual Rule 2-B-2-c. This document consists of

A. A one page NCCI Memorandum dated May 29, 1991 relating to an Alaska Item Filing,;

B. A one page NCCI Filing Memorandum, Item 01-AK-91-Davis-Bacon And Service Contract Act Fringe Benefits; and

⁵ The parties also filed Stipulated Facts on August 4, 2014. American filed its Exhibit List and Witness List on September 23, 2014 and Earhart filed theirs on September 29, 2014. In the Matter of American Interstate Insurance Company H 14-02 7

STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH ACNUCE ANCHORAGE, ALASKA 99501-3567 PHONE: (907) 269-7900 FAX: (907) 269-7910 (907) 465-5437

2

3

4

5

Earhart, in its Reply, quoting from *Black's Law Dictionary*, (which defined 'fringe benefit" to mean "[a] benefit (other than direct salary or compensation) received by an employee from an employer") noted "[t]he per diem paid by Earhart was not part of its employees' direct salary nor was it compensation. Instead the required payment is an alternative to Earhart providing its employees with meals and lodging when they are working overnight in specified areas."

Earhart also stated in its Reply: "Because the per diem payment is a fringe benefit, it is subject to Alaska's NCCI Rule 2-B-2-c, which excludes from payroll fringe benefits made in complying with...Alaska's version of the Davis Bacon Act. This may not be the case for every per diem payment made by employers but because the per diem in question stems from Earhart's obligation to either provide room and board or provide a \$75.00 per diem, the per diem is a fringe benefit."

B. American's Position before the Hearing Officer

In the Matter of American Interstate Insurance Company

American's position in their Opposition was that "[t]o qualify for an exemption from wages for premium purposes, those per diem payments should have been limited to travel by employees involving overnight stays" and "per NCCI rules, Earhart needed to supply receipts reflecting actual expenses that were reimbursed by per diem payments." American noted that "under NCCI Rule 2-B-2-h, per diem payments in excess of \$30.00 are presumed to be wages, for which premium is due, absent 'verifiable receipts' to show the per diem payments were for expenses incurred by employees, not wages."

25

24

26

H 14-02

1 American also responded to Earhart's contention that the \$75 per diem payments were 2 fringe benefits noting "[i]n the Department of Labor publication relied on by Earhart, and in the 3 NCCI rules, fringe benefits and per diem are treated as distinctly different payments" and that 4 "[t]he distinction is clear. Per diem is to reimburse employees for expenses incurred while away 5 from home on construction projects. Fringe benefits are to be paid to third parties such as a 6 union trust fund to cover insurance and pensions. Alternatively, the employer can pay the 7 employee, directly, denominating the value of fringe benefits in the payroll records." American 8 pointed out that "Earhart's own books treated fringe benefits and per diem separately."⁷ 9 American dismissed any suggestion "that IRS rules allow the treatment of per diem as 'fringe 10 benefits' as opposed to wages... because the issues presented here are in the NCCI environment, 11 not the realm of the Internal Revenue Code." American, with a quote from Readylink Health 12 Care, Inc. v. Jones, 184 Cal. Rptr. 3d 881, 210 Cal. App. 4th 1168, 1176 (2012) review denied 13 14 Feb. 13, 2013, stated: "The problem of the reliance by Readylink on the IRS treatment of per 15 diem was said by the court to be misplaced because 'it attempts to compare two distinct areas of 16 law. The IRS collects revenue from employers and employees to fund a variety of Federal 17 programs whereas the purpose of the USRP [the insurance commissioner's workers' 18 compensation statistical reporting plan] is to accurately recognize the amount of an employee's 19 real wages to ensure...sufficient reserves to pay a worker his or her wages if injured on the 20 job'".8 21 22 ⁷ Earhart replied by noting it "kept separate records of per diem from other fringe benefits to insure compliance

STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SUITE 1560 ANCHORAGE, ALASKA 99501-3567 PHONE: (907) 269-7910 FAX: (907) 269-7910 TDD: (907) 465-5437

23

24

25

26

with Alaska law and to further the State's policies regarding 'Little Davis Bacon' jobs". ⁸ American citing committee minutes also contended that the Grievance Committee considered amending the rule and determined they did not have the power to do and therefore simply decided to ignore it. The NCCI, however, did not record the Grievance Committee proceedings. The cited minutes were from the Alaska Review and Advisory Committee meeting occurring after the Grievance Committee had already met and ruled on the matter at In the Matter of American Interstate Insurance Company H 14-02

7 8 9 10 STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SUITE 1560 11 12 13 14 ANCHORAGE, ALASKA 99501 PHONE: (907) 269-7900 FAX: (907) 269-7910 DD: (907) 465-5437 15 16 17 18 19 20 21 22 23 24 25 26

On December 29, 2014, American submitted a memorandum limited to the discussion of the document which was included in the record of this case by order dated December 16, 2014 and Basic Manual Rule 2-B-2-c. American's memorandum stated: "[t]he documents confirm that American Interstate was correct in its hearing brief to point out that the term "fringe benefits" refers to payments to pension trust funds, not to payments for per diem. Since non-union employees may not have established qualified pensions or trust funds, employees are allowed under the Little Davis-Bacon Act to receive wages in lieu of pension payments to third parties and under Rule 2-B-2-c those payments are not considered wages for the purpose of calculating premium."⁹

IV. Conclusion

1

2

3

4

5

6

<u>Rule 2-B-2-h</u>

H 14-02

Rule 2-B-2-h excludes from payroll certain "expense reimbursements." Under the rule the term "expense reimbursements" can refer either to "reimbursed expenses" or to "flat expense allowances." The common and ordinary meaning of "flat" is fixed and unvarying and the common and ordinary meaning of "allowance" is something given as money, at regular intervals or for a particular purpose. The \$75 per diem payments were money, were fixed and unvarying (determined by the day or portion of the day worked), were given at regular intervals (each pay period), and were for a particular purpose (meals and lodging). The \$75 per diem payments, therefore, are flat expense allowances and not reimbursed expenses.

hand.-Even-though-the-committees-may-have-the-same-members,-the functions of the two-committees-are distinctly-different.
 ⁹Earhart chose not to submit a memorandum.
 In the Matter of American Interstate Insurance Company

STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SUITE 1560 ANCHORAGE, ALASKA 99501-3567 PHONE: (907) 269-7900 FAX: (907) 269-7910 TDD: (907) 465-5437 1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

Under the rule the \$75 flat expense allowance can only be excluded if three conditions are met. First, the expense must have been incurred for the business of the employer. Applying this condition to the facts at hand the term "expense" in this first condition refers to the \$75 flat expense allowance. Given Earhart was required under its public contract to pay this flat expense allowance, the first condition is met.

The second condition is the amount of each employee's expense allowance must be shown separately in the records of the employer. Given there is no dispute that Earhart did so, the second condition is met.

The third condition is the amount of each employee's expense reimbursement, in this case the \$75 flat expense allowance, must be a fair estimate of the actual expenses incurred by the employee in the conduct of his/her work. While an argument could be made that the state determined the \$75 per diem to be a fair estimate of each employee's cost for meals and lodging, there is no record of the actual expenses incurred by Earhart's employees in this case. Thus, without more, there is no way to determine whether the state's \$75 per diem requirement actually is a fair estimate of the actual expenses incurred by the employee for meals and lodging in this case. Given this, the third condition is not met.

Additionally, the note to Rule 2-B-2-h provides: "When it can be verified that the employee was away from home overnight on the business of the employer, but the employer did not maintain verifiable receipts for incurred expenses, a reasonable expense allowance, limited to a maximum of \$30 per day, is permitted." There is no dispute that Earhart's employees in this case were away from home overnight on the business of the employer and that Earhart did not maintain verifiable receipts for incurred expenses. This note clearly limits In the Matter of American Interstate Insurance Company H 14-02 12 an excludable reasonable expense allowance to a maximum of \$30 per day where the employer did not maintain verifiable receipts.

Therefore, I hold the \$75 per diem payments made by Earhart to its employees are not excludable from payroll under Basic Manual Rule 2-B-2-h and the Grievance Committee incorrectly applied the rule in this case.

<u>Rule 2-B-2-h</u>

STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SUITE 1560

ALASKA

Rule 2-B-2-h excludes from payroll "[f]ringe benefit payments by an employer (other than those payments covered by Rule 2-B-1)¹⁰ made in accordance with the Davis-Bacon Act, Service Contract Act or a similar statute, if the insured's payroll records show separately the amounts paid for such fringe benefits.

There is no dispute that Earhart's public contract was subject to the state's version of the Davis-Bacon Act. Nor is there any dispute that the state's version of the Davis-Bacon Act is a "similar statute" as that term is used in the rule. Finally, there is no dispute that Earhart made the \$75 per diem payments in accordance with both the Pamphlet implementing the state's version of the Davis-Bacon Act and the public contract itself. There is, however, a dispute as to whether the \$75 per diem payments were "fringe benefit payments."

The state's Pamphlet provides: "Where the employer provides or furnishes board, lodging or any other facility, the cost of amount thereof shall not be considered or included as part of required prevailing wage basic hourly rate and cannot be applied to meet <u>other fringe</u>

¹⁰ Rule 2-B-1-n includes in payroll Davis-Bacon wages paid to employees or placed by an employer into third party pension trusts.
 In the Matter of American Interstate Insurance Company
 H 14-02

STATE OF ALASKA DEPARTMENT OF COMMERCE, COMMUNITY AND ECONOMIC DEVELOPMENT DIVISION OF INSURANCE 550 WEST SEVENTH AVENUE, SUITE 1560 ANCHORAGE, ALASKA 99501-3567 ANCHORAGE, ALASKA 99501-3567 PHONE: (907) 269-7900 :AX: (907) 17

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

18

19

20

21

22

23

24

25

26

benefit requirements." *Emphasis added*. Thus, board or lodging is, under the Pamphlet, considered to be a fringe benefit. Therefore, the \$75 per diem payment, which is in lieu of meals and lodging, is also considered to be a fringe benefit under the Pamphlet.¹¹

Moreover, the federal act, 23 U.S.C. 114, from which the Pamphlet requirement of the \$75 per diem payment first arose, specifically states that '[w]here the contractor provides or furnishes room or lodging or pays a per diem, the cost of the amount shall not be considered a part of wages and shall be excluded from the calculation of wages." Therefore, the \$75 per diem payment is a fringe benefit payment made in accordance with the state's version of the Davis-Bacon Act.¹²

There is, however, a third requirement of Rule 2-B-c and that is the insured's payroll records must show separately the amounts paid for such fringe benefits. There is no dispute that Earhart's records show separately the amounts paid to each employee for the \$75 per diem payments. There is a dispute whether Earhart's classification of these separate payments as per diem payments in its records rather than as fringe benefit payments means that Earhart failed to meet this requirement of the rule. Given that the \$75 per diem payment is a fringe benefit and given that Earhart did show separately the amounts paid, arguing that Earhart failed to comply with the rule simply because it labeled the payments as per diem payments is placing form over substance. The intent of the rule is clear that separate payments be shown which Earhart did. The fact the payments are both flat allowance per diem payments and fringe benefit payments

In the Matter of American Interstate Insurance Company H 14-02

¹¹ American's argument that AS 36.95010(7) defines wages to include fringe benefits has no more merit than does Earhart's argument that for tax purposes the per diem payments are treated as fringe benefits and not compensation as the issue here is the proper interpretation of the NCCI Basic Manual rules.

¹² There is nothing in the Basic Manual which suggests that the \$75 per diem payments in this case must be either per diem payments or fringe benefits but not both.

		1	and the fact that Earhart had to choose to classify them in its records one way or the other does
		2	not change the fact that the amounts paid to Earhart's employee's were made, were separately
		3	accounted for, and were fringe benefits.
		4	
		5	Therefore, I hold the \$75 per diem payments made by Earhart to its employees in this
		6	case are excludable from payroll under Basic Manual Rule 2-B-2-c.
		7	Dated this 27 day of January, 2015.
		8	Joonne & Bennett
		9	Joanne S. Bennett Hearing Officer
		10	Adoption
MENT		11	The undersigned director of the Division of Insurance adopts this Proposed
EVELOP		12	Decision in Case No. H 14-02 as the final administrative determination in this matter. Pursuant
ECONOMIC DEVELOPMENT	260	13	to AS 21.39.170(c) and Alaska Appellate Rule 602(a)(2), you may appeal this final decision within 30 days. See the attached Notice of Final Order and Appeal Rights.
DECON	SUITE 1 SUITE 1 801-3567 00	14	and a set
ITY ANI	45UHAN /ENUE, SKA 995 SKA 995 (69-79 (69-7910 (65-5437	15	DATED this and day of February 2015
	20 UF IN UF UNDUN UN UF IN UF	16	(Mail Line Hoier
STAT ERCE, CC		17	Lori Wing-Heier Director
S DEPARTMENT OF COMMERCE,	550 WE ANC	18	
IENT OF	•	19	Non-Adoption Options
EPARTN		20	
ā		21	1. The undersigned director of the Division of Insurance declines to adopt this Proposed Decision in Case No. H 14-02 and instead orders that the case be returned to the hearing officer
		22	to
		23	take additional evidence about
		24	make additional findings about
		25	In the Matter of American Interstate Insurance Company
		26	H 14-02 15

	1	conduct the following specific proceedings:				
	2					
	3	DATED this day of, 2015.				
	4	DATED tills day 01, 2013.				
	5	Lori Wing-Heier				
	6	Director				
	7	2. The undersigned director of the Division of Insurance revises the Proposed Decision in Case No. H 14-02 as follows:				
	9					
	10	Pursuant to AS 21.39.170(c) and Alaska Appellate Rule 602(a)(2), you may appeal this final decision within 30 days. See the attached Notice of Final Order and Appeal Rights.				
	11					
ECONOMIC DEVELOPMEN E 1-3567	12	DATED this day of, 2015.				
	13	Lori Wing-Heier				
CONOMI ITE 1560 3567	14	Director				
SKA AND E IRANCE IUE, SUI 9-7900 7910 5437	15					
OF ALA IMUNITY OF INSU OF INSU IH AVEN ALASK/ (907) 269- 07) 269- 07) 465-	16					
STATE STATE DIVISION DIVISION ANCHORAGE, ANCHORAGE, FAX: (9 FAX: (9 TDD: (9	17	I hereby certify that on the $2nd$ day of <u>Februaria</u> , 2015, I mailed copies of this document to				
STAT DEPARTMENT OF COMMERCE, CC DIVISIOI 550 WEST SEVE ANCHORAGE PHONE FAX: TDD:	18	the following parties: $(1 + 1)^{-1} = (1 + 1)^{-1$				
17 OF CC 55	19	Victoria N. Dorsey, Esq. Raymond Royce, Esq.				
ARTMEN	20	Managing AttorneyLaw Offices of Royce & BrainNCCI Holdings, Inc.1407 W. 31 st Avenue, 7 th Floor				
DEP/	21	901 Peninsula Corporate CircleAnchorage, Alaska 99503Boca Raton, FL 33487-1362				
	22	Randall J. Weddle, Esq.				
	23	Holmes Weddle & Barcott, P.C. 701 W. 8 th Avenue, Ste 700				
	24	Anchorage, AK 99501				
	25 26	In the Matter of American Interstate Insurance Company H 14-02 16				

NOTICE OF FINAL ORDER AND APPEAL RIGHTS Case H 14-02

The enclosed order signed by the Director of the Division of Insurance is the final order in this action.

Pursuant to AS 21.39.170(c), and the Alaska Appellate Rule 602(a)(2), you may appeal this final decision within 30 days.

AS 21.39.170(c) provides:

An order or decision of the director is subject to review by appeal to the superior court at the instance of a party in interest. The court shall determine whether the filing of the appeal will operate as a stay of an order or decision of the director. The court may, in disposing of the issue before it, modify, affirm, or reverse the order or decision of the director in whole or in part.

Alaska Appellate Rule 602(a)(2) provides:

An appeal may be taken to the superior court from an administrative agency within 30 days from the date that the decision appealed from is mailed or otherwise distributed to the appellant. If a request for agency reconsideration is timely filed before the agency, the notice of appeal must be filed within 30 days after the date the agency's reconsideration decision is mailed or otherwise distributed to the appellant, or after the date the request for reconsideration is deemed denied under agency regulations, whichever is earlier. The 30 day period for taking an appeal does not begin to run until the agency has issued a decision that clearly states that it is a final decision and that the claimant has thirty days to appeal. An appeal that is taken from a final decision that does not include such a statement is not a premature appeal.

For other applicable rules of court, see Alaska Appellate Rules 601-611.