



# Quick Guide



**Department of Community and  
Economic Development**  
**Division of Community Advocacy**

<http://www.dced.state.ak.us/>

## Floodplain Management in Alaska Quick Guide (2003)



Frank Murkowski, Governor  
State of Alaska

Edgar Blatchford, Commissioner  
Department of Community and Economic Development

Gene Kane, Director  
Division of Community Advocacy

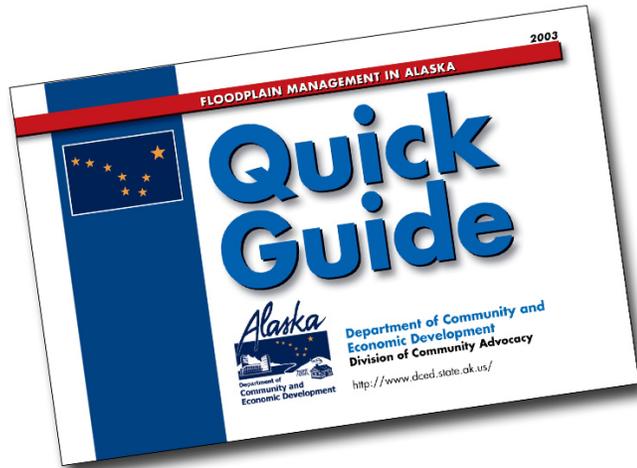
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Questions and comments can be directed to the DCED Division of Community Advocacy's floodplain management program at (907) 269-4567. For additional copies, communities may contact DCED Division of Community Advocacy. You can download the Quick Guide from the Division's web page at <http://www.dced.state.ak.us/> (go to "Of Interest" column).

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## About This Guide



This **Quick Guide** will help you understand more about why and how communities in the State of Alaska manage floodplains to protect people and property. Flood-prone communities (cities and boroughs) adopt ordinances that detail the rules and requirements. In case of conflict, that ordinance and not this publication, must be followed.

If you have questions, be sure to talk with your local planning, permit, engineering or floodplain management office.

Prepared by

RCQUINN  
CONSULTING, INC.  
[www.rcquinnconsulting.com](http://www.rcquinnconsulting.com)

To learn more about preparing for floods and cleaning up afterward, see the list of useful resources on [page 52](#).

## Introduction

The Alaska Department of Community and Economic Development is pleased to provide this **Quick Guide** to help inform citizens whose properties are located within floodplains.

Communities regulate the floodplain to:

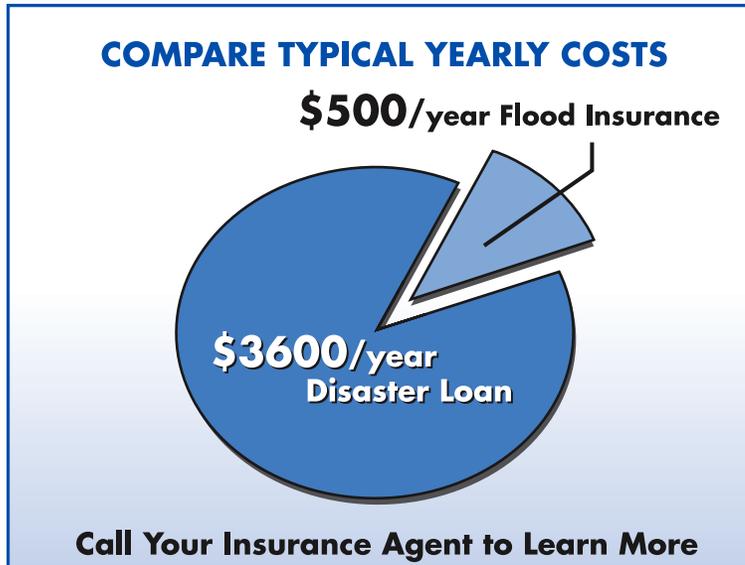
- **Protect** people and property
- **Ensure** that Federal flood insurance and disaster assistance are available
- **Save** tax dollars
- **Reduce** future flood losses

Floods have been, and continue to be, a destructive natural hazard in terms of economic loss to the citizens of Alaska. Flooding is of great concern in Alaska because there are more than 3,000 rivers, over 5% of the State's land area is covered with glaciers, and more than 40,000 miles of coastline provide a multitude of opportunities for flooding. Most flood-prone Alaskans do not have flood insurance even though many live near the water.



## Flood Insurance: Property Owner's Protection

Who needs flood insurance? **EVERYONE!** Every homeowner, business owner, and renter in Alaska communities that participate in the National Flood Insurance Program may purchase a flood insurance policy — regardless of the location of the building.



Unfortunately, it's often after a flood that many people discover that their homeowner or business property insurance policies do not cover flood damages. Approximately 25% of all flood damages occur in low risk zones, commonly described as being "outside the mapped flood zone."

The Alaska Division of Community Advocacy urges **YOU** to protect your financial future by getting a flood insurance policy. To purchase a policy, call your insurance agent. To get the name of an agent in your community, call the NFIP's toll free number 1 (888) 356-6329.

## Why Do We Regulate the Floodplain?

- **To protect people and property.** Floodplain management is about building smart. It makes good sense. If we know part of our land will flood from time to time, we should make reasonable decisions to help protect our families, homes, and businesses.
- **To make sure that federal flood insurance and disaster assistance are available.** If your home or business is in the floodplain, and federal flood insurance isn't available, then you can't get some types of federal financial assistance. Home mortgages will be hard to find, and you won't be able to get some types of state and federal loans and grants.
- **To save tax dollars.** Every flood disaster affects your community's budget. If we build smarter, we'll have fewer problems the next time the river rises. Remember, federal disaster assistance isn't available for all floods. And even when the President declares a disaster, your community still has to pay a portion of the costs of evacuation, temporary housing, repair, and clean-up.
- **To avoid liability and law suits.** If we know an area is mapped as floodplain and likely to flood, if we know people could be in danger, and if we know that buildings could be damaged, it makes sense to take reasonable protective steps when we develop and build.
- **To reduce future flood losses in Alaska.** It is in the State's and public's best interests to protect capital investments by ensuring that future development is sited, designed and constructed in a manner that reduces or avoids the potential for flood and erosion damage.

## Community Responsibilities

To participate in the National Flood Insurance Program, your community agrees to:

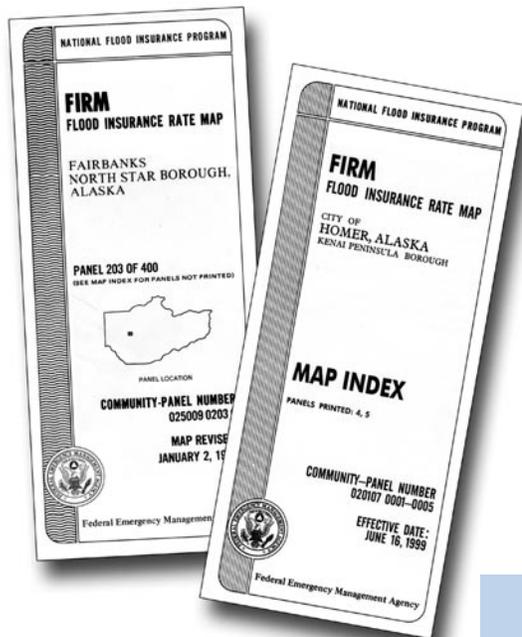
- **Adopt and enforce** a flood damage prevention ordinance
- **Require** permits for all types of development in the floodplain ([see page 17](#))
- **Assure** that building sites are reasonably safe from flooding
- **Estimate** flood elevations that were not determined by FEMA
- **Require** new or improved homes and manufactured homes to be elevated above the Base Flood Elevation (BFE)
- **Require** other buildings to be elevated or floodproofed
- **Conduct** field inspections and cite violations
- **Require** Elevation Certificates to document compliance ([see pages 26](#) and [27](#))
- **Carefully consider** requests for variances
- **Resolve** non-compliance and violations
- **Advise** FEMA when updates to flood maps are needed



**NATIONAL  
FLOOD  
INSURANCE  
PROGRAM**

## Looking for Floodplain Information?

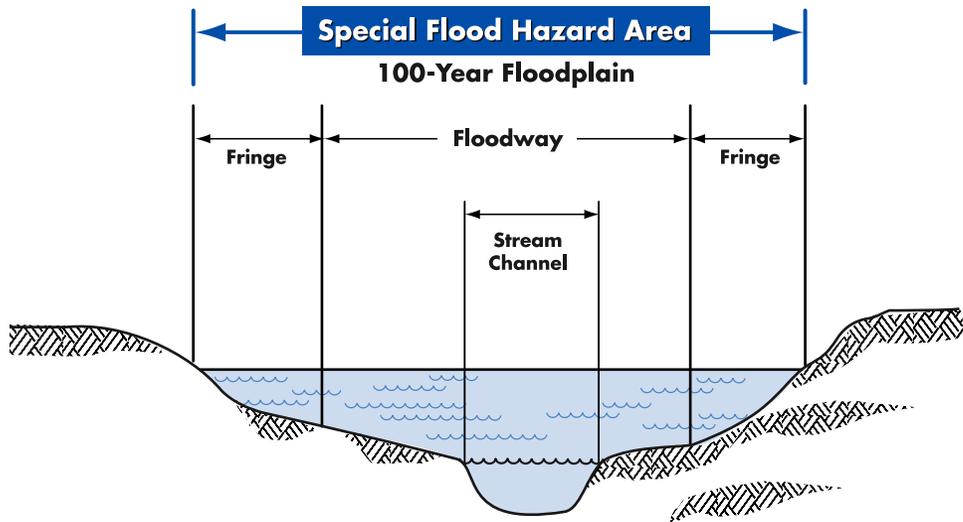
Enter the FEMA Flood Map Store at <http://www.fema.gov>. Digital scans of flood maps can be downloaded or hardcopy maps can be ordered. Reach the Map Store by calling (800) 358-9616.



- FEMA prepares Flood Insurance Studies and **Flood Insurance Rate Maps** (FIRMs) for communities in Alaska.
- Most FIRMs show Special Flood Hazard Areas and floodways. Some FIRMs show floodplains delineated using approximation analyses ([see page 13](#)).
- Not all waterways have designated floodplains – but all waterways will flood, even though a floodplain study may not have been prepared.
- In coastal communities, FIRMs show Special Flood Hazard Areas, including areas subject to wave action ([see page 15](#)).

Need a fast answer? Visit your community's planning or permit office where flood maps are available for viewing by the public.

## Understanding the Riverine Floodplain



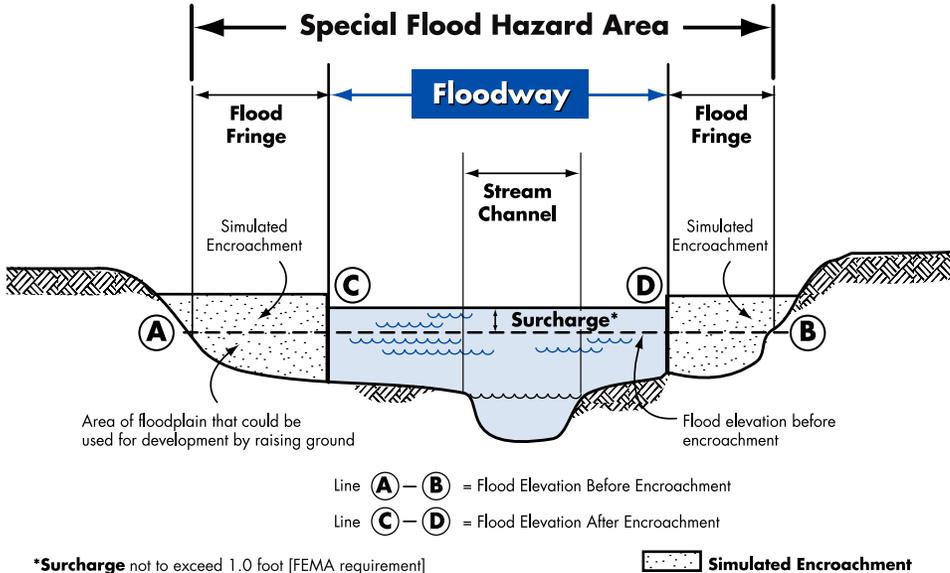
### Terms and Definitions

The **Special Flood Hazard Area (SFHA)** is that portion of the floodplain subject to inundation by the base flood and/or flood-related erosion hazards. SFHAs are shown on FHBMs or FIRMs as Zones A, AE, A1-A30, AH, AO, AR, V, VE, and V1-V30.

[See page 8](#) to learn about the floodway, the area of the floodplain where floodwaters usually flow faster and deeper.

For floodplains with Base Flood Elevations, check the Flood Insurance Study to find the Flood Profile which shows water surface elevations for different frequency floods ([see page 12](#)).

# Understanding the Floodway



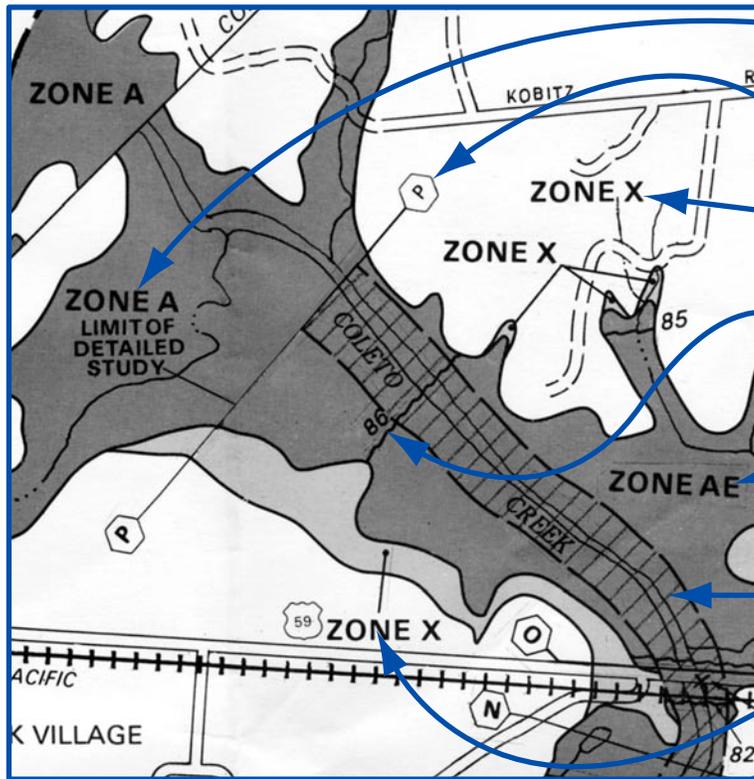
## Terms and Definitions

The **Floodway** is the channel of a river or other watercourse and the adjacent land areas that must be reserved in order to pass the base flood discharge without increasing flood depths.

Computer models of the floodplain are used to simulate “encroachment” or fill in the flood fringe in order to predict where and how much the base flood elevation would increase if the floodplain is allowed to be filled.

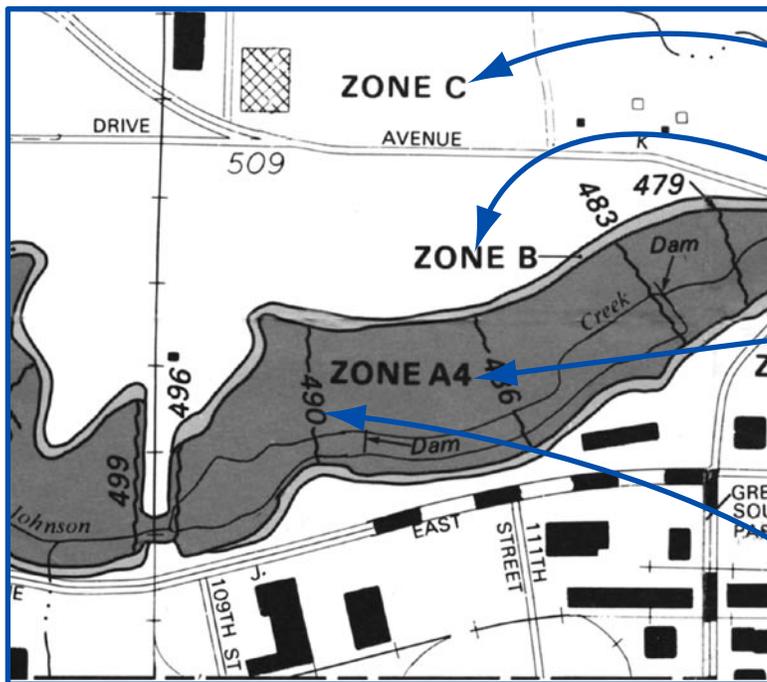
For any proposed floodway development, before a local floodplain permit can be issued, the applicant must provide evidence that “no rise” will occur ([see page 30](#)). You may need a qualified engineer to make sure your proposed project won’t increase flooding on other properties.

## New Format Flood Insurance Rate Map (Riverine)



- 1 Zone A** (unnumbered) is flood hazard areas without BFEs.
- 2 Cross Section** location ([see page 12](#)).
- 3 Zone X** (unshaded) is all other areas considered low risk (formerly Zone C).
- 4 Base Flood Elevation (BFE).**  
Water surface elevation of the base flood at specific locations.
- 5 Zone AE is the 100-year** (1% annual chance) floodplain (also called Zone A, A1-A30).
- 6 The Floodway** is the "cross-hatched" area.
- 7 Zone X** (shaded) shows low risk areas affected by the 500-year flood (0.2% annual chance) floodplain (also called Zone B).

## The Flood Insurance Rate Map (Riverine)

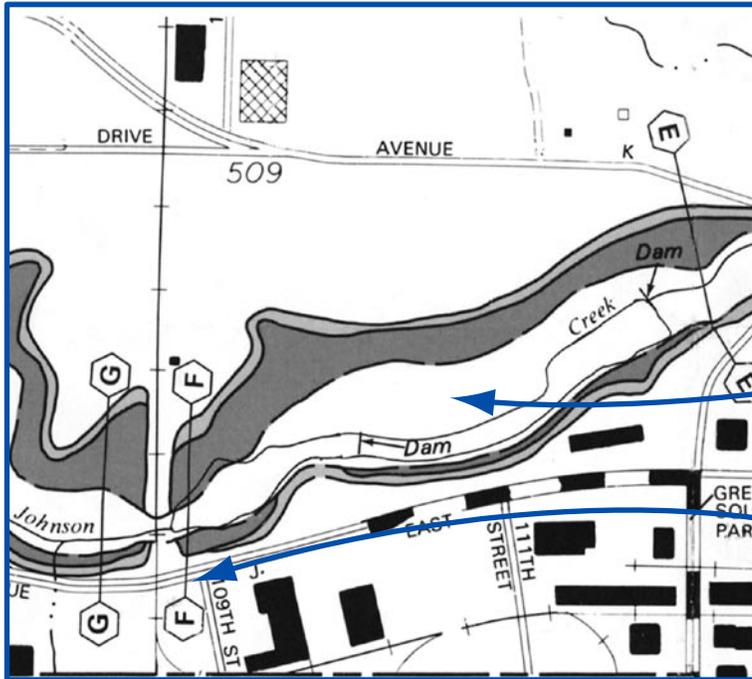


### FLOOD HAZARD ZONES

- 1 Zone C** (or Zone X) is all other areas, considered to be low-risk.
- 2 Zone B** (or shaded Zone X) is subject to flooding by the 500-year flood (0.2% annual chance), and is a moderate risk area.
- 3 Zone A, Zones A1-A30 and Zone AE** are subject to flooding by the base or 100-year flood (1% annual chance), and are considered high-risk areas.
- 4 Base Flood Elevation (BFE).** Water surface elevation of the base flood at specific locations.

FEMA prepares Flood Insurance Rate Maps (FIRMs) to show areas that are at high risk of flooding after intense or major storms. Many FIRMs show the flood elevation (how high the water may rise), called the Base Flood Elevation.

## The Flood Boundary and Floodway Map (Riverine)



Important

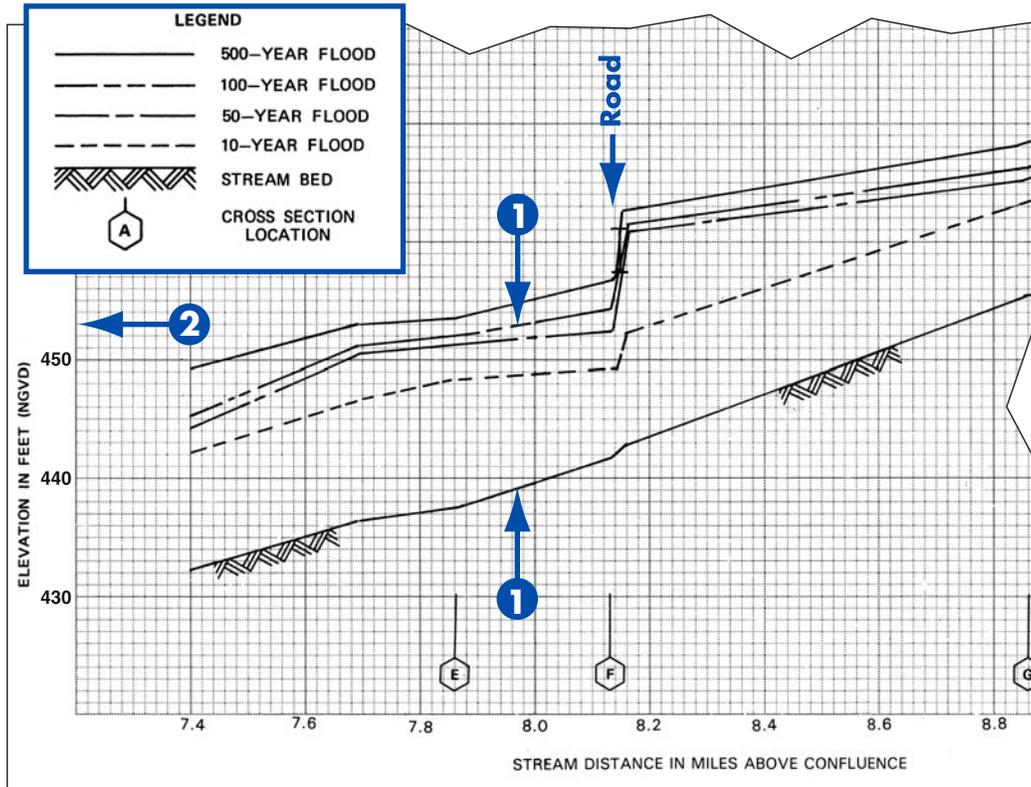
### Information

Floodway maps do not show flood zones or BFEs. Check the companion FIRM for that information. [Page 10](#) shows the FIRM that matches the map clip to the left.

- 1 The Floodway** is the “white” area along the waterway.
- 2 Cross Section** location, where ground surveys determined the shape of the land and how constrictions such as bridges and culverts affect the flow of floodwater.

FEMA prepares Floodway maps as companions to many FIRMs. You should check to see if your project will be in the Floodway because additional engineering may be required ([see page 30](#)).

## Use the Riverine Flood Profile to Determine BFEs

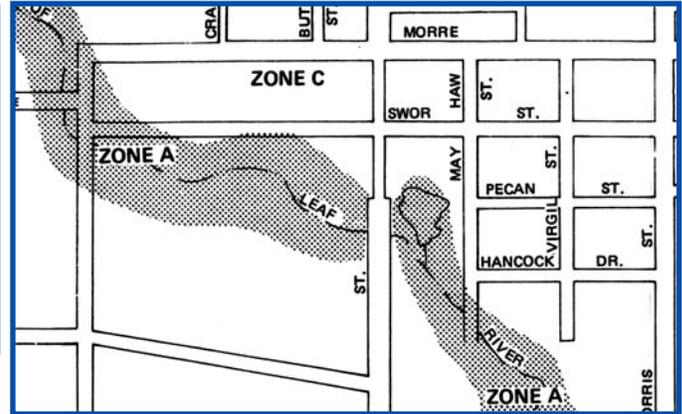


Flood profiles can be used to determine the BFE at a specific site. Profiles also show estimated water surface elevations for floods other than the 100-year flood.

- 1 On the effective flood map, locate your site by measuring the distance, along the center line of the stream channel, from a road or cross section, for example, **E** or **F**.
- 2 Scale that distance on the Flood Profile and read up to the profile of interest, then across to determine the elevation.

## Approximate Flood Zones and Unnumbered A Zones

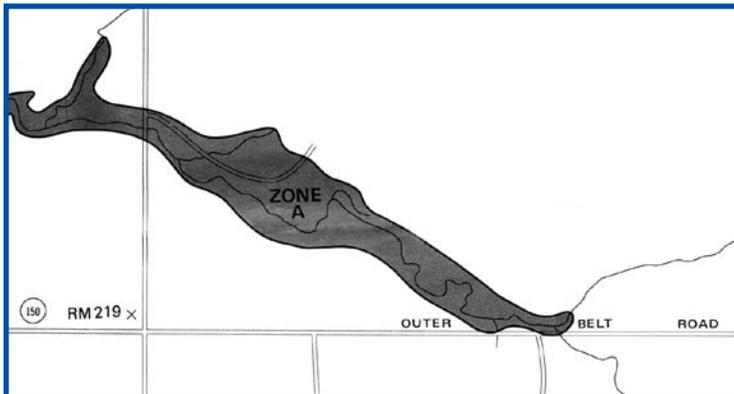
Approximate flood zones are drawn based on existing information and approximation methods. Sometimes new flood studies are required in order to delineate the floodplain and determine the Base Flood Elevation. Other sources of floodplain information include the USDA Natural Resources Conservation Service, the U.S. Army Corps of Engineers, the U.S. Geological Survey, and the Alaska Division of Community Advocacy (Anchorage).



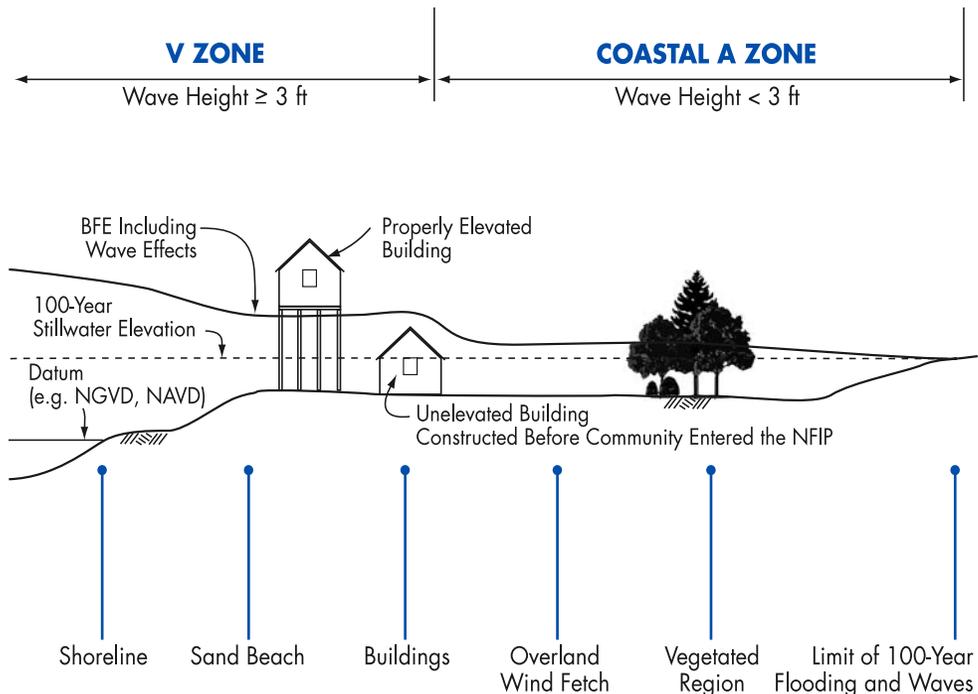
If you need help determining the BFE, check with your community permit office.

FEMA publication Managing Floodplain Development in Approximate Zone A Areas (FEMA 265) is useful for engineers.

Go to <http://www.fema.gov> and search on the title to download this document.



## Understanding the Coastal Floodplain



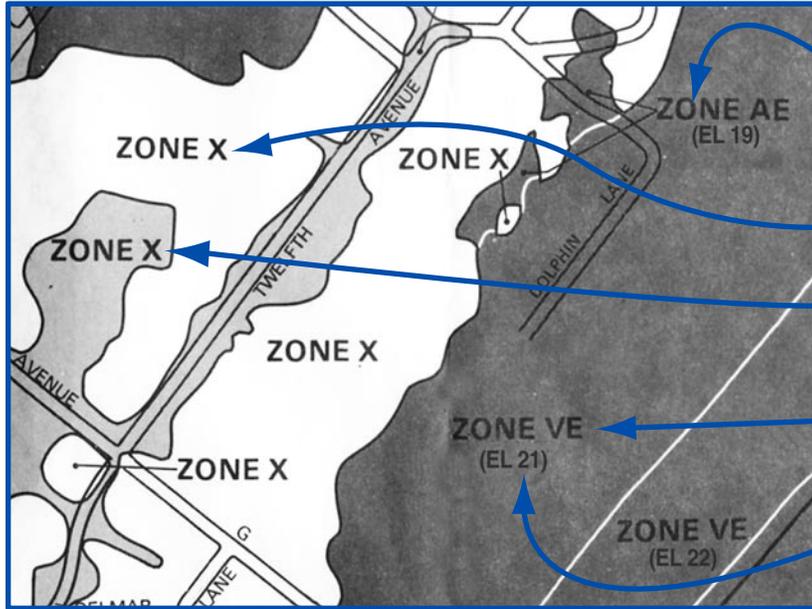
Coastal graphics from *Coastal Construction Manual* (FEMA 55CD).

### Terms and Definitions

**The Coastal High Hazard Area (V Zone)** is the area of special flood hazard that extends from offshore to the inland limit of a primary frontal dune along an open coast and any other area subject to high velocity wave action. The area is designated on the FIRM as Zone V1-V30, VE, or V.

The term **Coastal A Zone** means the portion of the SFHA landward of the V Zone or landward of a shoreline that does not have a mapped V Zone. The principle sources of flooding are associated with astronomical tides, storm surges, seiches or tsunamis. Coastal A Zones may be subject to wave effects, velocity flows, erosion, scour, or combinations of these forces and may be treated as V Zones.

## The Flood Insurance Rate Map (Coastal)



### COASTAL FLOOD HAZARD ZONES.

- 1 Zone A, Zones A1-A30, and Zone AE** are subject to flooding by the base or 100-year flood (1% annual chance), and waves less than 3 feet.
- 2 Zone X** is all other areas.
- 3 Shaded Zone X** (or Zone B) is subject to flooding by the 500-year flood (0.2% annual chance).
- 4 Zone V, Zones V1-V30, and Zone VE** are where waves are expected to be 3 feet or more.
- 5 Base Flood Elevation (BFE).** Water surface elevation (in feet above datum).

Some Flood Insurance Rate Maps use "mean lower low water" (MLLW) as the elevation datum rather than mean sea level. Make sure your surveyor uses the correct elevation datum.

## Flood Map Revisions Issued by FEMA

- 1. Letter of Map Amendment (LOMA)** is an official amendment to an effective FIRM that may be issued when a property owner provides additional technical information, such as ground elevation relative to the BFE, SFHA, and the building. Lenders may waive the flood insurance requirement if the LOMA documents that a building is on ground above mapped floodplain.
- 2. Letter of Map Revision (LOMR)** is an official revision to an effective FIRM that may be issued to change flood insurance risk zones, floodplain and floodway boundary delineations, BFEs and/or other map features. Lenders may waive the insurance requirement if the approved map revision shows buildings to be outside of the SFHA.
- 3. Letter of Map Revision Based on Fill (LOMR-F)** is an official revision to an effective FIRM that is issued to document FEMA's determination that a structure or parcel of land has been elevated by fill above the BFE, and therefore is no longer in the SFHA. Lenders may waive the insurance requirement if the LOMR-F shows that a building on fill is above the BFE.
- 4. Physical Map Revision (LOMR PMR)** may be issued for major floodplain changes that require engineering analyses, such as bridges, culverts, channel changes, flood control measures, and large fills that change the BFE or Floodway. Physical map revisions are also issued when a new study updates or improves the FIRM.



Important

### Information

Check FEMA's Flood Hazard Mapping Web Site for more information about map revisions concerning Homeowners



and Engineers/Surveyors.



[www.fema.gov](http://www.fema.gov)

Click on "Flood Maps"

Requests for map revisions must be coordinated through your community.

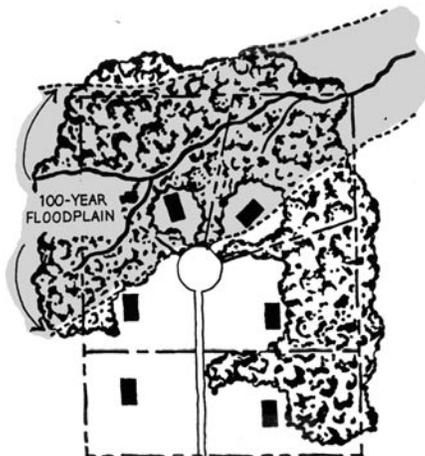
## Activities Requiring Permits Include:

- Constructing new buildings
- Additions to existing buildings
- Substantially improving existing buildings
- Placing manufactured (mobile) homes
- Subdivision of land
- Temporary buildings and accessory structures
- Agricultural buildings
- Parking or storage of recreational vehicles
- Storing materials, including gas/liquid tanks
- Roads, bridges, and culverts
- Fill, grading, excavation, mining, and dredging
- Altering stream channels



YOU NEED PERMITS FOR **ALL** OF THESE ACTIVITIES.

## Safe Uses of the Floodplain

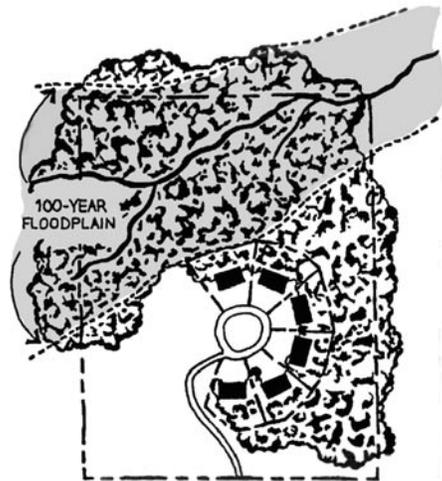
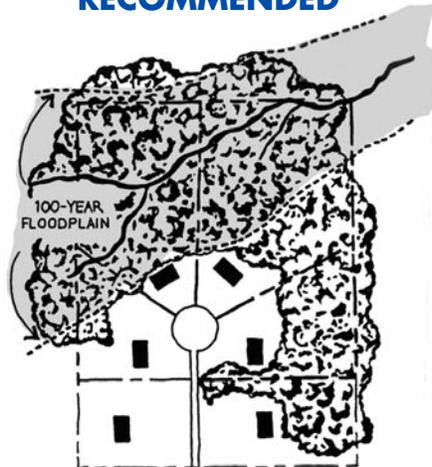


All land subdivided into lots, some homesites and lots partially or entirely in the floodplain.

**NOT RECOMMENDED**

All land subdivided into lots, some lots partially in the floodplain, setbacks modified to keep homesites on high ground.

**RECOMMENDED**

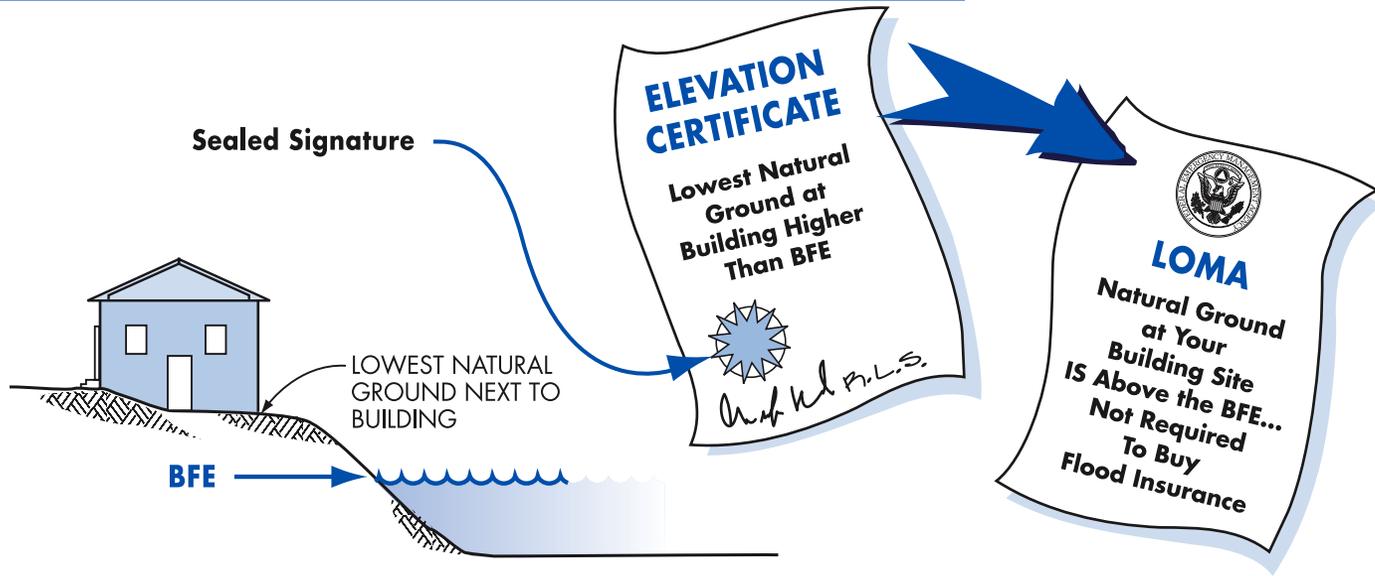


Floodplain land put into public/common open space, net density remains, lot sizes reduced and setbacks modified to keep homesites on high ground.

**RECOMMENDED**

Let the floodplain do its job – if possible, keep it natural open space. Other low damage uses: recreational areas, playgrounds, reforestation, parking, gardens, pasture, accessory structures, created wetlands.

## Is Your Building Site Higher than the BFE?

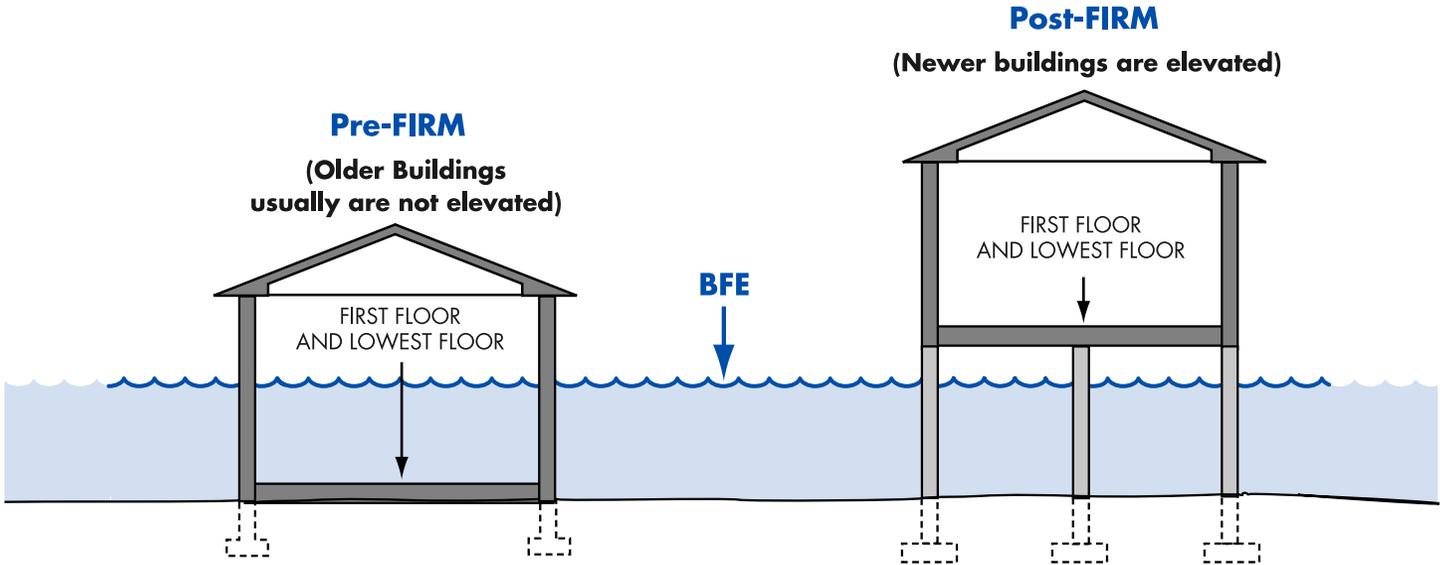


If your land is shown on the map as “in” the floodplain, but your building site is higher than the Base Flood Elevation (BFE)... get a surveyor or engineer to complete a FEMA Elevation Certificate (EC). Submit the EC with an application to FEMA and a Letter of Map Amendment may be issued ([page 16](#)).

This is the **ONLY** way to remove the requirement to buy flood insurance.

Keep the certificate with your deed, it will help future buyers.

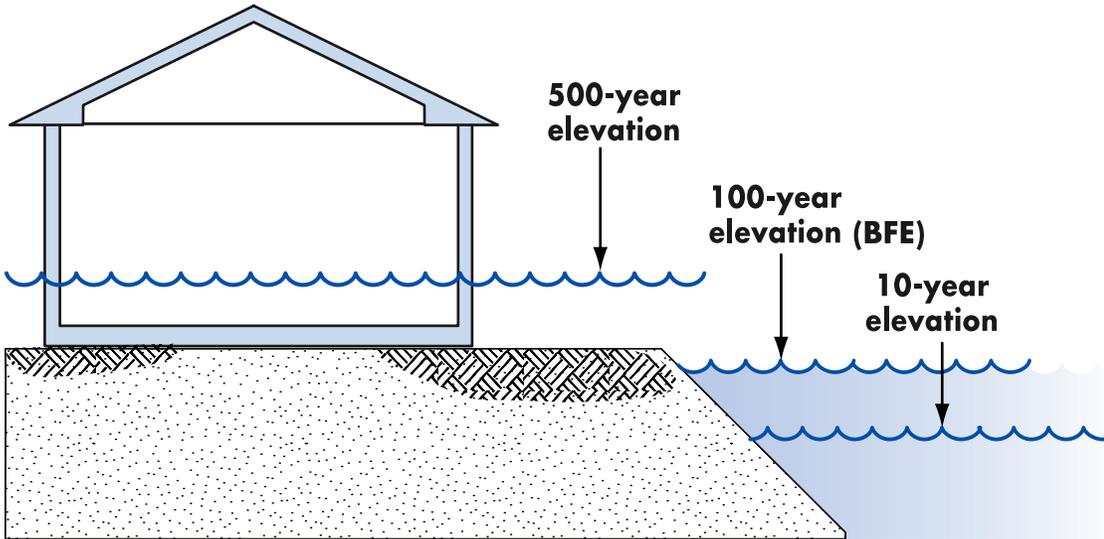
## What is Meant by Pre-FIRM and Post-FIRM?



A building is **Pre-FIRM** if it was built **before** the date of your community's first Flood Insurance Rate Map (FIRM).  
If built **after** that date, a building is **Post-FIRM**.

Improvements or repairs to Pre-FIRM buildings may require permits ([see pages 46](#) and [47](#)).

## Nature Doesn't Read Maps



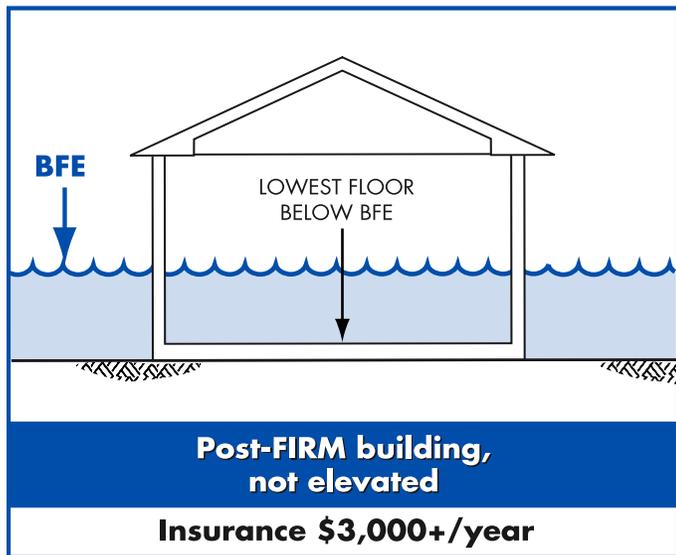
Important

### Information

Many people don't understand just how risky the floodplain can be. There is a 26% chance that a non-elevated home in the floodplain will be damaged during a 30-year mortgage period. The chance that a major fire will occur during the same period is only 1%!

**CAUTION!** Alaska's short history of recorded flood events means the flood-prone areas shown on the flood maps are only approximations. Flooding can and will rise higher than the 100-year elevation (BFE). Most communities require only the minimum – that you build “at or above” the BFE. Protect your home or business – build higher for added protection and save money on insurance ([see page 25](#)).

## Think Carefully Before You Seek A Variance



Very specific conditions must be satisfied to justify a variance:

- Good and sufficient cause
- Unique site conditions
- Individual non-economic hardship
- If in the floodway, no increase in flood level

A variance that allows construction below the BFE does not waive your lender's flood insurance requirement. Flood insurance will be very expensive – perhaps more than \$3,000 per year ([see page 25](#))!

Think carefully about seeking a variance to build below the Base Flood Elevation. Not only will your property be more likely to get damaged, but insurance will be very costly.

If your community has a pattern of inconsistent variances, sanctions can be imposed – costing you even more!

## Some Key Permit Review Steps

**The permit reviewer has to check many things. Some key questions are:**

- Is the site in the mapped floodplain?
- Is the site in the mapped floodway?
- Have other state and federal permits been obtained?
- Is the site reasonably safe from flooding?
- Does the site plan show the Base Flood Elevation?
- Is substantial improvement of an older building proposed?
- Is an addition proposed?
- Will new buildings and utilities be elevated properly?
- Will manufactured homes be properly elevated and anchored?
- Do the plans show an appropriate and safe foundation?
- Has the owner submitted an Elevation Certificate?



## Carefully Complete the Permit Application



Important

### Information

You must get a permit **before** you do any development in a floodplain.

### FLOODPLAIN DEVELOPMENT PERMIT (partial)

OWNER DAVID + SALLY JONES  
ADDRESS 781 REED STREET

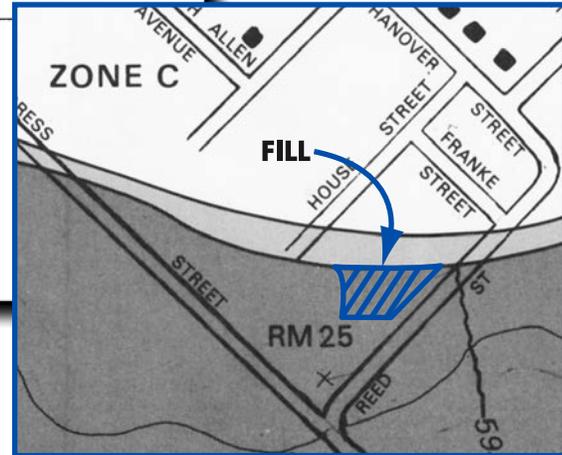
#### PROJECT DESCRIPTION

|   |   |  |
|---|---|--|
| <input checked="" type="checkbox"/> Single Family Residential | <input checked="" type="checkbox"/> New Construction    | <input type="checkbox"/> Channelization  |
| <input type="checkbox"/> Multi-Family Residential             | <input type="checkbox"/> Substantial Improvement (>50%) | <input checked="" type="checkbox"/> Fill |
| <input type="checkbox"/> Manufactured (Mobile) Home           | <input type="checkbox"/> Improvement (<50%)             | <input type="checkbox"/> Bridge/Culvert  |
| <input type="checkbox"/> Non-Residential                      | <input type="checkbox"/> Rehabilitation                 | <input type="checkbox"/> Levee           |
| <input type="checkbox"/> Other/Explanation _____              |   |  |

#### FLOOD HAZARD DATA

Watercourse Name KENAI RIVER  
The project is proposed in the \_\_\_\_\_ Floodway  Floodway Fringe  
Base (100-year) flood elevation(s) at project site 59.2  
Elevation required for Lowest Floor 60.2 /Floodproofing \_\_\_\_\_

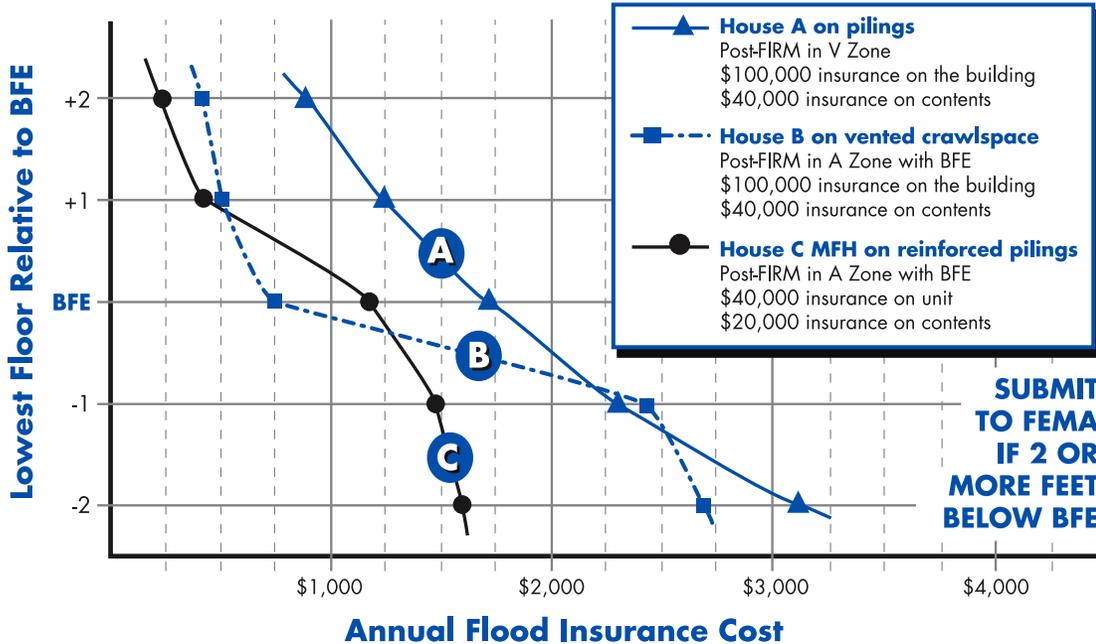
Jane Reviewer  
Floodplain Administrator's Signature \_\_\_\_\_ Date 4/2/2005



Good information will lead to better construction and less exposure to future flood damage.

## Freeboard: Go the Extra Foot!

Want to save some money and have peace of mind at the same time? Then add Freeboard to build higher than the minimum elevation requirement! Freeboard is a factor of safety, usually one or two feet above the BFE.



### Important Information

**NOTE:** Flood insurance rates and various fees change from time to time. Rather than specific costs for insurance, this figure gives a feel for how much difference just a foot or two can make.

Building owners will save insurance money if they elevate above the BFE. But more impressive is how the cost of insurance can more than double if the building is only one foot below the BFE.

#### Remember!

The community may be able to grant a variance, but the owner will probably still be required to buy insurance. Imagine trying to sell a house if the bank requires insurance that costs over \$2,000 a year!

## What is the Elevation Certificate and How is it Used?

- The Elevation Certificate is a FEMA form. To download a copy, go to [www.fema.gov](http://www.fema.gov) and search on "Elevation Certificate."
- The EC must be completed and sealed by a registered surveyor or engineer when the floodplain has BFEs.
- A community official may complete the EC for sites in approximate flood zones.
- It can be used to show that sites are natural ground above the Base Flood Elevation ([see page 19](#)).
- It is used to verify that buildings are elevated properly ([see page 28](#)).
- Insurance agents use the EC to write flood insurance policies.

By itself, the EC cannot be used to waive the requirement to get flood insurance. [See page 16](#) to learn about Letters of Map Amendment.

The image shows two versions of the FEMA Elevation Certificate form. The top version is the cover sheet, titled "Elevation Certificate and Instructions", featuring the FEMA logo and the text "FEDERAL EMERGENCY MANAGEMENT AGENCY NATIONAL FLOOD INSURANCE PROGRAM". The bottom version is the main form, which is divided into several sections: "SECTION A - PROPERTY DAMAGE INFORMATION", "SECTION B - FLOOD INSURANCE RATE MAP FIRM INFORMATION", "SECTION C - BUILDING ELEVATION INFORMATION (SURVEY REQUIRED)", and "SECTION D - SURVEYOR/ENGINEER OR REGISTERED PROFESSIONAL CERTIFICATION". The form includes various fields for property details, flood insurance information, and survey data.

# Completing the Elevation Certificate

**ELEVATION CERTIFICATE (partial)**  
Important: Read the instructions on pages 1–7

---

**SECTION C - BUILDING ELEVATION INFORMATION (SURVEY REQUIRED)**

Elevation reference mark used B.M. 166 Does the elevation reference mark used appear on the FIRM?  Yes  No

a) Top of bottom floor (including basement or enclosure) 286.0 ft.(m)

b) Top of next higher floor N/A ft.(m)

c) Bottom of lowest horizontal structural member (V zones only) N/A ft.(m)

d) Attached garage (top of slab) 282.5 ft.(m)

e) Lowest elevation of machinery and/or equipment servicing the building 286.0 ft.(m)

f) Lowest adjacent grade (LAG) 282.5 ft.(m)

g) Highest adjacent grade (HAG) 286.0 ft.(m)

h) No. of permanent openings (flood vents) within 1 ft. above adjacent grade TWELVE

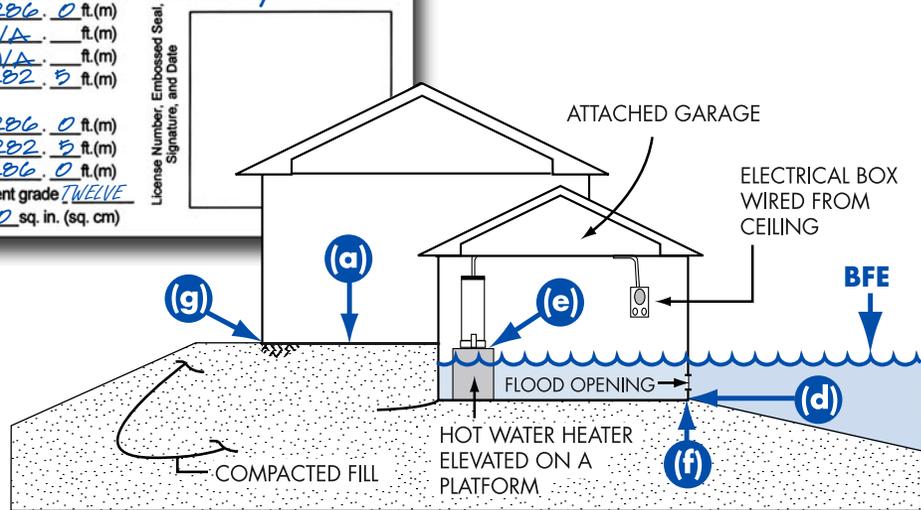
i) Total area of all permanent openings (flood vents) in C3h 1,280 sq. in. (sq. cm)

License Number, Embossed Seal, Signature, and Date

## Elevation Certificate (partial)

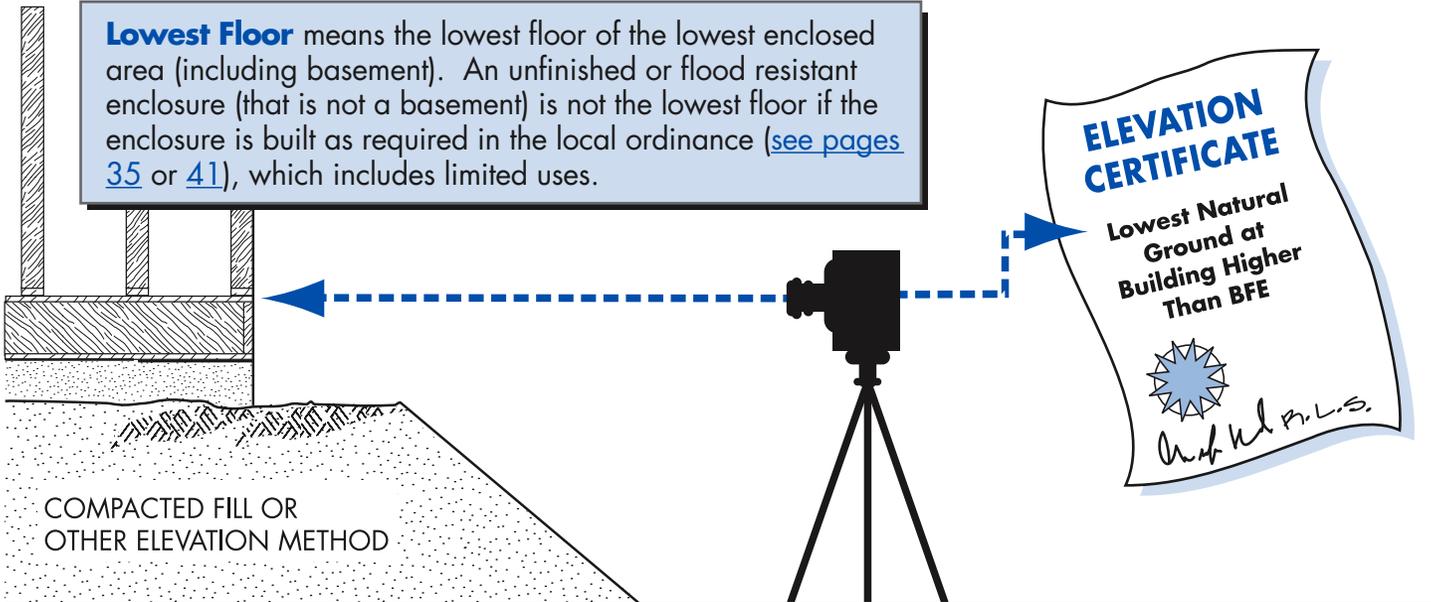
In this example, the BFE is 285.

The slab-on-grade house was elevated on fill 1' above the BFE, and the vented garage is 2.5' below the BFE.



You will get a blank Elevation Certificate form when you get your permit. You **must** have a surveyor or engineer fill it out and seal it. The Elevation Certificate includes diagrams for eight building types. Several points must be surveyed.

## Paperwork is Important – for You and Your Community



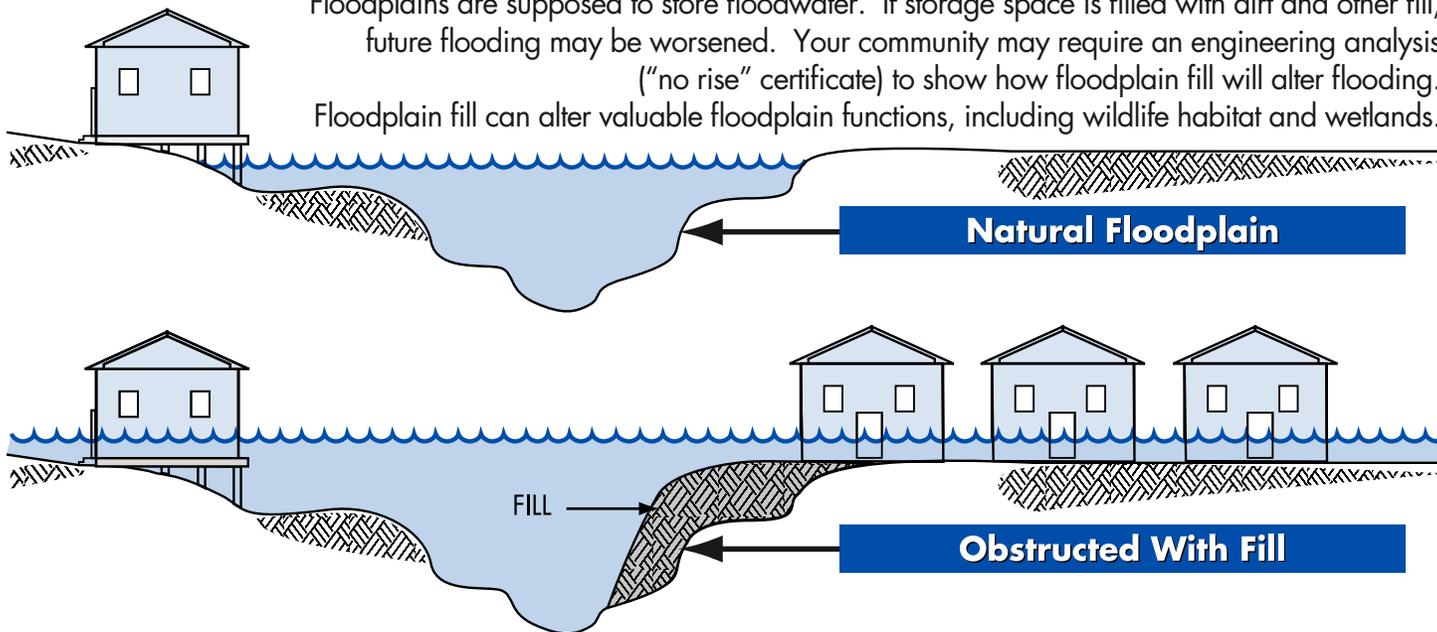
If you get a permit to build in the floodplain, you will be given an Elevation Certificate form. As soon as your lowest floor is set, get the form filled out and sealed by a surveyor or engineer.

### **This form is important!**

It proves that you built correctly, and it can be used to get the lowest cost flood insurance.

## Floodplain Fill Can Make Things Worse

Floodplains are supposed to store floodwater. If storage space is filled with dirt and other fill, future flooding may be worsened. Your community may require an engineering analysis (“no rise” certificate) to show how floodplain fill will alter flooding. Floodplain fill can alter valuable floodplain functions, including wildlife habitat and wetlands.



Make sure your floodplain fill project won't harm your neighbors. Floodway fill is allowed **only** if an engineering evaluation demonstrates that “no-rise” in flood level will occur ([see page 30](#)).

## Recommended Floodway “No Rise” Certification

- Floodways can be dangerous because water may flow very fast
- Development is not allowed unless “no rise” in flood levels is certified
- An engineer must evaluate the hydraulic impact of proposed development
- A “no rise” certification is recommended and must be signed, sealed, and dated by a registered professional engineer
- Check with your community for guidance **before** you decide to work in a floodway

### ENGINEERING “NO-RISE” CERTIFICATION *(example)*



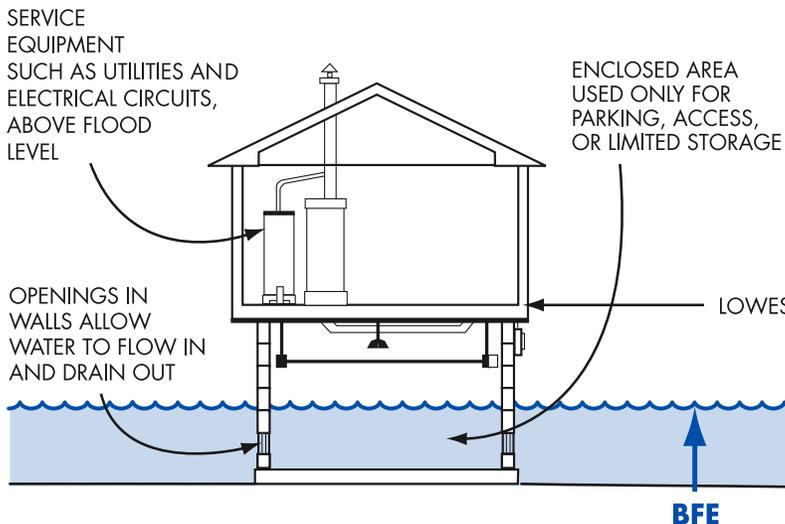
This is to certify that I am a duly qualified engineer licensed to practice in the State of Alaska. It is to further certify that the attached technical data supports the fact that proposed **(Name of Development)** will cause no increase (0.0') in the Base Flood Elevations (100-year flood) on **(Name of Stream)**.

Signature \_\_\_\_\_ Seal \_\_\_\_\_

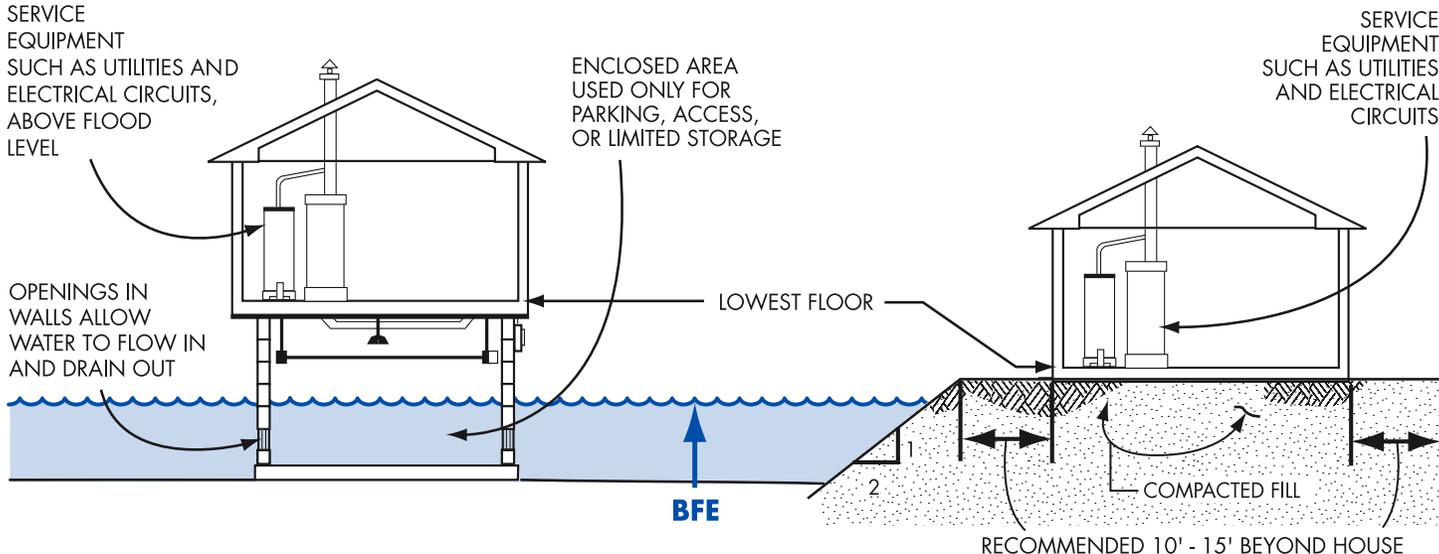
The engineering analysis must be based on technical data obtained from FEMA.  
Save time and money – don't build in the floodway!

## How to Elevate Your Floodplain Building (A Zones)

### Elevate on Foundation Walls



### Elevate on Fill



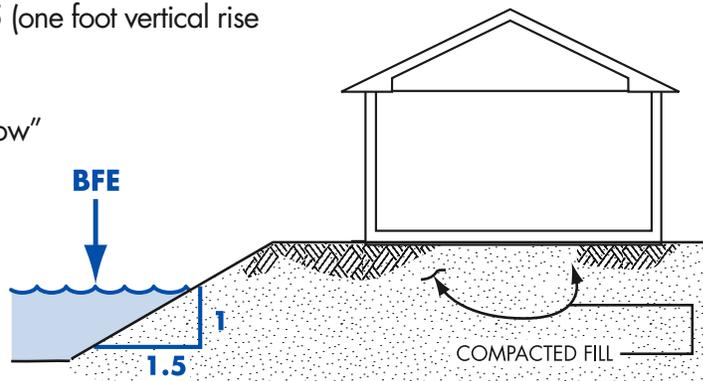
**CAUTION!** Enclosures (including crawlspaces) have some special requirements, [see page 36](#). Note: When the walking surface of the lowest floor is at the minimum elevation, under-floor utilities are not allowed. Fill used to elevate buildings must be placed properly ([see page 32](#)). [See page 38](#) to learn about elevating buildings in V Zones.

## Compaction of Floodplain Fill (A Zones)

Earthen fill used to raise the ground above the flood elevation must be placed properly so that it does not erode or slump when water rises. For safety and to meet floodplain requirements, floodplain fill should:

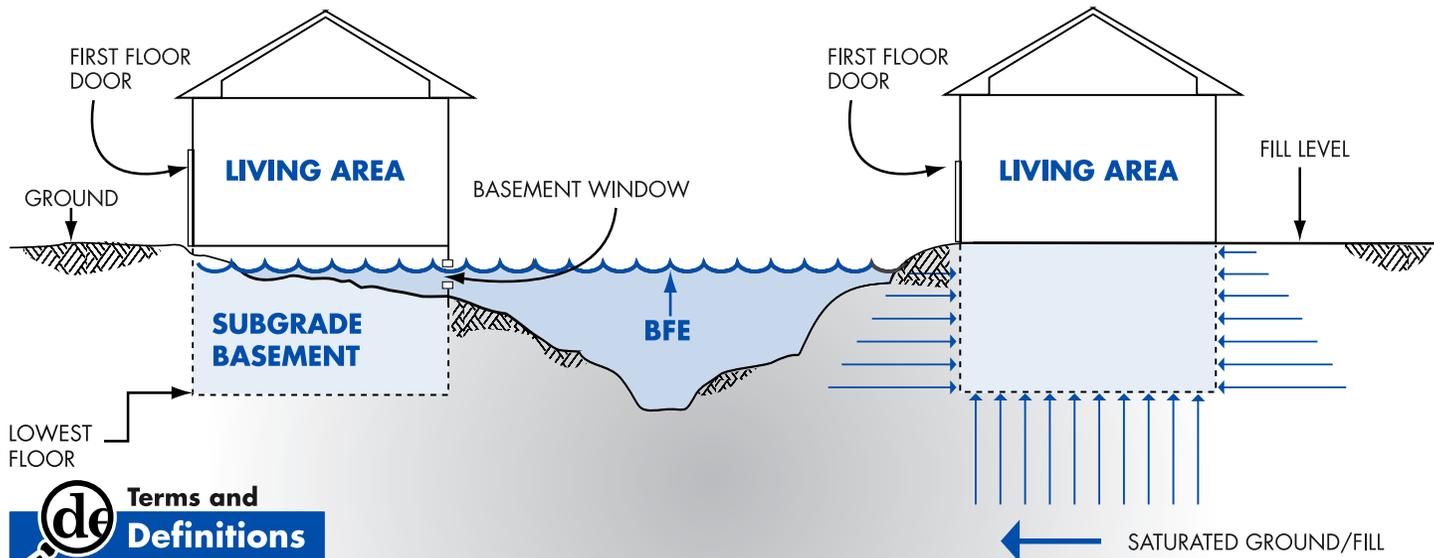
- Be good clean soil, free of large rocks, construction debris, and woody material (stumps, roots)
- Be machine compacted to 95 percent of the maximum density (determined by design professional)
- Have graded side slopes that are not steeper than 1:1.5 (one foot vertical rise for every 1.5 feet horizontal extent)
- Have slopes protected against erosion (vegetation for "low" velocities, durable materials for "high" velocities – determined by design professional)

Note: Fill **may not** be used to elevate a building in V Zones!



Your community may ask for certification of the elevation, compaction, slope, and slope protection materials. Your engineer or design professional can find more information in FEMA's technical guidance (MT-1).

## Basements Are Unsafe

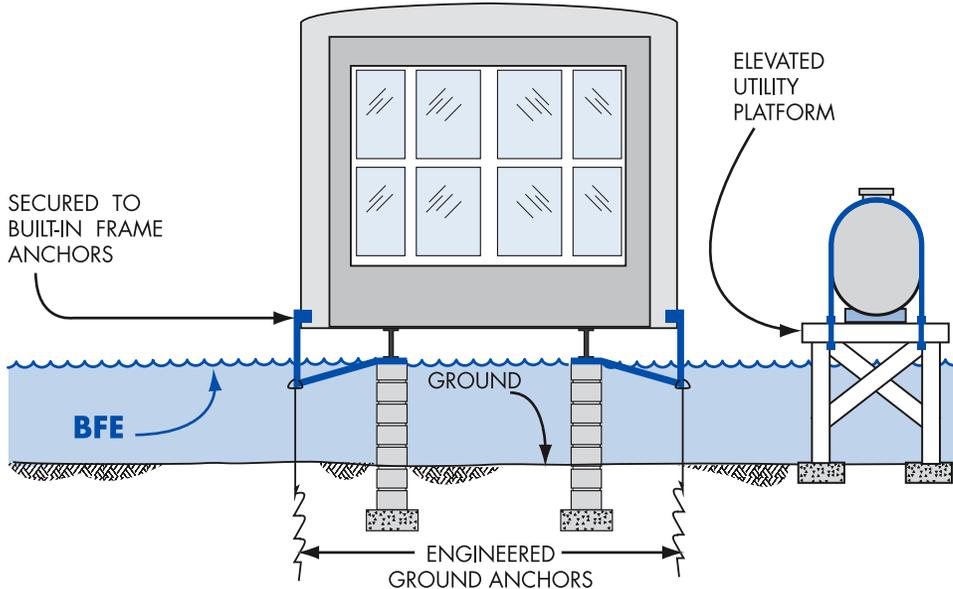


### Terms and Definitions

A **basement** is any portion of a building that has its floor subgrade (below ground level) on all sides.

Basements below the BFE **are not** allowed in new development and flood insurance coverage is very limited in existing basements for a very good reason. It only takes an inch of water over the sill and the entire basement fills up! Excavating a basement into fill doesn't always make it safe because saturated groundwater can damage the walls.

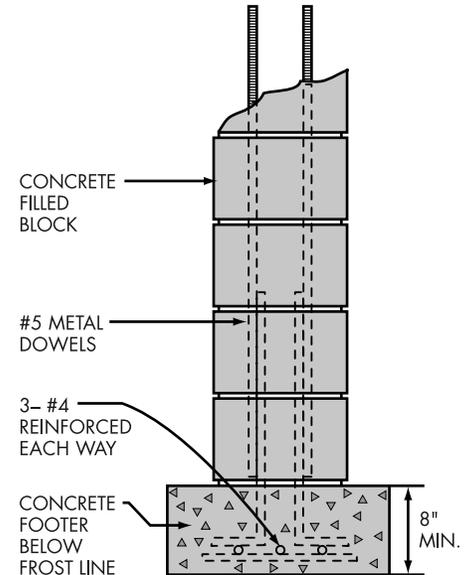
## Manufactured Homes Require Attention



Manufactured homes must be anchored to resist flotation, collapse, or lateral movement by being tied down in accordance with your community's ordinance or the manufacturers' installation specifications.

Experience shows that manufactured homes are easily damaged. As little as one foot of water can cause substantial damage.

Dry stacked blocks are not acceptable — they will **NOT** withstand a flood.



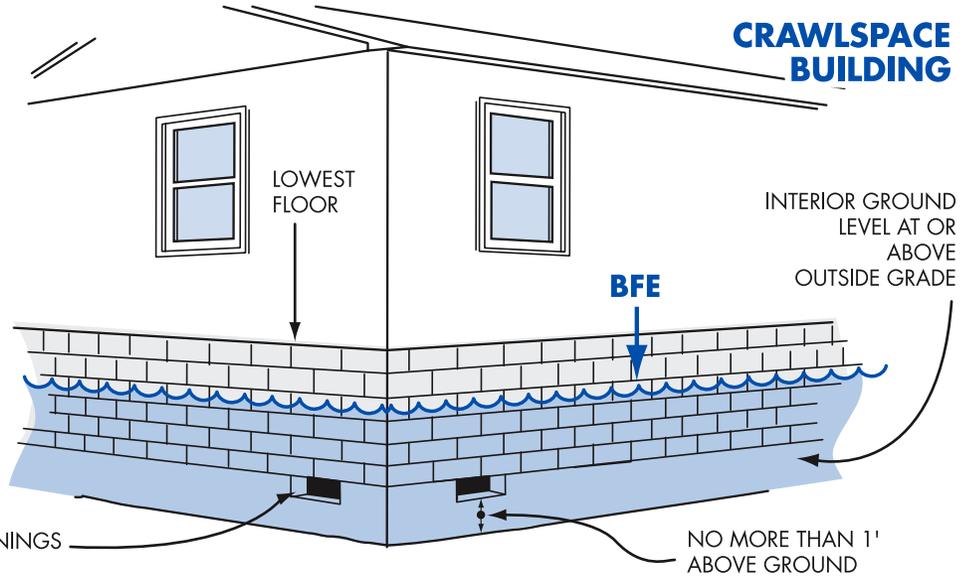
## Enclosures Below the BFE (A Zones Only)



### Important Information

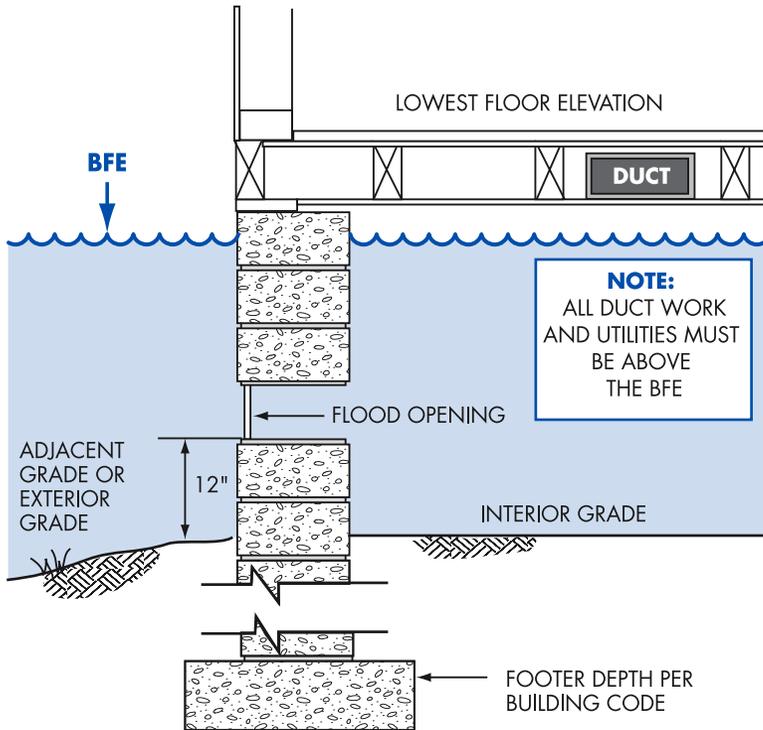
See crawlspace details ([page 36](#)).

All under floor utilities, including ductwork, must be above the BFE.



Solid perimeter wall foundations can enclose flood-prone space. A crawlspace is a good way to elevate just a couple of feet. In all cases, the following are required: openings/vents, elevated utilities and ductwork, flood resistant materials, and limitations on use.

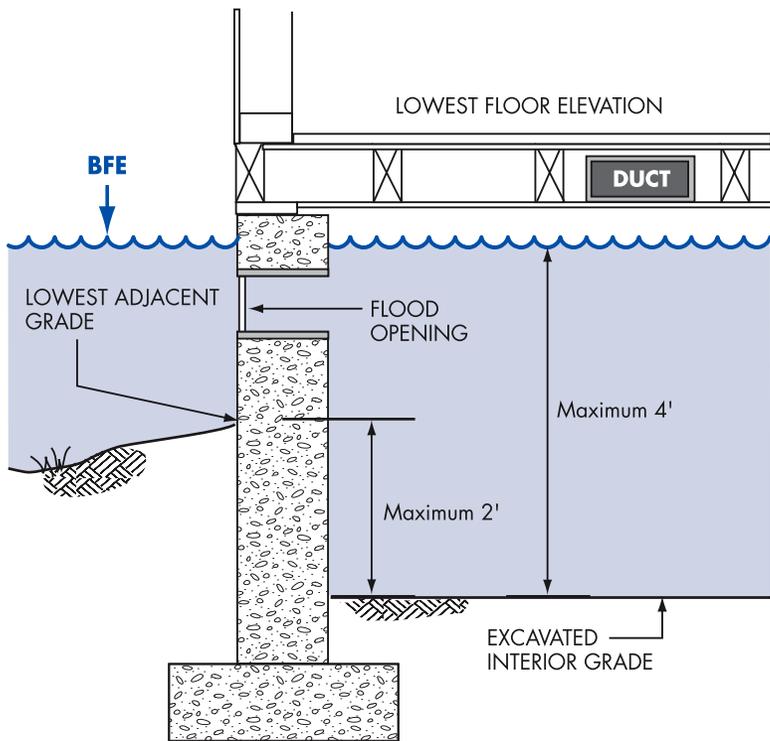
## Crawlspace Details: Standard



- The Lowest Floor Elevation must be at or above the BFE.
- Interior and exterior grades should be equal on at least two sides.
- The bottom of flood openings must be no more than 1 foot above grade.
- Total area of flood openings is 1 square inch for every square foot of enclosed area.
- A standard ventilation unit, with screen, provides 42 sq. in. of opening.
- Standard ventilation units must be disabled in the "open" position to allow water to flow in and out.

Below-grade crawlspaces require special approval ([see page 37](#)).

## Crawspace Details: Special Approval Required



With special approval from your community, you may be allowed to construct a “below-grade” crawspace if all of the following requirements are met:

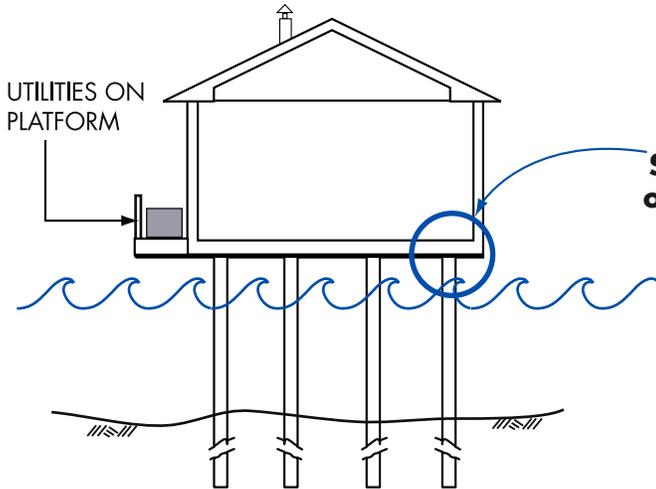
- Shallow flooding only– depth of water no more than 2-feet above the Lowest Adjacent Grade and no more than 4-feet deep inside the crawspace.
- Ductwork and utilities elevated above the BFE.
- Flood openings ([see page 36](#)).

**NOTE!** Flood insurance will cost more if your building has a below-grade crawspace.

For more details, go to [http:// www.fema.gov](http://www.fema.gov), search for “Technical Bulletins” and then look for TB 11-01, “Crawspace Construction for Buildings in Special Flood Hazard Areas.”

## Typical Elevation Methods for Coastal Buildings

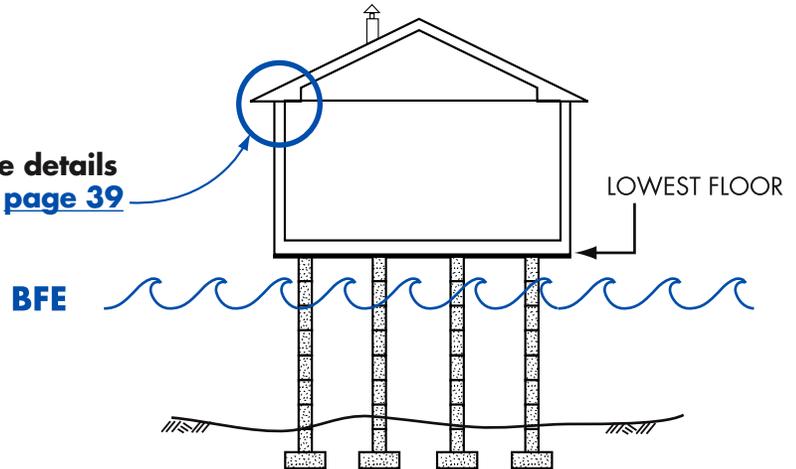
### Elevate on Pilings



Wood or Metal Piles Installed to Proper Depth

See details  
on [page 39](#)

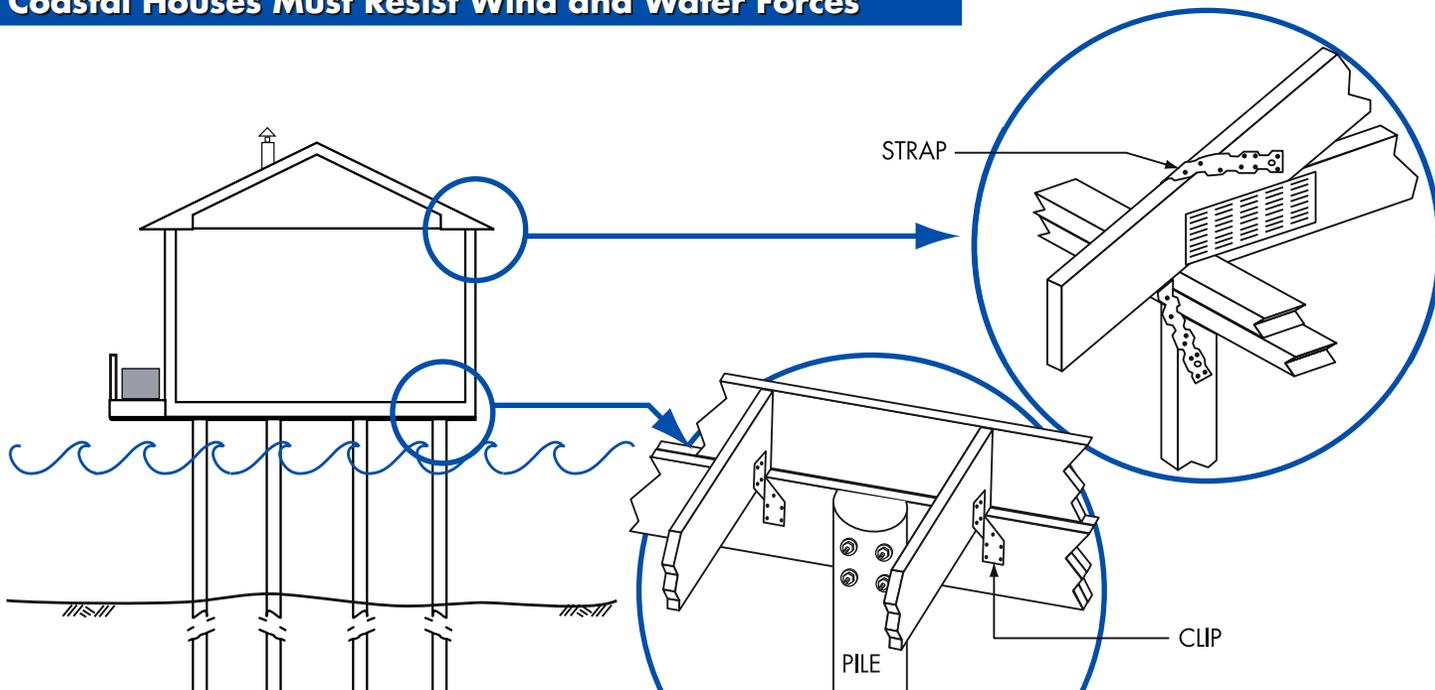
### Elevate on Columns



Reinforced Masonry or  
Concrete Columns on Spread Footers

In V Zones the design specifics will be determined by your architect or engineer based on your site, including how your building will be elevated and how deep in the ground the foundation elements will extend. Your community will require certified or sealed building designs and plans ([see page 40](#)).

## Coastal Houses Must Resist Wind and Water Forces



Coastal buildings may be exposed to both high winds and floodwater, so they must be built to hold together during storms. These details are only examples. Your architect or engineer will decide the type of clips and straps to keep the roof and building connected to the foundation.

## The V Zone Certificate (Sample)

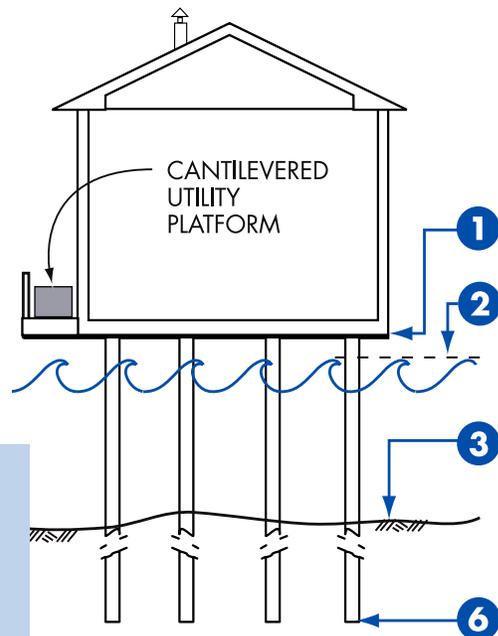
### V Zone Building Design and Performance Certificate (partial)

#### Section 2: Elevation Information

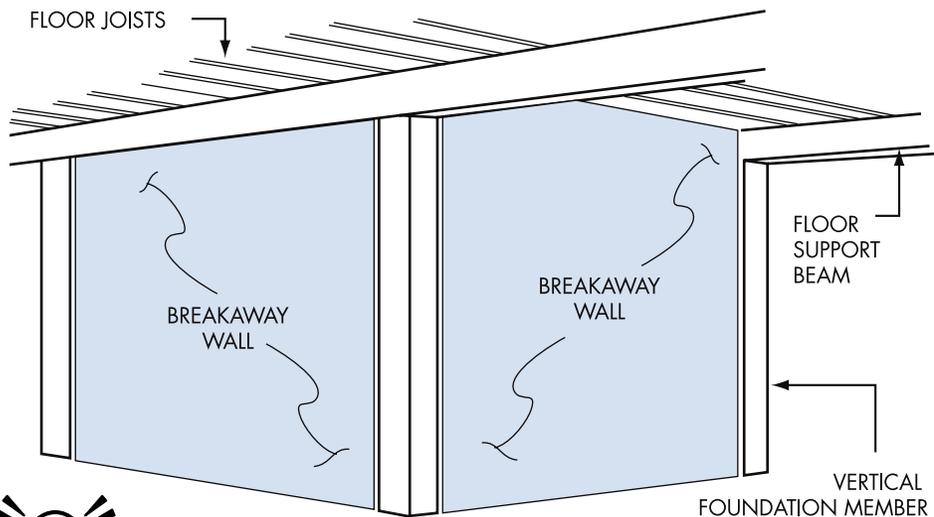
1. Elevation of the Bottom of the Lowest Horizontal Structural Member.....feet
2. Base Flood Elevation (BFE).....feet
3. Elevation of Lowest Adjacent Grade (LAG).....feet
4. Foundation type: Piling  Post  Pier  Column  Fill  Shear Wall  Enclosed Wall   
Foundation Description: DRIVEN WOOD PILES, NO OBSTRUCTIONS EXCEPT OPEN STAIRS
5. Approximate depth of scour/erosion used for foundation design.....feet
6. Embedment depth of pilings or foundation below LAG.....feet

A Registered Professional Engineer or Architect must review or prepare your building design and provide a signed and sealed statement that the design meets minimum design and construction requirements.

**Resource:** *Coastal Construction Manual* (FEMA 55CD). Revised in 2000, this interactive CD is a useful tool for engineers and architects who design buildings in V zones.



## Enclosures Below V Zone Buildings



### Important

### Information

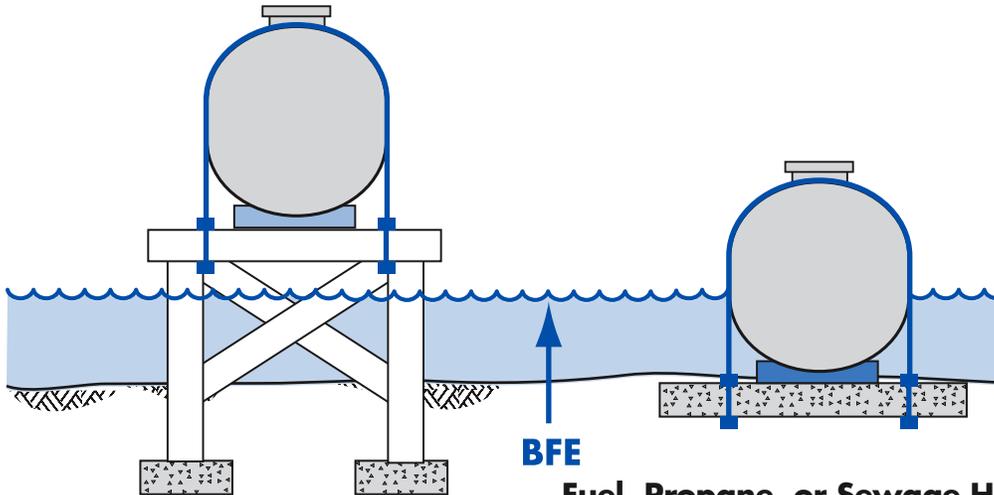
Do not modify an enclosure below an elevated V Zone building (or any zone for that matter)! It is a violation of your community's regulations, and you may have increased damage when it floods. Plus, your flood insurance policy will cost a lot more!

Avoid building an enclosure under your V Zone building. If you must enclose a small area, your community will require:

- Walls must be designed to collapse or “breakaway” under storm and flood conditions
- Flood resistant materials
- Utility wires and pipes should not go through or be attached to the breakaway walls
- Enclosed area is to be used only for parking, building access, or storage
- No bathrooms, utility rooms, or electric service below BFE
- Size limited to 300 square feet in some communities

## Utility Service Outside Buildings

### Fuel, Propane, or Sewage Holding Tank Anchored on Platform



### Fuel, Propane, or Sewage Holding Tank Anchored on Platform



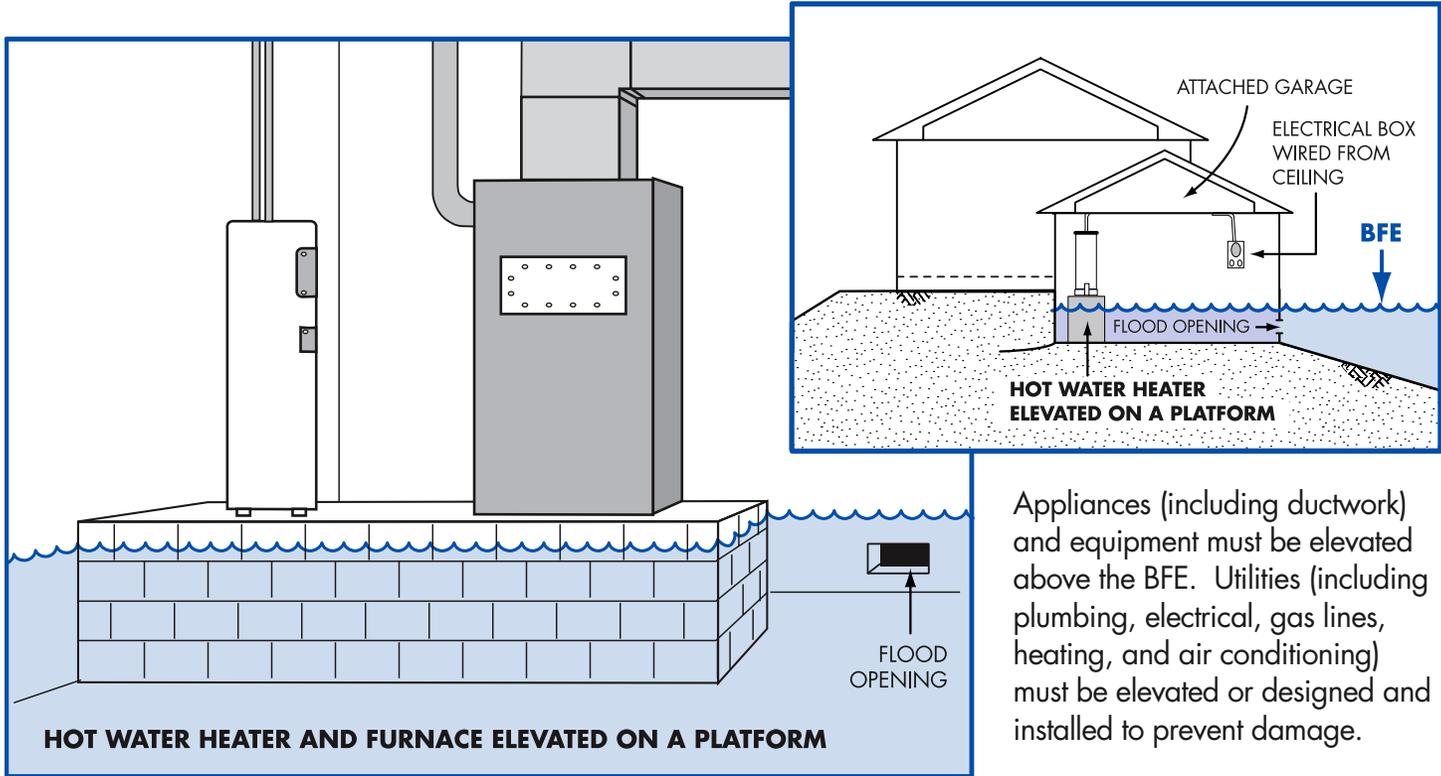
Important

### Information

Fuel and propane tanks may cause explosion and pollution risks during flood conditions! Even shallow water can create large buoyant force on tanks, so extra care must be taken to ensure that all tanks are anchored.

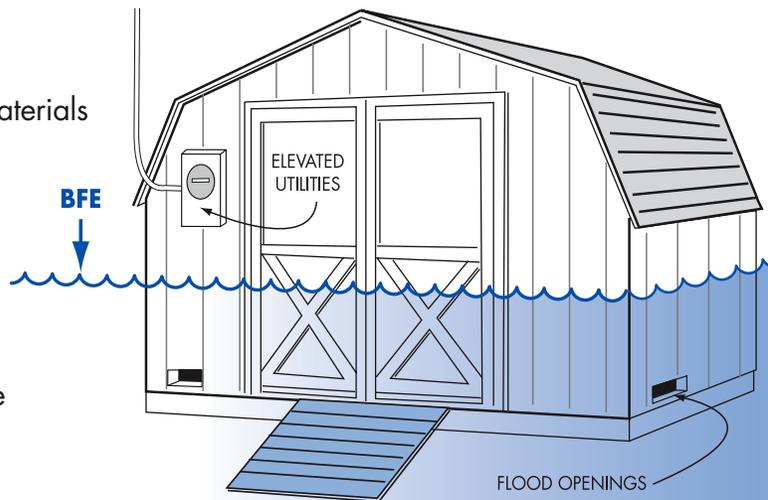
Whether inside an attached garage or outside the building, all utilities, appliances and equipment must be elevated above the BFE or protected against flood damage. Utilities include plumbing fixtures, electrical equipment, gas lines, fuel tanks, sewage holding, and heating and air conditioning equipment.

## Utility Service Inside Enclosures



## Accessory (Appurtenant) Structures

- Not habitable
- Anchored to resist floating
- Flood openings/vents
- Built of flood resistant materials
- Elevated utilities
- Used only for storage or parking
- Cannot be modified for different use in the future



Even small buildings are “development” and permits or variances with noted conditions are required. They must be elevated or anchored and built to withstand flood damage.

**Caution!** Remember, everything inside is likely to get wet when flooding occurs.



### Terms and Definitions

#### Accessory (Appurtenant) Structure

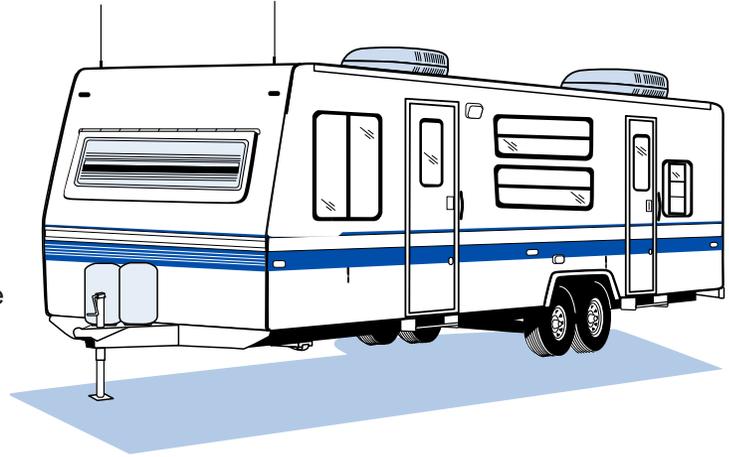
means a structure that is located on the same parcel of land as a principle structure and whose use is incidental to the use of the principle structure. Accessory structures should be no more than a minimal initial investment, may not be used for human habitation, and must be designed to minimize flood damage.

Examples: detached garages, carports, storage sheds, pole barns, and hay sheds.

## Recreational Vehicles

### In a flood hazard area, an RV must:

- Be licensed and titled as an RV or park model (not as a permanent residence)
- Be built on a single chassis
- Have inflated wheels and be self-propelled or towable by light truck
- Have no attached deck, porch, shed
- Be used for temporary recreational, camping, travel, or seasonal use (no more than 180 days)
- Be less than 400 sq. ft. in area (measured at largest horizontal projection)
- Have quick-disconnect sewage, water, and electrical connectors



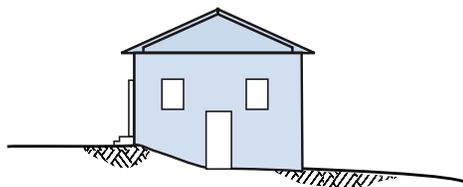
### Important Information

#### Camping near the water?

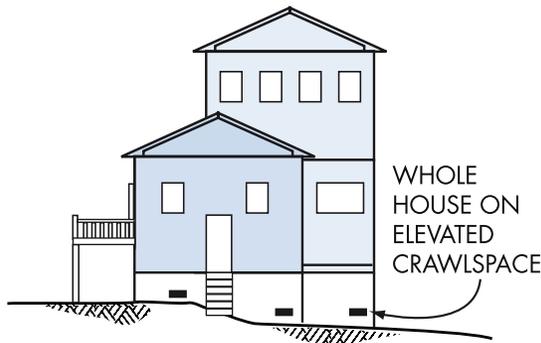
Ask the campground or RV park operator about flood warnings and plans for safe evacuations.

RVs that do not meet these conditions must be installed and elevated like Manufactured Homes, including permanent foundations and tie-downs ([see page 34](#)).

## Planning to Improve Your Floodplain Building?



**Before Improvements**  
Building Market Value = \$110,000



**After Improvements**  
Cost of Improvements = \$68,500



### Important Information

Floodplain buildings can be improved or altered, but special rules may apply!

If the cost of an addition to a Pre-FIRM structure is less than 50% of its market value, only the addition is required to be built above the BFE. Check with your local permit office.

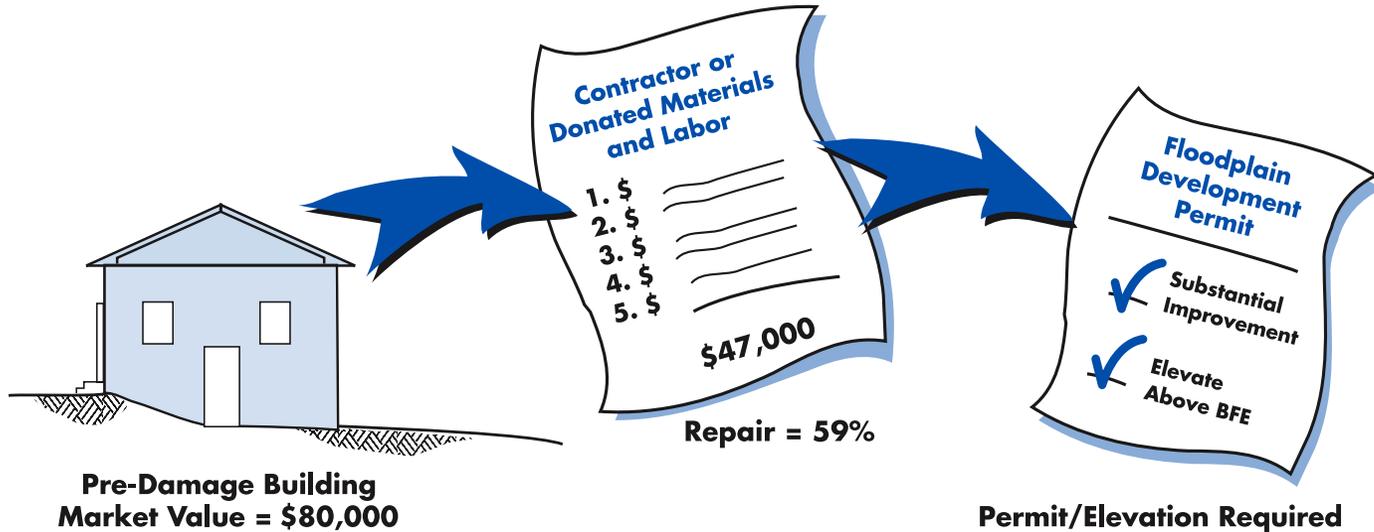
The cost to correct previously cited violations of state or local health, sanitary, or safety code to provide safe living conditions can be excluded.

Alteration of a registered historic structure is allowed, as long as it will continue to meet the criteria for listing as a historic structure.

### Terms and Definitions

**Substantial improvement** means any reconstruction, rehabilitation, addition, or other improvement of a structure, the cost of which equals or exceeds 50 percent of the market value of the structure before the start of construction of the improvement. This term includes structures which have incurred **substantial damage**, regardless of the actual repair work performed ([see page 47](#)).

## What About After Damages?



A permit is required to repair substantial damage from any cause — fire, flood, wind, or even a truck running into a building. Check with your community permit office to be sure.

You will be asked to provide a detailed cost estimate for repairs. If the cost to repair is 50% or more of the market value, the entire building must be elevated (if damaged by flood, flood insurance may help pay, [see page 48](#)).

[See page 49](#) for more information about elevating an existing building on a crawlspace.

## Paying for Post-Flood Compliance

You may be eligible for up to \$30,000 to help pay to protect your building from future flood damage – to bring it into compliance with your community’s floodplain requirements – if:

### USE THE ICC CLAIM TO:



**Elevate on your lot**



**Demolish the house**

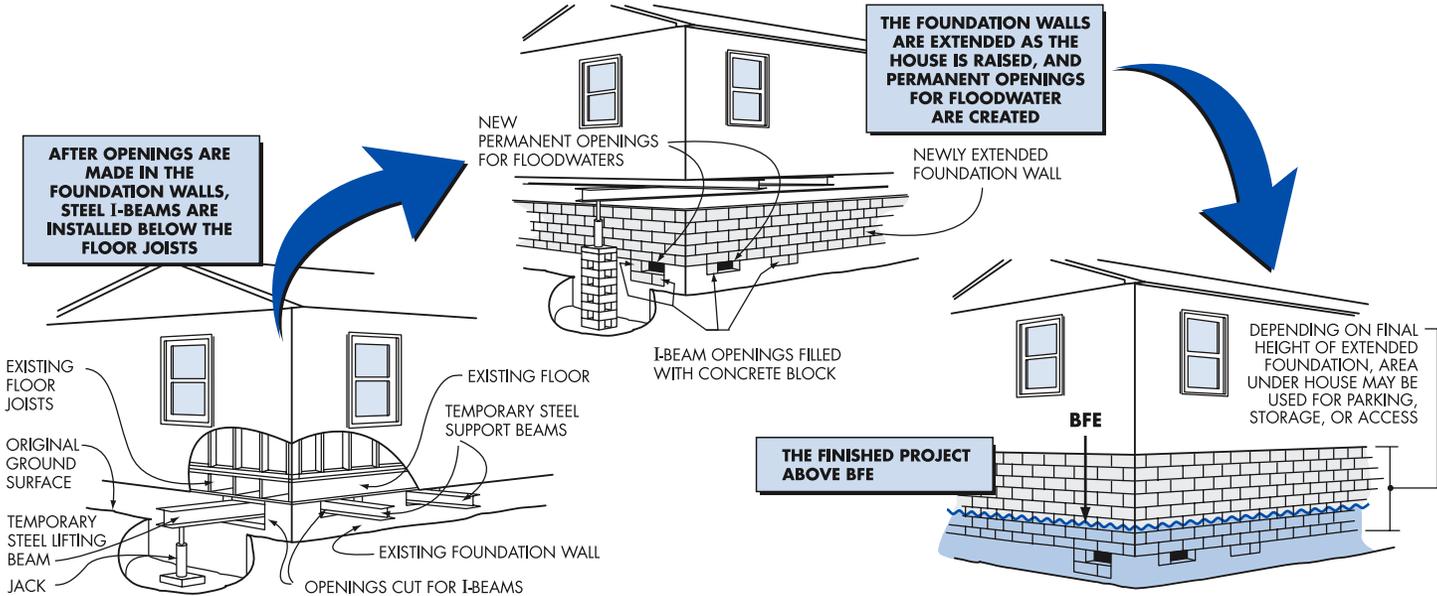


**Move the house to high ground**

- You have NFIP flood insurance – it includes Increased Cost of Compliance (ICC), coverage.
- Your building is in the mapped Special Flood Hazard Area.
- Your community has made an official determination that the building was substantially damaged by flooding (50% or more of market value).
- You act quickly to process all the required paperwork.

Owners whose buildings are substantially damaged are required to “bring the building into compliance.” Substantial damage is a special case of substantial improvement ([see page 47](#)).

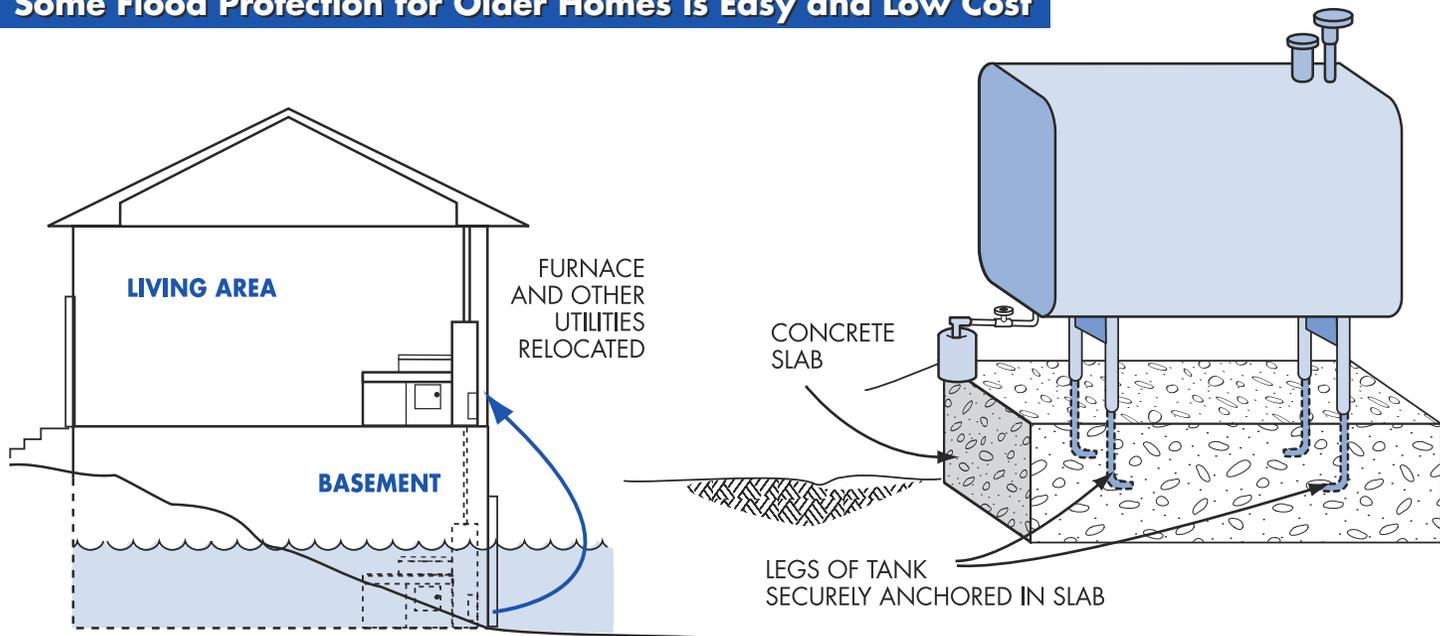
## Elevating a Pre-FIRM Building



This is one way to elevate an existing building to comply with floodplain regulations. If your insured building is damaged by flood, you may be eligible for an Increased Cost of Construction payment ([see page 48](#)).

The state and FEMA can help with more information and options.

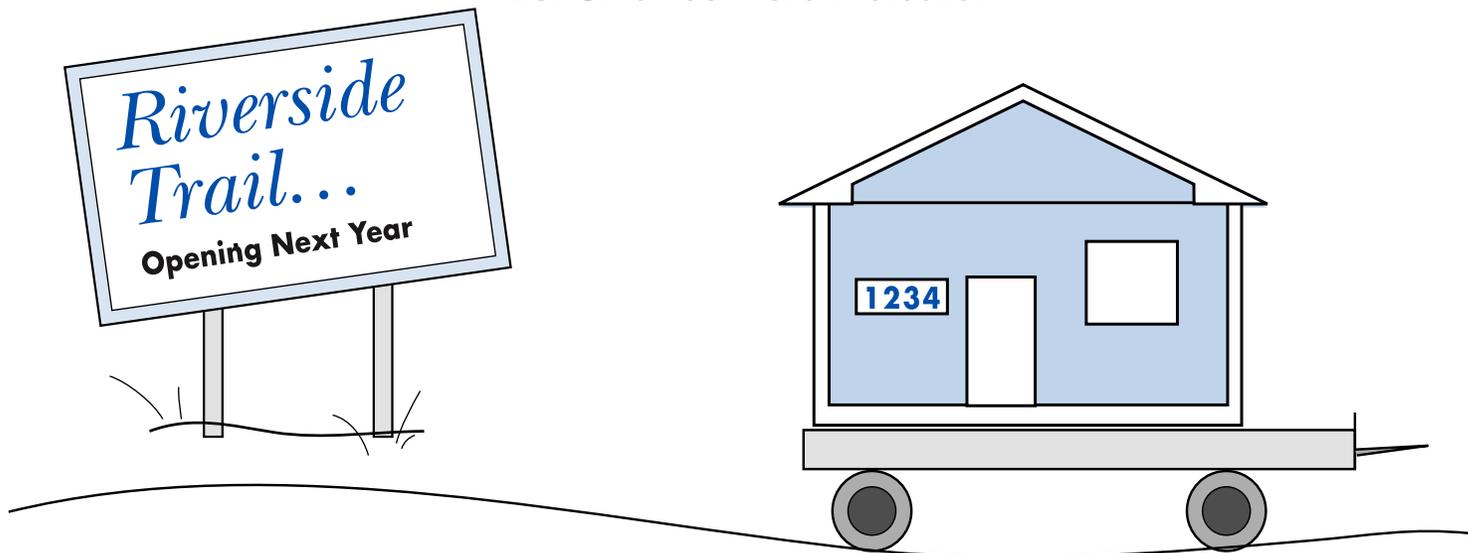
## Some Flood Protection for Older Homes is Easy and Low Cost



Move your hot water heater and furnace out of the basement or crawlspace, or build small elevated platforms for them. If the flood depth is less than 2 feet, build floodwalls or anchor the tanks. **Do not** store valuables in a flood-prone basement. Use water-resistant materials when you repair.

## Some Flood Mitigation Projects are More Costly

But Give You More Protection



After floods, some communities buy out and demolish homes that were severely damaged. The acquired land is dedicated to open space and can be used for recreation or to help restore wildlife habitat and wetlands. Homes have been raised up on higher foundations, and others have been moved to safer high ground.

## Useful Resources and Common Acronyms

- Alaska Floodplain Management Program, DCED Division of Community Advocacy: <http://www.dced.state.ak.us/dca>.
- Alaska Department of Natural Resources, Division of Mining, Land and Water: <http://www.dnr.state.ak.us/mlw/index.htm>.
- U.S. Geological Survey Water Resources Data for Alaska: <http://waterdata.usgs.gov/ak/nwis>.
- National Weather Service, Alaska Pacific River Forecast Center: <http://aprfc.arh.noaa.gov/products/productmenu.shtml>.
- For information on disaster safety, being prepared, and repairing homes, visit the American Red Cross webpage at <http://www.redcross.org/services/disaster>.
- FEMA has developed materials to help families and businesses learn more about preparing for floods and recovering from disasters at <http://www.fema.gov/library>.

## Common Acronyms

- BFE = Base Flood Elevation
- DCED = Dept. Community and Economic Development
- EC = Elevation Certificate
- FEMA = Federal Emergency Management Agency
- FIRM = Flood Insurance Rate Map
- ICC = Increased Cost of Compliance
- MFH = Manufactured Housing Unit
- NFIP = National Flood Insurance Program
- SFHA = Special Flood Hazard Area

## Want to Learn More?

- For advice on flood information and permits, call your community's building permit office or planning department.
- To order flood maps, call FEMA's Map Service Center – 1(800) 358-9616 or enter the FEMA Map Store to order on-line at <http://www.fema.gov>.
- To learn more about flood maps and to check the Status of Map Change Requests, click on "Flood Hazard Mapping" at <http://www.fema.gov/fima>.
- FEMA's on-line publications can be found in the FEMA Virtual Library. Many are posted in the Portable Document Format (PDF). Go to <http://www.fema.gov/library/> for more information. You can order printed copies of FEMA publications from the FEMA Distribution Center, at **1(800) 480-2520**.
- To learn about flood insurance, call your insurance agent. Most insurance companies can write an NFIP policy for you. If you need more help, call the National Flood Insurance Program's toll free number to get the name of an agent in your area who does write flood insurance. The number is **1(888) 356-6329**.
- To get the best rates for flood insurance, call a local surveyor to complete an Elevation Certificate.
- Find out about on-line Elevation Certificate training for surveyors by going to <http://www.fema.gov> and searching on "Elevation Certificate."